ONTARIO SUPERIOR COURT OF JUSTICE COMMERCIAL LIST

IN THE MATTER OF THE COMPANIES' CREDITORS ARRANGEMENT ACT, R.S.C. 1985, c.C-36, AS AMENDED

AND IN THE MATTER OF A PLAN OF COMPROMISE OR ARRANGEMENT OF SINO-FOREST CORPORATION

BOOK OF AUTHORITIES OF THE AD HOC COMMITTEE OF PURCHASERS OF THE APPLICANT'S SECURITIES, INCLUDING THE REPRESENTATIVE PLAINTIFFS IN THE ONTARIO CLASS ACTION

(Motion Returnable August 28, 2012)

August 24, 2012

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- 3. Nortel Networks Corporation (Re), 2010 ONSC 1708
- Minds Eye Entertainment Ltd. v. Royal Bank, 2004 CarswellSask 50, 2004 SKQB 8
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- 21. Re Canadian Airlines Corp., 2000 CanLII 28185 (Alta. Q.B.)
- 22. Fredrickson v. Insurance Corp of British Columbia [1986] B.C.J. No. 366 (C.A.), aff'd [1988] 1 S.C.R. 1089, 49 D.L.R. (4th) 160
- 23. Perry v. General Security Insurance Co. of Canada, (1984) 47 O.R. (2d) 472, 11 D.L.R. (4th) 516 (C.A.)

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TAB 1

1999 CarswellOnt 4077, 47 C.C.L.T. (2d) 213, 181 D.L.R. (4th) 37, 127 O.A.C. 338, 1 B.L.R. (3d) 1, 46 O.R. (3d) 514, 15 C.B.R. (4th) 67, [1999] O.J. No. 4749, 93 A.C.W.S. (3d) 391

NBD Bank, Canada v. Dofasco Inc.

NBD Bank, Canada, Plaintiff (Respondent) and Dofasco Inc., Percival Nicholas, John H. Rule and James T. Melville, Defendants (Dofasco Inc. Appellant)

NBD Bank, Canada, Plaintiff (Respondent) (Appellant by cross-appeal) and Dofasco Inc., Percival Nicholas, John H. Rule and James T. Melville, Defendants (James T. Melville Appellant) (James T. Melville and Dofasco Inc. Respondents by Cross-Appeal)

Ontario Court of Appeal

Krever, Carthy, Rosenberg JJ.A.

Heard: April 20, 1999 Judgment: December 15, 1999[FN*] Docket: CA C27414, C27152

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Proceedings: affirming (1997), 34 B.L.R. (2d) 209 (Ont. Gen. Div.)

Counsel: Michael E. Barrack and Glynnis P. Burt, for defendant/appellant James T. Melville.

Jeffrey S. Leon and David F. O'Connor, for defendant/appellant Dofasco Inc.

Thomas J. Corbett and K. Daniel Reason, for plaintiff/respondent/appellant by cross appeal, NBD Bank, Canada.

Subject: Insolvency; Contracts; Corporate and Commercial; Torts

Fraud and misrepresentation --- Negligent misrepresentation (Hedley Byrne principle) — Miscellaneous issues

Bank loaned substantial funds to corporation, A Ltd — Credit facility was unsecured and subject to payment on demand — A Ltd was to notify bank if other available credit facilities fell below amount of credit facility from bank — Continuation of A Ltd required financial support from parent company D Inc — D Inc and A Ltd integrated their treasury functions at D Inc — D Inc's employees became responsible for dealing with bank on day-to-day basis — Industry suffered downturn and A Ltd also experienced lengthy strike by employees, which led to weakened financial condition — Other credit facilities of A Ltd fell below amount of credit facility from bank, but bank was not informed — M, who was vice-president and secretary and treasurer of A Ltd, advised bank that A Ltd was merely having short-term cash problems due to "ramping-up" after strike, and promised to provide cash flow statements —

A Ltd requested loan of \$4 million from bank to cover cheques — M advised bank that U.S. accounts were not encumbered and were available as security to bank, and that proceeds of upcoming sale would be used to pay out bank — Bank sent letter confirming conversation with M, to M and N, who was manager of cash and banking in D Inc's treasury department — U.S. receivables were not available as security to bank as they had been pledged to other bank, and proceeds of upcoming sale were not certain given insolvent state of A Ltd — Bank spoke to N, and N confirmed that he had seen letter and that "it sounded reasonable" — Two weeks after bank loaned funds, A Ltd and D Inc announced that A Ltd was insolvent — A Ltd was restructured under Companies' Creditors Arrangement Act and emerged under new ownership — Bank received \$1.6 million under restructuring, resulting in net loss of \$2 million U.S. — Bank brought action against D Inc, N, and M, for damages for deceit and negligent misrepresentations — Action was allowed — Trial judge held that N and M misled bank as to A Ltd's true financial state, and that bank relied on misrepresentations in agreeing to lend funds to A Ltd — Appeals by D Inc, M and N dismissed — Under terms of credit facility there was no commitment by bank to lend — Only protection of bank was in assessment of risk of each advance — It was open to trial judge to find that in circumstances there could be no loan until loan officer had approved — D Inc knew that loan would not be funded unless bank received reply to letter — Indoor management rule did not apply in circumstances — Statute of Frauds was no defence to either M or D Inc — M and D Inc could not be considered "any other person" for purposes of s. 8 of statute, and s. 8 does not apply to negligent misrepresentation — Statute of Frauds, R.S.O. 1990, c. S.19, s. 8.

Fraud and misrepresentation --- Negligent misrepresentation (Hedley Byrne principle) — Nature and extent of duty of care — General

Bank loaned substantial funds to corporation, A Ltd — Credit facility was unsecured and subject to payment on demand — A Ltd was to notify bank if other available credit facilities fell below amount of credit facility from bank — Continuation of A Ltd required financial support from parent company D Inc — D Inc and A Ltd integrated their treasury functions at D Inc - D Inc's employees became responsible for dealing with bank on day-to-day basis -Industry suffered downturn and A Ltd also experienced lengthy strike by employees, which led to weakened financial condition — Other credit facilities of A Ltd fell below amount of credit facility from bank, but bank was not informed — M, who was vice-president and secretary and treasurer of A Ltd, advised bank that A Ltd was merely having short-term cash problems due to "ramping-up" after strike, and promised to provide cash flow statements A Ltd requested loan of \$4 million from bank to cover cheques — M advised bank that U.S. accounts were not encumbered and were available as security to bank, and that proceeds of upcoming sale would be used to pay out bank — Bank sent letter confirming conversation with M, to M and N, who was manager of cash and banking in D Inc's treasury department - U.S. receivables were not available as security to bank as they had been pledged to other bank, and proceeds of upcoming sale were not certain given insolvent state of A Ltd — Bank spoke to N, and N confirmed that he had seen letter and that "it sounded reasonable" — Two weeks after bank loaned funds, A Ltd and D Inc announced that A Ltd was insolvent — A Ltd was restructured under Companies' Creditors Arrangement Act and emerged under new ownership — Bank received \$1.6 million under restructuring, resulting in net loss of \$2 million U.S. — Bank brought action against D Inc, N, and M, for damages for deceit and negligent misrepresentations — Action was allowed — Trial judge held that N and M misled bank as to A Ltd's true financial state, and that bank relied on misrepresentations in agreeing to lend funds to A Ltd — Appeals by D Inc, M and N dismissed — Special relationship existed between M and bank — M was vice-president and was bank's contact with A Ltd — M held himself out as capable of making decisions on A Ltd's behalf as it related to bank's concerns about security — M must have known that carelessness on his part would result in loss by bank — M ought reasonably to have foreseen that bank would rely upon his representations, and such reliance was reasonable — M owed prima facie duty of care to bank — Allowing bank to pursue its claim against M did not undermine or subvert purposes of Companies Creditors Arrangement Act — No policy considerations existed that justified holding M not liable — No question of indeterminate liability arose in case — Trial judge was correct in holding that M owed duty of care to bank — D Inc had stepped into shoes of A Ltd for purposes of daily cash management — Sufficiently close relationship existed between D Inc and bank that, in reasonable contemplation of D Inc, carelessness on its part might cause damage to bank — No policy ground existed to limit scope of duty owed to bank — N knew that bank would be relying on his statements, and such reliance was reasonable.

Corporations --- Directors and officers — Liabilities — Negligence

Bank loaned substantial funds to corporation, A Ltd — Credit facility was unsecured and subject to payment on demand — A Ltd was to notify bank if other available credit facilities fell below amount of credit facility from bank - Continuation of A Ltd required financial support from parent company D Inc — D Inc and A Ltd integrated their treasury functions at D Inc - D Inc's employees became responsible for dealing with bank on day-to-day basis -Industry suffered downturn and A Ltd also experienced lengthy strike by employees, which led to weakened financial condition — Other credit facilities of A Ltd fell below amount of credit facility from bank, but bank was not informed - M, who was vice-president and secretary and treasurer of A Ltd, advised bank that A Ltd was merely having short-term cash problems due to "ramping-up" after strike, and promised to provide cash flow statements — A Ltd requested loan of \$4 million from bank to cover cheques — M advised bank that U.S. accounts were not encumbered and were available as security to bank, and that proceeds of upcoming sale would be used to pay out bank - U.S. receivables were not available as security to bank as they had been pledged to other bank, and proceeds of upcoming sale were not certain given insolvent state of A Ltd — Two weeks after bank loaned funds, A Ltd and D Inc announced that A Ltd was insolvent — A Ltd was restructured under Companies' Creditors Arrangement Act and emerged under new ownership — Bank received \$1.6 million under restructuring, resulting in net loss of \$2 million U.S. — Bank brought action against M for damages for deceit and negligent misrepresentations — Action was allowed — Trial judge held that M misled bank as to A Ltd's true financial state, and that bank relied on misrepresentations in agreeing to lend funds to A Ltd — Appeal dismissed — Bank established to trial judge's satisfaction that M's actions were themselves tortious — Officers of corporations are responsible for own tortious acts — No basis existed for protecting M from liability for his own tortious acts simply because he was acting in pursuance of interests of corporation.

Fraud and misrepresentation --- Negligent misrepresentation (Hedley Byrne principle) — Detrimental reliance

Bank loaned substantial funds to corporation, A Ltd — Credit facility was unsecured and subject to payment on demand — A Ltd was to notify bank if other available credit facilities fell below amount of credit facility from bank — Continuation of A Ltd required financial support from parent company D Inc — D Inc and A Ltd integrated their treasury functions at D Inc - D Inc's employees became responsible for dealing with bank on day-to-day basis -Industry suffered downturn and A Ltd also experienced lengthy strike by employees, which led to weakened financial condition — Other credit facilities of A Ltd fell below amount of credit facility from bank, but bank was not informed — M, who was vice-president and secretary and treasurer of A Ltd, advised bank that A Ltd was merely having short-term cash problems due to "ramping-up" after strike, and promised to provide cash flow statements — A Ltd requested loan of \$4 million from bank to cover cheques — M advised bank that U.S. accounts were not encumbered and were available as security to bank, and that proceeds of upcoming sale would be used to pay out bank - Bank sent letter confirming conversation with M, to M and N, who was manager of cash and banking in D Inc's treasury department — U.S. receivables were not available as security to bank as they had been pledged to other bank, and proceeds of upcoming sale were not certain given insolvent state of A Ltd — Bank spoke to N, and N confirmed that he had seen letter and that "it sounded reasonable" — Two weeks after bank loaned funds, A Ltd and D Inc announced that A Ltd was insolvent — A Ltd was restructured under Companies' Creditors Arrangement Act and emerged under new ownership — Bank received \$1.6 million under restructuring, resulting in net loss of \$2 million U.S. — Bank brought action against D Inc, N, and M, for damages for deceit and negligent misrepresentations — Action was allowed — Trial judge held that N and M misled bank as to A Ltd's true financial state, and that bank relied on misrepresentations in agreeing to lend funds to A Ltd — Appeals by D Inc, M and N dismissed -Bank was concerned about A Ltd's ability to repay funds advanced under facility and was seeking information from M so that credit risk could be assessed — M's statements were designed to reassure bank and ensure that cheques cleared — Trial judge properly inferred that bank relied upon statements to its detriment and that they were one of causes of loss — Case against M did not fail simply because statements of N also contributed to bank's loss — Negligent misrepresentation of M was not required to be sole cause of bank's loss — It was not necessary for bank to prove that statements by N were only factors that induced bank to act to its detriment - N knew that standing alone

A Ltd was insolvent and knew that no decision had been made about whether D Inc would commit further funds to A Ltd — N knew, or should have known, that all receivables were encumbered — N knew, or ought to have known, that M could not commit using proceeds of sale to pay out bank's loan — N knew, or ought to have known, that letter contained misrepresentations — Findings of trial judge were reasonable and established D Inc's liability — No basis existed for interfering with trial judge's finding that N affirmed truth of misrepresentations in letter.

Cases considered by Rosenberg J.A.:

ADGA Systems International Ltd. v. Valcom Ltd. (1999), 39 C.C.E.L. (2d) 163, 168 D.L.R. (4th) 351, 41 B.L.R. (2d) 157, 117 O.A.C. 39, 44 C.C.L.T. (2d) 174, 43 O.R. (3d) 101 (Ont. C.A.) — applied

Anderson Lumber Co. v. Canadian Conifer Ltd., 4 A.R. 282, [1977] 5 W.W.R. 41, 77 D.L.R. (3d) 126, 25 C.B.R. (N.S.) 35 (Alta. C.A.) — applied

Anns v. Merton London Borough Council (1977), [1978] A.C. 728, [1977] 2 W.L.R. 1024, (sub nom. Anns v. London Borough of Merton) [1977] 2 All E.R. 492 (U.K. H.L.) — applied

Banbury v. Bank of Montreal, [1918] A.C. 626, 44 D.L.R. 234, [1918-19] All E.R. Rep. 1 (U.K. H.L.) — referred to

Barclay Construction Corp. v. Bank of Montreal (1989), 41 B.C.L.R. (2d) 239, [1990] 2 W.W.R. 489, 65 D.L.R. (4th) 213, 45 B.L.R. 282 (B.C. C.A.) — referred to

Central & Eastern Trust Co. v. Rafuse, 37 C.C.L.T. 117, (sub nom. Central Trust Co. v. Rafuse) [1986] 2 S.C.R. 147, (sub nom. Central Trust Co. v. Rafuse) 31 D.L.R. (4th) 481, (sub nom. Central Trust Co. v. Rafuse) 69 N.R. 321, (sub nom. Central Trust Co. v. Rafuse) 75 N.S.R. (2d) 109, (sub nom. Central Trust Co. v. Rafuse) 186 A.P.R. 109, 42 R.P.R. 161, 34 B.L.R. 187, (sub nom. Central Trust Co. c. Cordon) [1986] R.R.A. 527 (headnote only) (S.C.C.) — considered

Edgeworth Construction Ltd. v. N.D. Lea & Associates Ltd., [1993] 8 W.W.R. 129, 11 B.L.R. (2d) 101, 12 C.L.R. (2d) 161, (sub nom. Edgeworth Construction Ltd. v. Lea (N.D.) & Associates Ltd.) 83 B.C.L.R. (2d) 145, 17 C.C.L.T. (2d) 101, (sub nom. Edgeworth Construction Ltd. v. Lea (N.D.) & Associates Ltd.) 107 D.L.R. (4th) 169, (sub nom. Edgeworth Construction Ltd. v. Lea (N.D.) & Associates Ltd.) [1993] 3 S.C.R. 206, (sub nom. Edgeworth Construction Ltd. v. Lea (N.D.) & Associates Ltd.) 157 N.R. 241, (sub nom. Edgeworth Construction Ltd. v. Lea (N.D.) & Associates Ltd.) 32 B.C.A.C. 221, (sub nom. Edgeworth Construction Ltd. v. Lea (N.D.) & Associates Ltd.) 53 W.A.C. 221 (S.C.C.) — considered

Haig v. Bamford (1976), [1977] 1 S.C.R. 466, 72 D.L.R. (3d) 68, 9 N.R. 43, 27 C.P.R. (2d) 149, [1976] 3 W.W.R. 331 (S.C.C.) — referred to

Hercules Management Ltd. v. Ernst & Young, [1997] 2 S.C.R. 165, 211 N.R. 352, 115 Man. R. (2d) 241, 139 W.A.C. 241, (sub nom. Hercules Managements Ltd. v. Ernst & Young) 146 D.L.R. (4th) 577, 35 C.C.L.T. (2d) 15, 31 B.L.R. (2d) 147, [1997] 8 W.W.R. 80 (S.C.C.) — applied

Inter-City Express Ltd. v. Toronto-Dominion Bank (1976), 66 D.L.R. (3d) 754 (B.C. S.C.) — referred to

Kripps v. Touche Ross & Co., 89 B.C.A.C. 288, 145 W.A.C. 288, 35 C.C.L.T. (2d) 60, [1997] 6 W.W.R. 421, 33 B.C.L.R. (3d) 254 (B.C. C.A.) — referred to

London Drugs Ltd. v. Kuehne & Nagel International Ltd. (1992), [1993] 1 W.W.R. 1, [1992] 3 S.C.R. 299, (sub

nom. London Drugs Ltd. v. Brassart) 143 N.R. 1, 73 B.C.L.R. (2d) 1, 43 C.C.E.L. 1, 13 C.C.L.T. (2d) 1, (sub nom. London Drugs Ltd. v. Brassart) 18 B.C.A.C. 1, (sub nom. London Drugs Ltd. v. Brassart) 31 W.A.C. 1, 97 D.L.R. (4th) 261 (S.C.C.) — considered

Meditrust Healthcare Inc. v. Shoppers Drug Mart (1999), 124 O.A.C. 137 (Ont. C.A.) — referred to

Montreal Trust Co. of Canada v. ScotiaMcLeod Inc. (1995), 129 D.L.R. (4th) 711, 9 C.C.L.S. 97, 23 B.L.R. (2d) 165, 87 O.A.C. 129, (sub nom. ScotiaMcLeod Inc. v. Peoples Jewellers Ltd.) 26 O.R. (3d) 481 (Ont. C.A.) — applied

Nielsen v. Kamloops (City), [1984] 5 W.W.R. 1, [1984] 2 S.C.R. 2, 10 D.L.R. (4th) 641, 54 N.R. 1, 11 Admin. L.R. 1, 29 C.C.L.T. 97, 8 C.L.R. 1, 26 M.P.L.R. 81, 66 B.C.L.R. 273 (S.C.C.) — applied

Nova Metal Products Inc. v. Comiskey (Trustee of) (1990), 1 C.B.R. (3d) 101, (sub nom. Elan Corp. v. Comiskey) 1 O.R. (3d) 289, (sub nom. Elan Corp. v. Comiskey) 41 O.A.C. 282 (Ont. C.A.) — applied

Queen v. Cognos Inc., 45 C.C.E.L. 153, 93 C.L.L.C. 14,019, 99 D.L.R. (4th) 626, 60 O.A.C. 1, 14 C.C.L.T. (2d) 113, [1993] 1 S.C.R. 87, 147 N.R. 169 (S.C.C.) — applied

Said v. Butt, [1920] 3 K.B. 497, [1920] All E.R. Rep. 232, 90 L.J.K.B. 239 (Eng. K.B.) — considered

W.B. Anderson & Sons Ltd. v. Rhodes (Liverpool) Ltd., [1967] 2 All E.R. 850 (Eng. P.D.A.) — applied

Statutes considered:

Bankruptcy and Insolvency Act, R.S.C. 1985, c. B-3

Generally — considered

s. 50(14) [en. 1997, c. 12, s. 30] — considered

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36

Generally — considered

s. 5.1(2) [en. 1997, c. 12, s. 122] — considered

Statute of Frauds, R.S.O. 1990, c. S.19

s. 8 — considered

APPEALS by D Inc, M and N from judgment reported at (1997), 34 B.L.R. (2d) 209 (Ont. Gen. Div), allowing bank's action for damages for deceit and negligent misrepresentations.

The judgment of the court was delivered by Rosenberg J.A.:

The appellants Dofasco Inc. and James T. Melville appeal from the judgment of Crane J. finding them jointly and severally liable to the respondent NBD Bank, Canada in the amount of \$1,984,945.27 U.S. for negligent misrep-

resentation. The appellants raise a number of factual and legal issues that will require a detailed summary of the facts. The essential issues in the litigation, however, concern the legal effect of several telephone calls that occurred on January 10 and 11, 1991 and a letter that was sent on January 10, 1991. These communications led to a decision by the respondent to fund cheques totaling approximately \$4 million U.S. in accordance with a \$20 million credit facility given by the respondent to Algoma Steel Corporation Limited. At the time, Algoma, a wholly owned subsidiary of Dofasco, was in serious financial difficulty. The trial judge found that Percival Nicholas an official at Dofasco and James Melville, Algoma's Vice-President (Finance), misled the respondent as to Algoma's true financial state. As a result of these misleading representations the respondent agreed to lend the requested \$4 million. Two weeks later, Algoma and Dofasco announced that Algoma was insolvent. Algoma was subsequently able to restructure under the auspices of the *Companies Creditors Arrangment Act*, R.S.C. 1985, c. C-36 [*CCAA*] but the respondent suffered a significant loss. For the reasons that follow, I would dismiss the appeals. The respondent crossappeals on the basis that, *inter alia*, the trial judge erred in finding that the tort of deceit was not made out. In view of my conclusions on the appeals, it is unnecessary to deal with the cross-appeal.

The Facts

The persons involved

- The respondent, NBD Bank, Canada, is a Canadian chartered bank and is a subsidiary of NBD Bank N.A., which is based in the United States. The original agreement between Algoma and the respondent was made in October 1987. That agreement was amended from time to time. The principal witness for the respondent was Jeremy Hynes. He joined the Bank as second vice-president in September 1990 and immediately became responsible for the Algoma account. The allegedly negligent misrepresentations were made to Mr. Hynes. Mr. Hynes reported to the respondent's president, William Schmid.
- Algoma was Canada's third largest steel producer and was based in Sault Ste. Marie. The appellant James Melville began working for Algoma as a teenager. After finishing university and law school he returned to Sault Ste. Marie and joined Algoma as a solicitor. In 1990 and 1991 he was Algoma's Vice-President (Finance), Secretary and Treasurer. He was the person at Algoma with whom Mr. Hynes dealt.
- Algoma had a United States subsidiary, Cannelton Coal Co. It was proposing to sell Cannelton in 1991. This sale would provide necessary working capital for Algoma and was critical to any successful restructuring. The alleged negligent misrepresentations concerned the funding of cheques in the amount of \$4 million, which included the Cannelton payroll.
- The appellant Dofasco acquired ownership of the shares in Algoma in August 1988. It had invested \$600 million in Algoma, but by late 1990 that investment was in peril. Initially, Algoma operated autonomously, with operations and overall responsibility left to the management and the board of Algoma. However, in July 1990, the operation of the daily cash management function for Algoma was transferred to Dofasco. John Rule, a Dofasco treasury analyst, assumed responsibility for netting out the daily payables and receivables for Algoma and its subsidiaries and, as necessary, accessing the appropriate bank facilities, including the facility at the respondent. Rule had responsibility for contacting the traders in the respondent's trading room. Rule was named as a defendant. The trial judge dismissed the claim against him.
- Rule's superior was Percival Nicholas, the manager of cash and banking in Dofasco's treasury department. The trial judge found that Nicholas made negligent misrepresentations to Mr. Hynes. Dofasco accepted that it was vicariously liable for the actions of Nicholas. [FN1] Nicholas reported to Allen Root, the Dofasco treasurer, who in turn reported to Dofasco's vice-president finance, Bill Solski.

The Credit Facility

- The initial credit facility between the respondent and Algoma was taken out in 1987. That facility was unsecured, uncommitted, and subject to payment on demand. The facility was used primarily to fund, on a daily basis, cash flow requirements of Algoma's U.S. accounts with NBD Bank, N.A. Thus, if the total payables exceeded the total receivables in the U.S. accounts on any day, Algoma would borrow U.S. dollars from the respondent, which would be transferred to NBD Bank, N.A. to cover the deficiency. Paragraph (e) of the facility originally provided that Algoma was to maintain unused portions of other credit facilities with other banks in amounts sufficient to repay any advance made by the respondent. In November 1988, the respondent agreed to remove paragraph (e) on condition that Algoma would notify the respondent if the other available credit facilities fell below \$20,000,000 Cdn.
- The mechanics for accessing the facility are important. The facility contemplated that Algoma would notify the respondent by telephone that it wished to borrow money. Under the facility, the amount of the loan and the interest rate were to be agreed upon by the respondent and Algoma's Assistant Treasurer and its supervisor of cash operations. In 1990, Mr. Hynes had the authority to approve the loan on behalf of the respondent. In the normal course, other persons handled the day-to-day management of the facility.
- As indicated, in July 1990, Dofasco and Algoma integrated their treasury functions at Dofasco. Accordingly, Dofasco employees, in particular John Rule, became responsible for dealing with the respondent on a day-to-day basis. The trial judge found that while Mr. Rule actually dealt with one of the traders in the respondent's trading room, the loan had to be approved by the loan officer, Mr. Hynes. The appellants challenge this finding and it forms one of the grounds of appeal. In short, the appellants argue that even if there were negligent misrepresentations, they did not result in any loss because the loans that caused the loss were made before any misrepresentations, as a result of the communications between Mr. Rule and the traders. I will return to the facts in support of this submission below when I deal in detail with the events of January 10 and 11, 1991.
- Dofasco did not otherwise have a direct customer/bank relationship with the respondent. It did have a banking relationship with the respondent's parent company, NBD Bank N.A. There is some suggestion in the evidence that NBD Bank N.A. was anxious to ensure that relations between Algoma and the respondent did not adversely affect the relationship between the two parent companies. An underlying theory of the defence was that the decision to advance the \$4 million was made so as not to prejudice the relationship between the two parent companies and that Mr. Hynes was not seeking information or assurances from Dofasco officials in January 1990. Rather, he was merely keeping them "in the loop" at the request of NBD Bank N.A.

The strike

In mid-1990, Algoma's employees went on strike. The strike lasted for 112 days and was the longest strike in the company's history. Algoma, which was already in a weak financial condition, was further weakened by the strike. Even after the strike was settled (November 21, 1990), Algoma would experience short-term financing difficulties during the "ramping-up" period. At this time, the company had to pay the full cost of producing steel and had no choice but to wait the normal course of payment of sixty to ninety days before it received payment. Thus, in late 1990, Algoma had a need for cash to meet its fixed overhead costs and the costs of production following the settlement of the strike.

The fall of 1990

However, the short-term problems caused by the ramping-up after the strike were not Algoma's only problems. Its income had been falling steadily since 1988 while its capital expenditures had been increasing. In early 1989, Dofasco had loaned Algoma \$100 million (unsecured). By 1990, the steel industry had moved into a downturn. The weakest companies, like Algoma, would be most affected by these adverse economic conditions. In Octo-

ber 1990, Dofasco initiated a project under the code name "Liz Dodge" for "dislodging Algoma from Dofasco." In November 1990, Dofasco's chief financial officer reported to the Dofasco board that Algoma was in very serious financial trouble and that by continuing to support Algoma, Dofasco itself would be put at risk. The immediate cause of concern was a request by Algoma to increase its credit facilities with its other bankers (i.e. other than the respondent). The syndicate of bankers, led by the Royal Bank, was willing to give Algoma a new \$250 million facility only if Dofasco would provide some form of guarantee. Algoma needed the increase in the credit facility in part to fund \$122 million in debentures that were coming due on November 30, 1990. Dofasco refused to guarantee the loan. Instead, Dofasco purchased the debentures itself. The trial judge found that this "desperate" purchase was to give the Dofasco Board sufficient time to establish study teams on the Algoma situation to present options to the Dofasco Board at the end of January 1991. The work of these committees, including the Liz Dodge committee, took on a new urgency as a result of the November developments. The committees included experts in insolvency.

- 13 The trial judge found that the appellants knew that from November 1990, standing alone Algoma was no longer solvent. They recognized that Algoma had to be restructured if it were to survive.
- The next crisis for Algoma was a \$32.5 million milestone payment upon the existing syndicated bank credit facility due on December 31, 1990. Dofasco sought to defer this payment. This would require an amendment to the Royal Bank facility. Mr. Solski and Mr. Nicholas of Dofasco met with the Royal Bank and in late December, the banks agreed to the postponement. At a Dofasco Board meeting in December, a presentation was made concerning reorganization of Algoma, including a discussion of the *CCAA*. Mr. Melville was present for this presentation.

January 1991

- On January 3, 1991, Mr. Hynes called Mr. Nicholas because he was concerned that the failure to pay the \$32.5 million to the Royal Bank, which had been publicly announced, was a default. Mr. Nicholas told him that the payment was not defaulted but deferred to provide a window to Algoma for the purpose of ramping-up after the strike. Nicholas also told Hynes that Dofasco was not putting more money into Algoma and that the respondent should do whatever it had to do to get comfortable with Algoma as a stand-alone credit risk. He referred Hynes to the appellant Melville for any further inquiries.
- The following day, Hynes spoke to Melville. Melville confirmed the deferral of the \$32.5 million. He also said that Algoma had \$60 million in available working credit lines, but that Algoma would need \$80 million to ramp up after the strike. He said that they would be back to normal operations at the end of March. In his evidence, Mr. Melville agreed that this statement about available credit was misleading and incorrect. It would seem that Algoma was now in breach of the terms of the facility by not informing the respondent that available credit facilities had fallen below \$20,000,000.
- Mr. Melville also promised to provide statements of cash flow analysis to show how Algoma would be dealing with the demands on cash flow. The trial judge rejected Melville's evidence that he only promised to provide an analysis of how Algoma intended to use the monies borrowed from the respondent. The trial judge found that Melville knew that if he provided the cash flow forecasts to Mr. Hynes the loan facility with the respondent would be cancelled. The trial judge found that there was an implied misrepresentation to the effect that the cash flow statements would support the representation that Algoma's problems were due to the short-term ramping-up problem. In any event, Mr. Melville did not provide a cash flow statement, nor a statement of the estimated cash activity of the facility with the respondent at any time. The trial judge also referred to minutes of an Algoma Board meeting of January 7 in which there was a discussion led by Mr. Melville on a six-month cash flow forecast which indicated that a shortfall, in comparison to existing available credit lines, would occur in early February.
- There was other evidence that the cash flow problem was even more desperate. At a meeting of the Liz Dodge committee on January 7, one of the members noted that unless Algoma could obtain access to the credit line

with the respondent or sell pellets to Dofasco, Algoma would run out of cash that week. Mr. Nicholas had previously noted in his diary that the proposed sale of the pellets to Dofasco could be attacked by creditors in the future as an improper preference. Mr. Nicholas was now working in his day-to-day cash management function for Algoma in an atmosphere of crisis. Cash flow estimates that were normally prepared every month were now prepared every day.

Then, on January 9, Mr. Hynes learned from a colleague that the Royal Bank line of credit was secured. In the result, the respondent was now the only unsecured lender to Algoma. Mr. Hynes' superior instructed him to limit the facility to the current level, which on that date stood at \$700,000 U.S. Mr. Hynes did not immediately pass on this information to the appellants.

January 10, 11, 1991

- On January 10, Mr. Rule of Dofasco called the respondent's trading room and requested a loan of \$4 million to cover cheques, including the Cannelton Coal payroll. Dishonouring of these cheques could impair the sale of Cannelton, which was important to any restructuring of Algoma. The trading room conversations are tape-recorded and transcripts of the relevant conversations were produced at the trial. As indicated, it is the position of the appellants that the loans were made during these conversations, before the representations by Nicholas and Melville that the trial judge found to be misleading. The substance of the conversation between Mr. Rule and the trader at 10:00 a.m. on January 10 was as follows. Mr. Rule made the request for \$4 million in addition to the \$700,000 outstanding. The trader replied, "Okay that shall be done and I think it looks as though its going to be 7 + 7/8." The respondent's trader then relayed the request to Mr. Hynes. Mr. Hynes conferred with his superior and they decided that the respondent would not make the loan. Fifteen minutes after the trading-room conversation, Hynes left an urgent message for Nicholas. Nicholas returned the call with Mr. Rule present to participate by way of speaker telephone. Hynes said that there was no alternative but to return the cheques since the respondent would not make the loan. Nicholas said either "you can't bounce cheques" or "hold on, let's not be rash, something can be worked out." Nicholas said Hynes should speak to Melville.
- Mr. Hynes put in a call to Mr. Melville. The call was returned in the mid-afternoon on January 10th. Melville was confrontational and demanded that the respondent make the \$4 million loan. Hynes told Melville of the respondent's concern because they had just learned about the Royal Bank security. Melville told Hynes that Royal Bank had been secured for ten years. This was only partially true. From time to time the line of credit had been secured. However, more recently the Royal Bank had taken security on the line of credit in its annual credit review, before the strike. After the conversation, Hynes again consulted with his superiors and the decision not to fund the loan was confirmed. Hynes was told to inform Dofasco of the decision.
- Hynes called Nicholas, who urged him to speak to Melville again because Melville was "reasonable." Nicholas also told Hynes that the cheques could not be funded elsewhere because Algoma did not have sufficient margins available under the Royal Bank facility to permit more borrowing. It would seem that this is the first time that the respondent learned that Algoma was in breach of the terms of the facility. Nicholas urged Hynes to call Melville to see if something could be worked out.
- Mr. Hynes again called Mr. Melville. The trial judge found that the most serious misrepresentations were made during this conversation. There were conflicting versions of this conversation. The trial judge accepted Mr. Hynes' evidence over that of Mr. Melville. Mr. Hynes returned to the issue that the Royal Bank had security. Mr. Melville indicated that the U.S. accounts were not encumbered and that if the respondent's discomfort was that it was the only unsecured lender, he could give it the U.S. accounts receivable. He said that there were about \$2 to \$3 million receivables but these were going to increase as Algoma ramped up after the strike. They also talked about the cash flows that had been promised six days earlier regarding the ramp-up as Algoma's operations returned to normal. Melville also said that he had the proceeds from the Cannelton sale coming in around March 1st and that could be used to pay out the respondent.

Following the conversation, Mr. Hynes typed out a letter summarizing the conversation and faxed a copy to Mr. Melville at Algoma and Mr. Nicholas at Dofasco. The letter was as follows:

This confirms and is further to our conversation of January 10, 1991 regarding the captioned unsecured facilities. The Bank originally provided its uncommitted facilities in return for an undertaking from Algoma that it would maintain sufficient unutilized credit facilities from its other banks to retire outstandings under NBD Bank's facilities upon request. In letters exchanged August 15, 1988 and November 4, 1988 this was modified to an undertaking by Algoma to advise the Bank if the aforementioned unutilized facilities fell below Cdn. \$20,000,000. The intent hereunder was clearly to ensure that NBD Bank's unsecured position could be funded from an alternative source at any time.

Today's conversations with you, John Rule and Perc Nicholas at Dofasco indicate that this reserve is not available to fund cheques written by Algoma against its U.S. Dollar account at NBD Bank, N.A. in Detroit. This places the Bank in the unforeseen position of choosing whether to return Algoma cheques to cap its exposure at current levels. In conversations last week, NBD (assuming the other unutilized facilities existed) expressed its desire to limit Algoma's use of its facilities to U.S. \$8,000,000 until Algoma could provide information regarding its credit needs and cash inflows for the first quarter of 1991.

Although this information has not been received and it appears unutilized alternative funds to clear cheques drawn on NBD are not available, the Bank wants to help Algoma. In order to clear the cheques outstanding, could you please provide no later than 12:00 p.m. Friday, January 11, 1991 the following:

- 1. a list of the cheques (or cheque groups like payroll) outstanding and the date(s) they were written;
- 2. confirmation that no further cheques are being drawn on NBD until a mutually-satisfactory line of credit has been arranged;
- 3. a statement of the amount of outstanding receivables available to reduce outstandings, along with your undertaking that these lock-box proceeds will be dedicated to reducing NBD's exposure from its peak not to exceed U.S. \$8,000,000;
- 4. your estimate of the U.S. receivables available going forward which are not pledged to any other lender and Algoma is willing to pledge to secure a mutually-satisfactory credit facility from NBD;
- 5. your undertaking that, if NBD temporarily provides advances to Algoma that exceed the amount of the mutually-satisfactory credit facility to be arranged, Algoma will first apply cash proceeds from the sale of its U.S. coal assets to repay said excess advances. If no facility can be agreed, the aforementioned proceeds will first be used to retire all NBD's exposure.

The preceding request does not materially deviate from the information outlined last week to assist NBD in accommodating Algoma's first quarter cash needs. It is NBD's desire to meet Algoma's banking needs during this difficult period of restructuring, if this can be accomplished without exposing the Bank to an unsecured, uncovered position without a highly probable source of repayment. NBD trusts that Algoma understands this and will provide it with the assurances needed to continue our good relationship.

Please provide the requested reply as soon as possible. Thank you for your cooperation in this matter. [Emphasis added.]

- The trial judge found several misrepresentations by Mr. Melville in this conversation and as recorded in the letter. The U.S. receivables were not available as security to the respondent. Melville knew that they had been pledged to the Royal Bank. The representation about the Cannelton Coal proceeds was misleading since it was dependent upon Algoma still being an operating and viable entity in control of its assets. Melville knew that as early as January 22, 1991, Algoma could be declared insolvent.
- At approximately 10:00 a.m. on January 11, Mr. Rule telephoned the respondent's trading room and spoke to Peter Evans, the respondent's senior vice-president, money market and chief trader. Dofasco relies on this conversation, because it precedes the communication between Mr. Hynes and Mr. Nicholas that was the basis of Dofasco's liability. Mr. Rule asked the trader if they can "roll the 4.7 today." Mr. Evans replied that he did not think it was a problem but he wanted to talk to Mr. Hynes because he was aware that there had been a lot of activity the previous night and he wasn't sure if Mr. Hynes had "resolved his problem." When Evans came back on the telephone he said the following:

Here now, apparently what happened as a result of these conversations we have rolled the funds. The thing is he is going to ask for prime on it so it would go to 9-1/2%.

. . . .

Okay 4.7 for three days and then I will get Jerry [Hynes] to speak to all the interested parties, obviously resolve what ever his concerns are with them.

- Mr. Rule replied "okay." Mr. Hynes testified and confirmed that Mr. Evans did talk to him and he had asked for the higher interest rate. Mr. Hynes spoke to Mr. Nicholas on the morning of January 11th, sometime after this conversation. This conversation formed the basis of liability of the appellant, Dofasco. Hynes asked Nicholas if he had seen the letter. He said that he had and they reviewed its contents. Nicholas said that, "it sounded reasonable to me" and, "Is this okay with Jamie [Melville]?" Hynes testified that at that point it "looked like a done deal," the only thing left was for Melville to get back to him as required in the letter. He told Nicholas that the cheques would clear. The trial judge found that as a result of this conversation Hynes waived the noon deadline set out in the letter.
- Later in the day, Mr. Hynes received a letter from Mr. Melville. That letter merely confirmed that Algoma would not write any further cheques on the credit facility until a new or amended facility had been approved and Melville's understanding that the amount outstanding against the facility was approximately \$6.4 million. The trial judge characterized this letter as "disingenuous." Mr. Hynes was concerned that this was not a response to the five points in his January 10th letter and he tried to get hold of Melville. They eventually talked around 4:40 p.m. and the conversation lasted about twenty minutes. At the end of the conversation, Mr. Hynes was satisfied that he had a deal. Melville repeated the representations about the U.S. receivables. He somewhat modified the representation about the Cannelton Coal sale, indicating that in the event the U.S. receivables were not sufficient, the Cannelton proceeds would be available to take the respondent out, subject to approval by the Board. Mr. Hynes believed that this agreement would be documented within the next three weeks to make the respondent a secured lender. Mr. Hynes took no steps to dishonour the cheques after this conversation. He testified that had he been told of Algoma's potential insolvency, the respondent would not have cleared the cheques.
- Mr. Hynes spoke to Mr. Melville the next week about receiving the cash flow estimates. For the first time, Melville stated that he could not give the respondent the U.S. receivables without Board approval, but the Board would be meeting in two weeks to consider the new arrangement. Mr. Hynes made several attempts to get hold of Melville over the next few days, but was unsuccessful. In the meantime, he prepared the necessary paperwork that Melville would need to present to the Algoma Board.
- 30 On January 22nd, Dofasco's Board decided not to extend any further financial support to Algoma and to write

off its equity interest in Algoma. On the same day, Algoma's Board decided to pursue a financial restructuring. On January 23rd, Melville sent Mr. Hynes a press release indicating that Algoma was seeking to restructure its debt and that "all reasonable forecasts show the company is unable to produce adequate cash flow to support the heavy debt load, even with the contemplated sale of Cannelton [Coal]." Mr. Hynes had never been provided with the promised cash flow forecasts. When he received the press release, Mr. Hynes tried to get hold of Nicholas. Nicholas referred him back to Melville. By this time he was very angry. He felt that he had been negotiating in good faith with Algoma and that this turn of events was "inappropriate."

On January 30th, the respondent made a demand of Algoma on the Facility. Algoma did not respond. On June 1, 1992, a court-ordered arrangement was entered into under the *CCAA*, whereby Algoma was restructured and emerged under new ownership. As a result of the restructuring, the respondent received approximately \$1.6 million U.S., resulting in a net loss of about \$2 million U.S. Under the *CCAA* arrangement, the respondent was barred from bringing an action for misrepresentation against Algoma itself.

The Trial Judge's Reasons

Liability of Mr. Melville

I have referred to some of the findings made by the trial judge in relation to the appellant Mr. Melville. To summarize, the trial judge found the following misrepresentations by Melville. I have placed in square brackets a very brief summary of the findings by the trial judge as to the true state of affairs.

January 4, 1991:

- 1. Algoma was having short term cash problems due to the "ramping up" after the strike. [Implying that this was the only problem when there was a longer term structural problem.]
- 2. The promise to supply cash flow statements. [Wrongly implying that the cash flow statements would support the short term "ramping up" problem.]

January 10, 1991:

- 1. The Royal Bank line of credit had been secured for about 10 years. [In fact, the security had only been taken in June 1990.]
- 2. Algoma's U.S. accounts receivable were not pledged and available as security to the respondent. [In fact, all the receivables, including the U.S. accounts, were pledged to the Royal Bank.]
- 3. The respondent's loan position would be paid out upon the sale of Cannelton Coal. [The truth of this representation depended upon Algoma still being an operating, viable entity in late February or March and in control of its assets. Melville was not in a position to make this representation since he knew Algoma could be insolvent by January 22, 1991 after the meetings of the Dofasco and Algoma boards. Melville did not disclose this fact to Hynes.]

Liability of Dofasco

Dofasco's liability turns on the representations made by Mr. Nicholas in his conversation with Mr. Hynes on the morning of January 11, 1991. The trial judge found that Mr. Nicholas affirmed the contents of the January 10th letter knowing *inter alia* that the receivables were already pledged to the Royal Bank. The trial judge made this find-

ing, in part, because of the context set by earlier conversations with Mr. Hynes that would have led him to believe that Algoma did have something to offer the respondent to give it sufficient comfort to make the \$4 million loan. In addition, the trial judge found that in the circumstances, the only non-negligent response Mr. Nicholas could make to Mr. Hynes' inquiries was to expressly disclaim. However, since he found a positive misrepresentation it is unnecessary to determine whether the failure to disclaim or disclose the true state of Algoma's financial state of affairs would alone suffice to render Dofasco liable.

The Grounds of Appeal

- Mr. Melville and Dofasco raised many grounds of appeal. Some of them are common to the two appellants. Where possible I have grouped the common grounds together. I intend to deal with the grounds of appeal in the following order:
- 1. When the loans were made the indoor management rule.
 - (a) As applied to Mr. Melville
 - (b) As applied to Dofasco
- 2. Mr. Melville's personal liability
- 3. The duty of care with respect to negligent misrepresentation
 - (a) As applied to Mr. Melville
 - i. Sufficiently close or "special" relationship (the prima facie duty of care)
 - ii. Policy reasons for not attributing personal liability
 - (b) As applied to Dofasco
- 4. The standard of care imposed on Dofasco
- 5. The Statute of Frauds
- 6. Misrepresentations by Mr. Melville
- 7. Negligent misrepresentation by Mr. Nicholas (Dofasco's liability)

Analysis

- 1. When the loans were made the indoor management rule
- (a) As applied to Mr. Melville
- Counsel for the appellant Melville submits that although the trial judge found misrepresentations by Melville on January 4, 1991 concerning the cash flow estimates, the misrepresentations, if any, that caused the loss to the respondent were Mr. Melville's statements to Mr. Hynes on January 10th and 11th. Counsel submits that even these

conversations did not cause any loss to the respondent, because the loans were made prior to the misrepresentations.

- I am prepared to deal with this submission on the basis that Mr. Melville would not have been found liable based solely on the January 4th conversation. In my view, this ground of appeal cannot succeed. The trial judge dealt with this issue only as it applies to the January 10th conversation. That was sufficient to find liability on Melville's behalf. It was not sufficient for dealing with the appellant Dofasco and I will deal with that below. With respect to the January 10th trading room conversations, the trial judge made the following findings. The trading room telephone conversations did not effect the actual loan. Since it was a term of the facility that it was uncommitted, a loan officer such as Mr. Hynes would have to approve the loan. The procedure in the trading room was that when a request for funds was received, the trader would quote a rate of interest and determine the duration of the advance. The trader then took this request to the loan officer. Upon the request being approved the internal transfers would be made in the United States to cover the indebtedness in the Algoma account. In this case, when the request for \$4 million U.S. was made on January 10th, the decision was made not to fund and Mr. Hynes advised Mr. Nicholas a short time later that the respondent required the \$4 million to be funded elsewhere. It was after this decision was conveyed first to Mr. Nicholas and then to Mr. Melville that Mr. Melville made the misrepresentations.
- The appellant argues that so far as Algoma was concerned, the loan was completed during the initial trading room conversation and in accordance with the indoor management rule, the respondent cannot set up its own internal procedures as a defence. In my view, that is not what occurred here. Under the terms of the facility between Algoma and the respondent, there was no commitment by the respondent to lend. It was unsecured. Its only protection, as the trial judge observed, was in the assessment of the risk of each advance. This was not something that Algoma could reasonably believe would be left to someone in the trading room. It was open to the trial judge to find that in those circumstances there could be no loan until a loan officer had approved. The subsequent course of events involving Mr. Hynes, Mr. Nicholas and Mr. Melville indicate that everyone understood that the loan had not been funded on January 10th.

(b) As applied to Dofasco

- While the trial judge did not deal specifically with the trading room conversation on January 11th, in my view the indoor management rule had no application. By late January 10th, all of the parties were aware that unless Algoma made some satisfactory arrangement with the respondent, the \$4 million loan would not be funded and the cheques would be dishonoured. The indoor management rule has no application where the other party has knowledge of the limitation on the authority: *Anderson Lumber Co. v. Canadian Conifer Ltd.* (1977), 77 D.L.R. (3d) 126 (Alta. C.A.). Dofasco knew, through Mr. Nicholas, that the loan would not be funded unless Mr. Hynes received a reply to his letter of January 10th, by noon on January 11th. It may be that Mr. Hynes waived that requirement when he spoke to Mr. Nicholas, received Mr. Nicholas' assurances and told him that the cheques would be cleared. However, that does not assist Dofasco in this case, since by that time Mr. Nicholas had made the statements upon which the trial judge imposed liability on Dofasco.
- There is a further problem with this submission by the appellant. At the time of the conversations on the mornings of January 10 and 11, the cheques had not yet cleared. Algoma had breached its agreement with the respondent in that it had not informed the respondent that it no longer had \$20 million credit available. Mr. Hynes only learned of this state of affairs on January 10th after the trading room conversation on that date. In any event, as indicated, the essential features of this facility were that it was unsecured, uncommitted, and subject to payment on demand. As late as 5:00 p.m. on January 11, the respondent with some effort could have dishonoured the cheques and thus not suffered any loss. In my view, given the terms of the facility it would have been entitled to do so, even if the loans were made during the trading room conversations on January 10 and 11. See *Barclay Construction Corp.* v. Bank of Montreal (1989), 41 B.C.L.R. (2d) 239 (B.C. C.A.) and Inter-City Express Ltd. v. Toronto-Dominion Bank (1976), 66 D.L.R. (3d) 754 (B.C. S.C.). The respondent did not make a demand nor dishonour the cheques and thereby continued to extend credit to Algoma because of the representations by Mr. Melville and Mr. Nicholas.

40 Accordingly, I would not give effect to this ground of appeal in respect of either appellant.

2. Mr. Melville's personal liability

- Mr. Melville argues that he should not be held personally liable for acts that he performed in his role as an officer of the company and for the benefit of the company. Counsel, in effect, put this submission on two different bases. First, he argues that the respondent should not be permitted to pierce the corporate veil to render Mr. Melville liable for acts done for the benefit of his corporate employer, in accordance with the decision in *Montreal Trust Co. of Canada v. ScotiaMcLeod Inc.* (1995), 26 O.R. (3d) 481 (Ont. C.A.). Second, he argues that in his individual capacity Mr. Melville did not owe a duty of care to the respondent. I will deal with this first submission under this heading.
- In ScotiaMcLeod at pp. 490-91, Finlayson J.A. held that absent fraud, deceit, dishonesty or want of authority it is rare for officers of companies to be held personally liable for actions ostensibly carried out under a corporate name "unless it can be shown that their actions are themselves tortious or exhibit a separate identity or interest from that of the company." The short answer to the appellant's submission is that the respondent established to the trial judge's satisfaction that Mr. Melville's actions were themselves tortious. In the subsequent decision of this court in ADGA Systems International Ltd. v. Valcom Ltd. (1999), 43 O.R. (3d) 101 (Ont. C.A.), Carthy J.A. speaking for the court confirmed that the general rule is that officers are liable for their own tortious acts. As he said at p. 107:

The consistent line of authority in Canada holds simply that, in all events, officers, directors and employees of corporations are responsible for their tortious conduct even though that conduct was directed in a *bona fide* manner to the best interests of the company, always subject to the *Said v. Butt* exception.[FN2]

In *Valcom*, the plaintiff claimed against a corporate competitor and a director and two employees of that competitor. The action was based on allegations that the competitor raided the plaintiff's employees and caused the plaintiff economic damage. Carthy J.A. held that the action could proceed against the individuals and he concluded with this comment:

It is my conclusion that there is no principled basis for protecting the director and employees of Valcom from liability for their alleged conduct on the basis that such conduct was in pursuance of the interests of the corporation. It may be that for policy reasons the law as to the allocation of responsibility for tortious conduct should be adjusted to provide some protection to employees, officers or directors, or all of them, in limited circumstances where, for instance, they are acting in the best interests of the corporation with parties who have voluntarily chosen to accept the ambit of risk of a limited liability company. However, the creation of such a policy should not evolve from the facts of this case where the alleged conduct was intentional and the only relationship between the corporate parties was as competitors. Any such evolution should await facts which are apposite to the policy concerns and should probably be articulated as a definitive extension of the defence in Said v. Butt. Such a development would be in the direction indicated by La Forest J. in his dissenting reasons in London Drugs and thus may have to await further consideration by the Supreme Court. [Emphasis added.][FN3]

- Similarly, I can see no basis for protecting Mr. Melville from liability for his tortious acts towards the respondent simply because he may have been acting in pursuance of the interests of the corporation. If he is to avoid liability, it can only be on the basis that he did not owe a duty of care to the respondent and I turn to that issue now as it affects both of the appellants.
- 3. The duty of care with respect to negligent misrepresentation
- (a) As applied to Mr. Melville

- The appellant, Melville, argues that he did not owe a duty of care in his personal capacity to the respondent in accordance with the test in *Anns v. Merton London Borough Council*, [1978] A.C. 728 (U.K. H.L.). The appellant makes two submissions in this respect. He submits that it was not reasonable or foreseeable that the respondent would be relying on him personally. Second, he submits that there are policy reasons why personal liability should not be found against him in the circumstances of this case. These submissions track the two parts of the *Anns* test as summarized by Wilson J. in *Nielsen v. Kamloops* (*City*), [1984] 2 S.C.R. 2 (S.C.C.), at 10:
 - (1) is there a sufficiently close relationship between the parties (the [defendant] and the person who has suffered the damage) so that, in the reasonable contemplation of the [defendant], carelessness on its part might cause damage to that person? If so,
 - (2) are there any considerations which ought to negative or limit (a) the scope of the duty and (b) the class of persons to whom it is owed or (c) the damages to which a breach of it may give rise?
- In *Hercules Management Ltd. v. Ernst & Young*, [1997] 2 S.C.R. 165 (S.C.C.), at 185-86, the Supreme Court of Canada held that this test applies to negligent misrepresentation. I will deal with the two submissions separately.

(i) Sufficiently close or "special" relationship (the prima facie duty of care)

In *Hercules Management* at p. 186-87, La Forest J., speaking for the court, referred to this first part of the <u>Anns</u> test as the *prima facie* duty of care. Determination of whether there was this *prima facie* duty of care required an inquiry as to whether there could be said to be a relationship of proximity or neighbourhood between the defendant-representer and the plaintiff-representee. He also equated it with what Iacobucci J. referred to as the "special relationship" in the earlier case of *Queen v. Cognos Inc.*, [1993] 1 S.C.R. 87 (S.C.C.) and held that it subsumed two essential criteria. As he said at p. 188:

In cases of negligent misrepresentation, the relationship between the plaintiff and the defendant arises through reliance by the plaintiff on the defendant's words. Thus, if "proximity" is meant to distinguish the cases where the defendant has a responsibility to take reasonable care of the plaintiff from those where he or she has no such responsibility, then in negligent misrepresentation cases, it must pertain to some aspect of the relationship of reliance. To my mind, proximity can be seen to inhere between a defendant-representor and a plaintiff-representee when two criteria relating to reliance may be said to exist on the facts: (a) the defendant ought reasonably to foresee that the plaintiff will rely on his or her representation; and (b) reliance by the plaintiff would, in the particular circumstances of the case, be reasonable. To use the term employed by my colleague, Iacobucci J., in *Cognos*, *supra*, at p. 110, the plaintiff and the defendant can be said to be in a "special relationship" whenever these two factors inhere. [Emphasis added.]

In my view, there was a special relationship between Mr. Melville and the respondent to meet the first part of the <u>Anns</u> test. Mr. Melville was Algoma's Vice-President (Finance), Secretary and Treasurer. He was the respondent's contact at Algoma. He held himself out as capable of making decisions on Algoma's behalf as it related to satisfying the respondent's concerns about its lack of security. He must have known that carelessness on his part would result in a loss by the respondent. The trial judge found that the appellant "would reasonably know and in fact did know, that Mr. Hynes and his bank trusted him and would accept and rely upon what he said to them." This finding was amply supported by the record. Thus, Mr. Melville ought reasonably to have foreseen that the respondent would rely upon his representations. The first criterion was met. For virtually the same reasons, reliance by the respondent was reasonable. In addition, there was the particular circumstance that on two occasions, Mr. Nicholas referred Mr. Hynes back to Mr. Melville to try to come to some sort of arrangement that would allow the cheques to clear. The second criterion was also met and thus the first part of the <u>Anns</u> test was met. Mr. Melville owed a <u>prima</u> facie duty of care to the respondent. In the course of argument, counsel framed this part of the <u>Anns</u> test as requiring

an inquiry into whether the defendant reasonably relied upon Mr. Melville in his personal capacity. In my view, that kind of inquiry is better considered under the second part of the <u>Anns</u> test, which requires the court to consider whether there are any policy concerns to be taken into account to limit the *prima facie* duty of care. See <u>Hercules Management</u> at 190-91.

(ii) Policy reasons for not attributing personal liability

- Counsel for the appellant focused most of his argument as to the application of the <u>Anns</u> test on the policy reasons for not attributing personal liability to the appellant. He suggested three reasons why the court should not find that Mr. Melville owed a duty of care to the respondent. Those reasons may be summarized as follows:
 - I. it is anomalous to hold Mr. Melville personally liable when as a result of the CCAA process, the respondent was barred from pursuing the claim against Algoma;
 - II. the parties, Algoma and the respondent, had allocated the risk between them by contract, and the court should not impose personal liability when the damage suffered arose out of the very dealings contemplated in the contract;
 - III. imposition of personal liability in the circumstances of this case would result in indeterminate liability.
- I will deal with each of these issues in turn.

I. The impact of the CCAA

Algoma commenced the process under the *CCAA* on February 18, 1991. The process was a lengthy one and the Plan of Arrangement was approved by Farley J. in April 1992. The Plan had previously been accepted by the overwhelming majority of creditors and others with an interest in Algoma. The Plan of Arrangement included the following term:

6.03 Releases

From and after the Effective Date, each Creditor and Shareholder of Algoma prior to the Effective Date (other than Dofasco) will be deemed to forever release Algoma from any and all suits, claims and causes of action that it may have had against Algoma or its directors, officers, employees and advisors. [Emphasis added.]

Thus, the respondent was barred from bringing an action against Algoma for the misrepresentations by its 52 officer, the appellant Melville. Mr. Melville argues that permitting the respondent to pursue the same cause of action against Mr. Melville personally would subvert the CCAA process. He argues by analogy from the holding in London Drugs Ltd. v. Kuehne & Nagel International Ltd., [1992] 3 S.C.R. 299 (S.C.C.). In that case, the defendants, employees of a warehouse company, badly damaged a transformer that the plaintiff had stored with the warehouse company. Under the contract between the plaintiff and the warehouse company the "warehouseman's" liability was limited to \$40.00. It was held that the defendant employees were entitled to take advantage of the limitation of liability clause in the contract of storage between their employer and the plaintiff notwithstanding there was no privity of contract between the employees and the plaintiff. The court held that privity of contract should be relaxed having regard to the particular circumstances of the case, especially the wording of the limitation of liability in the contract. Writing for the majority of the court, Iacobucci J. found that there were sound policy reasons for relaxing the doctrine of privity. In particular, he was concerned that otherwise the plaintiff would be allowed to circumvent or escape the limitation of liability clause to which it had expressly consented. He referred with approval at pp. 441-42 to an excerpt from the reasons of Le Dain J. in Central & Eastern Trust Co. v. Rafuse, [1986] 2 S.C.R. 147 (S.C.C.), at 206:

A concurrent or alternative liability in tort will not be admitted if its effect would be to permit the plaintiff to circumvent or escape a contractual exclusion or limitation of liability for the act or omission that would constitute the tort. Subject to this qualification, where concurrent liability in tort and contract exists the plaintiff has the right to assert the cause of action that appears to be most advantageous to him in respect of any particular legal consequence. [Emphasis added.]

- In my view, the appellant has not demonstrated that allowing the respondent to pursue its claim against him would undermine or subvert the purposes of the Act. As this court noted in *Nova Metal Products Inc. v. Comiskey (Trustee of)* (1990), 1 O.R. (3d) 289 (Ont. C.A.), at 297, the *CCAA* is remedial legislation "intended to provide a structured environment for the negotiation of compromises between a debtor company and its creditors for the benefit of both." It is a means of avoiding a liquidation that may yield little for the creditors, especially unsecured creditors like the respondent, and the debtor company shareholders. However, the appellant has not shown that allowing a creditor to continue an action against an officer for negligent misrepresentation would erode the effectiveness of the Act.
- In fact, to refuse on policy grounds to impose liability on an officer of the corporation for negligent misrepresentation would contradict the policy of Parliament as demonstrated in recent amendments to the *CCAA* and the *Bankruptcy and Insolvency Act*, R.S.C. 1985, c. B-3. Those Acts now contemplate that an arrangement or proposal may include a term for compromise of certain types of claims against directors of the company except claims that "are based on allegations of misrepresentations made by directors."[FN4] L. W. Houlden and C. H. Morawetz, the editors of *The 2000 Annotated Bankruptcy and Insolvency Act* (Toronto: Carswell, 1999) at p. 192 are of the view that the policy behind the provision is to encourage directors of an insolvent corporation to remain in office so that the affairs of the corporation can be reorganized. I can see no similar policy interest in barring an action against an officer of the company who, prior to the insolvency, has misrepresented the financial affairs of the corporation to its creditors. It may be necessary to permit the compromise of claims against the debtor corporation, otherwise it may not be possible to successfully reorganize the corporation. The same considerations do not apply to individual officers. Rather, it would seem to me that it would be contrary to good policy to immunize officers from the consequences of their negligent statements which might otherwise be made in anticipation of being forgiven under a subsequent corporate proposal or arrangement.
- Finally, I agree with counsel for the respondent that the analogy to <u>London Drugs</u> is flawed. In that case, upholding a strict application of the doctrine of privity of contract would have allowed the plaintiff to circumvent or escape the limitation of liability clause to which it had expressly consented. On January 10 and 11, when the respondent decided to extend credit because of Mr. Melville's misrepresentations, the respondent could not reasonably have contemplated any future limitation on its rights through a *CCAA* process. To the contrary, because of those misrepresentations, it did not contemplate any reorganization through such a process. As far as it was concerned, based on the statements made by Mr. Melville, Algoma was experiencing short-term cash flow problems due to the ramping up.

II. Allocation of risk

- A related submission by the appellant centred on what counsel referred to as an attempt by the respondent to reallocate the risk. Counsel argues that the respondent and Algoma had made their bargain and allocated the risks in accordance with the contract. In this case, the respondent did not take any security for the lending facility. It accepted the risk of dealing with a corporation enjoying limited liability and the courts should not allow the parties to circumvent their prior risk allocation by imposing personal liability on employees.
- This submission is similar to the submission that the respondent was attempting to circumvent the effect of the CCAA process. It is largely based upon the dissenting reasons of La Forest J. in <u>London Drugs</u> and his concur-

ring reasons in *Edgeworth Construction Ltd. v. N.D. Lea & Associates Ltd.*, [1993] 3 S.C.R. 206 (S.C.C.). In the former case, he held, in part, that where there is a contractual relationship between the employer and the plaintiff, the employee should remain liable to the plaintiff only for "independent torts" committed by the employee. However, to date that approach has not attracted a majority of the Supreme Court of Canada. The majority of the Court in *London Drugs* held that the individual employees were entitled to take advantage of the clause limiting liability in the contract between their employer and the plaintiff to \$40.00. There was, however, no question that the employees were liable to the plaintiffs for their negligence in moving the plaintiffs machinery. Iacobucci J. speaking for the majority at pp. 407-8 rejected the independent tort exception:

Having said this, I wish simply to add what has already become evident by my conclusion. There is no general rule in Canada to the effect that an employee acting in the course of his or her employment and performing the "very essence" of his or her employer's contractual obligations with a customer does not owe a duty of care, whether one labels it "independent" or otherwise, to the employer's customer. Our law of negligence has long since moved away from a category approach when dealing with duties of care. It is now well established that the question of whether a duty of care arises will depend on the circumstances of each particular case, not on pre-determined categories and blanket rules as to who is, and who is not, under a duty to exercise reasonable care. There may well be cases where, having regard to the particular circumstances involved, an employee will not owe a duty of care to his or her employer's customer. Indeed, the respondents have provided this Court with a series of decisions where this conclusion appears to have been reached: see *Sealand of the Pacific v. Robert C. McHaffie Ltd.* (1974), 51 D.L.R. (3d) 702 (B.C.C.A.); *Moss v. Richardson Greenshields of Canada Ltd.* [1989] 3 W.W.R. 50 (Man. C.A.); *Summitville Consolidated Mining Co. v. Klohn Leonoff Ltd.*, B.C.S.C., Van. Reg. No. C880756, July 6, 1989; and *R.M. & R. Log Ltd. v. Texada Towing Co.* (1967), 62 D.L.R. (2d) 744 (Ex. Ct.).

However, this does not mean that this is the necessary result in all factual situations. Abstaining from commenting on the conclusions reached in the cases cited, I find nothing in any of them, nor have I found anything else, which supports the type of blanket rule advocated by the respondents. At best, these decisions simply confirm that the question of whether a duty of care arises between an employee and his or her employer's customer depends on the circumstances of each particular case. The mere fact that the employee is performing the "very essence" of a contract between the plaintiff and his or her employer does not, in itself, necessarily preclude a conclusion that a duty of care was present. [Emphasis added.]

Thus, according to the majority, whether or not a duty of care arises depends on the facts of the particular case. Also see *Edgeworth Construction* per McLachlin J. at pp. 218 and 222. One of the most important policy considerations is the problem of imposition of indeterminate liability, which is discussed separately below. I have not been persuaded that there are any other policy considerations specific to the facts of this case that would justify a holding that Mr. Melville was not liable. While it is true that the respondent did not take any security, its arrangement with Algoma did include certain safeguards. For example, as the facility was amended, Algoma was required to inform the respondent if unused lines of credit available to Algoma fell below \$20 million. As the Vice-president (Finance), Mr. Melville should have been aware of this requirement and that Algoma was in breach of this requirement. He was also aware of all of the circumstances that put the respondent at risk. He had attended the relevant board meetings of Algoma and Dofasco. He had promised to provide cash flow forecasts to Mr. Hynes, but had failed to do so because, as found by the trial judge, he knew that if they were disclosed the respondent would have cancelled the facility. By his own conduct he had put the respondent in a vulnerable position and undermined the effectiveness of the safeguards that did exist to protect the respondent. In those circumstances, I see no policy reason for immunizing Mr. Melville from the consequences of the negligent misrepresentations that the trial judge characterized as "egregious, serious mis-statements."

III. Indeterminate liability

In Hercules Managements supra at 192, La Forest J., speaking for the court, held that "the fundamental policy consideration that must be addressed in negligent misrepresentation actions centres around the possibility that

the defendant might be exposed to 'liability in an indeterminate amount for an indeterminate time to an indeterminate class." However, in *Hercules Managements* at p. 198, La Forest J. held that "in cases where the defendant knows the identity of the plaintiff (or of a class of plaintiffs) and where the defendant's statements are used for the specific purpose or transaction for which they were made, policy considerations surrounding indeterminate liability will not be of any concern since the scope of liability can readily be circumscribed." In my view, this is a complete answer to the indeterminate liability policy concerns. Mr. Melville was aware of the identity of the plaintiff and his statements were used for the very purpose and transaction for which they were made. No question of indeterminate liability arises in this case. See *Haig v. Bamford*, [1977] 1 S.C.R. 466 (S.C.C.) at 478-79.

Accordingly, I agree with the trial judge that the appellant Melville was properly found to owe a duty of care to the respondent.

(b) As applied to Dofasco

- Dofasco also argues that it did not owe a duty of care to the respondent in accordance with the <u>Anns</u> test. For many of the same reasons discussed in relation to Melville, this argument must fail. Dofasco had stepped into the shoes of Algoma for the purposes of daily cash management, the very matter for which the credit facility was available. There was a sufficiently close relationship between Dofasco and the respondent that, in the reasonable contemplation of Dofasco, carelessness on its part might cause damage to the respondent. This is particularly so given that the respondent was the only bank that did not have security.
- Dofasco has also not advanced any policy grounds to negative or limit the scope of the duty owed to the respondent. The same considerations concerning the *CCAA* and indeterminate liability apply to Dofasco as they did to Melville.
- Dofasco also argues that imposing liability is inconsistent with commercial reality. According to the contractual relationship between the respondent and Algoma, it was for the bank to assess its own risk. The respondent assessed the risk and increased the interest rate accordingly. Dofasco argues that therefore it was not just or reasonable to find a duty of care.
- In *Hercules Managements*, La Forest J. used terms such as "reasonable," "simple justice" and "basic fairness" in discussing the application of the <u>Anns</u> test to cases of negligent misrepresentation. These expressions must be read in context. La Forest J. adopted a rigorous analysis of the <u>Anns</u> test as it applied to negligent misrepresentation. Thus, at p. 190, he wrote that, "determining whether 'proximity' exists on a given set of facts consists in an attempt to discern whether, as a matter of simple justice, the defendant may be said to have an obligation to be mindful of the plaintiffs interest in going about his or her business." However, this forms part of his reasons for defining the scope of the *prima facie* duty in terms only of foreseeability and reliance and pushing other factors into a consideration of whether there are policy reasons for limiting the duty of care in the particular case.
- It is worth setting out some of the discussion about the two criteria relating to the *prima facie* duty as explained by La Forest J. at p. 187-89 of *Hercules Management*:

In order to render "proximity" a useful tool in defining when a duty of care exists in negligent misrepresentation cases, therefore, it is necessary to infuse that term with some meaning. In other words, it is necessary to set out the basis upon which one may properly reach the conclusion that proximity inheres between a representor and a representee.

In cases of negligent misrepresentation, the relationship between the plaintiff and the defendant arises through

reliance by the plaintiff on the defendant's words. Thus, if "proximity" is meant to distinguish the cases where the defendant has a responsibility to take reasonable care of the plaintiff from those where he or she has no such responsibility, then in negligent misrepresentation cases, it must pertain to some aspect of the relationship of reliance. To my mind, proximity can be seen to inhere between a defendant-representor and a plaintiff-representee when two criteria relating to reliance may be said to exist on the facts: (a) the defendant ought reasonably to foresee that the plaintiff will rely on his or her representation; and (b) reliance by the plaintiff would, in the particular circumstances of the case, be reasonable. To use the term employed by my colleague, Iacobucci J., in *Cognos, supra*, at p. 110, the plaintiff and the defendant can be said to be in a "special relationship" whenever these two factors inhere.

. . . .

The purpose behind the *Anns/Kamloops* test is simply to ensure that enquiries into the existence of a duty of care in negligence cases is conducted in two parts: The first involves discerning whether, in a given situation, a duty of care would be imposed by law; the second demands an investigation into whether the legal duty, if found, ought to be negatived or ousted by policy considerations. In the context of actions based on negligence causing physical damage, determining whether harm to the plaintiff was reasonably foreseeable to the defendant is alone a sufficient criterion for deciding proximity or neighbourhood under the first branch of the *Anns/Kamloops* test ...

In negligent misrepresentation actions, however, the plaintiff's claim stems from his or her detrimental reliance on the defendant's (negligent) statement, and it is abundantly clear that reliance on the statement or representation of another will not, in all circumstances, be reasonable. The assumption that always inheres in physical damage cases concerning the reasonableness of the plaintiff's expectations cannot, therefore, be said to inhere in reliance cases. [Emphasis added.]

- The trial judge based his findings on the earlier decision in *Queen v. Cognos Inc. supra* and did not address the application of the <u>Anns</u> test in these terms. Thus, he did not expressly find that Dofasco ought to reasonably have foreseen that the respondent would rely on Nicholas' representation; and that reliance by the respondent would, in the particular circumstances of the case, be reasonable. On the other hand, he did find that Nicholas "knew that the plaintiff would be relying on anything he said to Mr. Hynes in these telephone conversations and that the plaintiff bank was looking to him for information." There was evidence to support this finding, which in my view disposes of the first part of this element of the <u>Anns</u> test.
- The trial judge's reasons also support a finding that Hynes' reliance would, in the particular circumstances, be reasonable. He found that the inquiries by Mr. Hynes on behalf of the respondent were pursuant to its contractual relationship to provide credit to Algoma on the terms and conditions agreed to in the letter that led to the granting of the Facility. The letter included a term that loans would be available "subject to our continued satisfaction with Algoma's financial conditions." Since Dofasco had taken over the daily cash management function it would be reasonable for Hynes to look to Dofasco for information notwithstanding the January 3, 1991 "disclaimer" that the bank should do whatever it had to do to get comfortable with Algoma as a stand-alone credit risk. As Nicholas was in charge of the day-to-day banking function, it was reasonable for Hynes to rely upon information provided by Nicholas. The facility was directly tied to the day-to-day banking function. The trial judge described the relationship between the facility and the day-to-day banking function in this way:

The Plaintiff's facility brought Algoma a sophisticated Cash-Net lock box system, under which Algoma, in the course of the considerable business of itself and its subsidiaries in the United States, could make optimum use of available cash by netting out of receivables and payables each day. The arrangement was that the treasury officers at Algoma and subsequently by the summer of 1990, at Dofasco on behalf of Algoma, would each morning access by computer the information of the cash in and cash out for the day. If a deficiency, they would borrow against the debit balance to zero. On those days when the receipts exceeded the payables in the system, the

excess would pay down the outstanding indebtedness of the plaintiff. All to the effect that there was an optimum use of cash and of credit. Both banker and customer were well satisfied with the system.

- Given this relationship it was reasonable for the respondent to look to and rely upon representations by Mr. Nicholas. It was also reasonable given the particular circumstances in early January 1991. Prior to the crucial telephone conversation between Hynes and Nicholas, Nicholas had referred Hynes to Melville on two occasions and encouraged him to work something out with him. As the trial judge said, this would at the very least leave Mr. Hynes with the impression that there was a capacity to make an arrangement that would provide the necessary comfort to the respondent. It was reasonable then, as Hynes testified, for him to get back to Nicholas to verify the agreement he thought he had reached with Melville and more importantly his understanding of the facts upon which any deal would be based. This did not necessarily impose any duty on Nicholas to respond. He might have refused to make any comment, but then this would in all likelihood have caused Hynes to refuse to clear the cheques, given that three of the five pieces of information referred to in the January 10th letter relate directly to the day-to-day cash management and the use of the facility.
- Accordingly, in my view, the trial judge properly found that the respondent had established the necessary special relationship to render Nicholas and hence Dofasco, [FN5] liable for misrepresentations to the respondent.

4. The standard of care imposed on Dofasco

- Dofasco also argues that the trial judge erred in placing a duty on it to fully disclose Algoma's true financial position, as if it were in a fiduciary relationship with the respondent. This submission misconstrues the trial judge's reasons. The trial judge made it clear that there was no duty to make full disclosure of all affairs of Algoma and he rejected the respondent's submission that the appellants had breached a fiduciary duty. As he said, this was a typical commercial relationship between corporations of ample resources of experience or foresight. He did hold that there was a duty "in the circumstances" to disclose highly relevant information as to the risks of lending the \$4 million. [FN6] Those circumstances included the following. Nicholas was aware that Mr. Hynes was attempting to assess the risk of lending to Algoma and was looking for a probable source of repayment. He had referred Hynes to Mr. Melville to attempt to reach some kind of accommodation, although he knew that Algoma had run out of credit from other sources. He also knew or ought to have known that Algoma was in breach of its contractual obligation to disclose this fact to the respondent.
- 71 The trial judge referred to the following excerpt from *Cognos* at p. 123:
 - In reality, the trial judge did not impose a duty to make a full disclosure on the respondent and its representative. He simply imposed a duty of care, the respect of which required, among other things and in the circumstances of this case, that the appellant be given highly relevant information about the nature and existence of the employment for which he had applied.
- When he came to apply the law to the facts, the trial judge held that Dofasco's liability did not depend on a failure to make full disclosure, or even on a duty to disclose. Admittedly, at first blush some of the trial judge's holdings might appear inconsistent. At one point, he said that when called by Hynes to discuss the letter Nicholas had only one option in the circumstances and that was not to discuss it. Later, the trial judge said that Nicholas was "caught" and "had to disclaim." However, when the reasons are read as a whole it is my view that there is no inconsistency, nor did the trial judge impose a duty of full disclosure. He held that if Nicholas had said nothing about the letter in the telephone call with Hynes on the morning of January 11th, there would not have been any liability. Having discussed the contents of the letter in detail with Mr. Hynes, Mr. Nicholas' only option at that point was to disclaim. There was liability because, in the words of the trial judge, "Mr. Nicholas crossed the line contrary to his original intentions and did provide information and assurances to Mr. Hynes which were misrepresentations on the facts and law of this case, constituting the tort of negligent misrepresentation." Having entered the arena and pro-

vided some information or assurances to the respondent, Mr. Nicholas was required to exercise reasonable care in making those representations. This could, depending on the circumstances, require the disclosure of information to ensure that representations made are accurate and not misleading: *Cognos* at p. 121. In my view, the trial judge did not impose an inappropriate standard of care upon Dofasco. I would not give effect to this ground of appeal.

5. The Statute of Frauds

- 73 The appellants argue that the respondent's claim is barred by s. 8 of the *Statute of Frauds*, R.S.O. 1990, c. S.19, which provides as follows:
 - 8. No action shall be brought to charge a person upon or by reason of a representation or assurance made or given concerning or relating to the character, conduct, credit, ability, trade or dealings of any other person, to the intent or purpose that such other person may obtain money, goods or credit thereupon, unless the representation or assurance is made by a writing signed by the party to be charged therewith. [Emphasis added.]
- I have considerable doubt that either Mr. Melville or Dofasco could be considered "any other person" for the purposes of s. 8 given that Dofasco had taken over Algoma's cash management function and Melville was Algoma's Vice-President (Finance). In any event, this section has been held not to apply to negligent misrepresentation. See W.B. Anderson & Sons Ltd. v. Rhodes (Liverpool) Ltd., [1967] 2 All E.R. 850 (Eng. P.D.A.) applying Banbury v. Bank of Montreal, [1918] A.C. 626 (U.K. H.L.) and J. G. Fleming, The Law of Torts, 8th ed. (Sydney, Australia: Law Book Co., 1992) at 639. I would apply that holding to this case. In my view, the Statute of Frauds was no defence to this action for either appellant.

6. Misrepresentation by Melville

- 75 The elements of negligent misrepresentation are summarized by Iacobucci J. in *Queen v. Cognos Inc.* at p. 110 as follows:
 - (1) there must be a duty of care based on a "special relationship" between the representor and the representee;
 - (2) the representation in question must be untrue, inaccurate, or misleading;
 - (3) the representor must have acted negligently in making said misrepresentation;
 - (4) the representee must have relied, in a reasonable manner, on said negligent misrepresentation; and
 - (5) the reliance must have been detrimental to the representee in the sense that damages resulted.
- In addition to the question of causation in relation to the trading room conversations dealt with above, counsel for Mr. Melville made two submissions with respect to these elements. He argued that the damages resulted from the assurances given by Nicholas to Mr. Hynes after Hynes discussed the letter with him on the morning of January 11th. He points out that the January 10th letter was conditional. Hynes would agree to advance the money only if he received certain assurances from Melville by noon. He actually never received those assurances from Melville before taking the decision to clear the cheques. Thus, it was not shown that the respondent relied upon any representations by Melville and there was no detrimental reliance.
- I would not give effect to these submissions. The trial judge found that Mr. Melville's liability depended upon the statements that he made to Mr. Hynes on January 4th and 10th. On January 4th, Melville said that Algoma was merely having short-term cash problems due to the "ramping-up" after the strike and promised to provide cash

flow statements. The trial judge found that the former was not true and that the latter implied that the cash flow statements would support this representation. On January 10th, Melville said that the Royal Bank had been secured for about ten years, that Algoma's U.S. accounts receivable were not pledged and were available as security to the respondent and that if a new credit facility could not be effected, the respondent's loan position would be paid out of the sale of the Cannelton Coal Company sale proceeds. The trial judge found that these were misrepresentations. It was open to him to do so on this record. He referred to *Cognos* and held that all of the elements as stated there were made out in relation to Mr. Melville. It is implicit in this holding that the requisite detrimental reliance was made out.

- The appellant's argument is focused too narrowly. Melville's statements of January 4th and 10th must be put in context. As of January 3, 1991, Mr. Hynes was concerned about Algoma's ability to repay funds advanced under the facility. Thereafter, he was seeking information from Melville so that he could assess the credit risk. Melville's statements were designed to reassure Mr. Hynes and ensure that the cheques, especially the Cannelton payroll, cleared. Those statements were the foundation for the letter and set the stage for the final conversation with Nicholas. The trial judge could properly infer that the respondent relied upon those statements to its detriment and that they were one of the causes of the loss. The respondent's case against Melville does not fail simply because Nicholas' statements also contributed to the loss. It is not the law that a particular defendant's negligent misrepresentation must be the sole cause of the plaintiff's loss. It is sufficient that the plaintiff relied upon those statements to its detriment. The respondent clearly did.
- 79 Accordingly, I would dismiss Mr. Melville's appeal.

7. Negligent misrepresentation by Nicholas (Dofasco's liability)

- Dofasco submits that Nicholas made no untrue statement and the trial judge erred in imposing a duty on Dofasco, through Nicholas, to disclose the true state of Algoma's affairs. Dofasco submits that Nicholas' comment that "it sounds reasonable" was not a misrepresentation of a fact, especially given Nicholas' earlier unequivocal statement to Hynes that the respondent should do whatever it had to do to get comfortable with Algoma as a stand-alone credit risk. Dofasco also submits that there was no evidence from Hynes as to what he thought the "sounds reasonable" comment meant and it was not open to the trial judge to infer that Hynes relied upon that statement to the respondent's detriment. In any event, the only deal that Nicholas was saying was reasonable was, as set out in the letter, a request for information. Finally, Dofasco takes issue with the trial judge's finding that Hynes and Nicholas discussed each of the five numbered points in Hynes' letter to Melville item by item. This last point can be disposed of quickly. While Hynes did not recall this part of the conversation, Nicholas did. It was open to the trial judge to accept this part of Mr. Nicholas' evidence.
- Whether or not Mr. Nicholas' statements were misrepresentations and whether or not the respondent reasonably relied upon them are findings of fact. These findings turned upon the trial judge's assessment of the credibility of the many witnesses and the inferences to be drawn from the evidence. See *Kripps v. Touche Ross & Co.* (1997), 89 B.C.A.C. 288 (B.C. C.A.) at paragraphs 88 to 104. It was not necessary, for example, for Mr. Hynes to testify that he relied upon the statements by Nicholas on the morning of January 11th. That reliance could be inferred from all the circumstances. The fact that after the conversation, Mr. Hynes took no steps to stop the cheques from clearing, notwithstanding he did not have a reply from Mr. Melville, is compelling evidence that Mr. Hynes must have relied upon the assurances he received from Mr. Nicholas. As indicated above, it was not necessary for the respondent to prove that the statements by Mr. Nicholas were the only factors that induced the respondent to act to its detriment: *Kripps v. Touche Ross & Co. supra* at para. 103. With that in mind, I will turn to the findings of fact by the trial judge.
- A critical finding of fact made by the trial judge and a finding that is supported by the evidence is that by December 1990, the appellants knew that standing alone, Algoma was no longer solvent. That fact alone called for prudence on the part of Nicholas in dealing with the respondent. Nicholas himself had written in a memo that a pro-

posed sale of pellets by Algoma to Dofasco could be attacked by creditors as a preference. His statements to Mr. Hynes must be measured against this background. The trial judge found that the respondent did not have sufficient information independent of the statements by Nicholas and Melville to enable it to evaluate the risk. On the other hand, Nicholas knew that standing alone Algoma was insolvent. He knew that no decision had been made about whether Dofasco would commit further funds to Algoma. He knew, or should have known, that all of the receivables, including the U.S. accounts receivable, were encumbered. He knew, or ought to have known, that Mr. Melville could not commit to using the proceeds of the Cannelton sale to pay out the respondent's loan. The proceeds from that sale were seen as crucial to any Algoma reorganization. At the very least, Nicholson knew or ought to have known that only the Algoma board could make that commitment and it was very much an open question whether Algoma would still be a viable entity when a sale was completed.

The appellant submits that Dofasco's liability turned entirely upon the statement by Nicholas to Hynes to the effect that what was contained in the letter sounded reasonable. Based on this submission, the appellant argues that it was unreasonable for the trial judge to find liability solely on the basis of this comment when, it argues, Hynes was merely keeping Dofasco "in the loop" to appease the respondent's parent. In my view, this is not a fair reading of the trial judge's reasons. As I read those reasons, liability was based on the entire conversation, which included a point-by-point discussion of the five items. For example, the trial judge found as follows:

I find that Mr. Nicholas understood that Mr. Hynes was attempting to assess a risk of whether to fund the 4 million dollars outstanding. I find Mr. Nicholas despite his original intentions was drawn into the determination of this matter. I find that Mr. Nicholas, although initially intending to remain neutral with regard to the Algoma credit, did cross the line and involved himself.

- The trial judge then reviewed the five items in the letter and concluded that Mr. Nicholas knew or ought to have known that the letter contained misrepresentations, for example, the availability of the U.S. accounts receivable. In that context, the trial judge concluded that, "Dofasco could not purport to act on the agreement of 10 January without, by implication conveying acceptance of that agreement unless, there was a specific and expressed disclaimer to the contrary." Further, Mr. Hynes' evidence was that keeping Dofasco in the loop was only one of his reasons for speaking to Mr. Nicholas. He was also attempting to have Dofasco "verify" what Melville had told him.
- These findings were reasonably open to the trial judge and established Dofasco's liability. This court is in no position to retry the case and draw our own different inferences, as was urged by the appellant, from the literal wording of the letter. The context was all important and the trial judge who heard five weeks of evidence was in the best position to interpret the letter and the conversations between Hynes and Nicholas, especially since liability can be founded on what was implicitly represented by Nicholas: *Cognos*, at pp. 129-31. I have not been convinced that the trial judge made an overriding and palpable error of fact in concluding that Nicholas made negligent misrepresentations upon which the respondent reasonably relied to its detriment.
- I have considered whether the conversation between Hynes and Nicholas of January 3rd in which Nicholas told Hynes that he should get comfortable with Algoma as a stand-alone risk constituted some kind of disclaimer such that it was unreasonable for Hynes to then rely upon the statements made by Nicholas one week later in the conversation of January 11th. The trial judge implicitly found to the contrary when he held that only an express disclaimer at the very time of the January 11th conversation would suffice. Again, this was a conclusion that was reasonably open to the trial judge. He found that notwithstanding the earlier disclaimer and Nicholas' own professed intention not to be drawn into making any representations about the continued viability of Algoma, he crossed the line and did make representations that he knew the respondent would rely upon. It was reasonable for Hynes to rely upon the representations in the January 11th conversation in the circumstances, some of which I have reviewed above. In addition to those circumstances, there was also the fact that Mr. Nicholas was the first person to inform Hynes that Algoma did not have credit available from other lenders. It was during this conversation, on January 10th, that Nicholas expressed great concern about the cheques not clearing, stating according to Hynes that "you can't bounce cheques." The entire context would reasonably leave Hynes with the impression that Nicholas and Dofasco

were acutely aware of the Algoma situation and were taking a keen interest in its financial affairs, notwithstanding the earlier "disclaimer." There was nothing in the conversations of January 10 and 11 to suggest that Mr. Nicholas was not at the time assuming responsibility for what he was representing to the respondent: *Cognos supra* at 116.

- As to the standard of care, I have already dealt with this question above. More generally, it is not a fair characterization that the trial judge imposed a duty upon Nicholas to disclose the true state of Algoma's financial affairs. The duty of care imposed by the trial judge was the duty to "exercise such reasonable care as the circumstances require to ensure that representations made are accurate and not misleading" as referred to in *Cognos* at p. 121. In *Cognos* at p. 123, the court recognized that in some circumstances a "failure to divulge highly relevant information is a pertinent consideration in determining whether a misrepresentation was negligently made." In any event, the trial judge found that Nicholas "affirmed in the circumstances of this case." This can only mean that the trial judge found that Nicholas affirmed the truth of the misrepresentations in the January 10th letter. I can see no basis for interfering with this finding of fact.
- 88 Accordingly, I would dismiss Dofasco's appeal.

The Cross-Appeal

The respondent raised two issues in its cross-appeal. Both were contingent on the appellants' success in their appeals. In light of my conclusions, it is unnecessary to deal with the cross-appeal.

Disposition

Accordingly, I would dismiss the appeals with costs. I would dismiss the cross-appeal without costs.

Appeals dismissed.

FN* Leave to appeal refused (April 6, 2000), Doc. 27754 (S.C.C.).

FN1 The claim against Nicholas, who was also named as a defendant, was therefore dismissed.

<u>FN2</u> Said v. Butt, [1920] 3 K.B. 497 (Eng. K.B.) holds that where the corporate officer acting bona fide within the scope of his authority procures or causes the breach of a contract between the employer and a third person, he does not thereby become liable to an action of tort at the suit of the person whose contract has been broken. It has no application to the facts of this case.

FN3 Similarly, see *Meditrust Healthcare Inc. v. Shoppers Drug Mart*, a judgment of the Ontario Court of Appeal, delivered September 9, 1999, [reported(1999), 124 O.A.C. 137 (Ont. C.A.)]

FN4 Section 5.1(2) of the CCAA and s. 50(14) of the Bankruptcy and Insolvency Act.

FN5 As indicated, Dofasco accepted that it was vicariously liable if Nicholas were found to be negligent.

<u>FN6</u> When the trial judge's reasons are read as a whole, I have considerable doubt that the trial judge imposed any liability on the basis of non-disclosure. It seems to me that a fair reading of his reasons shows that the trial judge imposed liability on the appellants for their positive misrepresentations.

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TAB 2

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2000 CarswellOnt 4837, [2001] G.S.T.C. 2, 10 B.L.R. (3d) 221, 25 C.B.R. (4th) 216

BlueStar Battery Systems International Corp., Re

In the Matter of the Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36, as Amended

In the Matter of a Plan of Compromise or Arrangement of BlueStar Battery Systems International Corp. and BlueStar Systems Canada Corp.

Ontario Superior Court of Justice [Commercial List]

Farley J.

Heard: October 31, 2000 Judgment: November 6, 2000 Docket: 00-CL-3860

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Counsel: Kevin Dias, for Her Majesty the Queen in Right of Canada (Canada Customs and Revenue Agency).

Derrick Tay and Orestes Pasparakis, for BlueStar Applicants.

Brent MacPherson, for PricewaterhouseCoopers Inc. (Monitor of Applicants).

Daniel R. Dowdall and Alex A. Ilchenko, for Finova Capital (Canada) Corp.

Steven Golick, for Enertek Mexico S. de R.L. de C.V.

Robert A. Klotz, for Bradley, Curtis Streelman and MDM Marketing Inc.

Subject: Corporate and Commercial; Goods and Services Tax (GST); Insolvency

Taxation --- Goods and services tax — Administration and enforcement — Directors' liability — General

Corporation owed in excess of \$42,000,000 to unsecured creditors, including \$1,096,684 in outstanding GST liability — Corporation filed plan of arrangement under Companies' Creditors Arrangement Act (CCAA) on September 5, 2000, with sanction hearing scheduled for October 31, 2000 — On October 26, creditors, including Minister, approved plan — On October 30, Minister brought motion for order declaring that claims against directors for outstanding GST liability were not compromised by plan, or for declaration that plan was not fair and reasonable, and for order granting leave to register certificate for amount of GST liability in Federal Court — Motion dismissed — Minister could not claim benefit of s. 5.1(3) of CCAA in circumstances — Plan of arrangement provided that all

unsecured creditors accepted plan "in full and final satisfaction of their proven claims", including claims against directors — Minister was unsecured creditor by virtue of s. 18.4 of CCAA — Section 323(2) of Excise Tax Act provides that director is not liable unless certificate for amount of corporation's GST liability has been registered in Federal Court and execution returned unsatisfied — Approval of plan meant that Minister's claim for GST was fully satisfied, so that no directors' liability could arise — Time for crystallizing directors' liability had passed and order granting leave to register certificate at this point would have no effect — If Minister had perfected claim against directors in timely manner, directors might still have included compromise of claims against them in plan of arrangement under s. 5.1(1) of CCAA — Section 5.1(3) of CCAA vests court with discretion to declare that claim against directors not be compromised where compromise would not be fair and reasonable — Fact that Minister was only creditor with potential claim against corporation's directors would not alone be sufficient grounds for exercise of discretion in Minister's favour — Exercise of discretion might have been appropriate had Minister served motion on more timely basis, to allow each director opportunity to refute allegation that he had knowledge of corporation's broken promises and late filing of GST returns — Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36, ss. 5.1, 5.1(1), 5.1(3), 18(4), 18.3(1), 18.3(2) — Excise Tax Act, R.S.C. 1985, c. E-15, ss. 222, 323(1), 323(2).

Corporations --- Arrangements and compromises — Under Companies' Creditors Arrangement Act — Miscellaneous issues

Corporation owed in excess of \$42,000,000 to unsecured creditors, including \$1,096,684 in outstanding GST liability - Corporation filed plan of arrangement under Companies' Creditors Arrangement Act (CCAA) on September 5, 2000, with sanction hearing scheduled for October 31, 2000 — On October 26, creditors, including Minister, approved plan — On October 30, Minister brought motion for order declaring that claims against directors for outstanding GST liability were not compromised by plan, or for declaration that plan was not fair and reasonable, and for order granting leave to register certification for amount of GST liability in Federal Court — Motion dismissed — Minister could not claim benefit of s. 5.1(3) of CCAA in circumstances — Plan of arrangement provided that all unsecured creditors accepted plan "in full and final satisfaction of their proven claims", including claims against directors — Minister was unsecured creditor by virtue of s. 18.4 of CCAA — Section 323(2) of Excise Tax Act provides that director is not liable unless certificate for amount of corporation's GST liability has been registered in Federal Court and execution returned unsatisfied — Approval of plan meant that Minister's claim for GST was fully satisfied, so that no directors' liability could arise — Time for crystallizing directors' liability had passed and order granting leave to register certification at this point would have no effect — If Minister had perfected claim against directors in timely manner, directors might still have included compromise of claims against them in plan of arrangement pursuant to s. 5.1(1) of CCAA — Section 5.1(3) of CCAA vests court with discretion to declare that claim against directors not be compromised where compromise would not be fair and reasonable — Fact that Minister was only creditor with potential claim against corporation's directors would not alone be sufficient grounds to invoke exercise of discretion in Minister's favour — Exercise of discretion might have been appropriate had Minister served motion on more timely basis, to allow each director opportunity to refute allegation that he had knowledge of corporation's broken promises and late filing of GST returns — Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36, ss. 5.1, 5.1(1), 5.1(3), 18(4) — Excise Tax Act, R.S.C. 1985, c. E-15 [am. 1990, c. 45, s. 12], s. 323(2).

Cases considered by Farley J.:

Algoma Steel Corp. v. Royal Bank (1992), 11 C.B.R. (3d) 11, 8 O.R. (3d) 449, 93 D.L.R. (4th) 98, 55 O.A.C. 303 (Ont. C.A.) — considered

Browne v. Southern Canada Power Co. (1941), 23 C.B.R. 131, 71 Que. K.B. 136 (Que. C.A.) — considered

Central Guaranty Trustco Ltd., Re (1993), 21 C.B.R. (3d) 139 (Ont. Gen. Div. [Commercial List]) — considered

Keddy Motor Inns Ltd., Re (1992), 90 D.L.R. (4th) 175, 13 C.B.R. (3d) 245, 6 B.L.R. (2d) 116, (sub nom. Keddy Motor Inns Ltd., Re (No. 4)) 110 N.S.R. (2d) 246, (sub nom. Keddy Motor Inns Ltd., Re (No. 4)) 299 A.P.R. 246 (N.S. C.A.) — considered

Sammi Atlas Inc., Re (1998), 3 C.B.R. (4th) 171 (Ont. Gen. Div. [Commercial List]) — considered

Statutes considered:

Business Corporations Act, R.S.O. 1990, c. B.16

Generally — considered

Canada Business Corporations Act, R.S.C. 1985, c. C-44

Generally — considered

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36

Generally — considered

s. 5.1 [en. 1997, c. 12, s. 122] — considered

s. 5.1(1) [en. 1997, c. 12, s. 122] — considered

s. 5.1(2) [en. 1997, c. 12, s. 122] — considered

s. 5.1(2)(a) [en. 1997, c. 12, s. 122] — considered

s. 5.1(2)(b) [en. 1997, c. 12, s. 122] — considered

s. 5.1(3) [en. 1997, c. 12, s. 122] — considered

s. 18.3(1) [en. 1997, c. 12, s. 125] — considered

s. 18.3(2) [en. 1997, c. 12, s. 125] — considered

s. 18.4 [en. 1997, c. 12, s. 125] — considered

Excise Tax Act, R.S.C. 1985, c. E-15 [am. 1990, c. 45, s. 12]

Pt. IX - considered

s. 222 -- considered

s. 227(4) [rep. & sub. 1994, c. 9, s. 13(2)] — considered

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s. 227(4.1) [en. 1994, c. 9, s. 13(2)] — considered

s. 323(1) [rep. & sub. 1997, c. 10, s. 239(1)] — considered

s. 323(2) [am. 1992, c. 27, s. 90(1)(p)] — considered

s. 323(2)(a) — considered
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MOTION by Minister for order declaring that claims against directors were not compromised by corporation's plan of arrangement, or for declaration that plan was not fair and reasonable, and for order granting leave to register certification for amount of corporation's GST liability.

Farley J.:

- Canada Customs and Revenue Agency ("RevCan") by material dated October 30, 2000 moved for an order declaring that the claims against the directors of the Applicants not be compromised by this Court's sanction of the Plan of Arrangement made pursuant to the Companies' Creditors Arrangement Act ("CCAA"). This Plan was filed on September 5, 2000, the same day that the Applicants sought protection under the CCAA. The sanction hearing had been long scheduled for October 31, 2000. On that date I approved the Plan vis-à-vis the Applicants; however I reserved judgement on RevCan's late blooming motion. I now deal with it as if it were being dealt with coincident with the sanction hearing (that is the fact that I approved the Plan vis-à-vis the Applicants a few days ago is to be ignored). I was advised that it does not appear that s. 5.1 of the CCAA has been judicially commented on before. It may be that my analysis herein will be of some assistance or at least a starting point for discussion in understanding this section of the CCAA.
- 2 For the sake of easy reference I have reproduced s. 5.1 in its entirety below:
 - 5.1(1) Claims against directors compromise A compromise or arrangement made in respect of a debtor company may include in its terms provision for the compromise of claims against directors of the company that arose before the commencement of proceedings under this Act and that relate to the obligations of the company where the directors are by law liable in their capacity as directors for the payment of such obligations.
 - (2) Exception A provision for the compromise of claims against directors may not include claims that
 - (a) relate to contractual rights of one or more creditors; or
 - (b) are based on allegations of misrepresentations made by directors to creditors or of wrongful or oppressive conduct by directors.
 - (3) Powers of court The court may declare that a claim against directors shall not be compromised if it is satisfied that the compromise would not be fair and reasonable in the circumstances.
 - (4) Resignation or removal of directors Where all of the directors have resigned or have been removed by the shareholders without replacement, any person who manages or supervises the management of the business and affairs of the debtor company shall be deemed to be a director for the purposes of this section.
- RevCan asked for the alternative relief of a declaration that the Plan was not fair and reasonable in the circumstances in that it precluded unsecured creditors of the Applicants from pursuing claims against the directors. RevCan sought the additional relief of an order granting it leave to register in the Federal Court a certification for the amount

of the Goods and Services Tax ("GST") liability of BlueStar Systems Canada Corp. ("BSCC") and to obtain an execution for that amount from the Federal Court pursuant to s. 323 (2)(a) of the *Excise Tax Act* and leave to direct the Sheriff to attempt to satisfy that execution against assets of BSCC that were not protected by my CCAA stay order of September 5, 2000.

- RevCan submitted that it was entitled to such relief for the following grounds. BSCC is indebted for GST liability for the period September 1999 to September 2000 in the amount of \$1,096,684. While new management took control of the operations of BSCC beginning in February 2000, BSCC continued to fail to remit the GST it was required to remit pursuant to the *Excise Tax Act*. From March 2000 through the end of August 2000, BSCC representatives made numerous promises to RevCan representatives in respect of paying the outstanding GST liability but did not do so. GST returns for January May 2000 were only filed at the end of August 2000. While not sworn to, RevCan asserts that the Applicants, their counsel and the Monitor were put on notice of RevCan's position several weeks before the hearing.
- Sections 5.4 and 5.9 of the Plan that was approved by the unsecured creditors of the Applicants would compromise RevCan's claims against the directors of the Applicants. At the meeting of the unsecured creditors on October 26, 2000, the RevCan representative raised the concerns of RevCan and asked that the meeting consider amendments to the Plan. After consulting with representatives from BSCC, the chairman of the meeting, an officer of the Monitor, ruled that as BSCC did not wish to make any amendments to the Plan, the meeting would not consider such amendments. RevCan indicates that the Applicants never provided it with any explanation as to why the restructuring of both corporations could not proceed under the Plan without having the claims against the directors compromised by the Plan.
- The meeting was attended by 222 unsecured creditors, either in person or by proxy. Three unsecured creditors abstained from voting. The 219 who voted represented claims totalling \$42,286,376.82. A total of 211 unsecured creditors with claims totalling \$41,877,271.70 voted to approve the Plan, representing 96.3% in number and 99.0% in value of those voting. RevCan did not vote against the Plan or abstain from voting; rather RevCan voted in favour of the unamended Plan. I would also point out that RevCan did not advance a competing CCAA Plan including one which would not wipe out the liability of the directors.
- The Initial Order of September 5, 2000 contained a "come back" clause. Any creditor, including RevCan, would have been at liberty to move in court before the Plan was voted upon to attempt to amend the Plan. However once a vote has been taken, there are fairly definite restrictions upon amending a CCAA plan. See *Re Central Guaranty Trustco Ltd.* (1993), 21 C.B.R. (3d) 139 (Ont. Gen. Div. [Commercial List]) at p. 143; *Re Sammi Atlas Inc.* (1998), 3 C.B.R. (4th) 171 (Ont. Gen. Div. [Commercial List]), at pp. 174-5; *Algoma Steel Corp. v. Royal Bank* (1992), 11 C.B.R. (3d) 11 (Ont. C.A.) at p. 15. I shall deal later with the question of whether the present case falls within the "exceptional circumstances only" condition of the Court of Appeal in Algoma as to an amendment.
- One might view RevCan's motion as one challenging the classification of creditors; in other words RevCan appears in essence to wish to be put into a separate class from the rest of the unsecured creditors. I think it fair to observe that it appears that RevCan is the only unsecured creditor to be affected by the inclusion of the compromise of directors liability in the Plan. However, where an initial order of the Court places creditors into certain classes (or in the present case puts them all into a single class), the proper procedure for attacking the classification is by way of appeal of the classification order, and "not the sanctioning order": see *Re Keddy Motor Inns Ltd.* (1992), 13 C.B.R. (3d) 245 (N.S. C.A.) at pp. 251-2. In the present case, since the classification order was contained in the Initial Order effectively obtained on an *ex parte* basis since RevCan was not then present, RevCan could have utilized the "come back" clause on a timely basis instead of going to appeal. It is unfortunate for RevCan that it did not do so.
- 9 Under the CCAA, all Crown claims, including secured claims, rank as unsecured claims: see s. 18.4. Therefore RevCan's claim for unpaid GST is unsecured. In addition, the CCAA specifically eliminates the "deemed trust" in favour of GST found in s. 222 of the *Excise Tax Act*; but in contrast it does not interfere with the deemed trust

provisions found in s. 227(4) and (4.1) of the Excise Tax $Act[FN^*]$: see s. 18.3(1)(2) $[FN^{**}]$.

- Director liability for GST arises pursuant to s. 323(1) of the Excise Tax Act which provides:
 - s. 323 (1) Where a corporation fails to remit an amount of net tax as required under subsection 228 (2) or (2.3), the directors of the corporation at the time the corporation was required to remit the amount are jointly and severally liable, together with the corporation, to pay that amount and any interest thereon or penalties relating thereto.

However that legislation goes on to provide that:

- s. 323(2) A director of a corporation is not liable under subsection (1) unless
 - (a) a certificate for the amount of the corporation's liability referred to in that subsection has been registered in the Federal Court under section 316 and execution for that amount has been returned unsatisfied in whole or in part;
 - (b) the corporation has commenced liquidation or dissolution proceedings or has been dissolved and a claim for the amount of the corporation's liability referred to in subsection (1) has been proved within six months after the earlier of the date of commencement of the proceedings and the date of dissolution; or
 - (c) the corporation has made an assignment or a receiving order has been made against it under the *Bank-ruptcy and Insolvency Act* and a claim for the amount of the corporation's liability referred to in subsection (1) has been proved within six months after the date of the assignment or receiving order.

Only s. 323 (2)(a) would be of any relevance in the present analysis.

- The Applicants point out that pursuant to the Plan, in respect of which RevCan voted in favour, unsecured creditors, including RevCan, accepted "in full and final satisfaction of their Proven Claims" the consideration provided for under the Plan. The Applicants further reason that since RevCan's claim for GST has been fully satisfied, then pursuant to s. 323 (2)(a) of the Excise Tax Act, no director liability could arise in respect of same. On that basis, in respect of GST, RevCan's claim is satisfied by operation of law, and in particular the terms of the Excise Tax Act, upon confirmation of the Plan. On that basis, the directors of the applicants do not need to rely on s. 5.1 (1) of the CCAA to include "provision for the compromise of claims against directors of the company". Given that one may puzzle over why the directors in the present case included an excusatory provision in the Plan vis-à-vis themselves when such a claim for GST is a derivative claim relating to the original or foundation liability of BSCC. Perhaps their concern was that RevCan in the seven weeks between the Initial Order of September 5, 2000 and the vote on October 26, 2000 might have obtained leave to register the certificate for BSCC's GST liability in the Federal Court and obtained an execution for that amount pursuant to s. 323 (2)(a) of the Excise Tax Act and leave to direct the Sheriff to attempt to satisfy the execution against assets of BSCC unprotected from the stay. If that had taken place, then it seems to me that the Court would have to take a look at the Plan as a whole and on a single point of time basis. In other words, one would not necessarily conclude that the Plan first compromised the claims against BSCC in full satisfaction of the proven claims, including the proven claim of RevCan, before moving on to consider RevCan's then perfected claim (as opposed to the inchoate one we actually have in this case) against the directors.
- Thus it appears to me that RevCan, not having put itself into position where it could (and did) perfect its derivative claims against the directors as set out in s. 323 (2)(a) of the Excise Tax Act never had a claim against the directors which could survive the sanction of the Plan vis-à-vis the Applicants. Nothing that this Court could do at the present time (that is, at time when considering the CCAA sanction motion) could crystalize a RevCan claim against the directors. RevCan would have to take additional multiple steps over some period of time to establish a

claim against the directors. RevCan was alert to this concern, yet it did nothing to initiate even the first step in the procedure. In these circumstances, even if this Court's leave were effective in any way to protect RevCan's claim, it would not seem to me that RevCan has established any basis for the exercise of this Court's discretion in that regard. It would also be remiss of me not to observe here that this would prevail even if RevCan had not for whatever unexplained reason voted in favour of the (complete) Plan (complete in the sense of compromising claims against the Applicants and the directors).

- I would note that RevCan raised certain passages of K.D. McGuiness, *The Law of Guarantee* (2nd ed., 1996; Toronto, Carswell) in support of its position: specifically s. 10.114 at pp. 601-2 (including the somewhat dated and inaccurate view of the CCAA as set forth in *Browne v. Southern Canada Power Co.* (1941), 23 C.B.R. 131 (Que. C.A.)). Suffice it to say that the present case is not a surety claim release one.
- What then if RevCan here had in fact perfected its claim against the directors? Would the directors have been able to utilize s. 5.1 of the CCAA as a safe haven? It would appear to me that the directors would have been entitled (s. 5.1 (1)) to have included in the Plan a compromise of their liability included in the Plan and would not be disqualified (s. 5.1 (2)) from doing so. This disqualification from utilizing s. 5.1 (1) as is found in s. 5.1 (2) relates to (a) contractual rights of a creditor, such as a guarantee by a director for example, or (b) claims based on allegations of misrepresentations made by directors to creditors or of wrongful' or oppressive conduct by directors. Firstly there was nothing in this case to suggest that there was any sort of a contract (including a guarantee) from any of the directors. Secondly there was no allegation of any misrepresentation by any director nor was there any allegation of wrongful or oppressive conduct by any director. It would seem to me that while the reference in s. 5.1 (2) is to "directors", it would seem that the disqualification should relate to those of the directors who may fall within (a) or (b) thereof. As to the (b) category, there was no allegation against any director in the RevCan material; it appears that all of the RevCan dealing and difficulties with respect to either promises or getting information were restricted to non-directors at BSCC. However it seems to me that the directors of any corporation in difficulty and contemplating a CCAA plan would be unwise to engage in a game of hide and go seek since the language of s. 5.1 (2)(b) appears wide enough to encompass those situations where the directors stand idly by and do nothing to correct any misstatements or other wrongful or oppressive conduct of others in the corporation (either other directors acting qua directors, or officers or underlings). There was no evidence presented that the directors here had knowledge or ought to have had knowledge of such here. One may have the greatest of suspicion that they did or ought to have had such knowledge. This could have been crystallized if RevCan had put the directors on notice of the promises to pay GST. It would seem to me at first glance that the oppression claims cases which arise pursuant to corporate legislation such as the Canada Business Corporations Act and the Business Corporations Act (Ontario) would be of assistance in defining "oppressive conduct". Similarly it would appear that "wrongful conduct" would be conduct which would be tortious (or akin thereto) as well as any conduct which was illegal.
- What then of s. 5.1 (3)? This is not a disqualification provision which automatically applies. Rather this provision establishes that the Court may use its discretion to "declare that a claim against directors shall not be compromised if it is satisfied that the compromise would not be fair and reasonable in the circumstances". It is key to note that this declaration does not affect the Plan then in question vis-à-vis the applicant corporation. In <u>Sammi Atlas Inc.</u>, supra, I noted at p. 174:
 - ... In Algoma Steel Corp. v. Royal Bank (1992), 11 C.B.R. (3d) 11 (Ont. C.A.) the Court of Appeal observed at p. 15 that the court's jurisdiction to amend a plan should "be exercised sparingly and in exceptional circumstances only" even if the amendment were merely technical and did not prejudice the interests of the corporation or its creditors and then only where there is jurisdiction under the CCAA to make the amendment requested, ...

However this s. 5.1 (3) declaration when viewed as an amendment (or equivalent to an amendment) of a plan is something which this amendment to the CCAA (enacted subsequent to the Algoma case) specifically authorizes, but in any even since the declaration only applies to the compromise as it relates to the directors, it does "not prejudice the interests of the corporation or its creditors".

Given that s. 5.1 (1) provides that the compromise of claims against directors be as to those claims "that re-16 late to the obligations of the company unless the directors are by law liable in their capacity as directors for the payment of such other factors" and given the exception disqualifications of s. 5.1 (2), one would reasonably conclude that the most usual type of claim would be that imposed by statute whereby the director qua director is obliged as well as the corporation to pay a government. Then the fact that RevCan is "singled" out in this Plan in question with respect to its GST claim, would not appear on this ground alone to be sufficient to invoke the Court's discretion in RevCan's favour. However if RevCan had served its motion on a more timely basis so as to allow the directors sufficient opportunity to dispute RevCan's allegations concerning broken promises, then if RevCan's allegations were unrefuted or unchallenged, given the magnitude of the GST claim over an extended period of a year which unlikely would have escaped the notice of a reasonable director, and given the repeated and broken promises to pay the GST and the lack of advance notice to RevCan before obtaining the Initial Order which precluded RevCan from taking any preliminary enforcement proceedings (it being recognized that RevCan has to walk the tightrope between collecting taxes when due and allowing delinquent companies some leeway so that they might attempt to get over temporary difficulties without that opportunity being precluded by draconian collection techniques otherwise available to RevCan), I might well have been inclined to give such a declaration that the GST claim against the directors not be compromised on the basis that such a compromise would not have been full and reasonable in the circumstances. I think it also worth noting that s. 5.1 (3) provides that "a claim" not be compromised, as opposed to all claims as may otherwise have been included pursuant to s. 5.1 (1). It would also seem to me that the language of this provision is sufficiently wide enough to be able to pick and choose amongst the directors and further that any individual claim may be segmented so that it may be partially excepted.

17 In the end result however RevCan's motion is dismissed. Even if this were not a matter of first instance I would not award any costs against RevCan in these circumstances.

Motion dismissed.

FN* Sic. Should be Income Tax Act — ed.

FN** Sic. Should be s. 18.3(1), (2) — ed.

END OF DOCUMENT

TAB 3

C

2010 CarswellOnt 1754, 2010 ONSC 1708, 81 C.C.P.B. 56, 63 C.B.R. (5th) 44

Nortel Networks Corp., Re

IN THE MATTER OF THE COMPANIES' CREDITORS ARRANGEMENT ACT, R.S.C. 1985, c. C-36, AS AMENDED

AND IN THE MATTER OF A PLAN OF COMPROMISE OR ARRANGEMENT OF NORTEL NETWORKS CORPORATION, NORTEL NETWORKS LIMITED, NORTEL NETWORKS GLOBAL CORPORATION, NORTEL NETWORKS INTERNATIONAL CORPORATION AND NORTEL NETWORKS TECHNOLOGY CORPORATION (Applicants)

Ontario Superior Court of Justice [Commercial List]

Morawetz J.

Heard: March 3-5, 2010 Judgment: March 26, 2010 Docket: 09-CL-7950

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Counsel: Derrick Tay, Jennifer Stam, Suzanne Wood for Applicants

Lyndon Barnes, Adam Hirsh for Nortel Directors

Benjamin Zarnett, Gale Rubenstein, C. Armstrong, Melaney Wagner for Monitor, Ernst & Young Inc.

Arthur O. Jacques for Nortel Canada Current Employees

Deborah McPhail for Superintendent of Financial Services (non-PBGF)

Mark Zigler, Susan Philpott for Former and Long-Term Disability Employees

Ken Rosenberg, M. Starnino for Superintendent of Financial Services in its capacity as Administrator of the Pension Benefit Guarantee Fund

S. Richard Orzy, Richard B. Swan for Informal Nortel Noteholder Group

Alex MacFarlane, Mark Dunsmuir for Unsecured Creditors' Committee of Nortel Networks Inc.

Leanne Williams for Flextronics Inc.

Barry Wadsworth for CAW-Canada

Pamela Huff for Northern Trust Company, Canada

Joel P. Rochon, Sakie Tambakos for Opposing Former and Long-Term Disability Employees

Robin B. Schwill for Nortel Networks UK Limited (In Administration)

Sorin Gabriel Radulescu for himself

Guy Martin for himself, Marie Josee Perrault

Peter Burns for himself

Stan and Barbara Arnelien for themselves

Subject: Insolvency; Corporate and Commercial; Civil Practice and Procedure

Bankruptcy and insolvency --- Companies' Creditors Arrangement Act — Arrangements — Approval by court — "Fair and reasonable"

N Corp. was insolvent major telecommunications company which continued to provide pension and other benefits to former employees, retired employees (retirees) and employees on long-term disability (LTD employees) on discretionary basis - N Corp. was granted stay of proceedings under Companies' Creditors Arrangement Act (CCCA), but cessation of payments was inevitable — To reduce or eliminate uncertainty, risk of litigation and disruption in transition of benefits and to provide for early payments to terminated employees and maintain quantum and validity of pension and health and welfare trust (HWT) claims as ordinary, unsecured claims, N Corp. negotiated settlement agreement (SA) with Monitor appointed under CCAA, representatives of former employees, LTD employees and settlement counsel, and union — SA provided, among other things, for funding and payment of pensions and benefits under HWT until specified dates, for ranking of allowable pension claims pari passu with claims of unsecured creditors, and for express exclusion of HWT benefits from preferential or priority claim or trust — SA contained Bankruptcy and Insolvency Act (BIA) clause providing that subsequent amendments to BIA changing current, relative priorities of claims against N Corp. did not preclude party to SA from arguing applicability of amendment to claims ceded in SA — While most parties supported SA, committee of N Corp.'s unsecured creditors (Committee) and informal N Corp. noteholder group (Noteholders) opposed SA on basis of BIA clause — Applicants brought motion for court approval of SA — Motion dismissed — SA was consistent with spirit and purpose of CCAA but could not be approved in current form as BIA clause in SA was not fair and reasonable in circumstances and resulted in agreement that provided neither certainty nor finality of fundamental priority issue — BIA clause created uncertainty and potential for fundamental alteration of SA - Practical effect of BIA clause was that issue was not fully resolved and clause was somewhat inequitable to other unsecured creditors who were entitled to know, with certainty and finality, effect of SA - Comprehensive settlement of claims in magnitude and complexity contemplated by SA should not provide opportunity to re-trade deal after fact — BIA clause failed to recognize interests of other creditors whose claims ranked equally with claims of former employees and LTD employees — Effect of SA was to give former and LTD employees preferred treatment for certain claims, notwithstanding that priority was not provided for in statute and was not recognized in case law.

Bankruptcy and insolvency --- Companies' Creditors Arrangement Act — Arrangements — Approval by court —

Creditor approval

N Corp. was insolvent major telecommunications company which continued to provide pension and other benefits to former employees, retired employees (retirees) and employees on long-term disability (LTD employees) on discretionary basis - N Corp. was granted stay of proceedings under Companies' Creditors Arrangement Act (CCCA), but cessation of payments was inevitable - To reduce or eliminate uncertainty, risk of litigation and disruption in transition of benefits and to provide for early payments to terminated employees and maintain quantum and validity of pension and health and welfare trust (HWT) claims as ordinary, unsecured claims, N Corp. negotiated settlement agreement (SA) with Monitor appointed under CCAA, representatives of former employees, LTD employees and settlement counsel, and union - SA provided, among other things, for funding and payment of pensions and benefits under HWT until specified dates, for ranking of allowable pension claims pari passu with claims of unsecured creditors, and for express exclusion of HWT benefits from preferential or priority claim or trust — SA contained Bankruptcy and Insolvency Act (BIA) clause providing that subsequent amendments to BIA changing current, relative priorities of claims against N Corp. did not preclude party to SA from arguing applicability of amendment to claims ceded in SA — While most parties supported SA, committee of N Corp.'s unsecured creditors (Committee) and informal N Corp. noteholder group (Noteholders) opposed SA on basis of BIA clause — Applicants brought motion for court approval of SA — Motion dismissed — SA was consistent with spirit and purpose of CCAA but could not be approved in current form as BIA clause in SA was not fair and reasonable in circumstances and resulted in agreement that provided neither certainty nor finality of fundamental priority issue — BIA clause created uncertainty and potential for fundamental alteration of SA — Practical effect of BIA clause was that issue was not fully resolved and clause was somewhat inequitable to other unsecured creditors who were entitled to know, with certainty and finality, effect of SA — Comprehensive settlement of claims in magnitude and complexity contemplated by SA should not provide opportunity to re-trade deal after fact — BIA clause failed to recognize interests of other creditors whose claims ranked equally with claims of former employees and LTD employees — Effect of SA was to give former and LTD employees preferred treatment for certain claims, notwithstanding that priority was not provided for in statute and was not recognized in case law.

Pensions --- Payment of pension — Bankruptcy or insolvency of employer — Miscellaneous

N Corp. was insolvent major telecommunications company which continued to provide pension and other benefits to former employees, retired employees (retirees) and employees on long-term disability (LTD employees) on discretionary basis - N Corp. was granted stay of proceedings under Companies' Creditors Arrangement Act (CCCA), but cessation of payments was inevitable — To reduce or eliminate uncertainty, risk of litigation and disruption in transition of benefits and to provide for early payments to terminated employees and maintain quantum and validity of pension and health and welfare trust (HWT) claims as ordinary, unsecured claims, N Corp. negotiated settlement agreement (SA) with Monitor appointed under CCAA, representatives of former employees, LTD employees and settlement counsel, and union — SA provided, among other things, for funding and payment of pensions and benefits under HWT until specified dates, for ranking of allowable pension claims pari passu with claims of unsecured creditors, and for express exclusion of HWT benefits from preferential or priority claim or trust — SA contained Bankruptcy and Insolvency Act (BIA) clause providing that subsequent amendments to BIA changing current, relative priorities of claims against N Corp. did not preclude party to SA from arguing applicability of amendment to claims ceded in SA — While most parties supported SA, committee of N Corp.'s unsecured creditors (Committee) and informal N Corp. noteholder group (Noteholders) opposed SA on basis of BIA clause — Applicants brought motion for court approval of SA — Motion dismissed — SA was consistent with spirit and purpose of CCAA but could not be approved in current form as BIA clause in SA was not fair and reasonable in circumstances and resulted in agreement that provided neither certainty nor finality of fundamental priority issue — BIA clause created uncertainty and potential for fundamental alteration of SA — Practical effect of BIA clause was that issue was not fully resolved and clause was somewhat inequitable to other unsecured creditors who were entitled to know, with certainty and finality, effect of SA - Comprehensive settlement of claims in magnitude and complexity contemplated by SA should not provide opportunity to re-trade deal after fact — BIA clause failed to recognize interests of other creditors whose claims ranked equally with claims of former employees and LTD employees — Effect of SA

was to give former and LTD employees preferred treatment for certain claims, notwithstanding that priority was not provided for in statute and was not recognized in case law.

Pensions --- Payment of pension — Disability benefits

N Corp. was insolvent major telecommunications company which continued to provide pension and other benefits to former employees, retired employees (retirees) and employees on long-term disability (LTD employees) on discretionary basis - N Corp. was granted stay of proceedings under Companies' Creditors Arrangement Act (CCCA), but cessation of payments was inevitable — To reduce or eliminate uncertainty, risk of litigation and disruption in transition of benefits and to provide for early payments to terminated employees and maintain quantum and validity of pension and health and welfare trust (HWT) claims as ordinary, unsecured claims, N Corp. negotiated settlement agreement (SA) with Monitor appointed under CCAA, representatives of former employees, LTD employees and settlement counsel, and union - SA provided, among other things, for funding and payment of pensions and benefits under HWT until specified dates, for ranking of allowable pension claims pari passu with claims of unsecured creditors, and for express exclusion of HWT benefits from preferential or priority claim or trust — SA contained Bankruptcy and Insolvency Act (BIA) clause providing that subsequent amendments to BIA changing current, relative priorities of claims against N Corp. did not preclude party to SA from arguing applicability of amendment to claims ceded in SA — While most parties supported SA, committee of N Corp.'s unsecured creditors (Committee) and informal N Corp. noteholder group (Noteholders) opposed SA on basis of BIA clause — Applicants brought motion for court approval of SA — Motion dismissed — SA was consistent with spirit and purpose of CCAA but could not be approved in current form as BIA clause in SA was not fair and reasonable in circumstances and resulted in agreement that provided neither certainty nor finality of fundamental priority issue — BIA clause created uncertainty and potential for fundamental alteration of SA — Practical effect of BIA clause was that issue was not fully resolved and clause was somewhat inequitable to other unsecured creditors who were entitled to know, with certainty and finality, effect of SA — Comprehensive settlement of claims in magnitude and complexity contemplated by SA should not provide opportunity to re-trade deal after fact — BIA clause failed to recognize interests of other creditors whose claims ranked equally with claims of former employees and LTD employees — Effect of SA was to give former and LTD employees preferred treatment for certain claims, notwithstanding that priority was not provided for in statute and was not recognized in case law.

Cases considered by Morawetz J.:

Air Canada, Re (2003), 2003 CarswellOnt 5296, 47 C.B.R. (4th) 163 (Ont. S.C.J. [Commercial List]) — referred to

ATB Financial v. Metcalfe & Mansfield Alternative Investments II Corp. (2008), 2008 ONCA 587, 2008 CarswellOnt 4811, (sub nom. Metcalfe & Mansfield Alternative Investments II Corp., Re) 240 O.A.C. 245, (sub nom. Metcalfe & Mansfield Alternative Investments II Corp., Re) 296 D.L.R. (4th) 135, (sub nom. Metcalfe & Mansfield Alternative Investments II Corp., Re) 92 O.R. (3d) 513, 45 C.B.R. (5th) 163, 47 B.L.R. (4th) 123 (Ont. C.A.) — considered

ATB Financial v. Metcalfe & Mansfield Alternative Investments II Corp. (2008), 2008 CarswellOnt 5432, 2008 CarswellOnt 5433, (sub nom. Metcalfe & Mansfield Alternative Investments II Corp., Re) 390 N.R. 393 (note) (S.C.C.) — referred to

Calpine Canada Energy Ltd., Re (2007), 2007 CarswellAlta 1050, 2007 ABQB 504, 35 C.B.R. (5th) 1, 415 A.R. 196, 33 B.L.R. (4th) 68 (Alta. Q.B.) — referred to

Calpine Canada Energy Ltd., Re (2007), 35 C.B.R. (5th) 27, 410 W.A.C. 25, 417 A.R. 25, 2007 ABCA 266, 2007 CarswellAlta 1097, 80 Alta. L.R. (4th) 60, 33 B.L.R. (4th) 94 (Alta. C.A. [In Chambers]) — referred to

Canadian Red Cross Society / Société Canadienne de la Croix-Rouge, Re (1998), 1998 CarswellOnt 3346, 5 C.B.R. (4th) 299, 72 O.T.C. 99 (Ont. Gen. Div. [Commercial List]) — considered

Grace Canada Inc., Re (2008), 50 C.B.R. (5th) 25, 2008 CarswellOnt 6284 (Ont. S.C.J. [Commercial List]) — considered

Grace Canada Inc., Re (2010), 2010 CarswellOnt 67, 2010 ONSC 161 (Ont. S.C.J. [Commercial List]) — referred to

Nortel Networks Corp., Re (2009), 2009 CarswellOnt 3530, 55 C.B.R. (5th) 114, 75 C.C.P.B. 220 (Ont. S.C.J. [Commercial List]) — considered

Nortel Networks Corp., Re (2009), 2009 CarswellOnt 4467, 55 C.B.R. (5th) 229 (Ont. S.C.J. [Commercial List]) — considered

Nortel Networks Corp., Re (2009), 2009 CarswellOnt 8166 (Ont. S.C.J. [Commercial List]) — referred to

Nortel Networks Corp., Re (2010), 2010 CarswellOnt 1044, 2010 ONSC 1096 (Ont. S.C.J. [Commercial List]) — referred to

Stelco Inc., Re (2005), 204 O.A.C. 216, 78 O.R. (3d) 254, 2005 CarswellOnt 6283, 15 C.B.R. (5th) 288 (Ont. C.A.) — considered

Wandlyn Inns Ltd., Re (1992), 15 C.B.R. (3d) 316, 1992 CarswellNB 37 (N.B. Q.B.) — considered

Statutes considered:

Bankruptcy and Insolvency Act, R.S.C. 1985, c. B-3

Generally - referred to

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36

Generally — referred to

s. 5.1(2) [en. 1997, c. 12, s. 122] — referred to

s. 11(4) — referred to

Pension Benefits Act, R.S.O. 1990, c. P.8

Generally — referred to

MOTION by insolvent corporation for court approval of settlement agreement under Companies' Creditors Arrangement Act.

Morawetz J.:

Introduction

- On January 14, 2009, Nortel Networks Corporation ("NNC"), Nortel Networks Limited "(NNL"), Nortel Networks Global Corporation, Nortel Networks International Corporation and Nortel Networks Technology Corporation (collectively, the "Applicants") were granted a stay of proceedings pursuant to the *Companies' Creditors Arrangement Act* ("CCAA") and Ernst & Young Inc. was appointed as Monitor.
- The Applicants have historically operated a number of pension, benefit and other plans (both funded and unfunded) for their employees and pensioners, including:
 - (i) Pension benefits through two registered pension plans, the Nortel Networks Limited Managerial and Non-Negotiated Pension Plan and the Nortel Networks Negotiated Pension Plan (the "Pension Plans"); and
 - (ii) Medical, dental, life insurance, long-term disability and survivor income and transition benefits paid, except for survivor termination benefits, through Nortel's Health and Welfare Trust (the "HWT").
- 3 Since the CCAA filing, the Applicants have continued to provide medical, dental and other benefits, through the HWT, to pensioners and employees on long-term disability ("Former and LTD Employees") and active employees ("HWT Payments") and have continued all current service contributions and special payments to the Pension Plans ("Pension Payments").
- Pension Payments and HWT Payments made by the Applicants to the Former and LTD Employees while under CCAA protection are largely discretionary. As a result of Nortel's insolvency and the significant reduction in the size of Nortel's operations, the unfortunate reality is that, at some point, cessation of such payments is inevitable. The Applicants have attempted to address this situation by entering into a settlement agreement (the "Settlement Agreement") dated as of February 8, 2010, among the Applicants, the Monitor, the Former Employees' Representatives (on their own behalf and on behalf of the parties they represent), the LTD Representative (on her own behalf and on behalf of the parties she represents), Representative Settlement Counsel and the CAW-Canada (the "Settlement Parties").
- The Applicants have brought this motion for approval of the Settlement Agreement. From the standpoint of the Applicants, the purpose of the Settlement Agreement is to provide for a smooth transition for the termination of Pension Payments and HWT Payments. The Applicants take the position that the Settlement Agreement represents the best efforts of the Settlement Parties to negotiate an agreement and is consistent with the spirit and purpose of the CCAA.
- 6 The essential terms of the Settlement Agreement are as follows:
 - (a) until December 31, 2010, medical, dental and life insurance benefits will be funded on a pay-as-you-go basis to the Former and LTD Employees;
 - (b) until December 31, 2010, LTD Employees and those entitled to receive survivor income benefits will receive income benefits on a pay-as-you-go basis;
 - (c) the Applicants will continue to make current service payments and special payments to the Pension Plans in the same manner as they have been doing over the course of the proceedings under the CCAA, through to March 31, 2010, in the aggregate amount of \$2,216,254 per month and that thereafter and through to September 30, 2010, the Applicants shall make only current service payments to the Pension Plans, in the aggregate

amount of \$379,837 per month;

- (d) any allowable pension claims, in these or subsequent proceedings, concerning any Nortel Worldwide Entity, including the Applicants, shall rank pari passu with ordinary, unsecured creditors of Nortel, and no part of any such HWT claims shall rank as a preferential or priority claim or shall be the subject of a constructive trust or trust of any nature or kind;
- (e) proofs of claim asserting priority already filed by any of the Settlement Parties, or the Superintendent on behalf of the Pension Benefits Guarantee Fund are disallowed in regard to the claim for priority;
- (f) any allowable HWT claims made in these or subsequent proceedings shall rank pari passu with ordinary unsecured creditors of Nortel;
- (g) the Settlement Agreement does not extinguish the claims of the Former and LTD Employees;
- (h) Nortel and, *inter alia*, its successors, advisors, directors and officers, are released from all future claims regarding Pension Plans and the HWT, provided that nothing in the release shall release a director of the Applicants from any matter referred to in subsection 5.1(2) of the CCAA or with respect to fraud on the part of any Releasee, with respect to that Releasee only;
- (i) upon the expiry of all appeals and rights of appeal in respect thereof, Representative Settlement Counsel will withdraw their application for leave to appeal the decision of the Court of Appeal, dated November 26, 2009, to the Supreme Court of Canada on a with prejudice basis; [FN1]
- (j) a CCAA plan of arrangement in the Nortel proceedings will not be proposed or approved if that plan does not treat the Pension and HWT claimants *pari passu* to the other ordinary, unsecured creditors ("Clause H.1"); and
- (k) if there is a subsequent amendment to the *Bankruptcy and Insolvency Act* ("BIA") that "changes the current, relative priorities of the claims against Nortel, no party is precluded by this Settlement Agreement from arguing the applicability" of that amendment to the claims ceded in this Agreement ("Clause H.2").
- 7 The Settlement Agreement does *not* relate to a distribution of the HWT as the Settlement Parties have agreed to work towards developing a Court-approved distribution of the HWT corpus in 2010.
- 8 The Applicants' motion is supported by the Settlement Parties and by the Board of Directors of Nortel.
- The Official Committee of Unsecured Creditors of Nortel Networks Inc. ("UCC"), the informal Nortel Noteholder Group (the "Noteholders"), and a group of 37 LTD Employees (the "Opposing LTD Employees") oppose the Settlement Agreement.
- 10 The UCC and Noteholders oppose the Settlement Agreement, principally as a result of the inclusion of Clause H.2.
- 11 The Opposing LTD Employees oppose the Settlement Agreement, principally as a result of the inclusion of the third party releases referenced in [6h] above.

The Facts

A. Status of Nortel's Restructuring

- Although it was originally hoped that the Applicants would be able to restructure their business, in June 2009 the decision was made to change direction and pursue sales of Nortel's various businesses.
- In response to Nortel's change in strategic direction and the impending sales, Nortel announced on August 14, 2009 a number of organizational updates and changes including the creation of groups to support transitional services and management during the sales process.
- Since June 2009, Nortel has closed two major sales and announced a third. As a result of those transactions, approximately 13,000 Nortel employees have been or will be transferred to purchaser companies. That includes approximately 3,500 Canadian employees.
- Due to the ongoing sales of Nortel's business units and the streamlining of Nortel's operations, it is expected that by the close of 2010, the Applicants' workforce will be reduced to only 475 employees. There is a need to wind-down and rationalize benefits and pension processes.
- Given Nortel's insolvency, the significant reduction in Nortel's operations and the complexity and size of the Pension Plans, both Nortel and the Monitor believe that the continuation and funding of the Pension Plans and continued funding of medical, dental and other benefits is not a viable option.

B. The Settlement Agreement

- On February 8, 2010 the Applicants announced that a settlement had been reached on issues related to the Pension Plans, and the HWT and certain employment related issues.
- Recognizing the importance of providing notice to those who will be impacted by the Settlement Agreement, including the Former Employees, the LTD Employees, unionized employees, continuing employees and the provincial pension plan regulators ("Affected Parties"), Nortel brought a motion to this Court seeking the approval of an extensive notice and opposition process.
- On February 9, 2010, this Court approved the notice program for the announcement and disclosure of the Settlement (the "Notice Order").
- As more fully described in the Monitor's Thirty-Sixth, Thirty-Ninth and Thirty-Ninth Supplementary Reports, the Settlement Parties have taken a number of steps to notify the Affected Parties about the Settlement.
- In addition to the Settlement Agreement, the Applicants, the Monitor and the Superintendent, in his capacity as administrator of the Pension Benefits Guarantee Fund, entered into a letter agreement on February 8, 2010, with respect to certain matters pertaining to the Pension Plans (the "Letter Agreement").
- The Letter Agreement provides that the Superintendent will not oppose an order approving the Settlement Agreement ("Settlement Approval Order"). Additionally, the Monitor and the Applicants will take steps to complete an orderly transfer of the Pension Plans to a new administrator to be appointed by the Superintendent effective October 1, 2010. Finally, the Superintendent will not oppose any employee incentive program that the Monitor deems reasonable and necessary or the creation of a trust with respect to claims or potential claims against persons who accept directorships of a Nortel Worldwide Entity in order to facilitate the restructuring.

Positions of the Parties on the Settlement Agreement

The Applicants

- The Applicants take the position that the Settlement is fair and reasonable and balances the interests of the parties and other affected constituencies equitably. In this regard, counsel submits that the Settlement:
 - (a) eliminates uncertainty about the continuation and termination of benefits to pensioners, LTD Employees and survivors, thereby reducing hardship and disruption;
 - (b) eliminates the risk of costly and protracted litigation regarding Pension Claims and HWT Claims, leading to reduced costs, uncertainty and potential disruption to the development of a Plan;
 - (c) prevents disruption in the transition of benefits for current employees;
 - (d) provides early payments to terminated employees in respect of their termination and severance claims where such employees would otherwise have had to wait for the completion of a claims process and distribution out of the estates;
 - (e) assists with the commitment and retention of remaining employees essential to complete the Applicants' restructuring; and
 - (f) does not eliminate Pension Claims or HWT Claims against the Applicants, but maintains their quantum and validity as ordinary and unsecured claims.
- Alternatively, absent the approval of the Settlement Agreement, counsel to the Applicants submits that the Applicants are not required to honour such benefits or make such payments and such benefits could cease immediately. This would cause undue hardship to beneficiaries and increased uncertainty for the Applicants and other stakeholders.
- The Applicants state that a central objective in the Settlement Agreement is to allow the Former and LTD Employees to transition to other sources of support.
- In the absence of the approval of the Settlement Agreement or some other agreement, a cessation of benefits will occur on March 31, 2010 which would have an immediate negative impact on Former and LTD Employees. The Applicants submit that extending payments to the end of 2010 is the best available option to allow recipients to order their affairs.
- Counsel to the Applicants submits that the Settlement Agreement brings Nortel closer to finalizing a plan of arrangement, which is consistent with the sprit and purpose of the CCAA. The Settlement Agreement resolves uncertainties associated with the outstanding Former and LTD Employee claims. The Settlement Agreement balances certainty with clarity, removing litigation risk over priority of claims, which properly balances the interests of the parties, including both creditors and debtors.
- Regarding the priority of claims going forward, the Applicants submit that because a deemed trust, such as the HWT, is not enforceable in bankruptcy, the Former and LTD Employees are by default *pari passu* with other unsecured creditors.
- In response to the Noteholders' concern that bankruptcy prior to October 2010 would create pension liabilities on the estate, the Applicants committed that they would not voluntarily enter into bankruptcy proceedings prior

to October 2010. Further, counsel to the Applicants submits the court determines whether a bankruptcy order should be made if involuntary proceedings are commenced.

- Further, counsel to the Applicants submits that the court has the jurisdiction to release third parties under a Settlement Agreement where the releases (1) are connected to a resolution of the debtor's claims, (2) will benefit creditors generally and (3) are not overly broad or offensive to public policy. See *ATB Financial v. Metcalfe & Mansfield Alternative Investments II Corp.* (2008), 92 O.R. (3d) 513 (Ont. C.A.), [Metcalfe] at para. 71, leave to appeal refused, (S.C.C.) and Grace Canada Inc., Re (Ont. S.C.J. [Commercial List]) [Grace 2008] at para. 40.
- The Applicants submit that a settlement of the type put forward should be approved if it is consistent with the spirit and purpose of the CCAA and is fair and reasonable in all the circumstances. Elements of fairness and reasonableness include balancing the interests of parties, including any objecting creditor or creditors, equitably (although not necessarily equally); and ensuring that the agreement is beneficial to the debtor and its stakeholders generally, as per <u>Air Canada</u>, <u>Re</u> (Ont. S.C.J. [Commercial List]) [<u>Air Canada</u>]. The Applicants assert that this test is met.

The Monitor

- The Monitor supports the Settlement Agreement, submitting that it is necessary to allow the Applicants to wind down operations and to develop a plan of arrangement. The Monitor submits that the Settlement Agreement provides certainty, and does so with input from employee stakeholders. These stakeholders are represented by Employee Representatives as mandated by the court and these Employee Representatives were given the authority to approve such settlements on behalf of their constituents.
- The Monitor submits that Clause H.2 was bargained for, and that the employees did give up rights in order to have that clause in the Settlement Agreement; particularly, it asserts that Clause H.1 is the counterpoint to Clause H.2. In this regard, the Settlement Agreement is fair and reasonable.
- The Monitor asserts that the court may either (1) approve the Settlement Agreement, (2) not approve the Settlement Agreement, or (3) not approve the Settlement Agreement but provide practical comments on the applicability of Clause H.2.

Former and LTD Employees

- 35 The Former Employees' Representatives' constituents number an estimated 19,458 people. The LTD Employees number an estimated 350 people between the LTD Employee's Representative and the CAW-Canada, less the 37 people in the Opposing LTD Employee group.
- Representative Counsel to the Former and LTD Employees acknowledges that Nortel is insolvent, and that much uncertainty and risk comes from insolvency. They urge that the Settlement Agreement be considered within the scope of this reality. The alternative to the Settlement Agreement is costly litigation and significant uncertainty.
- Representative Counsel submits that the Settlement Agreement is fair and reasonable for all creditors, but especially the represented employees. Counsel notes that employees under Nortel are unique creditors under these proceedings, as they are not sophisticated creditors and their personal welfare depends on receiving distributions from Nortel. The Former and LTD Employees assert that this is the best agreement they could have negotiated.
- Representative Counsel submits that bargaining away of the right to litigate against directors and officers of the corporation, as well at the trustee of the HWT, are examples of the concessions that have been made. They also point to the giving up of the right to make priority claims upon distribution of Nortel's estate and the HWT, although the claim itself is not extinguished. In exchange, the Former and LTD Employees will receive guaranteed coverage

until the end of 2010. The Former and LTD Employees submit that having money in hand today is better than uncertainty going forward, and that, on balance, this Settlement Agreement is fair and reasonable.

- In response to allegations that third party releases unacceptably compromise employees' rights, Representative Counsel accepts that this was a concession, but submits that it was satisfactory because the claims given up are risky, costly and very uncertain. The releases do not go beyond s. 5.1(2) of the CCAA, which disallows releases relating to misrepresentations and wrongful or oppressive conduct by directors. Releases as to deemed trust claims are also very uncertain and were acceptably given up in exchange for other considerations.
- The Former and LTD Employees submit that the inclusion of Clause H.2 was essential to their approval of the Settlement Agreement. They characterize Clause H.2 as a no prejudice clause to protect the employees by not releasing any future potential benefit. Removing Clause H.2 from the Settlement Agreement would be not the approval of an agreement, but rather the creation of an entirely new Settlement Agreement. Counsel submits that without Clause H.2, the Former and LTD Employees would not be signatories.

CAW

- The CAW supports the Settlement Agreement. It characterizes the agreement as Nortel's recognition that it has a moral and legal obligation to its employees, whose rights are limited by the laws in this country. The Settlement Agreement temporarily alleviates the stress and uncertainty its constituents feel over the winding up of their benefits and is satisfied with this result.
- The CAW notes that some members feel they were not properly apprised of the facts, but all available information has been disclosed, and the concessions made by the employee groups were not made lightly.

Board of Directors

The Board of Directors of Nortel supports the Settlement Agreement on the basis that it is a practical resolution with compromises on both sides.

Opposing LTD Employees

- Mr. Rochon appeared as counsel for the Opposing LTD Employees, notwithstanding that these individuals did not opt out of having Representative Counsel or were represented by the CAW. The submissions of the Opposing LTD Employees were compelling and the court extends it appreciation to Mr. Rochon and his team in coordinating the representatives of this group.
- The Opposing LTD Employees put forward the position that the cessation of their benefits will lead to extreme hardship. Counsel submits that the Settlement Agreement conflicts with the spirit and purpose of the CCAA because the LTD Employees are giving up legal rights in relation to a \$100 million shortfall of benefits. They urge the court to consider the unique circumstances of the LTD Employees as they are the people hardest hit by the cessation of benefits.
- The Opposing LTD Employees assert that the HWT is a true trust, and submit that breaches of that trust create liabilities and that the claim should not be released. Specifically, they point to a \$37 million shortfall in the HWT that they should be able to pursue.
- Regarding the third party releases, the Opposing LTD Employees assert that Nortel is attempting to avoid the distraction of third party litigation, rather than look out for the best interests of the Former and LTD Employees. The

Opposing LTD Employees urge the court not to release the only individuals the Former and LTD Employees can hold accountable for any breaches of trust. Counsel submits that Nortel has a common law duty to fund the HWT, which the Former and LTD Employees should be allowed to pursue.

- Counsel asserts that allowing these releases (a) is not necessary and essential to the restructuring of the debtor, (b) does not relate to the insolvency process, (c) is not required for the success of the Settlement Agreement, (d) does not meet the requirement that each party contribute to the plan in a material way and (e) is overly broad and therefore not fair and reasonable.
- Finally, the Opposing LTD Employees oppose the *pari passu* treatment they will be subjected to under the Settlement Agreement, as they have a true trust which should grant them priority in the distribution process. Counsel was not able to provide legal authority for such a submission.
- A number of Opposing LTD Employees made in person submissions. They do not share the view that Nortel will act in their best interests, nor do they feel that the Employee Representatives or Representative Counsel have acted in their best interests. They shared feelings of uncertainty, helplessness and despair. There is affidavit evidence that certain individuals will be unable to support themselves once their benefits run out, and they will not have time to order their affairs. They expressed frustration and disappointment in the CCAA process.

UCC

- The UCC was appointed as the representative for creditors in the U.S. Chapter 11 proceedings. It represents creditors who have significant claims against the Applicants. The UCC opposes the motion, based on the inclusion of Clause H.2, but otherwise the UCC supports the Settlement Agreement.
- Clause H.2, the UCC submits, removes the essential element of finality that a settlement agreement is supposed to include. The UCC characterizes Clause H.2 as a take back provision; if activated, the Former and LTD Employees have compromised nothing, to the detriment of other unsecured creditors. A reservation of rights removes the finality of the Settlement Agreement.
- The UCC claims it, not Nortel, bears the risk of Clause H.2. As the largest unsecured creditor, counsel submits that a future change to the BIA could subsume the UCC's claim to the Former and LTD Employees and the UCC could end up with nothing at all, depending on Nortel's asset sales.

Noteholders

- The Noteholders are significant creditors of the Applicants. The Noteholders oppose the settlement because of Clause H.2, for substantially the same reasons as the UCC.
- Counsel to the Noteholders submits that the inclusion of H.2 is prejudicial to the non-employee unsecured creditors, including the Noteholders. Counsel submits that the effect of the Settlement Agreement is to elevate the Former and LTD Employees, providing them a payout of \$57 million over nine months while everyone else continues to wait, and preserves their rights in the event the laws are amended in future. Counsel to the Noteholders submits that the Noteholders forego millions of dollars while remaining exposed to future claims.
- The Noteholders assert that a proper settlement agreement must have two elements: a real compromise, and resolution of the matters in contention. In this case, counsel submits that there is no resolution because there is no finality in that Clause H.2 creates ambiguity about the future. The very object of a Settlement Agreement, assert the Noteholders, is to avoid litigation by withdrawing claims, which this agreement does not do.

Superintendent

The Superintendent does not oppose the relief sought, but this position is based on the form of the Settlement Agreement that is before the Court.

Northern Trust

Northern Trust, the trustee of the pension plans and HWT, takes no position on the Settlement Agreement as it takes instructions from Nortel. Northern Trust indicates that an oversight left its name off the third party release and asks for an amendment to include it as a party released by the Settlement Agreement.

Law and Analysis

A. Representation and Notice Were Proper

- It is well settled that the Former Employees' Representatives and the LTD Representative (collectively, the "Settlement Employee Representatives") and Representative Counsel have the authority to represent the Former Employees and the LTD Beneficiaries for purposes of entering into the Settlement Agreement on their behalf: see Grace 2008, supra at para 32.
- These appointment orders have not been varied or appealed. Unionized employees continue to be represented by the CAW. The Orders appointing the Settlement Employee Representatives expressly gave them authority to represent their constituencies "for the purpose of settling or compromising claims" in these Proceedings. Former Employees and LTD Employees were given the right to opt out of their representation by Representative Settlement Counsel. After provision of notice, only one former employee and one active employee exercised the opt-out right.

B. Effect of the Settlement Approval Order

- In addition to the binding effect of the Settlement Agreement, many additional parties will be bound and affected by the Settlement Approval Order. Counsel to the Applicants submits that the binding nature of the Settlement Approval Order on all affected parties is a crucial element to the Settlement itself. In order to ensure all Affected Parties had notice, the Applicants obtained court approval of their proposed notice program.
- Even absent such extensive noticing, virtually all employees of the Applicants are represented in these proceedings. In addition to the representative authority of the Settlement Employee Representatives and Representative Counsel as noted above, Orders were made authorizing a Nortel Canada Continuing Employees' Representative and Nortel Canada Continuing Employees' Representative Counsel to represent the interests of continuing employees on this motion.
- I previously indicated that "the overriding objective of appointing representative counsel for employees is to ensure that the employees have representation in the CCAA process": <u>Nortel Networks Corp., Re</u> (Ont. S.C.J. [Commercial List]) at para 16. I am satisfied that this objective has been achieved.
- The Record establishes that the Monitor has undertaken a comprehensive notice process which has included such notice to not only the Former Employees, the LTD Employees, the unionized employees and the continuing employees but also the provincial pension regulators and has given the opportunity for any affected person to file Notices of Appearance and appear before this court on this motion.

- I am satisfied that the notice process was properly implemented by the Monitor.
- I am satisfied that Representative Counsel has represented their constituents' interests in accordance with their mandate, specifically, in connection with the negotiation of the Settlement Agreement and the draft Settlement Approval Order and appearance on this Motion. There have been intense discussions, correspondence and negotiations among Representative Counsel, the Monitor, the Applicants, the Superintendent, counsel to the Board of the Applicants, the Noteholder Group and the Committee with a view to developing a comprehensive settlement. NCCE's Representative Counsel have been apprised of the settlement discussions and served with notice of this Motion. Representatives have held Webinar sessions and published press releases to inform their constituents about the Settlement Agreement and this Motion.

C. Jurisdiction to Approve the Settlement Agreement

- The CCAA is a flexible statute that is skeletal in nature. It has been described as a "sketch, an outline, a supporting framework for the resolution of corporate insolvencies in the public interest". Nortel Networks Corp., Re (Ont. S.C.J. [Commercial List]) at paras. 28-29, citing Metcalfe, supra, at paras. 44 and 61.
- Three sources for the court's authority to approve pre-plan agreements have been recognized:
 - (a) the power of the court to impose terms and conditions on the granting of a stay under s. 11(4) of the CCAA;
 - (b) the power of the court to make an order "on such terms as it may impose" pursuant to s. 11(4) of the CCAA; and
 - (c) the inherent jurisdiction of the court to "fill in the gaps" of the CCAA in order to give effect to its objects: see <u>Nortel Networks Corp., Re</u> (Ont. S.C.J. [Commercial List]) at para. 30, citing <u>Canadian Red Cross Society / Société Canadianne de la Croix-Rouge, Re</u> (Ont. Gen. Div. [Commercial List]) [<u>Canadian Red Cross</u>] at para. 43; <u>Metcalfe</u>, supra at para. 44.
- In Stelco Inc., Re (2005), 78 O.R. (3d) 254 (Ont. C.A.), the Ontario Court of Appeal considered the court's jurisdiction under the CCAA to approve agreements, determining at para. 14 that it is not limited to preserving the status quo. Further, agreements made prior to the finalization of a plan or compromise are valid orders for the court to approve: Grace 2008, supra at para. 34.
- In these proceedings, this court has confirmed its jurisdiction to approve major transactions, including settlement agreements, during the stay period defined in the Initial Order and prior to the proposal of any plan of compromise or arrangement: see, for example, <u>Nortel Networks Corp., Re</u> (Ont. S.C.J. [Commercial List]); <u>Nortel Networks Corp., Re</u>, 2010 ONSC 1096 (Ont. S.C.J. [Commercial List]).
- I am satisfied that this court has jurisdiction to approve transactions, including settlements, in the course of overseeing proceedings during a CCAA stay period and prior to any plan of arrangement being proposed to creditors: see <u>Calpine Canada Energy Ltd., Re</u> (Alta. C.A. [In Chambers]) [<u>Calpine</u>] at para. 23, affirming (Alta. Q.B.); <u>Canadian Red Cross</u>, <u>supra</u>; <u>Air Canada</u>, <u>supra</u>; <u>Grace 2008</u>, <u>supra</u>, and <u>Grace Canada Inc., Re</u> (Ont. S.C.J. [Commercial List]) [<u>Grace 2010</u>], leave to appeal to the C.A. refused February 19, 2010; <u>Nortel Networks Corp.</u>, <u>Re, 2010 ONSC 1096</u> (Ont. S.C.J. [Commercial List]).

D. Should the Settlement Agreement Be Approved?

- Having been satisfied that this court has the jurisdiction to approve the Settlement Agreement, I must consider whether the Settlement Agreement *should* be approved.
- A Settlement Agreement can be approved if it is consistent with the spirit and purpose of the CCAA and is fair and reasonable in all circumstances. What makes a settlement agreement fair and reasonable is its balancing of the interests of all parties; its equitable treatment of the parries, including creditors who are not signatories to a settlement agreement; and its benefit to the Applicant and its stakeholders generally.

i) Sprit and Purpose

- The CCAA is a flexible instrument; part of its purpose is to allow debtors to balance the conflicting interests of stakeholders. The Former and LTD Employees are significant creditors and have a unique interest in the settlement of their claims. This Settlement Agreement brings these creditors closer to ultimate settlement while accommodating their special circumstances. It is consistent with the spirit and purpose of the CCAA.
- ii) Balancing of Parties' Interests
- 75 There is no doubt that the Settlement Agreement is comprehensive and that it has support from a number of constituents when considered in its totality.
- There is, however, opposition from certain constituents on two aspects of the proposed Settlement Agreement: (1) the Opposing LTD Employees take exception to the inclusion of the third party releases; (2) the UCC and Noteholder Groups take exception to the inclusion of Clause H.2.

Third Party Releases

- Representative Counsel, after examining documentation pertaining to the Pension Plans and HWT, advised the Former Employees' Representatives and Disabled Employees' Representative that claims against directors of Nortel for failing to properly fund the Pension Plans were unlikely to succeed. Further, Representative Counsel advised that claims against directors or others named in the Third Party Releases to fund the Pension Plans were risky and could take years to resolve, perhaps unsuccessfully. This assisted the Former Employees' Representatives and the Disabled Employees' Representative in agreeing to the Third Party Releases.
- The conclusions reached and the recommendations made by both the Monitor and Representative Counsel are consistent. They have been arrived at after considerable study of the issues and, in my view, it is appropriate to give significant weight to their positions.
- 79 In <u>Grace 2008</u>, <u>supra</u>, and <u>Grace 2010</u>, <u>supra</u>, I indicated that a Settlement Agreement entered into with Representative Counsel that contains third party releases is fair and reasonable where the releases are necessary and connected to a resolution of claims against the debtor, will benefit creditors generally and are not overly broad or offensive to public policy.
- 80 In this particular case, I am satisfied that the releases are necessary and connected to a resolution of claims against the Applicants.
- The releases benefit creditors generally as they reduces the risk of litigation against the Applicants and their directors, protect the Applicants against potential contribution claims and indemnity claims by certain parties, including directors, officers and the HWT Trustee; and reduce the risk of delay caused by potentially complex litiga-

tion and associated depletion of assets to fund potentially significant litigation costs.

Further, in my view, the releases are not overly broad or offensive to public policy. The claims being released specifically relate to the subject matter of the Settlement Agreement. The parties granting the release receive consideration in the form of both immediate compensation and the maintenance of their rights in respect to the distribution of claims.

Clause H.2

- The second aspect of the Settlement Agreement that is opposed is the provision known as Clause H.2. Clause H.2 provides that, in the event of a bankruptcy of the Applicants, and notwithstanding any provision of the Settlement Agreement, if there are any amendments to the BIA that change the current, relative priorities of the claims against the Applicants, no party is precluded from arguing the applicability or non-applicability of any such amendment in relation to any such claim.
- The Noteholders and UCC assert that Clause H.2 causes the Settlement Agreement to not be a "settlement" in the true and proper sense of that term due to a lack of certainty and finality. They emphasize that Clause H.2 has the effect of undercutting the essential compromises of the Settlement Agreement in imposing an unfair risk on the non-employee creditors of NNL, including NNI, after substantial consideration has been paid to the employees.
- This position is, in my view, well founded. The inclusion of the Clause H.2 creates, rather than eliminates, uncertainty. It creates the potential for a fundamental alteration of the Settlement Agreement.
- The effect of the Settlement Agreement is to give the Former and LTD Employees preferred treatment for certain claims, notwithstanding that priority is not provided for in the statute nor has it been recognized in case law. In exchange for this enhanced treatment, the Former Employees and LTD Beneficiaries have made certain concessions.
- The Former and LTD Employees recognize that substantially all of these concessions could be clawed back through Clause H.2. Specifically, they acknowledge that future Pension and HWT Claims will rank *pari passu* with the claims of other ordinary unsecured creditors, but then go on to say that should the BIA be amended, they may assert once again a priority claim.
- 88 Clause H.2 results in an agreement that does not provide certainty and does not provide finality of a fundamental priority issue.
- The Settlement Parties, as well as the Noteholders and the UCC, recognize that there are benefits associated with resolving a number of employee-related issues, but the practical effect of Clause H.2 is that the issue is not fully resolved. In my view, Clause H.2 is somewhat inequitable from the standpoint of the other unsecured creditors of the Applicants. If the creditors are to be bound by the Settlement Agreement, they are entitled to know, with certainty and finality, the effect of the Settlement Agreement.
- It is not, in my view, reasonable to require creditors to, in effect, make concessions in favour of the Former and LTD Employees today, and be subject to the uncertainty of unknown legislation in the future.
- One of the fundamental purposes of the CCAA is to facilitate a process for a compromise of debt. A compromise needs certainty and finality. Clause H.2 does not accomplish this objective. The inclusion of Clause H.2 does not recognize that at some point settlement negotiations cease and parties bound by the settlement have to accept the outcome. A comprehensive settlement of claims in the magnitude and complexity contemplated by the Settlement Agreement should not provide an opportunity to re-trade the deal after the fact.

- The Settlement Agreement should be fair and reasonable in all the circumstances. It should balance the interests of the Settlement Parties and other affected constituencies equitably and should be beneficial to the Applicants and their stakeholders generally.
- It seems to me that Clause H.2 fails to recognize the interests of the other creditors of the Applicants. These creditors have claims that rank equally with the claims of the Former Employees and LTD Employees. Each have unsecured claims against the Applicants. The Settlement Agreement provides for a transfer of funds to the benefit of the Former Employees and LTD Employees at the expense of the remaining creditors. The establishment of the Payments Charge crystallized this agreed upon preference, but Clause H.2 has the effect of not providing any certainty of outcome to the remaining creditors.
- I do not consider Clause H.2 to be fair and reasonable in the circumstances.
- In light of this conclusion, the Settlement Agreement cannot be approved in its current form.
- Ounsel to the Noteholder Group also made submissions that three other provisions of the Settlement Agreement were unreasonable and unfair, namely:
 - (i) ongoing exposure to potential liability for pension claims if a bankruptcy order is made before October 1, 2010;
 - (ii) provisions allowing payments made to employees to be credited against employees' claims made, rather than from future distributions or not to be credited at all; and
 - (iii) lack of clarity as to whether the proposed order is binding on the Superintendent in all of his capacities under the *Pension Benefits Act* and other applicable law, and not merely in his capacity as Administrator on behalf of the Pension Benefits Guarantee Fund.
- The third concern was resolved at the hearing with the acknowledgement by counsel to the Superintendent that the proposed order would be binding on the Superintendent in all of his capacities.
- With respect to the concern regarding the potential liability for pension claims if a bankruptcy order is made prior to October 1, 2010, counsel for the Applicants undertook that the Applicants would not take any steps to file a voluntary assignment into bankruptcy prior to October 1, 2010. Although such acknowledgment does not bind creditors from commencing involuntary bankruptcy proceedings during this time period, the granting of any bankruptcy order is preceded by a court hearing. The Noteholders would be in a position to make submissions on this point, if so advised. This concern of the Noteholders is not one that would cause me to conclude that the Settlement Agreement was unreasonable and unfair.
- Finally, the Noteholder Group raised concerns with respect to the provision which would allow payments made to employees to be credited against employees' claims made, rather than from future distributions, or not to be credited at all. I do not view this provision as being unreasonable and unfair. Rather, it is a term of the Settlement Agreement that has been negotiated by the Settlement Parties. I do note that the proposed treatment with respect to any payments does provide certainty and finality and, in my view, represents a reasonable compromise in the circumstances.

Disposition

- I recognize that the proposed Settlement Agreement was arrived at after hard-fought and lengthy negotiations. There are many positive aspects of the Settlement Agreement. I have no doubt that the parties to the Settlement Agreement consider that it represents the best agreement achievable under the circumstances. However, it is my conclusion that the inclusion of Clause H.2 results in a flawed agreement that cannot be approved.
- I am mindful of the submission of counsel to the Former and LTD Employees that if the Settlement Agreement were approved, with Clause H.2 excluded, this would substantively alter the Settlement Agreement and would, in effect, be a creation of a settlement and not the approval of one.
- In addition, counsel to the Superintendent indicated that the approval of the Superintendent was limited to the proposed Settlement Agreement and would not constitute approval of any altered agreement.
- In <u>Grace 2008</u>, <u>supra</u>, I commented that a line-by-line analysis was inappropriate and that approval of a settlement agreement was to be undertaken in its entirety or not at all, at para. 74. A similar position was taken by the New Brunswick Court of Queen's Bench in <u>Wandlyn Inns Limited (Re) (1992)</u>, 15 C.B.R. (3d) 316 (N.B. Q.B.). I see no reason or basis to deviate from this position.
- 104 Accordingly, the motion is dismissed.
- In view of the timing of the timing of the release of this decision and the functional funding deadline of March 31, 2010, the court will make every effort to accommodate the parties if further directions are required.
- Finally, I would like to express my appreciation to all counsel and in person parties for the quality of written and oral submissions.

Motion dismissed.

FN1 On March 25, 2010, the Supreme Court of Canada released the following: *Donald Sproule et al. v. Nortel Networks Corporation et al.* (Ont.) (Civil) (By Leave) (33491) (The motions for directions and to expedite the application for leave to appeal are dismissed. The application for leave to appeal is dismissed with no order as to costs./La requête en vue d'obtenir des directives et la requête visant à accélérer la procédure de demande d'autorisation d'appel sont rejetées. La demande d'autorisation d'appel est rejetée; aucune ordonnance n'est rendue concernant les dépens.): http://scc.lexum.umontreal.ca/en/news_release/2010/10-03-25.3a/10-03-25.3a.html

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TAB 4

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2004 CarswellSask 50, 2004 SKQB 8, 244 Sask. R. 155, 4 C.B.R. (5th) 211

Minds Eye Entertainment Ltd. v. Royal Bank

IN THE MATTER OF THE COMPANIES' CREDITORS ARRANGEMENT ACT R.S.C. 1985, c. c-36

IN THE MATTER OF A PROPOSED PLAN OF ARRANGEMENT FOR THE CREDITORS OF MINDS EYE ENTERTAINMENT LTD. AND ITS SUBSIDIARIES

MINDS EYE ENTERTAINMENT LTD. And Its Subsidiaries (APPLICANTS) and ROYAL BANK OF CANADA, INVESTMENT SASKATCHEWAN INC., CANADA IMPERIAL BANK OF COMMERCE, BUSINESS DEVELOPMENT BANK OF CANADA, and CROCUS INVESTMENT FUND (RESPONDENTS)

Saskatchewan Court of Queen's Bench

Matheson J.

Judgment: January 9, 2004[FN*] Docket: Regina Q.B.C. 1548/03

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Counsel: Conrad D. Hadubiak for Minds Eye Entertainment Ltd.

Katherine E. Ducey for Northwest Communications Ltd.

Christopher J. Ramsay for Royal Bank of Canada

John R. Sandrelli for Magdalene Productions Inc.

Subject: Insolvency

Bankruptcy and insolvency --- Proposal — Companies' Creditors Arrangement Act — Arrangements — Approval by court — Miscellaneous issues

M Ltd.'s application for order sanctioning plan of compromise approved by creditors of M Ltd. allowed subject to revisions directed by court — Bank's agreement to subordinate its security interest in M Ltd.'s collateral to extent of creditor N Ltd.'s right to receive certain payments did not establish N Ltd. as secured creditor — Companies' Creditors Arrangement Act does not authorize release from liability of third parties — Consequently, release of third parties in proposed plan was ordered struck.

Bankruptcy and insolvency --- Priorities of claims — Unsecured claims — General principles

M Ltd.'s application for order sanctioning plan of compromise approved by creditors of M Ltd. allowed subject to revisions directed by court — Bank's agreement to subordinate its security interest in M Ltd.'s collateral to extent of creditor N Ltd.'s right to receive certain payments did not establish N Ltd. as secured creditor — Companies' Creditors Arrangement Act does not authorize release from liability of third parties — Consequently, release of third parties in proposed plan was ordered struck.

Cases considered by Matheson J.:

Ball Machinery Sales Ltd., Re (2002), 2002 CarswellOnt 2742, 37 C.B.R. (4th) 39 (Ont. S.C.J.) — considered

Statutes considered:

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36

Generally — referred to

- s. 4 referred to
- s. 5 referred to
- s. 5.1 [en. 1997, c. 12, s. 122] referred to
- s. 5.1(2) [en. 1997, c. 12, s. 122] considered
- s. 5.1(2)(a) [en. 1997, c. 12, s. 122] considered
- s. 5.1(2)(b) [en. 1997, c. 12, s. 122] considered

APPLICATION by debtor for order sanctioning plan of compromise under Companies' Creditors Arrangement Act.

Matheson J.:

- 1 Minds Eye Entertainment Ltd. ("Minds Eye") has applied for an Order sanctioning a Plan of Compromise ("the Plan") approved by the creditors of Minds Eye at a meeting held on December 19, 2003.
- 2 Certain objections have been raised, however, with respect to the Plan.

Objection by Northwest Communications Ltd. ("Northwest"):

- 3 Northwest has objected to being included in the class of unsecured creditors. Northwest has asserted that it is a secured creditor and that it should be included in the Tax Credit Secured Creditors Class, which consists of Canadian Imperial Bank of Commerce and Royal Bank of Canada ("Royal Bank").
- 4 Minds Eye and Royal Bank insist that Northwest is not a secured creditor, but if it should be deemed so, it should only be included in the General Secured Creditor Class. In particular, Minds Eye has pointed out that the corporations in the Tax Credit Secured Creditors Class possess a first charge on all of Minds Eye's assets, where as the security interest asserted by Northwest relates only to one particular type of collateral: the Just Cause television series.

- 5 The claim of Northwest to be a secured creditor arises from an agreement dated July 30, 2002, between the producers of Just Cause, Minds Eye, Royal Bank and three companies one of which was Northwest referred to in the agreement as Pledgeholders. The agreement recited that the producers and Minds Eye had granted to Royal Bank a security interest in the collateral referred to in the agreement (generally everything relating to Just Cause) but that the producers, Minds Eye and Royal Bank desired that the Pledgeholders act as Pledgeholders on behalf of Royal Bank of any of the collateral which came into their possession.
- 6 The asserted security interest, according to Northwest, arises from the statement in clause 6 of the agreement that
 - 6. . . . RBC [Royal Bank of Canada] acknowledges and agrees that RBC's rights and security interest with respect to the Series and Collateral shall be subject to the Pledgeholders' rights to receive payment for Pledgeholders' normal charges for labour and services ordered by and rendered to the Producer or Guarantors, and the materials ordered by and furnished to the Producer or Guarantors, solely in connection with the Collateral. . .
- 7 Northwest has acknowledged that the foregoing does not constitute a direct grant by Minds Eye to Northwest of a security interest in the collateral. Nevertheless, Northwest has insisted that because Minds Eye was a party to the agreement Northwest therefore became a secured creditor of Minds Eye.
- 8 Royal Bank agreed to subordinate its security interest in the collateral to the extent of the Pledgeholders right to receive certain payments. Minds Eye consented to the subordination, but there was no grant of any security interest by Minds Eye to the Pledgeholders. That is emphasized by paragraph 4 of the agreement.
 - 4. Pledgeholders acknowledge that as of the date hereof (it) has no charges, liens or encumbrances against the Collateral.

Northwest is therefore not a secured creditor of Minds Eye.

Release Clauses In Plan:

- 9 Magdalene Productions Ltd. has objected to the wording of clause 4.16 of the Plan, entitled "Releases", and to clause 6.2, entitled "Effect Of Court Sanctioned Order", on the basis that they purport to release from liability not only Minds Eye and its related companies, and the directors thereof, but also third parties.
- 10 The Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36 (the "Act") does not authorize, it has been submitted, the release from liability of third parties.
- 11 Sections 4 and 5 of the Act authorize compromises between a petitioning company and its unsecured and secured creditors. If a compromise is approved, and sanctioned by the court, it necessarily entails the release of the company from liability to such creditors except to the extent as agreed in the compromise arrangement.
- 12 Section 5.1 of the Act was added to extend to any directors of the petitioning company the benefit of any compromise, provided, as set out in subsection (2) of s. 5.1, that the compromise, and release from further liability, does not include claims (a) related to contractual rights of one or more creditors, or (b) which are based on allegations of misrepresentations made by directors to creditors or of wrongful or oppressive conduct by the directors.
- 13 But the Act does not, it has been submitted, extend to releasing third parties from liability; nor, it has been asserted, should it, because third parties do not provide any consideration to the compromise arrangement.

- 14 Minds Eye has pointed out that in *Ball Machinery Sales Ltd., Re* (2002), 37 C.B.R. (4th) 39 (Ont. S.C.J.), Aercon Construction Group Inc., a creditor of Ball Machinery, objected to a proposed release clause; it wished to preserve its right to pursue a breach of trust claim against certain officers and directors of Ball Machinery. A new form of release was then drafted. The redrafted release clause covered not only directors but also officers and employees of Ball Machinery. Nevertheless, it expressly excluded claims arising from the wrongful conduct of directors, officers and employees, and it was therefore acceptable to Aercon. The question as to whether the Act authorized the extended release was apparently not addressed.
- 15 As a result of the foregoing, the releases contained in clause 4.16 and clause 6.2 of the Plan must be revised to limit the extent thereof to Minds Eye and its directors, and, with respect to the directors, expressly limiting the releases as set out in s. 5.1(2) of the Act.
- 16 Minds Eye has established that it has complied with all statutory requirements and that the Plan is fair and reasonable. Therefore an Order will issue, in the form of the draft order filed on January 8, 2004, subject to effecting the foregoing revisions to clauses 4.16 and 6.2, approving the Plan.

Order accordingly.

FN* Affirmed Minds Eye Entertainment Ltd. v. Royal Bank (2004), 1 C.B.R. (5th) 89, (sub nom. Minds Eye Entertainment Ltd., Re) 249 Sask. R. 139, 2004 SKCA 41, 2004 CarswellSask 192 (Sask. C.A.); leave to appeal refused Minds Eye Entertainment Ltd. v. Royal Bank (2004), 2004 CarswellSask 797, 2004 CarswellSask 798 (S.C.C.).

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TAB 5

2000 CarswellAlta 662, 2000 ABQB 442, [2000] A.W.L.D. 654, [2000] 10 W.W.R. 269, 20 C.B.R. (4th) 1, 84 Alta. L.R. (3d) 9, 9 B.L.R. (3d) 41, 265 A.R. 201, [2000] A.J. No. 771, 98 A.C.W.S. (3d) 334

Canadian Airlines Corp., Re

In the Matter of the Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36, as Amended

In the Matter of the Business Corporations Act (Alberta) S.A. 1981, c. B-15, as Amended, Section 185

In the Matter of Canadian Airlines Corporation and Canadian Airlines International Ltd.

Alberta Court of Queen's Bench

Paperny J.

Heard: June 5-19, 2000 Judgment: June 27, 2000[FN*] Docket: Calgary 0001-05071

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S.F. Dunphy, P. O'Kelly, and E. Kolers, for Air Canada and 853350 Alberta Ltd.

D.R. Haigh, Q.C., D.N. Nishimura, A.Z.A. Campbell and D. Tay, for Resurgence Asset Management LLC.

L.R. Duncan, Q.C., and G. McCue, for Neil Baker, Michael Salter, Hal Metheral, and Roger Midiaty.

F.R. Foran, Q.C., and P.T. McCarthy, Q.C., for Monitor, PwC.

G.B. Morawetz, R.J. Chadwick and A. McConnell, for Senior Secured Noteholders and the Bank of Nova Scotia Trust Co.

C.J. Shaw, Q.C., for Unionized Employees.

T. Mallett and C. Feasby, for Amex Bank of Canada.

E.W. Halt, for J. Stephens Allan, Claims Officer.

M. Hollins, for Pacific Costal Airlines.

- P. Pastewka, for JHHD Aircraft Leasing No. 1 and No. 2.
- J. Thom, for Royal Bank of Canada.
- J. Medhurst-Tivadar, for Canada Customs and Revenue Agency.
- R. Wilkins, Q.C., for Calgary and Edmonton Airport Authority.

Subject: Corporate and Commercial; Insolvency

Corporations --- Arrangements and compromises — Under Companies' Creditors Arrangement Act — Arrangements — Approval by court — "Fair and reasonable"

Airline brought application for approval of plan of arrangement under Companies' Creditors Arrangement Act — Investment corporation brought counter-application for declaration that plan constituted merger or transfer of airline's assets to AC Corp., that plan would not affect investment corporation, and directing repurchase of notes pursuant to trust indenture, and that actions of airline and AC Corp. in formulating plan were oppressive and unfairly prejudicial to them — Application granted; counter-application dismissed — All statutory conditions were fulfilled and plan was fair and reasonable — Fairness did not require equal treatment of all creditors — Aim of plan was to allow airline to sustain operations and permanently adjust debt structure to reflect current market for asset values and carrying costs, in return for AC Corp. providing guarantee of restructured obligations — Plan was not oppressive to minority shareholders who, in alternative bankruptcy scenario, would receive less than under plan — Reorganization of share capital did not cancel minority shareholders' shares, and did not violate s. 167 of Business Corporations Act of Alberta — Act contemplated reorganizations in which insolvent corporation would eliminate interests of common shareholders, without requiring shareholder approval — Proposed transaction was not "sale, lease or exchange" of airline's property which required shareholder approval — Requirements for "related party transaction" under Policy 9.1 of Ontario Securities Commission were waived, since plan was fair and reasonable — Plan resulted in no substantial injustice to minority creditors, and represented reasonable balancing of all interests — Evidence did not support investment corporation's position that alternative existed which would render better return for minority shareholders — In insolvency situation, oppression of minority shareholder interests must be assessed against altered financial and legal landscape, which may result in shareholders' no longer having true interest to be protected — Financial support and corporate integration provided by other airline was not assumption of benefit by other airline to detriment of airline, but benefited airline and its stakeholders — Investment corporation was not oppressed — Corporate reorganization provisions in plan could not be severed from debt restructuring — Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36, s. 5.1(2) — Business Corporations Act, S.A. 1981, c. B-15, s. 167.

Cases considered by Paperny J.:

Alabama, New Orleans, Texas & Pacific Junction Railway, Re (1890), [1891] 1 Ch. 213, 60 L.J. Ch. 221, [1886-90] All E.R. Rep. Ext. 1143, 64 L.T. 127, 7 T.L.R. 171, 2 Meg. 377 (Eng. C.A.) — referred to

Algoma Steel Corp. v. Royal Bank (1992), 11 C.B.R. (3d) 1 (Ont. Gen. Div.) — referred to

Algoma Steel Corp. v. Royal Bank (April 16, 1992), Doc. Toronto B62/91-A (Ont. Gen. Div.) — referred to

Bruce Agra Foods Inc. v. Everfresh Beverages Inc. (Receiver of) (1996), 45 C.B.R. (3d) 169, 22 O.T.C. 247 (Ont. Gen. Div.) — referred to

Cadillac Fairview Inc., Re (February 6, 1995), Doc. B348/94 (Ont. Gen. Div. [Commercial List]) — considered

Cadillac Fairview Inc., Re (March 7, 1995), Doc. B28/95 (Ont. Gen. Div. [Commercial List]) — referred to

Campeau Corp., Re (1992), 10 C.B.R. (3d) 104 (Ont. Gen. Div.) — referred to

Canadian Red Cross Society / Société Canadienne de la Croix-Rouge, Re (1998), 5 C.B.R. (4th) 299 (Ont. Gen. Div. [Commercial List]) — referred to

Crabtree (Succession de) c. Barrette, 47 C.C.E.L. 1, 10 B.L.R. (2d) 1, (sub nom. Barrette v. Crabtree (Succession de)) 53 Q.A.C. 279, (sub nom. Barrette v. Crabtree (Succession de)) 150 N.R. 272, (sub nom. Barrette v. Crabtree Estate) 101 D.L.R. (4th) 66, (sub nom. Barrette v. Crabtree Estate) [1993] 1 S.C.R. 1027 (S.C.C.) — referred to

Diligenti v. RWMD Operations Kelowna Ltd. (1976), 1 B.C.L.R. 36 (B.C. S.C.) — referred to

First Edmonton Place Ltd. v. 315888 Alberta Ltd. (1988), 60 Alta. L.R. (2d) 122, 40 B.L.R. 28 (Alta. Q.B.) — referred to

Hochberger v. Rittenberg (1916), 54 S.C.R. 480, 36 D.L.R. 450 (S.C.C.) — referred to

Keddy Motor Inns Ltd., Re (1992), 90 D.L.R. (4th) 175, 13 C.B.R. (3d) 245, 6 B.L.R. (2d) 116, (sub nom. Keddy Motor Inns Ltd., Re (No. 4)) 110 N.S.R. (2d) 246, (sub nom. Keddy Motor Inns Ltd., Re (No. 4)) 299 A.P.R. 246 (N.S. C.A.) — referred to

Norcen Energy Resources Ltd. v. Oakwood Petroleums Ltd. (1988), 64 Alta. L.R. (2d) 139, [1989] 2 W.W.R. 566, 72 C.B.R. (N.S.) 20, 72 C.R. (N.S.) 20 (Alta. Q.B.) — referred to

Northland Properties Ltd., Re (1988), 73 C.B.R. (N.S.) 175 (B.C. S.C.) — considered

Northland Properties Ltd. v. Excelsior Life Insurance Co. of Canada, 34 B.C.L.R. (2d) 122, 73 C.B.R. (N.S.) 195, [1989] 3 W.W.R. 363 (B.C. C.A.) — considered

Olympia & York Developments Ltd. v. Royal Trust Co. (1993), 17 C.B.R. (3d) 1, (sub nom. Olympia & York Developments Ltd., Re) 12 O.R. (3d) 500 (Ont. Gen. Div.) — considered

Pente Investment Management Ltd. v. Schneider Corp. (1998), 113 O.A.C. 253, (sub nom. Maple Leaf Foods Inc. v. Schneider Corp.) 42 O.R. (3d) 177, 44 B.L.R. (2d) 115 (Ont. C.A.) — referred to

Quintette Coal Ltd., Re (1992), 13 C.B.R. (3d) 146, 68 B.C.L.R. (2d) 219 (B.C. S.C.) — referred to

Repap British Columbia Inc., Re (1998), 1 C.B.R. (4th) 49, 50 B.C.L.R. (3d) 133 (B.C. S.C.) — considered

Royal Oak Mines Inc., Re (1999), 14 C.B.R. (4th) 279 (Ont. S.C.J. [Commercial List]) — considered

Sammi Atlas Inc., Re (1998), 3 C.B.R. (4th) 171 (Ont. Gen. Div. [Commercial List]) — considered

Savage v. Amoco Acquisition Co. <u>(1988)</u>, 59 Alta. L.R. (2d) 260, 68 C.B.R. (N.S.) 154, 40 B.L.R. 188, (sub nom. Amoco Acquisition Co. v. Savage) 87 A.R. 321 (Alta. C.A.) — considered

Savage v. Amoco Acquisition Co. (1988), 60 Alta. L.R. (2d) lv, 89 A.R. 80n, 70 C.B.R. (N.S.) xxxii, 89 N.R. 398n, 40

B.L.R. xxxii (S.C.C.) — considered

SkyDome Corp., Re (March 21, 1999), Doc. 98-CL-3179 (Ont. Gen. Div. [Commercial List]) — referred to

T. Eaton Co., Re (1999), 14 C.B.R. (4th) 288 (Ont. S.C.J. [Commercial List]) — considered

T. Eaton Co., Re (1999), 15 C.B.R. (4th) 311 (Ont. S.C.J. [Commercial List]) — considered

Wandlyn Inns Ltd., Re (1992), 15 C.B.R. (3d) 316 (N.B. Q.B.) — referred to

Statutes considered:

Aeronautics Act, R.S.C. 1985, c. A-2

Generally - referred to

Air Canada Public Participation Act, R.S.C. 1985, c. 35 (4th Supp.)

Generally - referred to

Business Corporations Act, S.A. 1981, c. B-15

Generally - referred to

s. 167 [am. 1996, c. 32, s. 1(4)] — considered

s. 167(1) [am. 1996, c. 32, s. 1(4)] — considered

s. 167(1)(e) — considered

s. 167(1)(f) — considered

s. 167(1)(g.1) [en. 1996, c. 32, s. 1(4)] — considered

s. 183 — considered

s. 185 -- considered

s. 185(2) — considered

s. 185(7) — considered

s. 234 — considered

Canada Transportation Act, S.C. 1996, c. 10

Generally — referred to

s. 47 — referred to

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36

Generally — considered

s. 2 "debtor company" --- referred to

s. 5.1 [en. 1997, c. 12, s. 122] — considered

s. 5.1(1) [en. 1997, c. 12, s. 122] — referred to

s. 5.1(2) [en. 1997, c. 12, s. 122] — referred to

s. 6 [am. 1992, c. 27, s. 90(1)(f); am. 1996, c. 6, s. 167(1)(d)] — considered

s. 12 — referred to

Competition Act, R.S.C. 1985, c. C-34

Generally — referred to

APPLICATION by airline for approval of plan of arrangement; COUNTER-APPLICATION by investment corporation for declaration that plan constituted merger or transfer of airline's assets to AC Corp., that plan would not affect investment corporation, and directing repurchase of notes pursuant to trust indenture, and that actions of airline and AC Corp. in formulating plan were oppressive and unfairly prejudicial; COUNTER-APPLICATION by minority shareholders.

Paperny J.:

I. Introduction

- After a decade of searching for a permanent solution to its ongoing, significant financial problems, Canadian Airlines Corporation ("CAC") and Canadian Airlines International Ltd. ("CAIL") seek the court's sanction to a plan of arrangement filed under the *Companies' Creditors Arrangement Act* ("CCAA") and sponsored by its historic rival, Air Canada Corporation ("Air Canada"). To Canadian, this represents its last choice and its only chance for survival. To Air Canada, it is an opportunity to lead the restructuring of the Canadian airline industry, an exercise many suggest is long overdue. To over 16,000 employees of Canadian, it means continued employment. Canadian Airlines will operate as a separate entity and continue to provide domestic and international air service to Canadians. Tickets of the flying public will be honoured and their frequent flyer points maintained. Long term business relationships with trade creditors and suppliers will continue.
- The proposed restructuring comes at a cost. Secured and unsecured creditors are being asked to accept significant compromises and shareholders of CAC are being asked to accept that their shares have no value. Certain unsecured creditors oppose the plan, alleging it is oppressive and unfair. They assert that Air Canada has appropriated the key assets of Canadian to itself. Minority shareholders of CAC, on the other hand, argue that Air Canada's financial support to Canadian, before and during this restructuring process, has increased the value of Canadian and in turn their shares. These two positions are irreconcilable, but do reflect the perception by some that this plan asks them to sacrifice too much.

Canadian has asked this court to sanction its plan under s. 6 of the CCAA. The court's role on a sanction hearing is to consider whether the plan fairly balances the interests of all the stakeholders. Faced with an insolvent organization, its role is to look forward and ask: does this plan represent a fair and reasonable compromise that will permit a viable commercial entity to emerge? It is also an exercise in assessing current reality by comparing available commercial alternatives to what is offered in the proposed plan.

II. Background

Canadian Airlines and its Subsidiaries

- CAC and CAIL are corporations incorporated or continued under the *Business Corporations Act* of Alberta, S.A. 1981, c. B-15 ("ABCA"). 82% of CAC's shares are held by 853350 Alberta Ltd.("853350") and the remaining 18% are held publicly. CAC, directly or indirectly, owns the majority of voting shares in and controls the other Petitioner, CAIL and these shares represent CAC's principal asset. CAIL owns or has an interest in a number of other corporations directly engaged in the airline industry or other businesses related to the airline industry, including Canadian Regional Airlines Limited ("CRAL"). Where the context requires, I will refer to CAC and CAIL jointly as "Canadian" in these reasons.
- In the past fifteen years, CAIL has grown from a regional carrier operating under the name Pacific Western Airlines ("PWA") to one of Canada's two major airlines. By mid-1986, Canadian Pacific Air Lines Limited ("CP Air"), had acquired the regional carriers Nordair Inc. ("Nordair") and Eastern Provincial Airways ("Eastern"). In February, 1987, PWA completed its purchase of CP Air from Canadian Pacific Limited. PWA then merged the four predecessor carriers (CP Air, Eastern, Nordair, and PWA) to form one airline, "Canadian Airlines International Ltd.", which was launched in April, 1987.
- 6 By April, 1989, CAIL had acquired substantially all of the common shares of Wardair Inc. and completed the integration of CAIL and Wardair Inc. in 1990.
- CAIL and its subsidiaries provide international and domestic scheduled and charter air transportation for passengers and cargo. CAIL provides scheduled services to approximately 30 destinations in 11 countries. Its subsidiary, Canadian Regional Airlines (1998) Ltd. ("CRAL 98") provides scheduled services to approximately 35 destinations in Canada and the United States. Through code share agreements and marketing alliances with leading carriers, CAIL and its subsidiaries provide service to approximately 225 destinations worldwide. CAIL is also engaged in charter and cargo services and the provision of services to third parties, including aircraft overhaul and maintenance, passenger and cargo handling, flight simulator and equipment rentals, employee training programs and the sale of Canadian Plus frequent flyer points. As at December 31, 1999, CAIL operated approximately 79 aircraft.
- 8 CAIL directly and indirectly employs over 16,000 persons, substantially all of whom are located in Canada. The balance of the employees are located in the United States, Europe, Asia, Australia, South America and Mexico. Approximately 88% of the active employees of CAIL are subject to collective bargaining agreements.

Events Leading up to the CCAA Proceedings

- 9 Canadian's financial difficulties significantly predate these proceedings.
- In the early 1990s, Canadian experienced significant losses from operations and deteriorating liquidity. It completed a financial restructuring in 1994 (the "1994 Restructuring") which involved employees contributing \$200,000,000 in new equity in return for receipt of entitlements to common shares. In addition, Aurora Airline Investments, Inc. ("Aurora"), a subsidiary of AMR Corporation ("AMR"), subscribed for \$246,000,000 in preferred shares of CAIL. Other AMR subsidiaries entered into comprehensive services and marketing arrangements with CAIL. The governments of Canada, British Columbia and Alberta provided an aggregate of \$120,000,000 in loan guarantees. Senior creditors, junior creditors and shareholders of CAC and CAIL and its subsidiaries converted approximately \$712,000,000 of obligations into common shares of CAC or

convertible notes issued jointly by CAC and CAIL and/or received warrants entitling the holder to purchase common shares.

- In the latter half of 1994, Canadian built on the improved balance sheet provided by the 1994 Restructuring, focussing on strict cost controls, capacity management and aircraft utilization. The initial results were encouraging. However, a number of factors including higher than expected fuel costs, rising interest rates, decline of the Canadian dollar, a strike by pilots of Time Air and the temporary grounding of Inter-Canadien's ATR-42 fleet undermined this improved operational performance. In 1995, in response to additional capacity added by emerging charter carriers and Air Canada on key transcontinental routes, CAIL added additional aircraft to its fleet in an effort to regain market share. However, the addition of capacity coincided with the slow-down in the Canadian economy leading to traffic levels that were significantly below expectations. Additionally, key international routes of CAIL failed to produce anticipated results. The cumulative losses of CAIL from 1994 to 1999 totalled \$771 million and from January 31, 1995 to August 12, 1999, the day prior to the issuance by the Government of Canada of an Order under Section 47 of the *Canada Transportation Act* (relaxing certain rules under the *Competition Act* to facilitate a restructuring of the airline industry and described further below), the trading price of Canadian's common shares declined from \$7.90 to \$1.55.
- Canadian's losses incurred since the 1994 Restructuring severely eroded its liquidity position. In 1996, Canadian faced an environment where the domestic air travel market saw increased capacity and aggressive price competition by two new discount carriers based in western Canada. While Canadian's traffic and load factor increased indicating a positive response to Canadian's post-restructuring business plan, yields declined. Attempts by Canadian to reduce domestic capacity were offset by additional capacity being introduced by the new discount carriers and Air Canada.
- The continued lack of sufficient funds from operations made it evident by late fall of 1996 that Canadian needed to take action to avoid a cash shortfall in the spring of 1997. In November 1996, Canadian announced an operational restructuring plan (the "1996 Restructuring") aimed at returning Canadian to profitability and subsequently implemented a payment deferral plan which involved a temporary moratorium on payments to certain lenders and aircraft operating lessors to provide a cash bridge until the benefits of the operational restructuring were fully implemented. Canadian was able successfully to obtain the support of its lenders and operating lessors such that the moratorium and payment deferral plan was able to proceed on a consensual basis without the requirement for any court proceedings.
- 14 The objective of the 1996 Restructuring was to transform Canadian into a sustainable entity by focussing on controllable factors which targeted earnings improvements over four years. Three major initiatives were adopted: network enhancements, wage concessions as supplemented by fuel tax reductions/rebates, and overhead cost reductions.
- The benefits of the 1996 Restructuring were reflected in Canadian's 1997 financial results when Canadian and its subsidiaries reported a consolidated net income of \$5.4 million, the best results in 9 years.
- In early 1998, building on its 1997 results, Canadian took advantage of a strong market for U.S. public debt financing in the first half of 1998 by issuing U.S. \$175,000,000 of senior secured notes in April, 1998 ("Senior Secured Notes") and U.S. \$100,000,000 of unsecured notes in August, 1998 ("Unsecured Notes").
- The benefits of the 1996 Restructuring continued in 1998 but were not sufficient to offset a number of new factors which had a significant negative impact on financial performance, particularly in the fourth quarter. Canadian's eroded capital base gave it limited capacity to withstand negative effects on traffic and revenue. These factors included lower than expected operating revenues resulting from a continued weakness of the Asian economies, vigorous competition in Canadian's key western Canada and the western U.S. transborder markets, significant price discounting in most domestic markets following a labour disruption at Air Canada and CAIL's temporary loss of the ability to code-share with American Airlines on certain transborder flights due to a pilot dispute at American Airlines. Canadian also had increased operating expenses primarily due to the deterioration of the value of the Canadian dollar and additional airport and navigational fees imposed by NAV Canada which were not recoverable by Canadian through fare increases because of competitive pressures. This resulted in Canadian and its subsidiaries reporting a consolidated loss of \$137.6 million for 1998.

- As a result of these continuing weak financial results, Canadian undertook a number of additional strategic initiatives including entering the *oneworldTM* Alliance, the introduction of its new "Proud Wings" corporate image, a restructuring of CAIL's Vancouver hub, the sale and leaseback of certain aircraft, expanded code sharing arrangements and the implementation of a service charge in an effort to recover a portion of the costs relating to NAV Canada fees.
- Beginning in late 1998 and continuing into 1999, Canadian tried to access equity markets to strengthen its balance sheet. In January, 1999, the Board of Directors of CAC determined that while Canadian needed to obtain additional equity capital, an equity infusion alone would not address the fundamental structural problems in the domestic air transportation market.
- Canadian believes that its financial performance was and is reflective of structural problems in the Canadian airline industry, most significantly, over capacity in the domestic air transportation market. It is the view of Canadian and Air Canada that Canada's relatively small population and the geographic distribution of that population is unable to support the overlapping networks of two full service national carriers. As described further below, the Government of Canada has recognized this fundamental problem and has been instrumental in attempts to develop a solution.

Initial Discussions with Air Canada

- Accordingly, in January, 1999, CAC's Board of Directors directed management to explore all strategic alternatives available to Canadian, including discussions regarding a possible merger or other transaction involving Air Canada.
- Canadian had discussions with Air Canada in early 1999. AMR also participated in those discussions. While several alternative merger transactions were considered in the course of these discussions, Canadian, AMR and Air Canada were unable to reach agreement.
- Following the termination of merger discussions between Canadian and Air Canada, senior management of Canadian, at the direction of the Board and with the support of AMR, renewed its efforts to secure financial partners with the objective of obtaining either an equity investment and support for an eventual merger with Air Canada or immediate financial support for a merger with Air Canada.

Offer by Onex

- In early May, the discussions with Air Canada having failed, Canadian focussed its efforts on discussions with Onex Corporation ("Onex") and AMR concerning the basis upon which a merger of Canadian and Air Canada could be accomplished.
- On August 23, 1999, Canadian entered into an Arrangement Agreement with Onex, AMR and Airline Industry Revitalization Co. Inc. ("AirCo") (a company owned jointly by Onex and AMR and controlled by Onex). The Arrangement Agreement set out the terms of a Plan of Arrangement providing for the purchase by AirCo of all of the outstanding common and non-voting shares of CAC. The Arrangement Agreement was conditional upon, among other things, the successful completion of a simultaneous offer by AirCo for all of the voting and non-voting shares of Air Canada. On August 24, 1999, AirCo announced its offers to purchase the shares of both CAC and Air Canada and to subsequently merge the operations of the two airlines to create one international carrier in Canada.
- On or about September 20, 1999 the Board of Directors of Air Canada recommended against the AirCo offer. On or about October 19, 1999, Air Canada announced its own proposal to its shareholders to repurchase shares of Air Canada. Air Canada's announcement also indicated Air Canada's intention to make a bid for CAC and to proceed to complete a merger with Canadian subject to a restructuring of Canadian's debt.

- There were several rounds of offers and counter-offers between AirCo and Air Canada. On November 5, 1999, the Quebec Superior Court ruled that the AirCo offer for Air Canada violated the provisions of the Air Canada Public Participation Act. AirCo immediately withdrew its offers. At that time, Air Canada indicated its intention to proceed with its offer for CAC.
- Following the withdrawal of the AirCo offer to purchase CAC, and notwithstanding Air Canada's stated intention to proceed with its offer, there was a renewed uncertainty about Canadian's future which adversely affected operations. As described further below, Canadian lost significant forward bookings which further reduced the company's remaining liquidity.

Offer by 853350

- On November 11, 1999, 853350 (a corporation financed by Air Canada and owned as to 10% by Air Canada) made a formal offer for all of the common and non-voting shares of CAC. Air Canada indicated that the involvement of 853350 in the take-over bid was necessary in order to protect Air Canada from the potential adverse effects of a restructuring of Canadian's debt and that Air Canada would only complete a merger with Canadian after the completion of a debt restructuring transaction. The offer by 853350 was conditional upon, among other things, a satisfactory resolution of AMR's claims in respect of Canadian and a satisfactory resolution of certain regulatory issues arising from the announcement made on October 26, 1999 by the Government of Canada regarding its intentions to alter the regime governing the airline industry.
- As noted above, AMR and its subsidiaries and affiliates had certain agreements with Canadian arising from AMR's investment (through its wholly owned subsidiary, Aurora Airline Investments, Inc.) in CAIL during the 1994 Restructuring. In particular, the Services Agreement by which AMR and its subsidiaries and affiliates provided certain reservations, scheduling and other airline related services to Canadian provided for a termination fee of approximately \$500 million (as at December 31, 1999) while the terms governing the preferred shares issued to Aurora provided for exchange rights which were only retractable by Canadian upon payment of a redemption fee in excess of \$500 million (as at December 31, 1999). Unless such provisions were amended or waived, it was practically impossible for Canadian to complete a merger with Air Canada since the cost of proceeding without AMR's consent was simply too high.
- Canadian had continued its efforts to seek out all possible solutions to its structural problems following the withdrawal of the AirCo offer on November 5, 1999. While AMR indicated its willingness to provide a measure of support by allowing a deferral of some of the fees payable to AMR under the Services Agreement, Canadian was unable to find any investor willing to provide the liquidity necessary to keep Canadian operating while alternative solutions were sought.
- After 853350 made its offer, 853350 and Air Canada entered into discussions with AMR regarding the purchase by 853350 of AMR's shareholding in CAIL as well as other matters regarding code sharing agreements and various services provided to Canadian by AMR and its subsidiaries and affiliates. The parties reached an agreement on November 22, 1999 pursuant to which AMR agreed to reduce its potential damages claim for termination of the Services Agreement by approximately 88%.
- On December 4, 1999, CAC's Board recommended acceptance of 853350's offer to its shareholders and on December 21, 1999, two days before the offer closed, 853350 received approval for the offer from the Competition Bureau as well as clarification from the Government of Canada on the proposed regulatory framework for the Canadian airline industry.
- As noted above, Canadian's financial condition deteriorated further after the collapse of the AirCo Arrangement transaction. In particular:
 - a) the doubts which were publicly raised as to Canadian's ability to survive made Canadian's efforts to secure additional financing through various sale-leaseback transactions more difficult;

- b) sales for future air travel were down by approximately 10% compared to 1998;
- c) CAIL's liquidity position, which stood at approximately \$84 million (consolidated cash and available credit) as at September 30, 1999, reached a critical point in late December, 1999 when it was about to go negative.
- In late December, 1999, Air Canada agreed to enter into certain transactions designed to ensure that Canadian would have enough liquidity to continue operating until the scheduled completion of the 853350 take-over bid on January 4, 2000. Air Canada agreed to purchase rights to the Toronto-Tokyo route for \$25 million and to a sale-leaseback arrangement involving certain unencumbered aircraft and a flight simulator for total proceeds of approximately \$20 million. These transactions gave Canadian sufficient liquidity to continue operations through the holiday period.
- 36 If Air Canada had not provided the approximate \$45 million injection in December 1999, Canadian would likely have had to file for bankruptcy and cease all operations before the end of the holiday travel season.
- On January 4, 2000, with all conditions of its offer having been satisfied or waived, 853350 purchased approximately 82% of the outstanding shares of CAC. On January 5, 1999, 853350 completed the purchase of the preferred shares of CAIL owned by Aurora. In connection with that acquisition, Canadian agreed to certain amendments to the Services Agreement reducing the amounts payable to AMR in the event of a termination of such agreement and, in addition, the unanimous share-holders agreement which gave AMR the right to require Canadian to purchase the CAIL preferred shares under certain circumstances was terminated. These arrangements had the effect of substantially reducing the obstacles to a restructuring of Canadian's debt and lease obligations and also significantly reduced the claims that AMR would be entitled to advance in such a restructuring.
- Despite the \$45 million provided by Air Canada, Canadian's liquidity position remained poor. With January being a traditionally slow month in the airline industry, further bridge financing was required in order to ensure that Canadian would be able to operate while a debt restructuring transaction was being negotiated with creditors. Air Canada negotiated an arrangement with the Royal Bank of Canada ("Royal Bank") to purchase a participation interest in the operating credit facility made available to Canadian. As a result of this agreement, Royal Bank agreed to extend Canadian's operating credit facility from \$70 million to \$120 million in January, 2000 and then to \$145 million in March, 2000. Canadian agreed to supplement the assignment of accounts receivable security originally securing Royal's \$70 million facility with a further Security Agreement securing certain unencumbered assets of Canadian in consideration for this increased credit availability. Without the support of Air Canada or another financially sound entity, this increase in credit would not have been possible.
- Air Canada has stated publicly that it ultimately wishes to merge the operations of Canadian and Air Canada, subject to Canadian completing a financial restructuring so as to permit Air Canada to complete the acquisition on a financially sound basis. This pre-condition has been emphasized by Air Canada since the fall of 1999.
- Prior to the acquisition of majority control of CAC by 853350, Canadian's management, Board of Directors and financial advisors had considered every possible alternative for restoring Canadian to a sound financial footing. Based upon Canadian's extensive efforts over the past year in particular, but also the efforts since 1992 described above, Canadian came to the conclusion that it must complete a debt restructuring to permit the completion of a full merger between Canadian and Air Canada.
- On February 1, 2000, Canadian announced a moratorium on payments to lessors and lenders. As a result of this moratorium Canadian defaulted on the payments due under its various credit facilities and aircraft leases. Absent the assistance provided by this moratorium, in addition to Air Canada's support, Canadian would not have had sufficient liquidity to continue operating until the completion of a debt restructuring.
- Following implementation of the moratorium, Canadian with Air Canada embarked on efforts to restructure significant obligations by consent. The further damage to public confidence which a CCAA filing could produce required Canadian

to secure a substantial measure of creditor support in advance of any public filing for court protection.

- Before the Petitioners started these CCAA proceedings, Air Canada, CAIL and lessors of 59 aircraft in its fleet had reached agreement in principle on the restructuring plan.
- Canadian and Air Canada have also been able to reach agreement with the remaining affected secured creditors, being the holders of the U.S. \$175 million Senior Secured Notes, due 2005, (the "Senior Secured Noteholders") and with several major unsecured creditors in addition to AMR, such as Loyalty Management Group Canada Inc.
- On March 24, 2000, faced with threatened proceedings by secured creditors, Canadian petitioned under the CCAA and obtained a stay of proceedings and related interim relief by Order of the Honourable Chief Justice Moore on that same date. Pursuant to that Order, PricewaterhouseCoopers, Inc. was appointed as the Monitor, and companion proceedings in the United States were authorized to be commenced.
- Since that time, due to the assistance of Air Canada, Canadian has been able to complete the restructuring of the remaining financial obligations governing all aircraft to be retained by Canadian for future operations. These arrangements were approved by this Honourable Court in its Orders dated April 14, 2000 and May 10, 2000, as described in further detail below under the heading "The Restructuring Plan".
- On April 7, 2000, this court granted an Order giving directions with respect to the filing of the plan, the calling and holding of meetings of affected creditors and related matters.
- On April 25, 2000 in accordance with the said Order, Canadian filed and served the plan (in its original form) and the related notices and materials.
- The plan was amended, in accordance with its terms, on several occasions, the form of Plan voted upon at the Creditors' Meetings on May 26, 2000 having been filed and served on May 25, 2000 (the "Plan").

The Restructuring Plan

- The Plan has three principal aims described by Canadian:
 - (a) provide near term liquidity so that Canadian can sustain operations;
 - (b) allow for the return of aircraft not required by Canadian; and
 - (c) permanently adjust Canadian's debt structure and lease facilities to reflect the current market for asset values and carrying costs in return for Air Canada providing a guarantee of the restructured obligations.
- The proposed treatment of stakeholders is as follows:
 - 1. Unaffected Secured Creditors- Royal Bank, CAIL's operating lender, is an unaffected creditor with respect to its operating credit facility. Royal Bank holds security over CAIL's accounts receivable and most of CAIL's operating assets not specifically secured by aircraft financiers or the Senior Secured Noteholders. As noted above, arrangements entered into between Air Canada and Royal Bank have provided CAIL with liquidity necessary for it to continue operations since January 2000.

Also unaffected by the Plan are those aircraft lessors, conditional vendors and secured creditors holding security over CAIL's aircraft who have entered into agreements with CAIL and/or Air Canada with respect to the restructur-

ing of CAIL's obligations. A number of such agreements, which were initially contained in the form of letters of intent ("LOIs"), were entered into prior to the commencement of the CCAA proceedings, while a total of 17 LOIs were completed after that date. In its Second and Fourth Reports the Monitor reported to the court on these agreements. The LOIs entered into after the proceedings commenced were reviewed and approved by the court on April 14, 2000 and May 10, 2000.

The basis of the LOIs with aircraft lessors was that the operating lease rates were reduced to fair market lease rates or less, and the obligations of CAIL under the leases were either assumed or guaranteed by Air Canada. Where the aircraft was subject to conditional sale agreements or other secured indebtedness, the value of the secured debt was reduced to the fair market value of the aircraft, and the interest rate payable was reduced to current market rates reflecting Air Canada's credit. CAIL's obligations under those agreements have also been assumed or guaranteed by Air Canada. The claims of these creditors for reduced principal and interest amounts, or reduced lease payments, are Affected Unsecured Claims under the Plan. In a number of cases these claims have been assigned to Air Canada and Air Canada disclosed that it would vote those claims in favour of the Plan.

2. Affected Secured Creditors- The Affected Secured Creditors under the Plan are the Senior Secured Noteholders with a claim in the amount of US\$175,000,000. The Senior Secured Noteholders are secured by a diverse package of Canadian's assets, including its inventory of aircraft spare parts, ground equipment, spare engines, flight simulators, leasehold interests at Toronto, Vancouver and Calgary airports, the shares in CRAL 98 and a \$53 million note payable by CRAL to CAIL.

The Plan offers the Senior Secured Noteholders payment of 97 cents on the dollar. The deficiency is included in the Affected Unsecured Creditor class and the Senior Secured Noteholders advised the court they would be voting the deficiency in favour of the Plan.

3. Unaffected Unsecured Creditors-In the circular accompanying the November 11, 1999 853350 offer it was stated that:

The Offeror intends to conduct the Debt Restructuring in such a manner as to seek to ensure that the unionized employees of Canadian, the suppliers of new credit (including trade credit) and the members of the flying public are left unaffected.

The Offeror is of the view that the pursuit of these three principles is essential in order to ensure that the long term value of Canadian is preserved.

Canadian's employees, customers and suppliers of goods and services are unaffected by the CCAA Order and Plan.

Also unaffected are parties to those contracts or agreements with Canadian which are not being terminated by Canadian pursuant to the terms of the March 24, 2000 Order.

4. Affected Unsecured Creditors- CAIL has identified unsecured creditors who do not fall into the above three groups and listed these as Affected Unsecured Creditors under the Plan. They are offered 14 cents on the dollar on their claims. Air Canada would fund this payment.

The Affected Unsecured Creditors fall into the following categories:

- a. Claims of holders of or related to the Unsecured Notes (the "Unsecured Noteholders");
- b. Claims in respect of certain outstanding or threatened litigation involving Canadian;

- c. Claims arising from the termination, breach or repudiation of certain contracts, leases or agreements to which Canadian is a party other than aircraft financing or lease arrangements;
- d. Claims in respect of deficiencies arising from the termination or re-negotiation of aircraft financing or lease arrangements;
- e. Claims of tax authorities against Canadian; and
- f. Claims in respect of the under-secured or unsecured portion of amounts due to the Senior Secured Noteholders.
- There are over \$700 million of proven unsecured claims. Some unsecured creditors have disputed the amounts of their claims for distribution purposes. These are in the process of determination by the court-appointed Claims Officer and subject to further appeal to the court. If the Claims Officer were to allow all of the disputed claims in full and this were confirmed by the court, the aggregate of unsecured claims would be approximately \$1.059 million.
- The Monitor has concluded that if the Plan is not approved and implemented, Canadian will not be able to continue as a going concern and in that event, the only foreseeable alternative would be a liquidation of Canadian's assets by a receiver and/or a trustee in bankruptcy. Under the Plan, Canadian's obligations to parties essential to ongoing operations, including employees, customers, travel agents, fuel, maintenance and equipment suppliers, and airport authorities are in most cases to be treated as unaffected and paid in full. In the event of a liquidation, those parties would not, in most cases, be paid in full and, except for specific lien rights and statutory priorities, would rank as ordinary unsecured creditors. The Monitor estimates that the additional unsecured claims which would arise if Canadian were to cease operations as a going concern and be forced into liquidation would be in excess of \$1.1 billion.
- In connection with its assessment of the Plan, the Monitor performed a liquidation analysis of CAIL as at March 31, 2000 in order to estimate the amounts that might be recovered by CAIL's creditors and shareholders in the event of disposition of CAIL's assets by a receiver or trustee. The Monitor concluded that a liquidation would result in a shortfall to certain secured creditors, including the Senior Secured Noteholders, a recovery by ordinary unsecured creditors of between one cent and three cents on the dollar, and no recovery by shareholders.
- There are two vociferous opponents of the Plan, Resurgence Asset Management LLC ("Resurgence") who acts on behalf of its and/or its affiliate client accounts and four shareholders of CAC. Resurgence is incorporated pursuant to the laws of New York, U.S.A. and has its head office in White Plains, New York. It conducts an investment business specializing in high yield distressed debt. Through a series of purchases of the Unsecured Notes commencing in April 1999, Resurgence clients hold \$58,200,000 of the face value of or 58.2% of the notes issued. Resurgence purchased 7.9 million units in April 1999. From November 3, 1999 to December 9, 1999 it purchased an additional 20,850,000 units. From January 4, 2000 to February 3, 2000 Resurgence purchased an additional 29,450,000 units.
- Resurgence seeks declarations that: the actions of Canadian, Air Canada and 853350 constitute an amalgamation, consolidation or merger with or into Air Canada or a conveyance or transfer of all or substantially all of Canadian's assets to Air Canada; that any plan of arrangement involving Canadian will not affect Resurgence and directing the repurchase of their notes pursuant to the provisions of their trust indenture and that the actions of Canadian, Air Canada and 853350 are oppressive and unfairly prejudicial to it pursuant to section 234 of the Business Corporations Act.
- Four shareholders of CAC also oppose the plan. Neil Baker, a Toronto resident, acquired 132,500 common shares at a cost of \$83,475.00 on or about May 5, 2000. Mr. Baker sought to commence proceedings to "remedy an injustice to the minority holders of the common shares". Roger Midiaty, Michael Salter and Hal Metheral are individual shareholders who were added as parties at their request during the proceedings. Mr. Midiaty resides in Calgary, Alberta and holds 827 CAC shares

which he has held since 1994. Mr. Metheral is also a Calgary resident and holds approximately 14,900 CAC shares in his RRSP and has held them since approximately 1994 or 1995. Mr. Salter is a resident of Scottsdale, Arizona and is the beneficial owner of 250 shares of CAC and is a joint beneficial owner of 250 shares with his wife. These shareholders will be referred in the Decision throughout as the "Minority Shareholders".

The Minority Shareholders oppose the portion of the Plan that relates to the reorganization of CAIL, pursuant to section 185 of the *Alberta Business Corporations Act* ("ABCA"). They characterize the transaction as a cancellation of issued shares unauthorized by section 167 of the ABCA or alternatively is a violation of section 183 of the ABCA. They submit the application for the order of reorganization should be denied as being unlawful, unfair and not supported by the evidence.

III. Analysis

- Section 6 of the CCAA provides that:
 - 6. Where a majority in number representing two-thirds in value of the creditors, or class of creditors, as the case may be, present and voting either in person or by proxy at the meeting or meetings thereof respectively held pursuant to sections 4 and 5, or either of those sections, agree to any compromise or arrangement either as proposed or as altered or modified at the meeting or meetings, the compromise or arrangement may be sanctioned by the court, and if so sanctioned is binding
 - (a) on all the creditors or the class of creditors, as the case may be, and on any trustee for any such class of creditors, whether secured or unsecured, as the case may be, and on the company; and
 - (b) in the case of a company that has made an authorized assignment or against which a receiving order has been made under the Bankruptcy and Insolvency Act or is in the course of being wound up under the Winding-up and Restructuring Act, on the trustee in bankruptcy or liquidator and contributories of the company.
- Prior to sanctioning a plan under the CCAA, the court must be satisfied in regard to each of the following criteria:
 - (1) there must be compliance with all statutory requirements;
 - (2) all material filed and procedures carried out must be examined to determine if anything has been done or purported to be done which is not authorized by the CCAA; and
 - (3) the plan must be fair and reasonable.
- A leading articulation of this three-part test appears in *Re Northland Properties Ltd.* (1988), 73 C.B.R. (N.S.) 175 (B.C. S.C.) at 182-3, aff'd (1989), 73 C.B.R. (N.S.) 195 (B.C. C.A.) and has been regularly followed, see for example *Re Sammi Atlas Inc.* (1998), 3 C.B.R. (4th) 171 (Ont. Gen. Div. [Commercial List]) at 172 and *Re T. Eaton Co.* (1999), 15 C.B.R. (4th) 311 (Ont. S.C.J. [Commercial List]) at paragraph 7. Each of these criteria are reviewed in turn below.

1. Statutory Requirements

- Some of the matters that may be considered by the court on an application for approval of a plan of compromise and arrangement include:
 - (a) the applicant comes within the definition of "debtor company" in section 2 of the CCAA;
 - (b) the applicant or affiliated debtor companies have total claims within the meaning of section 12 of the CCAA in

excess of \$5,000,000;

- (c) the notice calling the meeting was sent in accordance with the order of the court;
- (d) the creditors were properly classified;
- (e) the meetings of creditors were properly constituted;
- (f) the voting was properly carried out; and
- (g) the plan was approved by the requisite double majority or majorities.
- I find that the Petitioners have complied with all applicable statutory requirements. Specifically:
 - (a) CAC and CAIL are insolvent and thus each is a "debtor company" within the meaning of section 2 of the CCAA. This was established in the affidavit evidence of Douglas Carty, Senior Vice President and Chief Financial Officer of Canadian, and so declared in the March 24, 2000 Order in these proceedings and confirmed in the testimony given by Mr. Carty at this hearing.
 - (b) CAC and CAIL have total claims that would be claims provable in bankruptcy within the meaning of section 12 of the CCAA in excess of \$5,000,000.
 - (c) In accordance with the April 7, 2000 Order of this court, a Notice of Meeting and a disclosure statement (which included copies of the Plan and the March 24th and April 7th Orders of this court) were sent to the Affected Creditors, the directors and officers of the Petitioners, the Monitor and persons who had served a Notice of Appearance, on April 25, 2000.
 - (d) As confirmed by the May 12, 2000 ruling of this court (leave to appeal denied May 29, 2000), the creditors have been properly classified.
 - (e) Further, as detailed in the Monitor's Fifth Report to the Court and confirmed by the June 14, 2000 decision of this court in respect of a challenge by Resurgence Asset Management LLC ("Resurgence"), the meetings of creditors were properly constituted, the voting was properly carried out and the Plan was approved by the requisite double majorities in each class. The composition of the majority of the unsecured creditor class is addressed below under the heading "Fair and Reasonable".

2. Matters Unauthorized

- This criterion has not been widely discussed in the reported cases. As recognized by Blair J. in *Olympia & York Developments Ltd. v. Royal Trust Co.* (1993), 17 C.B.R. (3d) 1 (Ont. Gen. Div.) and Farley J. in *Re Cadillac Fairview Inc.* (February 6, 1995), Doc. B348/94 (Ont. Gen. Div. [Commercial List]), within the CCAA process the court must rely on the reports of the Monitor as well as the parties in ensuring nothing contrary to the CCAA has occurred or is contemplated by the plan.
- In this proceeding, the dissenting groups have raised two matters which in their view are unauthorized by the CCAA: firstly, the Minority Shareholders of CAC suggested the proposed share capital reorganization of CAIL is illegal under the ABCA and Ontario Securities Commission Policy 9.1, and as such cannot be authorized under the CCAA and secondly, certain unsecured creditors suggested that the form of release contained in the Plan goes beyond the scope of release permitted under the CCAA.

- a. Legality of proposed share capital reorganization
- 66 Subsection 185(2) of the ABCA provides:
 - (2) If a corporation is subject to an order for reorganization, its articles may be amended by the order to effect any change that might lawfully be made by an amendment under section 167.
- 67 Sections 6.1(2)(d) and (e) and Schedule "D" of the Plan contemplate that:
 - a. All CAIL common shares held by CAC will be converted into a single retractable share, which will then be retracted by CAIL for \$1.00; and
 - b. All CAIL preferred shares held by 853350 will be converted into CAIL common shares.
- The Articles of Reorganization in Schedule "D" to the Plan provide for the following amendments to CAIL's Articles of Incorporation to effect the proposed reorganization:
 - (a) consolidating all of the issued and outstanding common shares into one common share;
 - (b) redesignating the existing common shares as "Retractable Shares" and changing the rights, privileges, restrictions and conditions attaching to the Retractable Shares so that the Retractable Shares shall have attached thereto the rights, privileges, restrictions and conditions as set out in the Schedule of Share Capital;
 - (c) cancelling the Non-Voting Shares in the capital of the corporation, none of which are currently issued and outstanding, so that the corporation is no longer authorized to issue Non-Voting Shares;
 - (d) changing all of the issued and outstanding Class B Preferred Shares of the corporation into Class A Preferred Shares, on the basis of one (1) Class A Preferred Share for each one (1) Class B Preferred Share presently issued and outstanding;
 - (e) redesignating the existing Class A Preferred Shares as "Common Shares" and changing the rights, privileges, restrictions and conditions attaching to the Common Shares so that the Common Shares shall have attached thereto the rights, privileges, restrictions and conditions as set out in the Schedule of Share Capital; and
 - (f) cancelling the Class B Preferred Shares in the capital of the corporation, none of which are issued and outstanding after the change in paragraph (d) above, so that the corporation is no longer authorized to issue Class B Preferred Shares;

Section 167 of the ABCA

- Reorganizations under section 185 of the ABCA are subject to two preconditions:
 - a. The corporation must be "subject to an order for re-organization"; and
 - b. The proposed amendments must otherwise be permitted under section 167 of the ABCA.
- The parties agreed that an order of this court sanctioning the Plan would satisfy the first condition.

- 71 The relevant portions of section 167 provide as follows:
 - 167(1) Subject to sections 170 and 171, the articles of a corporation may by special resolution be amended to
 - (e) change the designation of all or any of its shares, and add, change or remove any rights, privileges, restrictions and conditions, including rights to accrued dividends, in respect of all or any of its shares, whether issued or unissued,
 - (f) change the shares of any class or series, whether issued or unissued, into a different number of shares of the same class or series into the same or a different number of shares of other classes or series,
 - (g.1) cancel a class or series of shares where there are no issued or outstanding shares of that class or series,
- Each change in the proposed CAIL Articles of Reorganization corresponds to changes permitted under s. 167(1) of the ABCA, as follows:

Proposed Amendment in Schedule "D"	Subsection 167(1), ABCA
(a) — consolidation of Common Shares	167(1)(f)
(b) — change of designation and rights	167(1)(e)
(c) — cancellation	167(1)(g.1)
(d) — change in shares	167(1)(f)
(e) — change of designation and rights	167(1)(e)
(f) — cancellation	167(1)(g.1)

- The Minority Shareholders suggested that the proposed reorganization effectively cancels their shares in CAC. As the above review of the proposed reorganization demonstrates, that is not the case. Rather, the shares of CAIL are being consolidated, altered and then retracted, as permitted under section 167 of the ABCA. I find the proposed reorganization of CAIL's share capital under the Plan does not violate section 167.
- In R. Dickerson et al, *Proposals for a New Business Corporation Law for Canada*, Vol.1: Commentary (the "Dickerson Report") regarding the then proposed Canada Business Corporations Act, the identical section to section 185 is described as having been inserted with the object of enabling the "court to effect any necessary amendment of the articles of the corporation in order to achieve the objective of the reorganization without having to comply with the formalities of the Draft Act, particularly shareholder approval of the proposed amendment".
- 75 The architects of the business corporation act model which the ABCA follows, expressly contemplated reorganizations in which the insolvent corporation would eliminate the interest of common shareholders. The example given in the Dickerson Report of a reorganization is very similar to that proposed in the Plan:

For example, the reorganization of an insolvent corporation may require the following steps: first, reduction or even elimination of the interest of the common shareholders; second, relegation of the preferred shareholders to the status of common shareholders; and third, relegation of the secured debenture holders to the status of either unsecured Noteholders or preferred shareholders.

The rationale for allowing such a reorganization appears plain; the corporation is insolvent, which means that on liquidation the shareholders would get nothing. In those circumstances, as described further below under the heading "Fair and Reasonable", there is nothing unfair or unreasonable in the court effecting changes in such situations without shareholder

approval. Indeed, it would be unfair to the creditors and other stakeholders to permit the shareholders (whose interest has the lowest priority) to have any ability to block a reorganization.

- 77 The Petitioners were unable to provide any case law addressing the use of section 185 as proposed under the Plan. They relied upon the decisions of *Re Royal Oak Mines Inc.* (1999), 14 C.B.R. (4th) 279 (Ont. S.C.J. [Commercial List]) and *T. Eaton Co.*, *supra* in which Farley J.of the Ontario Superior Court of Justice emphasized that shareholders are at the bottom of the hierarchy of interests in liquidation or liquidation related scenarios.
- Section 185 provides for amendment to articles by court order. I see no requirement in that section for a meeting or vote of shareholders of CAIL, quite apart from shareholders of CAC. Further, dissent and appraisal rights are expressly removed in subsection (7). To require a meeting and vote of shareholders and to grant dissent and appraisal rights in circumstances of insolvency would frustrate the object of section 185 as described in the Dickerson Report.
- In the circumstances of this case, where the majority shareholder holds 82% of the shares, the requirement of a special resolution is meaningless. To require a vote suggests the shares have value. They do not. The formalities of the ABCA serve no useful purpose other than to frustrate the reorganization to the detriment of all stakeholders, contrary to the CCAA.

Section 183 of the ABCA

- The Minority Shareholders argued in the alternative that if the proposed share reorganization of CAIL were not a cancellation of their shares in CAC and therefore allowed under section 167 of the ABCA, it constituted a "sale, lease, or exchange of substantially all the property" of CAC and thus required the approval of CAC shareholders pursuant to section 183 of the ABCA. The Minority Shareholders suggested that the common shares in CAIL were substantially all of the assets of CAC and that all of those shares were being "exchanged" for \$1.00.
- I disagree with this creative characterization. The proposed transaction is a reorganization as contemplated by section 185 of the ABCA. As recognized in *Savage v. Amoco Acquisition Co.* (1988), 68 C.B.R. (N.S.) 154 (Alta. C.A.) aff'd (1988), 70 C.B.R. (N.S.) xxxii (S.C.C.), the fact that the same end might be achieved under another section does not exclude the section to be relied on. A statute may well offer several alternatives to achieve a similar end.

Ontario Securities Commission Policy 9.1

- The Minority Shareholders also submitted the proposed reorganization constitutes a "related party transaction" under Policy 9.1 of the Ontario Securities Commission. Under the Policy, transactions are subject to disclosure, minority approval and formal valuation requirements which have not been followed here. The Minority Shareholders suggested that the Petitioners were therefore in breach of the Policy unless and until such time as the court is advised of the relevant requirements of the Policy and grants its approval as provided by the Policy.
- These shareholders asserted that in the absence of evidence of the going concern value of CAIL so as to determine whether that value exceeds the rights of the Preferred Shares of CAIL, the Court should not waive compliance with the Policy.
- To the extent that this reorganization can be considered a "related party transaction", I have found, for the reasons discussed below under the heading "Fair and Reasonable", that the Plan, including the proposed reorganization, is fair and reasonable and accordingly I would waive the requirements of Policy 9.1.

b. Release

Resurgence argued that the release of directors and other third parties contained in the Plan does not comply with the

provisions of the CCAA.

The release is contained in section 6.2(2)(ii) of the Plan and states as follows:

As of the Effective Date, each of the Affected Creditors will be deemed to forever release, waive and discharge all claims, obligations, suits, judgments, damages, demands, debts, rights, causes of action and liabilities...that are based in whole or in part on any act, omission, transaction, event or other occurrence taking place on or prior to the Effective Date in any way relating to the Applicants and Subsidiaries, the CCAA Proceedings, or the Plan against:(i) The Applicants and Subsidiaries; (ii) The Directors, Officers and employees of the Applicants or Subsidiaries in each case as of the date of filing (and in addition, those who became Officers and/or Directors thereafter but prior to the Effective Date); (iii) The former Directors, Officers and employees of the Applicants or Subsidiaries, or (iv) the respective current and former professionals of the entities in subclauses (1) to (3) of this s.6.2(2) (including, for greater certainty, the Monitor, its counsel and its current Officers and Directors, and current and former Officers, Directors, employees, shareholders and professionals of the released parties) acting in such capacity.

- Prior to 1997, the CCAA did not provide for compromises of claims against anyone other than the petitioning company. In 1997, section 5.1 was added to the CCAA. Section 5.1 states:
 - 5.1 (1) A compromise or arrangement made in respect of a debtor company may include in its terms provision for the compromise of claims against directors of the company that arose before the commencement of proceedings under this Act and relate to the obligations of the company where the directors are by law liable in their capacity as directors for the payment of such obligations.
 - (2) A provision for the compromise of claims against directors may not include claims that:
 - (a) relate to contractual rights of one or more creditors; or
 - (b) are based on allegations of misrepresentations made by directors to creditors or of wrongful or oppressive conduct by directors.
 - (3) The Court may declare that a claim against directors shall not be compromised if it is satisfied that the compromise would not be fair and reasonable in the circumstances.
- Resurgence argued that the form of release does not comply with section 5.1 of the CCAA insofar as it applies to individuals beyond directors and to a broad spectrum of claims beyond obligations of the Petitioners for which their directors are "by law liable". Resurgence submitted that the addition of section 5.1 to the CCAA constituted an exception to a long standing principle and urged the court to therefore interpret s. 5.1 cautiously, if not narrowly. Resurgence relied on *Crabtree (Succession de) c. Barrette*, [1993] 1 S.C.R. 1027 (S.C.C.) at 1044 and *Bruce Agra Foods Inc. v. Everfresh Beverages Inc. (Receiver of)* (1996), 45 C.B.R. (3d) 169 (Ont. Gen. Div.) at para. 5 in this regard.
- With respect to Resurgence's complaint regarding the breadth of the claims covered by the release, the Petitioners asserted that the release is not intended to override section 5.1(2). Canadian suggested this can be expressly incorporated into the form of release by adding the words "excluding the claims excepted by s. 5.1(2) of the CCAA" immediately prior to subsection (iii) and clarifying the language in Section 5.1 of the Plan. Canadian also acknowledged, in response to a concern raised by Canada Customs and Revenue Agency, that in accordance with s. 5.1(1) of the CCAA, directors of CAC and CAIL could only be released from liability arising before March 24, 2000, the date these proceedings commenced. Canadian suggested this was also addressed in the proposed amendment. Canadian did not address the propriety of including individuals in addition to directors in the form of release.
- In my view it is appropriate to amend the proposed release to expressly comply with section 5. 1(2) of the CCAA and

to clarify Section 5.1 of the Plan as Canadian suggested in its brief. The additional language suggested by Canadian to achieve this result shall be included in the form of order. Canada Customs and Revenue Agency is apparently satisfied with the Petitioners' acknowledgement that claims against directors can only be released to the date of commencement of proceedings under the CCAA, having appeared at this hearing to strongly support the sanctioning of the Plan, so I will not address this concern further.

- Resurgence argued that its claims fell within the categories of excepted claims in section 5.1(2) of the CCAA and accordingly, its concern in this regard is removed by this amendment. Unsecured creditors JHHD Aircraft Leasing No. 1 and No. 2 suggested there may be possible wrongdoing in the acts of the directors during the restructuring process which should not be immune from scrutiny and in my view this complaint would also be caught by the exception captured in the amendment.
- While it is true that section 5.2 of the CCAA does not authorize a release of claims against third parties other than directors, it does not prohibit such releases either. The amended terms of the release will not prevent claims from which the CCAA expressly prohibits release. Aside from the complaints of Resurgence, which by their own submissions are addressed in the amendment I have directed, and the complaints of JHHD Aircraft Leasing No. 1 and No. 2, which would also be addressed in the amendment, the terms of the release have been accepted by the requisite majority of creditors and I am loathe to further disturb the terms of the Plan, with one exception.
- Amex Bank of Canada submitted that the form of release appeared overly broad and might compromise unaffected claims of affected creditors. For further clarification, Amex Bank of Canada's potential claim for defamation is unaffected by the Plan and I am prepared to order Section 6.2(2)(ii) be amended to reflect this specific exception.

3. Fair and Reasonable

In determining whether to sanction a plan of arrangement under the CCAA, the court is guided by two fundamental concepts: "fairness" and "reasonableness". While these concepts are always at the heart of the court's exercise of its discretion, their meanings are necessarily shaped by the unique circumstances of each case, within the context of the Act and accordingly can be difficult to distill and challenging to apply. Blair J. described these concepts in <u>Olympia & York Developments Ltd. v. Royal Trust Co.</u>, supra, at page 9:

"Fairness" and "reasonableness" are, in my opinion, the two keynote concepts underscoring the philosophy and workings of the Companies' Creditors Arrangement Act. Fairness is the quintessential expression of the court's equitable jurisdiction — although the jurisdiction is statutory, the broad discretionary powers given to the judiciary by the legislation which make its exercise an exercise in equity — and "reasonableness" is what lends objectivity to the process.

- The legislation, while conferring broad discretion on the court, offers little guidance. However, the court is assisted in the exercise of its discretion by the purpose of the CCAA: to facilitate the reorganization of a debtor company for the benefit of the company, its creditors, shareholders, employees and, in many instances, a much broader constituency of affected persons. Parliament has recognized that reorganization, if commercially feasible, is in most cases preferable, economically and socially, to liquidation: *Norcen Energy Resources Ltd. v. Oakwood Petroleums Ltd.* (1988), [1989] 2 W.W.R. 566 (Alta. Q.B.) at 574; *Northland Properties Ltd. v. Excelsior Life Insurance Co. of Canada*, [1989] 3 W.W.R. 363 (B.C. C.A.) at 368.
- The sanction of the court of a creditor-approved plan is not to be considered as a rubber stamp process. Although the majority vote that brings the plan to a sanction hearing plays a significant role in the court's assessment, the court will consider other matters as are appropriate in light of its discretion. In the unique circumstances of this case, it is appropriate to consider a number of additional matters:
 - a. The composition of the unsecured vote;

- b. What creditors would receive on liquidation or bankruptcy as compared to the Plan;
- c. Alternatives available to the Plan and bankruptcy;
- d. Oppression;
- e. Unfairness to Shareholders of CAC; and
- f. The public interest.
- a. Composition of the unsecured vote
- As noted above, an important measure of whether a plan is fair and reasonable is the parties' approval and the degree to which it has been given. Creditor support creates an inference that the plan is fair and reasonable because the assenting creditors believe that their interests are treated equitably under the plan. Moreover, it creates an inference that the arrangement is economically feasible and therefore reasonable because the creditors are in a better position then the courts to gauge business risk. As stated by Blair J. at page 11 of <u>Olympia & York Developments Ltd.</u>, supra:

As other courts have done, I observe that it is not my function to second guess the business people with respect to the "business" aspect of the Plan or descending into the negotiating arena or substituting my own view of what is a fair and reasonable compromise or arrangement for that of the business judgment of the participants. The parties themselves know best what is in their interests in those areas.

- However, given the manner of voting under the CCAA, the court must be cognizant of the treatment of minorities within a class: see for example *Re Quintette Coal Ltd.* (1992), 13 C.B.R. (3d) 146 (B.C. S.C.) and *Re Alabama, New Orleans, Texas & Pacific Junction Railway* (1890), 60 L.J. Ch. 221 (Eng. C.A.). The court can address this by ensuring creditors' claims are properly classified. As well, it is sometimes appropriate to tabulate the vote of a particular class so the results can be assessed from a fairness perspective. In this case, the classification was challenged by Resurgence and I dismissed that application. The vote was also tabulated in this case and the results demonstrate that the votes of Air Canada and the Senior Secured Noteholders, who voted their deficiency in the unsecured class, were decisive.
- The results of the unsecured vote, as reported by the Monitor, are:
 - 1. For the resolution to approve the Plan: 73 votes (65% in number) representing \$494,762,304 in claims (76% in value);
 - 2. Against the resolution: 39 votes (35% in number) representing \$156,360,363 in claims (24% in value); and
 - 3. Abstentions: 15 representing \$968,036 in value.
- The voting results as reported by the Monitor were challenged by Resurgence. That application was dismissed.
- The members of each class that vote in favour of a plan must do so in good faith and the majority within a class must act without coercion in their conduct toward the minority. When asked to assess fairness of an approved plan, the court will not countenance secret agreements to vote in favour of a plan secured by advantages to the creditor: see for example, *Hochberger v. Rittenberg* (1916), 36 D.L.R. 450 (S.C.C.)
- In Re Northland Properties Ltd. (1988), 73 C.B.R. (N.S.) 175 (B.C. S.C.) at 192-3 aff'd (1989), 73 C.B.R. (N.S.) 195 (B.C. C.A.), dissenting priority mortgagees argued the plan violated the principle of equality due to an agreement between

the debtor company and another priority mortgagee which essentially amounted to a preference in exchange for voting in favour of the plan. Trainor J. found that the agreement was freely disclosed and commercially reasonable and went on to approve the plan, using the three part test. The British Columbia Court of Appeal upheld this result and in commenting on the minority complaint McEachern J.A. stated at page 206:

In my view, the obvious benefits of settling rights and keeping the enterprise together as a going concern far outweigh the deprivation of the appellants' wholly illusory rights. In this connection, the learned chambers judge said at p.29:

I turn to the question of the right to hold the property after an order absolute and whether or not this is a denial of something of that significance that it should affect these proceedings. There is in the material before me some evidence of values. There are the principles to which I have referred, as well as to the rights of majorities and the rights of minorities.

Certainly, those minority rights are there, but it would seem to me that in view of the overall plan, in view of the speculative nature of holding property in the light of appraisals which have been given as to value, that this right is something which should be subsumed to the benefit of the majority.

- Resurgence submitted that Air Canada manipulated the indebtedness of CAIL to assure itself of an affirmative vote. I disagree. I previously ruled on the validity of the deficiency when approving the LOIs and found the deficiency to be valid. I found there was consideration for the assignment of the deficiency claims of the various aircraft financiers to Air Canada, namely the provision of an Air Canada guarantee which would otherwise not have been available until plan sanction. The Monitor reviewed the calculations of the deficiencies and determined they were calculated in a reasonable manner. As such, the court approved those transactions. If the deficiency had instead remained with the aircraft financiers, it is reasonable to assume those claims would have been voted in favour of the plan. Further, it would have been entirely appropriate under the circumstances for the aircraft financiers to have retained the deficiency and agreed to vote in favour of the Plan, with the same result to Resurgence. That the financiers did not choose this method was explained by the testimony of Mr. Carty and Robert Peterson, Chief Financial Officer for Air Canada; quite simply it amounted to a desire on behalf of these creditors to shift the "deal risk" associated with the Plan to Air Canada. The agreement reached with the Senior Secured Noteholders was also disclosed and the challenge by Resurgence regarding their vote in the unsecured class was dismissed There is nothing inappropriate in the voting of the deficiency claims of Air Canada or the Senior Secured Noteholders in the unsecured class. There is no evidence of secret vote buying such as discussed in *Re Northland Properties Ltd*.
- If the Plan is approved, Air Canada stands to profit in its operation. I do not accept that the deficiency claims were devised to dominate the vote of the unsecured creditor class, however, Air Canada, as funder of the Plan is more motivated than Resurgence to support it. This divergence of views on its own does not amount to bad faith on the part of Air Canada. Resurgence submitted that only the Unsecured Noteholders received 14 cents on the dollar. That is not accurate, as demonstrated by the list of affected unsecured creditors included earlier in these Reasons. The Senior Secured Noteholders did receive other consideration under the Plan, but to suggest they were differently motivated suggests that those creditors did not ascribe any value to their unsecured claims. There is no evidence to support this submission.
- The good faith of Resurgence in its vote must also be considered. Resurgence acquired a substantial amount of its claim after the failure of the Onex bid, when it was aware that Canadian's financial condition was rapidly deteriorating. Thereafter, Resurgence continued to purchase a substantial amount of this highly distressed debt. While Mr. Symington maintained that he bought because he thought the bonds were a good investment, he also acknowledged that one basis for purchasing was the hope of obtaining a blocking position sufficient to veto a plan in the proposed debt restructuring. This was an obvious ploy for leverage with the Plan proponents
- The authorities which address minority creditors' complaints speak of "substantial injustice" (*Re Keddy Motor Inns Ltd.* (1992), 13 C.B.R. (3d) 245 (N.S. C.A.), "confiscation" of rights (*Re Campeau Corp.* (1992), 10 C.B.R. (3d) 104 (Ont. Gen. Div.); *Re SkyDome Corp.* (March 21, 1999), Doc. 98-CL-3179 (Ont. Gen. Div. [Commercial List])) and majorities

"feasting upon" the rights of the minority (*Re Quintette Coal Ltd.* (1992), 13 C.B.R. (3d) 146 (B.C. S.C.). Although it cannot be disputed that the group of Unsecured Noteholders represented by Resurgence are being asked to accept a significant reduction of their claims, as are all of the affected unsecured creditors, I do not see a "substantial injustice", nor view their rights as having been "confiscated" or "feasted upon" by being required to succumb to the wishes of the majority in their class. No bad faith has been demonstrated in this case. Rather, the treatment of Resurgence, along with all other affected unsecured creditors, represents a reasonable balancing of interests. While the court is directed to consider whether there is an injustice being worked within a class, it must also determine whether there is an injustice with respect the stakeholders as a whole. Even if a plan might at first blush appear to have that effect, when viewed in relation to all other parties, it may none-theless be considered appropriate and be approved: *Algoma Steel Corp. v. Royal Bank* (1992), 11 C.B.R. (3d) 1 (Ont. Gen. Div.) and *Re Northland Properties Ltd.*, *supra* at 9.

- Further, to the extent that greater or discrete motivation to support a Plan may be seen as a conflict, the Court should take this same approach and look at the creditors as a whole and to the objecting creditors specifically and determine if their rights are compromised in an attempt to balance interests and have the pain of compromise borne equally.
- Resurgence represents 58.2% of the Unsecured Noteholders or \$96 million in claims. The total claim of the Unsecured Noteholders ranges from \$146 million to \$161 million. The affected unsecured class, excluding aircraft financing, tax claims, the noteholders and claims under \$50,000, ranges from \$116.3 million to \$449.7 million depending on the resolutions of certain claims by the Claims Officer. Resurgence represents between 15.7% 35% of that portion of the class.
- The total affected unsecured claims, excluding tax claims, but including aircraft financing and noteholder claims including the unsecured portion of the Senior Secured Notes, ranges from \$673 million to \$1,007 million. Resurgence represents between 9.5% 14.3% of the total affected unsecured creditor pool. These percentages indicate that at its very highest in a class excluding Air Canada's assigned claims and Senior Secured's deficiency, Resurgence would only represent a maximum of 35% of the class. In the larger class of affected unsecured it is significantly less. Viewed in relation to the class as a whole, there is no injustice being worked against Resurgence.
- The thrust of the Resurgence submissions suggests a mistaken belief that they will get more than 14 cents on liquidation. This is not borne out by the evidence and is not reasonable in the context of the overall Plan.
- b. Receipts on liquidation or bankruptcy
- As noted above, the Monitor prepared and circulated a report on the Plan which contained a summary of a liquidation analysis outlining the Monitor's projected realizations upon a liquidation of CAIL ("Liquidation Analysis").
- The Liquidation Analysis was based on: (1) the draft unaudited financial statements of Canadian at March 31, 2000; (2) the distress values reported in independent appraisals of aircraft and aircraft related assets obtained by CAIL in January, 2000; (3) a review of CAIL's aircraft leasing and financing documents; and (4) discussions with CAIL Management.
- Prior to and during the application for sanction, the Monitor responded to various requests for information by parties involved. In particular, the Monitor provided a copy of the Liquidation Analysis to those who requested it. Certain of the parties involved requested the opportunity to question the Monitor further, particularly in respect to the Liquidation Analysis and this court directed a process for the posing of those questions.
- While there were numerous questions to which the Monitor was asked to respond, there were several areas in which Resurgence and the Minority Shareholders took particular issue: pension plan surplus, CRAL, international routes and tax pools. The dissenting groups asserted that these assets represented overlooked value to the company on a liquidation basis or on a going concern basis.

Pension Plan Surplus

- The Monitor did not attribute any value to pension plan surplus when it prepared the Liquidation Analysis, for the following reasons:
 - 1) The summaries of the solvency surplus/deficit positions indicated a cumulative net deficit position for the seven registered plans, after consideration of contingent liabilities;
 - 2) The possibility, based on the previous splitting out of the seven plans from a single plan in 1988, that the plans could be held to be consolidated for financial purposes, which would remove any potential solvency surplus since the total estimated contingent liabilities exceeded the total estimated solvency surplus;
 - 3) The actual calculations were prepared by CAIL's actuaries and actuaries representing the unions could conclude liabilities were greater; and
 - 4) CAIL did not have a legal opinion confirming that surpluses belonged to CAIL.
- The Monitor concluded that the entitlement question would most probably have to be settled by negotiation and/or litigation by the parties. For those reasons, the Monitor took a conservative view and did not attribute an asset value to pension plans in the Liquidation Analysis. The Monitor also did not include in the Liquidation Analysis any amount in respect of the claim that could be made by members of the plan where there is an apparent deficit after deducting contingent liabilities.
- The issues in connection with possible pension surplus are: (1) the true amount of any of the available surplus; and (2) the entitlement of Canadian to any such amount.
- It is acknowledged that surplus prior to termination can be accessed through employer contribution holidays, which Canadian has taken to the full extent permitted. However, there is no basis that has been established for any surplus being available to be withdrawn from an ongoing pension plan. On a pension plan termination, the amount available as a solvency surplus would first have to be further reduced by various amounts to determine whether there was in fact any true surplus available for distribution. Such reductions include contingent benefits payable in accordance with the provisions of each respective pension plan, any extraordinary plan wind up cost, the amounts of any contribution holidays taken which have not been reflected, and any litigation costs.
- 119 Counsel for all of Canadian's unionized employees confirmed on the record that the respective union representatives can be expected to dispute all of these calculations as well as to dispute entitlement.
- There is a suggestion that there might be a total of \$40 million of surplus remaining from all pension plans after such reductions are taken into account. Apart from the issue of entitlement, this assumes that the plans can be treated separately, that a surplus could in fact be realized on liquidation and that the Towers Perrin calculations are not challenged. With total pension plan assets of over \$2 billion, a surplus of \$40 million could quickly disappear with relatively minor changes in the market value of the securities held or calculation of liabilities. In the circumstances, given all the variables, I find that the existence of any surplus is doubtful at best and I am satisfied that the Monitor's Liquidation Analysis ascribing it zero value is reasonable in this circumstances.

CRAL

The Monitor's liquidation analysis as at March 31, 2000 of CRAL determined that in a distress situation, after payments were made to its creditors, there would be a deficiency of approximately \$30 million to pay Canadian Regional's unsecured creditors, which include a claim of approximately \$56.5 million due to Canadian. In arriving at this conclusion, the Monitor reviewed internally prepared unaudited financial statements of CRAL as of March 31, 2000, the Houlihan Lokey

Howard and Zukin, distress valuation dated January 21, 2000 and the Simat Helliesen and Eichner valuation of selected CAIL assets dated January 31, 2000 for certain aircraft related materials and engines, rotables and spares. The Avitas Inc., and Avmark Inc. reports were used for the distress values on CRAL's aircraft and the CRAL aircraft lease documentation. The Monitor also performed its own analysis of CRAL's liquidation value, which involved analysis of the reports provided and details of its analysis were outlined in the Liquidation Analysis.

- For the purpose of the Liquidation Analysis, the Monitor did not consider other airlines as comparable for evaluation purposes, as the Monitor's valuation was performed on a distressed sale basis. The Monitor further assumed that without CAIL's national and international network to feed traffic into and a source of standby financing, and considering the inevitable negative publicity which a failure of CAIL would produce, CRAL would immediately stop operations as well.
- Mr. Peterson testified that CRAL was worth \$260 million to Air Canada, based on Air Canada being a special buyer who could integrate CRAL, on a going concern basis, into its network. The Liquidation Analysis assumed the windup of each of CRAL and CAIL, a completely different scenario.
- There is no evidence that there was a potential purchaser for CRAL who would be prepared to acquire CRAL or the operations of CRAL 98 for any significant sum or at all. CRAL has value to CAIL, and in turn, could provide value to Air Canada, but this value is attributable to its ability to feed traffic to and take traffic from the national and international service operated by CAIL. In my view, the Monitor was aware of these features and properly considered these factors in assessing the value of CRAL on a liquidation of CAIL.
- If CAIL were to cease operations, the evidence is clear that CRAL would be obliged to do so as well immediately. The travelling public, shippers, trade suppliers, and others would make no distinction between CAIL and CRAL and there would be no going concern for Air Canada to acquire.

International Routes

- The Monitor ascribed no value to Canadian's international routes in the Liquidation Analysis. In discussions with CAIL management and experts available in its aviation group, the Monitor was advised that international routes are unassignable licenses and not property rights. They do not appear as assets in CAIL's financials. Mr. Carty and Mr. Peterson explained that routes and slots are *not* treated as assets by airlines, but rather as rights in the control of the Government of Canada. In the event of bankruptcy/receivership of CAIL, CAIL's trustee/receiver could not sell them and accordingly they are of no value to CAIL.
- Evidence was led that on June 23, 1999 Air Canada made an offer to purchase CAIL's international routes for \$400 million cash plus \$125 million for aircraft spares and inventory, along with the assumption of certain debt and lease obligations for the aircraft required for the international routes. CAIL evaluated the Air Canada offer and concluded that the proposed purchase price was insufficient to permit it to continue carrying on business in the absence of its international routes. Mr. Carty testified that something in the range of \$2 billion would be required.
- CAIL was in desperate need of cash in mid December, 1999. CAIL agreed to sell its Toronto Tokyo route for \$25 million. The evidence, however, indicated that the price for the Toronto Tokyo route was not derived from a valuation, but rather was what CAIL asked for, based on its then-current cash flow requirements. Air Canada and CAIL obtained Government approval for the transfer on December 21, 2000.
- Resurgence complained that despite this evidence of offers for purchase and actual sales of international routes and other evidence of sales of slots, the Monitor did not include Canadian's international routes in the Liquidation Analysis and only attributed a total of \$66 million for all intangibles of Canadian. There is some evidence that slots at some foreign airports may be bought or sold in some fashion. However, there is insufficient evidence to attribute any value to other slots which CAIL has at foreign airports. It would appear given the regulation of the airline industry, in particular, the *Aeronautics*

Act and the Canada Transportation Act, that international routes for a Canadian air carrier only have full value to the extent of federal government support for the transfer or sale, and its preparedness to allow the then-current license holder to sell rather than act unilaterally to change the designation. The federal government was prepared to allow CAIL to sell its Toronto — Tokyo route to Air Canada in light of CAIL's severe financial difficulty and the certainty of cessation of operations during the Christmas holiday season in the absence of such a sale.

Further, statements made by CAIL in mid-1999 as to the value of its international routes and operations in response to an offer by Air Canada, reflected the amount CAIL needed to sustain liquidity without its international routes and was not a representation of market value of what could realistically be obtained from an arms length purchaser. The Monitor concluded on its investigation that CAIL's Narida and Heathrow slots had a realizable value of \$66 million, which it included in the Liquidation Analysis. I find that this conclusion is supportable and that the Monitor properly concluded that there were no other rights which ought to have been assigned value.

Tax Pools

There are four tax pools identified by Resurgence and the Minority Shareholders that are material: capital losses at the CAC level, undepreciated capital cost pools, operating losses incurred by Canadian and potential for losses to be reinstated upon repayment of fuel tax rebates by CAIL.

Capital Loss Pools

The capital loss pools at CAC will not be available to Air Canada since CAC is to be left out of the corporate reorganization and will be severed from CAIL. Those capital losses can essentially only be used to absorb a portion of the debt forgiveness liability associated with the restructuring. CAC, who has virtually all of its senior debt compromised in the plan, receives compensation for this small advantage, which cost them nothing.

Undepreciated capital cost ("UCC")

There is no benefit to Air Canada in the pools of UCC unless it were established that the UCC pools are in excess of the fair market value of the relevant assets, since Air Canada could create the same pools by simply buying the assets on a liquidation at fair market value. Mr. Peterson understood this pool of UCC to be approximately \$700 million. There is no evidence that the UCC pool, however, could be considered to be a source of benefit. There is no evidence that this amount is any greater than fair market value.

Operating Losses

The third tax pool complained of is the operating losses. The debt forgiven as a result of the Plan will erase any operating losses from prior years to the extent of such forgiven debt.

Fuel tax rebates

The fourth tax pool relates to the fuel tax rebates system taken advantage of by CAIL in past years. The evidence is that on a consolidated basis the total potential amount of this pool is \$297 million. According to Mr. Carty's testimony, CAIL has not been taxable in his ten years as Chief Financial Officer. The losses which it has generated for tax purposes have been sold on a 10 - 1 basis to the government in order to receive rebates of excise tax paid for fuel. The losses can be restored retroactively if the rebates are repaid, but the losses can only be carried forward for a maximum of seven years. The evidence of Mr. Peterson indicates that Air Canada has no plan to use those alleged losses and in order for them to be useful to Air Canada, Air Canada would have to complete a legal merger with CAIL, which is not provided for in the plan and is not contemplated by Air Canada until some uncertain future date. In my view, the Monitor's conclusion that there was no value to any tax pools in the Liquidation Analysis is sound.

Those opposed to the Plan have raised the spectre that there may be value unaccounted for in this liquidation analysis or otherwise. Given the findings above, this is merely speculation and is unsupported by any concrete evidence.

c. Alternatives to the Plan

When presented with a plan, affected stakeholders must weigh their options in the light of commercial reality. Those options are typically liquidation measured against the plan proposed. If not put forward, a hope for a different or more favourable plan is not an option and no basis upon which to assess fairness. On a purposive approach to the CCAA, what is fair and reasonable must be assessed against the effect of the Plan on the creditors and their various claims, in the context of their response to the plan. Stakeholders are expected to decide their fate based on realistic, commercially viable alternatives (generally seen as the prime motivating factor in any business decision) and not on speculative desires or hope for the future. As Farley J. stated in *T. Eaton Co.* (1999), 15 C.B.R. (4th) 311 (Ont. S.C.J. [Commercial List]) at paragraph 6:

One has to be cognizant of the function of a balancing of their prejudices. Positions must be realistically assessed and weighed, all in the light of what an alternative to a successful plan would be. Wishes are not a firm foundation on which to build a plan; nor are ransom demands.

The evidence is overwhelming that all other options have been exhausted and have resulted in failure. The concern of those opposed suggests that there is a better plan that Air Canada can put forward. I note that significant enhancements were made to the plan during the process. In any case, this is the Plan that has been voted on. The evidence makes it clear that there is not another plan forthcoming. As noted by Farley J. in <u>T. Eaton Co.</u>, supra, "no one presented an alternative plan for the interested parties to vote on" (para. 8).

d. Oppression

Oppression and the CCAA

- Resurgence and the Minority Shareholders originally claimed that the Plan proponents, CAC and CAIL and the Plan supporters 853350 and Air Canada had oppressed, unfairly disregarded or unfairly prejudiced their interests, under Section 234 of the ABCA. The Minority Shareholders (for reasons that will appear obvious) have abandoned that position.
- Section 234 gives the court wide discretion to remedy corporate conduct that is unfair. As remedial legislation, it attempts to balance the interests of shareholders, creditors and management to ensure adequate investor protection and maximum management flexibility. The Act requires the court to judge the conduct of the company and the majority in the context of equity and fairness: First Edmonton Place Ltd. v. 315888 Alberta Ltd. (1988), 40 B.L.R. 28 (Alta. Q.B.). Equity and fairness are measured against or considered in the context of the rights, interests or reasonable expectations of the complainants: Diligenti v. RWMD Operations Kelowna Ltd. (1976), 1 B.C.L.R. 36 (B.C. S.C.).
- The starting point in any determination of oppression requires an understanding as to what the rights, interests, and reasonable expectations are and what the damaging or detrimental effect is on them. MacDonald J. stated in *First Edmonton Place*, *supra* at 57:

In deciding what is unfair, the history and nature of the corporation, the essential nature of the relationship between the corporation and the creditor, the type of rights affected in general commercial practice should all be material. More concretely, the test of unfair prejudice or unfair disregard should encompass the following considerations: The protection of the underlying expectation of a creditor in the arrangement with the corporation, the extent to which the acts complained of were unforeseeable where the creditor could not reasonably have protected itself from such acts and the detriment to the interests of the creditor.

- While expectations vary considerably with the size, structure, and value of the corporation, all expectations must be reasonably and objectively assessed: *Pente Investment Management Ltd. v. Schneider Corp.* (1998), 42 O.R. (3d) 177 (Ont. C.A.).
- Where a company is insolvent, only the creditors maintain a meaningful stake in its assets. Through the mechanism of liquidation or insolvency legislation, the interests of shareholders are pushed to the bottom rung of the priority ladder. The expectations of creditors and shareholders must be viewed and measured against an altered financial and legal landscape. Shareholders cannot reasonably expect to maintain a financial interest in an insolvent company where creditors' claims are not being paid in full. It is through the lens of insolvency that the court must consider whether the acts of the company are in fact oppressive, unfairly prejudicial or unfairly disregarded. CCAA proceedings have recognized that shareholders may not have "a true interest to be protected" because there is no reasonable prospect of economic value to be realized by the shareholders given the existing financial misfortunes of the company: *Royal Oak Mines Ltd.*, *supra*, para. 4., *Re Cadillac Fairview Inc.* (March 7, 1995), Doc. B28/95 (Ont. Gen. Div. [Commercial List]), and *T. Eaton Company*, *supra*.
- To avail itself of the protection of the CCAA, a company must be insolvent. The CCAA considers the hierarchy of interests and assesses fairness and reasonableness in that context. The court's mandate not to sanction a plan in the absence of fairness necessitates the determination as to whether the complaints of dissenting creditors and shareholders are legitimate, bearing in mind the company's financial state. The articulated purpose of the Act and the jurisprudence interpreting it, "widens the lens" to balance a broader range of interests that includes creditors and shareholders and beyond to the company, the employees and the public, and tests the fairness of the plan with reference to its impact on all of the constituents.
- It is through the lens of insolvency legislation that the rights and interests of both shareholders and creditors must be considered. The reduction or elimination of rights of both groups is a function of the insolvency and not of oppressive conduct in the operation of the CCAA. The antithesis of oppression is fairness, the guiding test for judicial sanction. If a plan unfairly disregards or is unfairly prejudicial it will not be approved. However, the court retains the power to compromise or prejudice rights to effect a broader purpose, the restructuring of an insolvent company, provided that the plan does so in a fair manner.

Oppression allegations by Resurgence

- Resurgence alleges that it has been oppressed or had its rights disregarded because the Petitioners and Air Canada disregarded the specific provisions of their trust indenture, that Air Canada and 853350 dealt with other creditors outside of the CCAA, refusing to negotiate with Resurgence and that they are generally being treated inequitably under the Plan.
- The trust indenture under which the Unsecured Notes were issued required that upon a "change of control", 101% of the principal owing thereunder, plus interest would be immediately due and payable. Resurgence alleges that Air Canada, through 853350, caused CAC and CAIL to purposely fail to honour this term. Canadian acknowledges that the trust indenture was breached. On February 1, 2000, Canadian announced a moratorium on payments to lessors and lenders, including the Unsecured Noteholders. As a result of this moratorium, Canadian defaulted on the payments due under its various credit facilities and aircraft leases.
- The moratorium was not directed solely at the Unsecured Noteholders. It had the same impact on other creditors, secured and unsecured. Canadian, as a result of the moratorium, breached other contractual relationships with various creditors. The breach of contract is not sufficient to found a claim for oppression in this case. Given Canadian's insolvency, which Resurgence recognized, it cannot be said that there was a reasonable expectation that it would be paid in full under the terms of the trust indenture, particularly when Canadian had ceased making payments to other creditors as well.
- It is asserted that because the Plan proponents engaged in a restructuring of Canadian's debt before the filing under the CCAA, that its use of the Act for only a small group of creditors, which includes Resurgence is somehow oppressive.

- At the outset, it cannot be overlooked that the CCAA does not require that a compromise be proposed to *all* creditors of an insolvent company. The CCAA is a flexible, remedial statute which recognizes the unique circumstances that lead to and away from insolvency.
- Next, Air Canada made it clear beginning in the fall of 1999 that Canadian would have to complete a financial restructuring so as to permit Air Canada to acquire CAIL on a financially sound basis and as a wholly owned subsidiary. Following the implementation of the moratorium, absent which Canadian could not have continued to operate, Canadian and Air Canada commenced efforts to restructure significant obligations by consent. They perceived that further damage to public confidence that a CCAA filing could produce, required Canadian to secure a substantial measure of creditor support in advance of any public filing for court protection. Before the Petitioners started the CCAA proceedings on March 24, 2000, Air Canada, CAIL and lessors of 59 aircraft in its fleet had reached agreement in principle on the restructuring plan.
- The purpose of the CCAA is to create an environment for negotiations and compromise. Often it is the stay of proceedings that creates the necessary stability for that process to unfold. Negotiations with certain key creditors in advance of the CCAA filing, rather than being oppressive or conspiratorial, are to be encouraged as a matter of principle if their impact is to provide a firm foundation for a restructuring. Certainly in this case, they were of critical importance, staving off liquidation, preserving cash flow and allowing the Plan to proceed. Rather than being detrimental or prejudicial to the interests of the other stakeholders, including Resurgence, it was beneficial to Canadian and all of its stakeholders.
- Resurgence complained that certain transfers of assets to Air Canada and its actions in consolidating the operations of the two entities prior to the initiation of the CCAA proceedings were unfairly prejudicial to it.
- The evidence demonstrates that the sales of the Toronto Tokyo route, the Dash 8s and the simulators were at the suggestion of Canadian, who was in desperate need of operating cash. Air Canada paid what Canadian asked, based on its cash flow requirements. The evidence established that absent the injection of cash at that critical juncture, Canadian would have ceased operations. It is for that reason that the Government of Canada willingly provided the approval for the transfer on December 21, 2000.
- Similarly, the renegotiation of CAIL's aircraft leases to reflect market rates supported by Air Canada covenant or guarantee has been previously dealt with by this court and found to have been in the best interest of Canadian, not to its detriment. The evidence establishes that the financial support and corporate integration that has been provided by Air Canada was not only in Canadian's best interest, but its only option for survival. The suggestion that the renegotiations of these leases, various sales and the operational realignment represents an assumption of a benefit by Air Canada to the detriment of Canadian is not supported by the evidence.
- I find the transactions predating the CCAA proceedings, were in fact Canadian's life blood in ensuring some degree of liquidity and stability within which to conduct an orderly restructuring of its debt. There was no detriment to Canadian or to its creditors, including its unsecured creditors. That Air Canada and Canadian were so successful in negotiating agreements with their major creditors, including aircraft financiers, without resorting to a stay under the CCAA underscores the serious distress Canadian was in and its lenders recognition of the viability of the proposed Plan.
- Resurgence complained that other significant groups held negotiations with Canadian. The evidence indicates that a meeting was held with Mr. Symington, Managing Director of Resurgence, in Toronto in March 2000. It was made clear to Resurgence that the pool of unsecured creditors would be somewhere between \$500 and \$700 million and that Resurgence would be included within that class. To the extent that the versions of this meeting differ, I prefer and accept the evidence of Mr. Carty. Resurgence wished to play a significant role in the debt restructuring and indicated it was prepared to utilize the litigation process to achieve a satisfactory result for itself. It is therefore understandable that no further negotiations took place. Nevertheless, the original offer to affected unsecured creditors has been enhanced since the filing of the plan on April 25, 2000. The enhancements to unsecured claims involved the removal of the cap on the unsecured pool and an increase from

12 to 14 cents on the dollar.

- The findings of the Commissioner of Competition establishes beyond doubt that absent the financial support provided by Air Canada, Canadian would have failed in December 1999. I am unable to find on the evidence that Resurgence has been oppressed. The complaint that Air Canada has plundered Canadian and robbed it of its assets is not supported but contradicted by the evidence. As described above, the alternative is liquidation and in that event the Unsecured Noteholders would receive between one and three cents on the dollar. The Monitor's conclusions in this regard are supportable and I accept them.
- e. Unfairness to Shareholders
- The Minority Shareholders essentially complained that they were being unfairly stripped of their only asset in CAC—the shares of CAIL. They suggested they were being squeezed out by the new CAC majority shareholder 853350, without any compensation or any vote. When the reorganization is completed as contemplated by the Plan, their shares will remain in CAC but CAC will be a bare shell.
- They further submitted that Air Canada's cash infusion, the covenants and guarantees it has offered to aircraft financiers, and the operational changes (including integration of schedules, "quick win" strategies, and code sharing) have all added significant value to CAIL to the benefit of its stakeholders, including the Minority Shareholders. They argued that they should be entitled to continue to participate into the future and that such an expectation is legitimate and consistent with the statements and actions of Air Canada in regard to integration. By acting to realign the airlines before a corporate reorganization, the Minority Shareholders asserted that Air Canada has created the expectation that it is prepared to consolidate the airlines with the participation of a minority. The Minority Shareholders take no position with respect to the debt restructuring under the CCAA, but ask the court to sever the corporate reorganization provisions contained in the Plan.
- Finally, they asserted that CAIL has increased in value due to Air Canada's financial contributions and operational changes and that accordingly, before authorizing the transfer of the CAIL shares to 853350, the current holders of the CAIL Preferred Shares, the court must have evidence before it to justify a transfer of 100% of the equity of CAIL to the Preferred Shares.
- That CAC will have its shareholding in CAIL extinguished and emerge a bare shell is acknowledged. However, the evidence makes it abundantly clear that those shares, CAC's "only asset", have no value. That the Minority Shareholders are content to have the debt restructuring proceed suggests by implication that they do not dispute the insolvency of both Petitioners, CAC and CAIL.
- The Minority Shareholders base their expectation to remain as shareholders on the actions of Air Canada in acquiring only 82% of the CAC shares before integrating certain of the airlines' operations. Mr. Baker (who purchased *after* the Plan was filed with the Court and almost six months after the take over bid by Air Canada) suggested that the contents of the bid circular misrepresented Air Canada's future intentions to its shareholders. The two dollar price offered and paid per share in the bid must be viewed somewhat skeptically and in the context in which the bid arose. It does not support the speculative view that some shareholders hold, that somehow, despite insolvency, their shares have some value on a going concern basis. In any event, any claim for misrepresentation that Minority Shareholders might have arising from the take over bid circular against Air Canada or 853350, if any, is unaffected by the Plan and may be pursued after the stay is lifted.
- In considering Resurgence's claim of oppression I have already found that the financial support of Air Canada during this restructuring period has benefited Canadian and its stakeholders. Air Canada's financial support and the integration of the two airlines has been critical to keeping Canadian afloat. The evidence makes it abundantly clear that without this support Canadian would have ceased operations. However it has not transformed CAIL or CAC into solvent companies.
- The Minority Shareholders raise concerns about assets that are ascribed limited or no value in the Monitor's report as

does Resurgence (although to support an opposite proposition). Considerable argument was directed to the future operational savings and profitability forecasted for Air Canada, its subsidiaries and CAIL and its subsidiaries. Mr. Peterson estimated it to be in the order of \$650 to \$800 million on an annual basis, commencing in 2001. The Minority Shareholders point to the tax pools of a restructured company that they submit will be of great value once CAIL becomes profitable as anticipated. They point to a pension surplus that at the very least has value by virtue of the contribution holidays that it affords. They also look to the value of the compromised claims of the restructuring itself which they submit are in the order of \$449 million. They submit these cumulative benefits add value, currently or at least realizable in the future. In sharp contrast to the Resurgence position that these acts constitute oppressive behaviour, the Minority Shareholders view them as enhancing the value of their shares. They go so far as to suggest that there may well be a current going concern value of the CAC shares that has been conveniently ignored or unquantified and that the Petitioners must put evidence before the court as to what that value is.

- These arguments overlook several important facts, the most significant being that CAC and CAIL are insolvent and will remain insolvent until the debt restructuring is fully implemented. These companies are not just technically or temporarily insolvent, they are massively insolvent. Air Canada will have invested upward of \$3 billion to complete the restructuring, while the Minority Shareholders have contributed nothing. Further, it was a fundamental condition of Air Canada's support of this Plan that it become the sole owner of CAIL. It has been suggested by some that Air Canada's share purchase at two dollars per share in December 1999 was unfairly prejudicial to CAC and CAIL's creditors. Objectively, any expectation by Minority Shareholders that they should be able to participate in a restructured CAIL is not reasonable.
- The Minority Shareholders asserted the plan is unfair because the effect of the reorganization is to extinguish the common shares of CAIL held by CAC and to convert the voting and non-voting Preferred Shares of CAIL into common shares of CAIL. They submit there is no expert valuation or other evidence to justify the transfer of CAIL's equity to the Preferred Shares. There is no equity in the CAIL shares to transfer. The year end financials show CAIL's shareholder equity at a deficit of \$790 million. The Preferred Shares have a liquidation preference of \$347 million. There is no evidence to suggest that Air Canada's interim support has rendered either of these companies solvent, it has simply permitted operations to continue. In fact, the unaudited consolidated financial statements of CAC for the quarter ended March 31, 2000 show total shareholders equity went from a deficit of \$790 million to a deficit of \$1.214 million, an erosion of \$424 million.
- The Minority Shareholders' submission attempts to compare and contrast the rights and expectations of the CAIL preferred shares as against the CAC common shares. This is not a meaningful exercise; the Petitioners are not submitting that the Preferred Shares have value and the evidence demonstrates unequivocally that they do not. The Preferred Shares are merely being utilized as a corporate vehicle to allow CAIL to become a wholly owned subsidiary of Air Canada. For example, the same result could have been achieved by issuing new shares rather than changing the designation of 853350's Preferred Shares in CAIL.
- The Minority Shareholders have asked the court to sever the reorganization from the debt restructuring, to permit them to participate in whatever future benefit might be derived from the restructured CAIL. However, a fundamental condition of this Plan and the expressed intention of Air Canada on numerous occasions is that CAIL become a wholly owned subsidiary. To suggest the court ought to sever this reorganization from the debt restructuring fails to account for the fact that it is not two plans but an integral part of a single plan. To accede to this request would create an injustice to creditors whose claims are being seriously compromised, and doom the entire Plan to failure. Quite simply, the Plan's funder will not support a severed plan.
- Finally, the future profits to be derived by Air Canada are not a relevant consideration. While the object of any plan under the CCAA is to create a viable emerging entity, the germane issue is what a prospective purchaser is prepared to pay in the circumstances. Here, we have the one and only offer on the table, Canadian's last and only chance. The evidence demonstrates this offer is preferable to those who have a remaining interest to a liquidation. Where secured creditors have compromised their claims and unsecured creditors are accepting 14 cents on the dollar in a potential pool of unsecured claims totalling possibly in excess of \$1 billion, it is not unfair that shareholders receive nothing.
- e. The Public Interest

- In this case, the court cannot limit its assessment of fairness to how the Plan affects the direct participants. The business of the Petitioners as a national and international airline employing over 16,000 people must be taken into account.
- In his often cited article, *Reorganizations Under the Companies' Creditors Arrangement Act* (1947), 25 Can.Bar R.ev. 587 at 593 Stanley Edwards stated:

Another reason which is usually operative in favour of reorganization is the interest of the public in the continuation of the enterprise, particularly if the company supplies commodities or services that are necessary or desirable to large numbers of consumers, or if it employs large numbers of workers who would be thrown out of employment by its liquidation. This public interest may be reflected in the decisions of the creditors and shareholders of the company and is undoubtedly a factor which a court would wish to consider in deciding whether to sanction an arrangement under the C.C.A.A.

- In Re Repap British Columbia Inc. (1998), 1 C.B.R. (4th) 49 (B.C. S.C.) the court noted that the fairness of the plan must be measured against the overall economic and business environment and against the interests of the citizens of British Columbia who are affected as "shareholders" of the company, and creditors, of suppliers, employees and competitors of the company. The court approved the plan even though it was unable to conclude that it was necessarily fair and reasonable. In Re Quintette Coal Ltd., supra, Thackray J. acknowledged the significance of the coal mine to the British Columbia economy, its importance to the people who lived and worked in the region and to the employees of the company and their families. Other cases in which the court considered the public interest in determining whether to sanction a plan under the CCAA include Re Canadian Red Cross Society / Société Canadienne de la Croix-Rouge (1998), 5 C.B.R. (4th) 299 (Ont. Gen. Div. [Commercial List]) and Algoma Steel Corp. v. Royal Bank (April 16, 1992), Doc. Toronto B62/91-A (Ont. Gen. Div.)
- The economic and social impacts of a plan are important and legitimate considerations. Even in insolvency, companies are more than just assets and liabilities. The fate of a company is inextricably tied to those who depend on it in various ways. It is difficult to imagine a case where the economic and social impacts of a liquidation could be more catastrophic. It would undoubtedly be felt by Canadian air travellers across the country. The effect would not be a mere ripple, but more akin to a tidal wave from coast to coast that would result in chaos to the Canadian transportation system.
- More than sixteen thousand unionized employees of CAIL and CRAL appeared through counsel. The unions and their membership strongly support the Plan. The unions represented included the Airline Pilots Association International, the International Association of Machinists and Aerospace Workers, Transportation District 104, Canadian Union of Public Employees, and the Canadian Auto Workers Union. They represent pilots, ground workers and cabin personnel. The unions submit that it is essential that the employee protections arising from the current restructuring of Canadian not be jeopardized by a bankruptcy, receivership or other liquidation. Liquidation would be devastating to the employees and also to the local and national economies. The unions emphasize that the Plan safeguards the employment and job dignity protection negotiated by the unions for their members. Further, the court was reminded that the unions and their members have played a key role over the last fifteen years or more in working with Canadian and responsible governments to ensure that Canadian survived and jobs were maintained.
- The Calgary and Edmonton Airport authorities, which are not for profit corporations, also supported the Plan. CAIL's obligations to the airport authorities are not being compromised under the Plan. However, in a liquidation scenario, the airport authorities submitted that a liquidation would have severe financial consequences to them and have potential for severe disruption in the operation of the airports.
- The representations of the Government of Canada are also compelling. Approximately one year ago, CAIL approached the Transport Department to inquire as to what solution could be found to salvage their ailing company. The Government saw fit to issue an order in council, pursuant to section 47 of the *Transportation Act*, which allowed an opportunity for CAIL to approach other entities to see if a permanent solution could be found. A standing committee in the House of Commons reviewed a framework for the restructuring of the airline industry, recommendations were made and undertakings

were given by Air Canada. The Government was driven by a mandate to protect consumers and promote competition. It submitted that the Plan is a major component of the industry restructuring. Bill C-26, which addresses the restructuring of the industry, has passed through the House of Commons and is presently before the Senate. The Competition Bureau has accepted that Air Canada has the only offer on the table and has worked very closely with the parties to ensure that the interests of consumers, employees, small carriers, and smaller communities will be protected.

In summary, in assessing whether a plan is fair and reasonable, courts have emphasized that perfection is not required: see for example *Re Wandlyn Inns Ltd.* (1992), 15 C.B.R. (3d) 316 (N.B. Q.B.), *Quintette Coal*, *supra* and *Repap*, *supra*. Rather, various rights and remedies must be sacrificed to varying degrees to result in a reasonable, viable compromise for all concerned. The court is required to view the "big picture" of the plan and assess its impact as a whole. I return to *Algoma Steel v. Royal Bank*, *supra* at 9 in which Farley J. endorsed this approach:

What might appear on the surface to be unfair to one party when viewed in relation to all other parties may be considered to be quite appropriate.

Fairness and reasonableness are not abstract notions, but must be measured against the available commercial alternatives. The triggering of the statute, namely insolvency, recognizes a fundamental flaw within the company. In these imperfect circumstances there can never be a perfect plan, but rather only one that is supportable. As stated in *Re Sammi Atlas Inc.* (1998), 3 C.B.R. (4th) 171 (Ont. Gen. Div. [Commercial List]) at 173:

A plan under the CCAA is a compromise; it cannot be expected to be perfect. It should be approved if it is fair, reasonable and equitable. Equitable treatment is not necessarily equal treatment. Equal treatment may be contrary to equitable treatment.

180 I find that in all the circumstances, the Plan is fair and reasonable.

IV. Conclusion

- The Plan has obtained the support of many affected creditors, including virtually all aircraft financiers, holders of executory contracts, AMR, Loyalty Group and the Senior Secured Noteholders.
- Use of these proceedings has avoided triggering more than \$1.2 billion of incremental claims. These include claims of passengers with pre-paid tickets, employees, landlords and other parties with ongoing executory contracts, trade creditors and suppliers.
- This Plan represents a solid chance for the continued existence of Canadian. It preserves CAIL as a business entity. It maintains over 16,000 jobs. Suppliers and trade creditors are kept whole. It protects consumers and preserves the integrity of our national transportation system while we move towards a new regulatory framework. The extensive efforts by Canadian and Air Canada, the compromises made by stakeholders both within and without the proceedings and the commitment of the Government of Canada inspire confidence in a positive result.
- I agree with the opposing parties that the Plan is not perfect, but it is neither illegal nor oppressive. Beyond its fair and reasonable balancing of interests, the Plan is a result of bona fide efforts by all concerned and indeed is the only alternative to bankruptcy as ten years of struggle and creative attempts at restructuring by Canadian clearly demonstrate. This Plan is one step toward a new era of airline profitability that hopefully will protect consumers by promoting affordable and accessible air travel to all Canadians.
- The Plan deserves the sanction of this court and it is hereby granted. The application pursuant to section 185 of the ABCA is granted. The application for declarations sought by Resurgence are dismissed. The application of the Minority Shareholders is dismissed.

Application granted; counter-applications dismissed.

FN* Leave to appeal refused 84 Alta. L.R. (3d) 52, 9 B.L.R. (3d) 86, [2000] 10 W.W.R. 314, 2000 ABCA 238, 20 C.B.R. (4th) 46 (Alta. C.A. [In Chambers]).

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TAB 6

1992 CarswellOnt 163, 11 C.B.R. (3d) 11, 8 O.R. (3d) 449, 93 D.L.R. (4th) 98, 55 O.A.C. 303

Algoma Steel Corp. v. Royal Bank

ALGOMA STEEL CORPORATION, LIMITED v. ROYAL BANK OF CANADA, MONTREAL TRUST COM-PANY (Trustee of certain debentures issued by Algoma Steel Corporation, Limited under a certain trust indenture) and ROYAL BANK OF CANADA, CANADIAN IMPERIAL BANK OF COMMERCE, HONGKONG BANK OF CANADA, and TORONTO DOMINION BANK (in their capacity as holders of certain of the debentures issued pursuant to said trust indenture)

Ontario Court of Appeal

Krever, McKinlay and Labrosse JJ.A.

Heard: April 21-23, 1992 Judgment: April 30, 1992 Docket: Doc. CA C11707

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Counsel: D.J.T. Mungovan and Debbie A. Campbell, for Kelsey-Hayes Canada Limited and Kelsey-Hayes Company.

M.E. Royce and M.E. Barrack, for Algoma Steel Corporation, Limited.

W.L.N. Somerville, Q.C., and B.H. Bresner, for Royal Insurance Company of Canada.

R.N. Robertson, Q.C., and W.A. Apps, for Dofasco Inc.

Subject: Corporate and Commercial; Insolvency

Corporations --- Arrangements and compromises — Under Companies' Creditors Arrangements Act.

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36.

One of the creditors of the debtor company subject to a plan of arrangement under the *Companies' Creditors Arrangement Act* ("CCAA"), was involved in product liability litigation in the U.S. The creditor, the defendant in the U.S. litigation, alleged that the steel used in the defective part was a defective product manufactured by the debtor company. The creditor sought to claim contribution or indemnity from the debtor company in order to be able to pursue, under s. 132 of the *Insurance Act* (Ont.), the proceeds of the debtor company's product liability insurance policy.

After the creditor notified the debtor company of its claim, the debtor company responded by valuing the claim at one dollar. The creditor applied to the court, under s. 12(2)(iii) of the CCAA, for a determination of the amount of its claim. The value of the claim was confirmed.

In the CCAA proceedings, an order was made prohibiting the commencement or proceeding with any action or proceeding against the debtor company without leave of the court. The creditor brought a motion for leave to appeal and, if granted, an appeal from the order dismissing its motion for the valuation of its claim and for leave to bring proceedings against the debtor company.

Held:

Leave to appeal was granted and the appeal was allowed; leave to proceed granted.

Generally, a plan of arrangement is consensual and the result of agreement. If it is fair and reasonable, according to the court, it is not to be interfered with by the court unless (a) the CCAA authorizes the court to affect the plan and (b) there are compelling reasons justifying the court's action. The court should not interfere where to do so would prejudice the interests of the company or the creditors. Where no prejudice would result and the needs of justice are to be met, the court may act if the CCAA authorizes intervention. Section 11(c), depending on the language of the plan itself, enables the court, in an appropriate case, to amend the plan.

In this case, the necessary amendment to the plan would be minor. Further, to secure the integrity of the plan, only insurance proceeds that might become available to the debtor company were to be the subject of any recovery against the company to which the creditor might prove entitlement. To accomplish this, the order provided that neither the assets of the debtor company (other than the insurance proceeds), nor the assets of any other company that might become responsible for the liabilities of the debtor under the plan would be available to satisfy any judgment obtained by the creditor against the debtor company.

Statutes considered:

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Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36 —
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s. 12(2)(a)(iii)

s. 11(c)

Insurance Act, R.S.O. 1990, c. I.8 —

s. 132

s. 132(1)

Motion for leave to appeal and an appeal under the Companies' Creditors Arrangement Act.

Per curiam:

This is a motion for leave to appeal and, if leave is granted, an appeal, under the provisions of the *Companies' Creditors Arrangement Act*, R.S.C. 1985, c. C-36 (the "C.C.A.A."), from the order of Farley J. dismissing a motion for the valuation of the claim of Kelsey-Hayes Canada Limited ("Kelsey-Hayes") and for leave to bring proceedings against The Algoma Steel Corporation Limited ("Algoma"), the subject of a plan of arrangement under the C.C.A.A.

- Kelsey-Hayes is involved in product-liability litigation in Missouri as a result of serious personal injuries suffered by a child when a wheel broke away from a Dodge truck and struck him. The wheel was manufactured by Kelsey-Hayes, against whom a Missouri jury awarded a verdict in excess of \$4 million U.S. That verdict was set aside by the trial judge on the basis that Chrysler Corporation, the truck's manufacturer, had been improperly dismissed from the action at an earlier stage. The setting aside of the verdict was appealed to the Missouri Court of Appeals, but judgment on the appeal has been reserved. Kelsey-Hayes, the defendant in the Missouri litigation, alleges that the steel used for the manufacture of the errant wheel was a defective product of Algoma and seeks to claim contribution or indemnity from Algoma in order to be able to pursue, under s. 132 of the *Insurance Act*, R.S.O. 1990, c. I.8, the proceeds of a product-liability insurance policy by which Algoma is insured by the Royal Insurance Company of Canada ("Royal"). It also seeks relief under the plan of arrangement in respect of the amount of any liability Algoma may have to it in excess of the policy limits.
- In the C.C.A.A. proceedings, an order was made by Montgomery J. in the terms of s. 11(c) of the C.C.A.A. that no action or other proceeding may be proceeded with or commenced against Algoma except with the leave of the court. It is common ground that Kelsey-Hayes, by reason of its claim against Algoma, is a known designated unsecured creditor of Algoma, as defined in the plan of arrangement. The plan of arrangement, which has been voted on by all classes of affected creditors, and sanctioned, subject to the outcome of this appeal, by an order of Farley J. dated April 26, 1992, provides that upon payment by Algoma to a trustee of a certain sum in payment of the claims of the specified unsecured creditors, "all Claims of Specified Unsecured Creditors will be released, discharged and cancelled."
- After Kelsey-Hayes notified Algoma of the litigation in Missouri, of its allegation of defective steel against Algoma, and of its claim in the amount of the Missouri verdict, Algoma responded by valuing the claim at the sum of \$1. Kelsey-Hayes thereupon applied to the court, under the provisions of s. 12(2)(a)(iii) of the C.C.A.A., for the determination of the amount of its claim. Before the application was heard, Kelsey-Hayes enlarged the relief sought to include that described above and Royal was brought into the proceedings. Mr. Justice Farley held that he had no authority to permit Kelsey-Hayes to proceed against Algoma and went on to confirm the valuation of the claim at \$1. The essential issue in this appeal is whether, under the C.C.A.A., the fact that the plan of arrangement now exists prevents the court from permitting Algoma from being proceeded against by Kelsey-Hayes even to the limited extent of the insurance proceeds.
- We are of the view that, however weak the evidence available on the application may have been with respect to the origin of the steel used in the manufacture of the wheel, and thus the case against Algoma, it cannot be said that the case is without any foundation or is frivolous. The fact that s. 12(2)(iii) provides that the amount of a creditor's claim, if not admitted by the company, "shall be determined by the court on summary application by the company or by the creditor," does not compel the court to determine the valuation summarily. The provision simply authorizes the proceedings to be brought summarily, that is, by way of originating notice of motion or application rather than by the lengthier, and more complicated, procedure of an action. In an appropriate case, therefore, there is no reason why the determination cannot be made after a trial either of an issue or an action, in the course of which production and discovery would be available. In the absence of such a trial, it cannot be said, in our view, that the valuation of the claim of Kelsey-Hayes against Algoma in the sum of \$1 is correct.
- The more difficult question is whether the court has jurisdiction to authorize proceedings now that the plan of arrangement is in place. It is submitted that it does not, because of the need for commercial certainty and because to do so would be to amend the plan of arrangement (which extinguishes the claims of all designated unsecured creditors, of which Kelsey-Hayes is certainly one). The plan of arrangement is a matter of contract, it is argued, and the court's jurisdiction is limited to sanctioning or refusing to sanction the arrangement arrived at contractually. There is much merit in this argument, but, in our view, it is not a complete answer.
- 7 Kelsey-Hayes does not deny that if the language of the plan of arrangement quoted above, extinguishing the

claims of designated unsecured creditors, is unambiguous, as we believe it is, to grant the relief which it seeks would require an amendment by the court of the plan of arrangement. We accept the submission that, generally speaking, the plan of arrangement is consensual and the result of agreement and that if it is fair and reasonable (an issue for the court to decide) it is not to be interfered with by the court unless (a) the Act authorizes the court to affect the plan and (b) there are compelling reasons justifying the court's action. Generally speaking again, the court ought not to interfere where to do so would prejudice the interests of the company or the creditors. But where no prejudice would result and the needs of justice are to be met, the court may act if the C.C.A.A., properly interpreted, authorizes intervention. In this connection, it may be relevant that, although it is hardly conclusive, Algoma's management information circular to creditors, shareholders and employees, which accompanied the proposed plan of arrangement, advised those persons, under the heading "Court Approval of the Plan" as follows:

The authority of the Court is very broad under both the CCAA and the OBCA — Algoma has been advised by counsel that the Court will consider, among other things, the fairness and reasonableness of the Plan. The Court may approve the Plan as proposed or as amended in any manner that the Court may direct and subject to compliance with such terms and conditions, if any, as the Court thinks fit.

[Emphasis added.] We agree that the circular's statement that the court may direct an amendment of the plan does not, as a matter of law, make it so. The C.C.A.A. must be the authority for the jurisdiction and the critical issue is whether there is any provision in the Act that fairly gives rise to a power in the court to amend. In our view, there is such a provision and that provision, s. 11(c), depending on the language of the plan itself, may by necessary inference, in an appropriate case, enable the court to make an order, the technical effect of which is that the plan is amended. The relevant portion of the section reads as follows:

whenever an application has been made under this Act in respect of any company, the court, on the application of any person interested in the matter, may, on notice to any other person or without notice as it may see fit,

.

(c) make an order that no suit, action or other proceeding shall be proceeded with or commenced against the company except with the leave of the court and subject to such terms as the court imposes.

[Emphasis added.]

As we have already pointed out, an order in the terms of this provision was made early in the proceedings by Montgomery J. The effect of the enactment and the order is to empower the court to grant leave to take proceedings against Algoma in appropriate circumstances. It was submitted that this power, having regard to the commercial realities reflected by the C.C.A.A., is one that may be exercised only before the creditors have voted to accept the plan of arrangement. No authority could be cited to support such a circumscription of the court's jurisdiction, unqualifiedly conferred by the statute. Nor, as a matter of principle, is there any reason to suggest that the scheme created by the C.C.A.A. contemplates a role for the court as a mere rubber stamp or one that is simply administrative rather than judicial. On the other hand, we have no doubt that, given the primacy accorded by the Act to agreement among the affected actors, the jurisdiction of the court is to be exercised sparingly and in exceptional circumstances only, if the result of the exercise is to amend the plan, even in merely a technical way. In this case, for example, it would be an unacceptable exercise of jurisdiction if the effect of granting leave to Kelsey-Hayes to proceed against Algoma would be to render vulnerable to possible execution any assets other than insurance proceeds, if any, that may be available under the policy by which Royal insured Algoma against product liability. If the leave granted could be so limited, and that is the difficulty that must be addressed, the plan of arrangement which, in its terms, extinguishes the claims of designated unsecured creditors, would undergo amendment in an insignificant and technical way only, as far as the other creditors are concerned.

- The concern of prejudice must now be considered and the question asked whether any interests would be affected detrimentally if Kelsey-Hayes were permitted to claim against Algoma to the extent only of recourse to the insurance proceeds. If to give leave had the effect of giving potential access to assets over and above the policy limits, there would indeed be prejudice to several interests and, moreover, the plan of arrangement would be significantly amended. On the premise that only the insurance proceeds were to be made potentially available to satisfy any judgment that Kelsey-Hayes may be awarded in its claim over against Algoma, it cannot be said that any interest is affected adversely except possibly that of Royal and that of Dofasco Inc. ("Dofasco"). It is to that issue that we now turn.
- The potential liability of Royal to Kelsey-Hayes as insurer of Algoma arises out of the provisions of s.132(1) of the *Insurance Act*, which read as follows:

Where a person incurs a liability for injury or damage to the person or property of another, and is insured against such liability, and fails to satisfy a judgment awarding damages against the person in respect of the person's liability, and an execution against the person in respect thereof is returned unsatisfied, the person entitled to the damages may recover by action against the insurer the amount of the judgment up to the face value of the policy, but subject to the same equities as the insurer would have if the judgment had been satisfied.

Royal is potentially answerable to Kelsey-Hayes, a third party with respect to Algoma's policy of insurance only by virtue of this statutory provision but, in any third party claim against it, its liability is "subject to the same equities as the insurer would have if the judgment had been satisfied." Prejudice, in a legal sense, as far as Royal is concerned is non-existent.

- The question of prejudice to Dofasco is more difficult. Its interest arises in this way. As part of the comprehensive restructuring scheme, of which the plan of arrangement is the central part, Algoma's assets are to be transferred to a new corporate entity, referred to in argument as New Algoma, in which Algoma's shareholders and creditors (whose claims are being compromised and otherwise discharged) are to receive shares. The funds to make this possible are to be supplied by Dofasco in the sum of \$30 million. In return, Dofasco is to obtain Algoma's tax loss in the sum of \$150 million. The result of these transactions as contemplated by the comprehensive scheme is that Algoma is to become devoid of assets and creditors, in short, that Algoma is to be made a "clean corporation," or a mere shell with a tax loss carryforward. Dofasco filed no material, and on the appeal filed no factum, showing any prejudice which it might suffer if leave to proceed is granted. Instead, in oral argument, it submitted that any such order would impair the integrity of the plan of arrangement and reduce the certainty that was necessary for the plan's success. In our view, no impairment will occur if an order is made subject to sufficient safeguards to limit any possible recovery to the insurance proceeds. We think a safeguard can be provided. The difficulty is in the language of s. 132 of the *Insurance Act*, which requires, as a condition precedent to a direct action against the insurer, that an execution against the insured be returned unsatisfied.
- This very requirement makes the purpose of the section clear. It is to provide direct access to an insurer, by a person incurring the liability referred to in the section, in a situation where the insured is judgment proof, thus circumventing the normal operation of insurance contracts, which is solely to indemnify the insured against loss. To interpret the section in such a way as to apply only in the narrow situation where the insured is judgment proof (and therefore almost certainly insolvent), but not in situations where either the insured or its creditors have taken proceedings pursuant to federal insolvency statutes, would be to frustrate its objectives in a large percentage of situations where it would otherwise apply.
- If the plaintiff in this case were successful in the Missouri action against Kelsey-Hayes and Kelsey-Hayes were successful in a permitted claim over for indemnity or contribution from Algoma, there could be no question that, notionally, the condition precedent of an unsatisfied judgment would be met because, prior to the plan, Algoma was insolvent and the commencement of proceedings under the C.C.A.A. rendered it judgment proof. To secure the certainty of the integrity of the plan, which Dofasco argues it needs in order to discharge its role in the scheme, we

make clear our intention that only any insurance proceeds that may become available to Algoma are to be the subject of any recovery against Algoma that Kelsey-Hayes may prove that it is entitled to. That is to be accomplished by providing in our order that neither the assets of Algoma (other than the insurance proceeds) nor the assets of any other corporation which may become responsible in any way for any liabilities of Algoma by virtue of the operation of the plan of arrangement or the more comprehensive scheme of restructuring, or any condition precedent thereto, shall be available to satisfy any judgment obtained as a result of any proceedings by Kelsey-Hayes against Algoma.

- The justice of permitting an amendment to the plan as inconsequential as the one we permit in these exceptional circumstances is illustrated by the hypothetical case put in argument. Suppose a visitor had become quadriplegic as a result of an injury on the premises of Algoma under circumstances in which Algoma as occupier might be liable and suppose Algoma's potential liability was insured against by an appropriate insurance policy. To restrict the injured person, a known designated unsecured creditor under the terms of the plan of arrangement, to his or her compromised claim valued, without a trial, in a summary proceeding, would, in our view, be unacceptable. The actual situation before the court is analogous.
- For these reasons, we grant leave to appeal, allow the appeal, set aside the order of Farley J. dated April 9, 1992, and grant leave to Kelsey-Hayes to proceed as it may be advised in the terms set out above.

Leave to appeal granted; appeal allowed; leave to proceed granted.

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TAB 7

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1984 CarswellBC 588, 54 C.B.R. (N.S.) 28, 56 B.C.L.R. 342, [1984] 6 W.W.R. 435

Major, Re

Re MAJOR

British Columbia Supreme Court

Wood J.

Heard: August 22 and 30, 1984 Judgment: September 7, 1984 Judgment: August 30, 1984 Docket: Vancouver No. 1188/84

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Counsel: A.S. Angus, for applicants Pannu.

P.J. Stanford, for respondents trustee in bankruptcy and Gestas Corporation Ltd.

J.D. Truscott, for Law Society of British Columbia, intervener.

Subject: Corporate and Commercial; Insolvency; Property; Civil Practice and Procedure

Bankruptcy --- Property of bankrupt — Choses in action — Insurance policies of bankrupt — Liability insurance.

Practice --- Judgments and orders — Declaratory judgments or orders — Availability — General.

Property of bankrupt — Assets vesting in trustee — Insurance policies and claims — Proceeds of solicitor's professional liability insurance — Applicants suing solicitor for breach of fiduciary duty — Solicitor's assignment into bankruptcy not affecting beneficial interest of third parties under insurance policy — Applicants obtaining declaration that liability insurance proceeds payable to them, not to bankrupt's estate, in event action successful.

The applicants were plaintiffs in an action in which they claimed damages for breach of a fiduciary duty alleged to have been owed to them by the bankrupt when he acted as their solicitor in a real estate transaction. The solicitor made an assignment for the general benefit of creditors, however there were no funds in the bankrupt estate available for distribution to the unsecured creditors. The applicants sought an order pursuant to s. 49 of the Bankruptcy Act permitting them to continue the action against the bankrupt, and also sought a declaration that they, not the bankrupt's estate, should enjoy the benefit of a policy of professional liability insurance issued to the Law Society of British Columbia in the event that they either settled their action or obtained judgment against the bankrupt at trial. The trustee of the bankrupt estate argued that the application for declaratory relief was premature or, in the alterna-

tive, that the bankrupt's estate was entitled to any proceeds payable under the policy.

Held:

Declaration granted.

The applicants were entitled to know whether the judgment sought against the bankrupt, if obtained, would result in anything more than symbolic relief, and the early determination of that issue was of great practical importance. The declaratory relief sought was not premature and the court had the discretion to grant such relief if the applicants were otherwise entitled to it. To permit the estate of the bankrupt to receive the proceeds of the insurance policy would result in an injustice to the applicants for whose benefits one would have expected that the insurance policy was intended. Such an undesirable result was avoided by the express wording of the insuring agreement. The interests of justice and the spirit of the agreement demanded that the applicants should have the declaration they sought. The beneficial interest of a third party under an insurance policy which can be enforced against an insurer in a court of equity, cannot be effected by the assignment into bankruptcy of the insured who had no proprietary interest in the proceeds of that insurance. The applicants were entitled to solicitor-and-client costs against the trustee and, if the estate of the bankrupt did not have sufficient funds to meet those costs, they were to be paid by the trustee personally.

Cases considered:

Employer's Liability Assur. Corp. v. Lefaivre, [1930] S.C.R. 1, 11 C.B.R. 290, [1930] 1 D.L.R. 689 — applied

Gandy v. Gandy (1885), 30 Ch. D. 57 (C.A.) — applied

Harrington Motor Co., Re; Ex parte Chaplin, [1928] Ch. 105 (C.A.) — considered

Post Office v. Norwich Union Fire Ins. Soc., [1967] 2 Q.B. 363, [1967] 2 W.L.R. 709, [1967] 1 All E.R. 577 (C.A.) — considered

Prov. Treas. for Man. v. Min. of Fin. for Can.; A.G. Man. v. Min. of Fin. for Can., [1943] S.C.R. 370, 24 C.B.R. 320, [1943] 3 D.L.R. 673 — referred to

Solosky v. R., [1980] 1 S.C.R. 821, 16 C.R. (3d) 294, 50 C.C.C. (2d) 495, 105 D.L.R. (3d) 745, 30 N.R. 380, affirming [1978] 2 F.C. 632, 41 C.C.C. (2d) 49, 86 D.L.R. (3d) 316, 22 N.R. 34 — applied

Statutes considered:

Bankruptcy Act, R.S.C. 1970, c. B-3, s. 49.

Rules considered:

British Columbia Supreme Court Rules, Sched. C.

Application for ordering continuing action against bankrupt solicitor and for declaration of entitlement to proceeds of bankrupt's professional liability insurance.

Wood J. (Memorandum to counsel):

- This matter originally came on for hearing before me on 22nd August 1984 in the presence of counsel for the applicants and the respondents, the trustee in bankruptcy and the Gestas Corporation, both of whom were represented by the same counsel. After some argument, I became concerned that the application raised issues of some considerable importance and concern for the Law Society of British Columbia. I directed that proceedings be adjourned and that counsel contact the law society with my invitation to intervene should it see fit. I also expressed concern that the interests of the respondent trustee and the respondent insurer were sufficiently in conflict that they should not be represented by the same counsel.
- The application was reconvened on 30th August 1984 with counsel for the intervenor law society present. At the close of argument on that day I delivered judgment orally, granting the applicants the relief requested. The attached are my reasons as requested by counsel.

Wood J. (orally):

- The applicants Sarjit Singh Pannu and Gurdev Kaur Pannu are the plaintiffs in an action commenced in this court on 12th March 1982 by which they claim damages for breach of a fiduciary duty said to have been owed to them by the bankrupt when he acted as their solicitor in a real estate transaction in 1976. They seek an order, pursuant to s. 49 of the Bankruptcy Act, R.S.C. 1970, c. B-3, permitting them to continue the action against the bankrupt who made an assignment for the general benefit of creditors on 20th July 1984. That application is not opposed.
- They also seek a declaration that they, and not the estate of the bankrupt, should enjoy the benefit of a policy of professional liability insurance issued to the Law Society of British Columbia (the "named insured") by a consortium of underwriters managed by the Gestas Corporation Ltd. (the "insurer"), in the event that they either reach a compromise settlement of their action or obtain judgment against the bankrupt at trial.
- A trustee in bankruptcy opposes the second application on two grounds. As a preliminary objection, it is argued that the application for declaratory relief should be dismissed as being premature. Alternatively, on the substantive issue, the trustee argues that the estate of the bankrupt is entitled to whatever proceeds may become payable by virtue of the terms of the policy of insurance in question.
- I shall deal first with the argument that the application for declaratory relief is premature. The trial of the plaintiffs' action is set to commence on 3rd October 1984. The trustee says that until the plaintiffs have judgment in that action, the insurer is under no obligation to pay in accordance with the terms of the policy. Any dispute over who should have the benefit of the policy is thus contingent upon the outcome of the litigation, and it is argued that declaratory relief should not be granted when the dispute which it seeks to set at rest has not yet arisen and may not, in fact, arise.
- There are no funds in the bankrupt's estate available for distribution to the unsecured creditors, whose claims presently exceed \$131,000. The trial of the action against the bankrupt is expected to last three to four days and will involve considerable expense for the plaintiffs, who are people of limited means. They cannot afford to pursue their right of action against the bankrupt if the only result will be to benefit the unsecured creditors of his estate.
- In Solosky v. R., [1980] 1 S.C.R. 821, 16 C.R. (3d) 294, 50 C.C.C. (2d) 495, 105 D.L.R. (3d) 745, 30 N.R. 380, the appellant, who was an inmate of a federal penitentiary, sought a declaration that future correspondence between himself and his solicitor be delivered without being opened or read by prison staff engaged in the censorship of inmate correspondence pursuant to regulations [Penitentiary Service Regulations, C.R.C. 1978 c. 1251] promulgated under the Penitentiary Act, R.S.C. 1970, c. P-6. The Federal Court of Appeal [[1978] 2 F.C. 632, 41 C.C.C. (2d) 49, 86 D.L.R. (3d) 316, 22 N.R. 34] held, inter alia, that to make such an order with respect to correspondence not yet written would be to grant declaratory relief with respect to an issue the future existence of which was purely

hypothetical.

An appeal was taken to the Supreme Court of Canada. In speaking to this issue for the court, Dickson J., as he then was, said, at pp. 830-31:

Declatory relief is a remedy neither constrained by form nor bounded by substantive content, which avails persons sharing a legal relationship, in respect of which a "real issue" concerning the relative interests of each has been raised and falls to be determined.

The principles which guide the court in exercising jurisdiction to grant declarations have been stated time and again. In the early case of *Russian Commercial and Industrial Bank v. British Bank for Foreign Trade Ltd.*, [1921] 2 A.C. 438, in which parties to a contract sought assistance in construing it, the Court affirmed that declarations can be granted where real, rather than fictitious or academic, issues are raised. Lord Dunedin set out this test (at p. 448):

The question must be a real and not a theoretical question, the person raising it must have a real interest to raise it, he must be able to secure a proper contradictor, that is to say, someone presently existing who has a true interest to oppose the declaration sought.

In Pyx Granite Co. Ltd. v. Ministry of Housing and Local Government, [1958] 1 Q.B. 554, (rev'd [1960] A.C. 260, on other grounds), Lord Denning described the declaration in these general terms (p. 571):

... if a substantial question exists which one person has a real interest to raise, and the other to oppose, then the court has a discretion to resolve it by a declaration, which it will exercise if there is good reason for so doing.

The jurisdiction of the court to grant declaratory relief was again stated, in the broadest language, in *Pharmaceutical Society of Great Britain v. Dickson*, [1970] A.C. 403 (H.L.), a case in which the applicant sought a declaration that a proposed motion of the pharmaceutical society, if passed, would be *ultra vires* its objects and in unreasonable restraint of trade. In the course of his judgment, Lord Upjohn stated, at p. 433:

A person whose freedom of action is challenged can always come to the court to have his rights and position clarified, subject always, of course, to the right of the court in exercise of its judicial discretion to refuse relief in the circumstances of the case.

- In my view, these very broad descriptions of the court's discretionary jurisdiction to grant declaratory relief, adopted and applied by the Supreme Court of Canada in the above passages, are determinative of the preliminary issue raised by the trustee in this application. A substantial question exists to be determined. The applicants have a real interest in the outcome, as does the trustee. Indeed, the issue is one of public importance.
- There is good reason to resolve the question now. The Pannus are entitled to know now whether the judgment which they seek against the bankrupt, if obtained, will result in anything more than symbolic relief. Serious settlement discussions are unlikely to take place unless and until the substantive issue raised in this application is resolved. The early determination of that issue is therefore of great practical importance.
- I am satisfied that the declaratory relief sought is not premature, and that I have the discretion to grant such relief if the applicants are otherwise entitled to it.
- 13 The trustee's position is that if the applicants obtain judgment against the bankrupt they simply become unse-

cured creditors of his estate and that the proceeds of the insurance would then form part of that estate. Reliance is placed upon the decision in *Re Harrington Motor Co.; Ex parte Chaplin*, [1928] Ch. 105 (C.A.). There the applicant had recovered judgment against the company as a result of injuries he sustained when struck by one of its vehicles. The company was insured under a policy which provided for indemnification of all sums which it became legally liable to pay in such circumstances. Before paying the applicant's judgment, however, the company went bankrupt and the insurers then paid the policy proceeds to the liquidator. The Court of Appeal upheld the trial judge, who had dismissed Chaplin's application for declaratory relief and for an order that the liquidator pay the proceeds of the policy to him. The reasons for dismissing the appeal are illustrated, in a nutshell, by the following passage from the judgment of Lord Hanworth M.R. found at pp. 113-14:

The money which is being received and which will be distributed by the liquidator is a sum which the debtors, the company, have secured should be paid to them in certain events, but which has been secured by their own contract made with the insurance company, and not by any intervention of the creditor, Mr. Chaplin, although it was in consequence of an accident which he suffered that the loss arose, in respect of which the insurance company has made the payment.

14 Commenting on this decision 40 years later, Lord Denning M.R. in *Post Office v. Norwich Union Fire Ins. Soc.*, [1967] 2 Q.B. 363, [1967] 2 W.L.R. 709, [1967] 1 All E.R. 577 (C.A.), said at p. 373:

In the days before the Act of 1930, when an injured person got judgment against a wrongdoer who was insured, and the wrongdoer then went bankrupt, the injured person had no direct claim against the insurance moneys. He could only prove in the bankruptcy. The insurance moneys went into the pool for the benefit of the general body of creditors: see In Re Harrington Motor Co. Ltd. ex parte Chaplin, [1928] 1 Ch. 105, 44 T.L.R. 58, C.A., applied in Hood's Trustees v. Southern Union General Insurance Co. of Australasia, [1928] 1 Ch. 793, C.A. That was so obviously unjust that Parliament intervened. In the Act of 1930 the injured person was given a right against the insurance company. Section 1 says that: "Where under any contract of insurance a person ... is insured against liabilities to third parties which he may incur," then in the event of the insured becoming bankrupt if he is an individual, or, in the case of the insured being a company, in the event of a winding-up.

if, either before or after that event, any such liability as aforesaid is incurred by the insured, his rights against the insurer under the contract in respect of the liability shall, notwithstanding anything in any Act or rule of law to the contrary, be transferred to and vest in the third party to whom the liability was so incurred.

- The trustee argues that no similar legislation has been effected in Canada and that therefore the Court of Appeal result in the *Harrington Motor* case is determinative of the issue raised in the application before me.
- 16 The insuring agreement in effect in this case reads, in part, as follows:

The *Insurers* agree with the *Named Insured*, named in the Declarations made a part thereof, and in consideration of the payment of the premium and in reliance upon the statement in the Declarations and subject to the limits of liability, exclusions, conditions and other terms of this policy:

Insuring Agreements

I. — To pay on behalf of the *Insured* all sums which the *Insured* shall become legally obligated to pay as damages because of any act or omission of the *Insured*, or of any other person for whose acts or omissions the *Insured* is legally responsible, and arising out of the performance of professional services for others in the *Insured*'s capacity as a lawyer but only in his capacity as a member of the Law Society of British Columbia.

- 17 The "Insured" to whom reference is made in this agreement includes each solicitor who is a member of the Law Society of British Columbia and who holds a valid certificate of insurance issued under the policy. It is common ground that the bankrupt was an insured under this policy at the time he acted for the applicants in 1976.
- This agreement obligates the insurer to pay, on the insured's behalf, any claim which he may become legally liable to pay. It thus secures a benefit for third persons, such as the applicants in this case, for whom the insured performs professional services in his capacity as both a lawyer and a member of the Law Society of British Columbia.
- A similar contract of insurance was in effect in *Employer's Liability Assur. Corp. v. Lefaivre*, [1930] S.C.R. 1, 11 C.B.R. 290, [1930] 1 D.L.R. 689. In that case the Supreme Court of Canada addressed the question of who was entitled to the proceeds of a policy of insurance taken out by an employer for the benefit of employees who were injured on the job, when that employer had made an assignment in bankruptcy after an employee was injured. The employee obtained judgment against the trustee who, in turn, brought action against the insurer, who had refused to pay anyone for reasons that do not concern the issues in this case.
- The insuring agreement there obligated the insurer [pp. 694-95]:
 - ... (a) to pay "to every person entitled to claim under the Workmen's Compensation Act promptly and in the manner therein specified, the total amount payable or such instalments as may be declared due..."
 - ... (b) "to compensate the owner for losses suffered by him as a result of the responsibility imposed on him by law for damages resulting from injuries suffered by his employees whilst legally employed, wherever such injuries took place, provided it be within the territorial limits of the Dominion of Canada or of the United States of America."
- The trustee's action against the insurer succeeded at trial and was upheld on appeal. In the Supreme Court of Canada, where he also succeeded, the trustee argued that the proceeds of the policy should be paid to the benefit of the bankrupt's estate. The court disagreed. Speaking for the majority, Rinfret J., as he then was, said at pp. 700-701 (translation):

The injured Levesque was not paid. As the policy in question is one of guaranty, we believe that the intention of the contract is that the amount of the insurance should be for the benefit of the victim of the accident. We do not share the fear of the company that it may be forced to pay a second time. We believe that the right to sue, given to the employee in the case we have discussed, creates only an alternative obligation and that the company is freed from it by doing one of the two things which were the object to that contract (Civil Code, art. 1093). But the interests of justice and the spirit of the agreement in question demand that the amount of the insurance due be paid to the victim of the accident. The two parties have recognized this...

Levesque was not a party to the case and so we foresee difficulties in the execution of the judgment if we order payment direct to him. But as the plaintiff is an officer of the Court, we maintain the action, declaring however that the trustee shall receive the amount for the benefit of the creditor Levesque and with instructions to hold this amount apart from the other assets of the bankrupt estate, and to hand it to Levesque.

- To permit the estate of the bankrupt to receive the proceeds of the policy of insurance in this case would result in an injustice to the applicants, for whose benefit one would have expected that the policy was intended. The other creditors of the estate would gain a windfall from the misfortune of the applicants as a result of a policy of insurance from which no one ever intended them to benefit.
- Fortunately, such an undesirable result is avoided by the express wording of the insuring agreement in this case. I conclude that, as in the *Employer's Liability* case, supra, this policy is worded in such a way as to evidence its

intention that the proceeds of the insurance should be for the benefit of those who suffer a loss or damage as a result of the culpable acts or omissions of the insured. That being the case, I am bound to get effect to the conclusion of the court in the *Employer's Liability* case. To paraphrase Rinfret J., the interests of justice and the spirit of the agreement in question demand that the applicants have the declaration which they seek.

I am reinforced in this conclusion by those cases which hold that a third person who is not a party to a contract of indemnity or guaranty, but who has a beneficial interest thereunder as a cestui que trust, can sue in a court of equity to enforce such contract to his benefit. The rule in this regard was stated by Cotton L.J. in *Gandy v. Gandy* (1885), 30 Ch. D. 57 at 66-67 (C.A.):

Now, of course, as a general rule, a contract cannot be enforced except by a party to the contract; and either of two persons contracting together can sue the other, if the other is guilty of a breach of or does not perform the obligation of that contract. But a third person — a person who is not a party to the contract — cannot do so. That rule, however, is subject to this exception: if the contract, although in form it is with A., is intended to secure a benefit to B., so that B is entitled to say he has a beneficial right as cestui que trust under that contract; then B would, in a Court of Equity, be allowed to insist upon and enforce the contract. That, in my opinion, is the way in which the law may be stated.

This statement of the law was approved by the Supreme Court of Canada in *Prov. Treas. for Man. v. Min. of Fin. for Can.*; A.G. Man. v. Min. of Fin. for Can., [1943] S.C.R. 370, 24 C.B.R. 320, [1943] 3 D.L.R. 673, per Hudson J. at p. 378.

- 25 It follows that the beneficial interest of a third party under a policy of insurance, which can be enforced against an insurer in a court of equity, cannot be affected by the assignment into bankruptcy of the insured who has no proprietary interest in the proceeds of that insurance.
- The applicants will have a declaration that they are entitled to the benefit of any moneys which may become payable, as a consequence of the pursuit of their action. No. C821214 against the bankrupt Gerald Alan Major, pursuant to a certain contract of insurance, being policy No. 077-020-477, between the Gestas Corporation as managers for the insurers named therein and the Law Society of British Columbia, as the named insured.
- After hearing the submissions of counsel and reviewing the authorities cited by them on the matter of costs, I have decided that the applicants are entitled to solicitor/client costs against the trustee, as taxed or agreed upon, pursuant to Sched. C of the British Columbia Supreme Court Rules. This application raised a matter of considerable public importance and, although of necessity, it was brought under the bankruptcy proceedings, the issues raised are so inextricably bound up with as to be inseparable from the issues raised in the action brought against the bankrupt by the applicants. In the event that the estate of the bankrupt no longer has sufficient funds to meet these costs, I direct that they be paid by the trustee personally.
- The Law Society of British Columbia, who supported the applicants, seeks no costs. I make no order as to the costs of the respondent insurer, who was represented throughout by counsel for the trustee.

Application allowed.

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TAB 8

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2007 CarswellNS 251, 2007 NSCA 68, [2007] I.L.R. I-4601, 32 C.B.R. (5th) 1, 50 C.C.L.I. (4th) 17, 814 A.P.R. 286, 255 N.S.R. (2d) 286, 284 D.L.R. (4th) 113

Buchanan, Re

Thomas W. Buchanan and The Dominion of Canada General Insurance Company, a body corporate, and Rexel North America Inc., a body corporate under the laws of the Dominion of Canada (Appellants) v. Superline Fuels Inc. (Respondent)

Nova Scotia Court of Appeal

Cromwell, Saunders, Oland JJ.A.

Heard: October 17, 2006 Judgment: June 6, 2007 Docket: C.A. 266625, 26629, 266631, 26635

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Proceedings: affirming *Buchanan, Re* (2006), 19 C.B.R. (5th) 67, (sub nom. *Buchanan v. Superline Fuels Inc*) 240 N.S.R. (2d) 390, (sub nom. *Buchanan v. Superline Fuels Inc*) 763 A.P.R. 390, 2006 NSSC 51, 2006 CarswellNS 72 (N.S. S.C.)

Counsel: David Coles, Q.C., Brian Casey, Shelly Martin (Articled Clerk) for Appellant, Rexel North America Inc.

W. Augustus Richardson, Lisa Richards for Appellants, Buchanan, Dominion of Canada

Wendy Johnston, Q.C., Stephen Kingston for Respondent, Superline Fuels

Michael Brooker, Q.C. for Marsha Watkins (not participating)

Subject: Civil Practice and Procedure; Insolvency; Insurance; Contracts

Bankruptcy and insolvency --- Effect of bankruptcy on other proceedings — Proceedings against bankrupt — After discharge of bankrupt

Plaintiff company contracted with owner to install oil tank — Plaintiff entered into subcontract with defendant to install tank — Leak was discovered in installed tank, which plaintiff paid substantial amount of money to remedy — Plaintiff brought action against defendant and insurer — Defendant made assignment in bankruptcy — Plaintiff was granted order to continue action against defendant — Defendant was discharged — Plaintiff's application to continue action was granted — Trial judge found discharge did not affect plaintiff's right to proceed against defendant in effort to obtain judgment, which could then be enforced against insurer — Trial judge found that order entitled

plaintiff to recover proceeds of defendant's third party liability insurance only, and that plaintiff would have to file separate claim as unsecured creditor after obtaining judgment if wished to participate in distribution of proceeds of bankruptcy — Trial judge found injured party had proprietary interest in insurance proceeds, not insured — Trial judge found disallowing action would allow insurer to escape its responsibilities under policy — Defendants appealed — Appeal dismissed — Discharge did not prevent plaintiff from continuing with action — Trial judge misinterpreted leave order, which did not affect substantive rights between parties — Sections 145 and 133 of Bankruptcy and Insolvency Act, which allows for certain claims covered by insurance to continue in spite of bankruptcy, are not applicable to policies of general commercial liability — Amounts paid under s. 145 of Act are made to third parties on behalf of insured, while amounts paid to insured — Debt did not have to be satisfied by defendant, but underlying legal obligations were not extinguished — Obligation to pay proceeds of insurance claim still existed for purposes of insurance policy — Allowing action to continue was in accordance with principles of Act — Allowing claim did not affect distribution of bankrupt's property or impede financial rehabilitation — Result would not tempt claimants to delay proceedings until after discharge — Fact that judgment had not been entered or settlement reached did not change fact that insurer was legally obligated to pay legitimate claims on insured's policy — Supplier of part, who had been added as third party, was not prejudiced.

Bankruptcy and insolvency --- Practice and procedure in courts — Appeals — To Court of Appeal — Availability — Leave by judge

Claims against insurer of bankrupt.

Insurance --- Contracts of insurance — General principles

Plaintiff company contracted with owner to install oil tank — Plaintiff entered into subcontract with defendant to install tank — Leak was discovered in installed tank, which plaintiff paid substantial amount of money to remedy — Plaintiff brought action against defendant and insurer — Defendant made assignment in bankruptcy — Plaintiff was granted order to continue action against defendant — Defendant was discharged — Plaintiff's application to continue action was granted — Trial judge found discharge did not affect plaintiff's right to proceed against defendant in effort to obtain judgment, which could then be enforced against insurer — Trial judge found that order entitled plaintiff to recover proceeds of defendant's third party liability insurance only, and that plaintiff would have to file separate claim as unsecured creditor after obtaining judgment if wished to participate in distribution of proceeds of bankruptcy — Trial judge found injured party had proprietary interest in insurance proceeds, not insured — Trial judge found disallowing action would allow insurer to escape its responsibilities under policy — Defendants appealed — Appeal dismissed — Discharge did not prevent plaintiff from continuing with action — Provision in policy that bankruptcy did not relieve insurer of obligations did not constitute waiver of right to rely on discharge as defence — Waiver clause could not uphold decision of trial judge in itself — Clause which stated that bankruptcy of insured did not relieve insurer's obligations was not waiver of right to rely on discharge as defence — Waiver was intended for benefit of insured, not third parties — Discharge was complete bar against bankrupt, but not insurer — Fact that judgment had not been entered or settlement reached did not change fact that insurer was legally obligated to pay legitimate claims on insured's policy.

Cases considered by Oland J.A.:

Bell ExpressVu Ltd. Partnership v. Rex (2002), 212 D.L.R. (4th) 1, 287 N.R. 248, [2002] 5 W.W.R. 1, 166 B.C.A.C. 1, 271 W.A.C. 1, 18 C.P.R. (4th) 289, 100 B.C.L.R. (3d) 1, 2002 SCC 42, 2002 CarswellBC 851, 2002 CarswellBC 852, 93 C.R.R. (2d) 189, [2002] 2 S.C.R. 559 (S.C.C.) — referred to

Bristol-Myers Squibb Co. v. Canada (Attorney General) (2005), 2005 SCC 26, 2005 CarswellNat 1261, 2005 CarswellNat 1262, 253 D.L.R. (4th) 1, [2005] 1 S.C.R. 533, 39 C.P.R. (4th) 449, 334 N.R. 55 (S.C.C.) — considered

Builders Contract Management Ltd. v. Simcoe & Erie General Insurance Co. (1993), 16 C.C.L.I. (2d) 84, 110 Sask. R. 175, [1993] I.L.R. 1-2994, 1993 CarswellSask 95 (Sask. Q.B.) — referred to

Chaplin v. Harrington Motor Co. (1927), [1928] Ch. 105 (Eng. C.A.) — considered

Co-Operative Avicole de St-Isidore Ltd. v. Co-operators General Insurance Co. (1997), 44 C.C.L.I. (2d) 1, 1997 CarswellOnt 2277, (sub nom. Co-opérative Avicole de St-Isidore Ltd. v. Co-operators General Insurance Co.) 32 O.T.C. 81 (Ont. Gen. Div.) — considered

Dutchak Estate v. Seidle (1998), 1998 CarswellSask 722, (sub nom. Kowtzen v. Seidle) 176 Sask. R. 99 (Sask. Q.B.) — referred to

Eurasia Auto Ltd. v. M & M Welding & Supply (1985) Inc. (1991), 1991 CarswellAlta 306, 5 C.B.R. (3d) 227, 1 C.C.L.I. (2d) 203, 119 A.R. 348 (Alta. Master) — referred to

Geary v. C & K Mufflers (June 6, 2006), Doc. 267105 (U.S. Mich. Ct. App.) — considered

Handelman, Re (1997), 1997 CarswellOnt 2891, 48 C.B.R. (3d) 29 (Ont. Bktcy.) — considered

Housen v. Nikolaisen (2002), 10 C.C.L.T. (3d) 157, 211 D.L.R. (4th) 577, 286 N.R. 1, [2002] 7 W.W.R. 1, 2002 CarswellSask 178, 2002 CarswellSask 179, 2002 SCC 33, 30 M.P.L.R. (3d) 1, 219 Sask. R. 1, 272 W.A.C. 1, [2002] 2 S.C.R. 235 (S.C.C.) — referred to

Husky Oil Operations Ltd. v. Minister of National Revenue (1995), 1995 CarswellSask 739, 1995 CarswellSask 740, 188 N.R. 1, 24 C.L.R. (2d) 131, 35 C.B.R. (3d) 1, 128 D.L.R. (4th) 1, 137 Sask. R. 81, 107 W.A.C. 81, [1995] 3 S.C.R. 453, [1995] 10 W.W.R. 161 (S.C.C.) — considered

J & P Holdings Ltd. v. Saskatchewan Mutual Insurance Co. (1990), 1990 CarswellSask 120, [1990] I.L.R. 1-2651, 84 Sask. R. 52, 44 C.C.L.I. 205 (Sask. Q.B.) — considered

Kryspin, Re (1983), 40 O.R. (2d) 424, 44 C.B.R. (N.S.) 232, 142 D.L.R. (3d) 638, 1983 CarswellOnt 158 (Ont. Bktcy.) — considered

Letovsky v. Mutual Motor Freight Ltd. (1958), 37 C.B.R. 83, 66 Man. R. 311, 26 W.W.R. 433, 16 D.L.R. (2d) 355, 1958 CarswellMan 2 (Man. Q.B.) — considered

Major, Re (1984), 56 B.C.L.R. 342, 54 C.B.R. (N.S.) 28, 1984 CarswellBC 588, [1984] 6 W.W.R. 435 (B.C. S.C.) — followed

Maritime Drywall Ltd., Re (1979), 1979 CarswellNS 298, 37 N.S.R. (2d) 488, 67 A.P.R. 488 (N.S. T.D.) — considered

McMurachy v. Red River Valley Mutual Insurance Co. (1994), [1994] 6 W.W.R. 99, 92 Man. R. (2d) 225, 61 W.A.C. 225, 115 D.L.R. (4th) 220, 22 C.C.L.I. (2d) 1, [1994] I.L.R. 1-3093, 1994 CarswellMan 126 (Man. C.A.) — considered

McMurachy v. Red River Valley Mutual Insurance Co. (1994), 24 C.C.L.I. (2d) 198n, [1994] 9 W.W.R. lxxiii (S.C.C.) — referred to

Miller, Re (2001), 2001 CarswellOnt 2834, 27 C.B.R. (4th) 107 (Ont. S.C.J.) — followed

Musser v. Musser (2003), 2003 Ohio 1440 (U.S. Ohio Ct. App.) — referred to

Northern Assurance Co. v. Brown (1956), [1956] S.C.R. 658, 3 D.L.R. (2d) 705, [1956] I.L.R. 1-229, 1956 CarswellOnt 76 (S.C.C.) — referred to

Qualiglass Holdings Inc. v. Zurich Indemnity Co. of Canada (2004), 16 C.C.L.I. (4th) 95, 8 C.B.R. (5th) 111, 47 Alta. L.R. (4th) 325, 368 A.R. 171, [2004] I.L.R. I-4329, [2006] 3 W.W.R. 505, 2004 CarswellAlta 1013, 2004 ABQB 577 (Alta. Q.B.) — considered

Rizzo & Rizzo Shoes Ltd., Re (1998), 1998 CarswellOnt 1, 1998 CarswellOnt 2, 50 C.B.R. (3d) 163, [1998] 1 S.C.R. 27, 33 C.C.E.L. (2d) 173, 154 D.L.R. (4th) 193, 36 O.R. (3d) 418 (headnote only), (sub nom. Rizzo & Rizzo Shoes Ltd. (Bankrupt), Re) 221 N.R. 241, (sub nom. Rizzo & Rizzo Shoes Ltd. (Bankrupt), Re) 106 O.A.C. 1, (sub nom. Adrien v. Ontario Ministry of Labour) 98 C.L.L.C. 210-006 (S.C.C.) — referred to

Simonelli v. Mackin (2003), 39 C.B.R. (4th) 297, (sub nom. Simonelli (Bankrupt), Re) 320 A.R. 330, (sub nom. Simonelli (Bankrupt), Re) 288 W.A.C. 330, 2003 CarswellAlta 176, 2003 ABCA 47 (Alta. C.A. [In Chambers]) — referred to

Skenandoa Rayon Corp. v. Halifax Fire Ins. Co. (1935), 245 A.D. 279, 281 N.Y.S. 193 (U.S. N.Y.A.D. 4th Dept.) — referred to

Somersall v. Friedman (2002), [2002] I.L.R. I-4114, 292 N.R. 1, 2002 SCC 59, 25 M.V.R. (4th) 1, 2002 CarswellOnt 2550, 2002 CarswellOnt 2551, [2002] 3 S.C.R. 109, 39 C.C.L.I. (3d) 1, (sub nom. Scottish & York Insurance Co. v. Somersall) 215 D.L.R. (4th) 577, 163 O.A.C. 201, [2002] R.R.A. 679 (S.C.C.) — considered

Vandepitte v. Preferred Accident Insurance Co. of New York (1931), [1932] S.C.R. 22, [1932] 1 D.L.R. 107, 1931 CarswellBC 117 (S.C.C.) — considered

Woodworth v. J.S. McMillan Fisheries Ltd. (2000), 21 C.B.R. (4th) 314, 28 C.C.L.I. (3d) 187, 2000 CarswellBC 2550, 82 B.C.L.R. (3d) 381, 2000 BCSC 1783 (B.C. S.C.) — considered

Statutes considered:

Automobile Insurance Act, S.N.S. 1932, c. 5

s. 24 — considered

Bankruptcy and Insolvency Act, R.S.C. 1985, c. B-3

Generally -- referred to

- s. 2 "claim provable in bankruptcy", "provable claim" or "claim provable" considered
- s. 2 "property" referred to
- s. 30 referred to

- s. 69.3 [en. 1992, c. 27, s. 36(1)] considered
- s. 69.3(1) [en. 1992, c. 27, s. 36(1)] considered
- s. 69.4 [en. 1992, c. 27, s. 36(1)] considered
- s. 121(1) considered
- s. 121(2) considered
- s. 135(1) considered
- s. 135(1.1) [en. 1997, c. 12, s. 89(1)] considered
- s. 145 considered
- s. 158(d) considered
- s. 178(1) referred to
- s. 178(2) considered
- s. 183(1) considered
- s. 193 considered
- s. 193(a) considered
- s. 193(b) considered
- s. 193(c) considered
- s. 193(d) considered
- s. 193(e) considered

Insurance Act, S.B.C. 1925, c. 20

s. 24 — considered

Insurance Act, R.S.N.S. 1989, c. 231

- s. 28 considered
- s. 28(1) considered

- s. 133 considered
- s. 133(1) considered
- s. 133(3) considered

APPEAL by defendant from judgment reported at *Buchanan, Re* (2006), 19 C.B.R. (5th) 67, (sub nom. *Buchanan v. Superline Fuels Inc*) 240 N.S.R. (2d) 390, (sub nom. *Buchanan v. Superline Fuels Inc*) 763 A.P.R. 390, 2006 NSSC 51, 2006 CarswellNS 72 (N.S. S.C.), granting plaintiff's application to continue action arising out of installation of oil tank despite discharge from bankruptcy.

Oland J.A.:

Introduction

An absolute order of discharge releases a bankrupt from all claims provable in bankruptcy. But how does that order affect a claimant which, before the bankrupt made an assignment in bankruptcy, brought an action against him but had not obtained judgment before the absolute discharge order, and where, at all material times, the bankrupt had insurance against the type of loss claimed? Does the order act as a complete defence to the claim? Or can a claim against the insurer survive that order? These are the main issues to be determined on this appeal.

Background

- The facts giving rise to this litigation are not in dispute. They were set out in *Buchanan*, *Re*, 2006 NSSC 51 (N.S. S.C.), the decision in the Supreme Court of Nova Scotia in Bankruptcy and Insolvency (the "Bankruptcy Court") under appeal. Following are extracts from the summary by Justice Donald M. Hall:
 - ¶ 3 . . . In November, 1999, Superline, through one of its divisions, registered as Discount Fuels (Discount), contracted with a home owner, Marsha Watkins (Watkins) for the supply and installation of an oil tank at Watkins' residence for domestic heating purposes. Superline, through Discount, then entered into a subcontract with Buchanan, who was carrying on business under the firm name "Sable Heating and Ventilation" (Sable), to supply and install the oil tank.
 - \P 4 Approximately nine months later a leak was discovered in the oil filter on the line leading from the tank to the interior of the house. The leak caused significant contamination of the soil in the vicinity of the oil tank for which Superline accepted responsibility and paid a substantial sum of money to remedy the problem.
 - ¶ 5 Superline, however, determined that the leak had been caused by a pinched gasket in the oil filter installed by Discount [sic.] Superline contended that Discount [sic] was negligent in the manner in which it completed the installation of the oil tank and was responsible for the damage and demanded full compensation from Discount [sic] for its remediation costs.
 - ¶ 6 Buchanan denied responsibility for the oil leak. At the time he had a policy of insurance in place with [The Dominion of Canada General Insurance Company] which covered him for such claims. Once Buchanan became aware of Superline's claim he informed Dominion of the claim. . . .
 - ¶ 7 As a result of Buchanan's and Dominion's denial of liability, Superline commenced an action on December 6, 2001, against Buchanan claiming damages including reimbursement of its expenses in remedying the loss caused by the oil spill.

¶ 8 Buchanan filed a defence to the action on January 31, 2002, denying any responsibility for Buchanan's [sic] loss. At the same time Buchanan initiated a third party proceeding against Rexel North America Inc., (Rexel) and Roby Metals Ltee (Roby), the supplier and manufacturer respectively, of the alleged defective filter. Rexel filed a defence to the third party action. Roby, which subsequently made an assignment in bankruptcy, did not.

¶ 11 In the meantime, on January 25, 2002, Buchanan had made an assignment in bankruptcy. The claims of Superline were listed as a "contingent" claim.

¶ 12 Under date of April 4, 2002, Superline obtained an order *ex parte* before Nathanson, J., of this Court, which provided, in part, as follows:

IT IS ORDERED THAT Superline Fuels Inc. be and is hereby granted leave to continue an action in the Supreme Court of Nova Scotia against Thomas W.J. Buchanan.

AND IT IS ORDERED THAT the right of Superline Fuels Inc. to proceed with this action pursuant to this Order shall be for the purpose only of the limits of the insurance policy of the bankrupt, Thomas W.J. Buchanan, and subject to any coverage limits thereto.

AND IT IS FURTHER ORDERED that the time for filing any claim which Superline Fuels Inc. may have as an unsecured creditor after the judgment pursuant to the action against the bankrupt, Thomas W.J. Buchanan, pursuant to subsection 124(1) of the *Bankruptcy and Insolvency Act* be and same is hereby extended until it shall have been ascertained what amount Superline Fuels Inc. shall receive under its judgment.

¶ 13 Apparently Buchanan made an application in April or May, 2003, for an absolute discharge from bank-ruptcy. The application came before Kennedy, C.J. of this Court, who granted an order under date of May 6, 2003, which contained the following provision:

AND IT IS FURTHER ORDERED that upon the Court being satisfied that the Bankrupt has completed the above stated terms that an Absolute Order of Discharge shall issue; provided that, pending, the issuance of the Absolute Order of Discharge, either Superline Fuels Inc., or the Bankrupt or his insurer, the Dominion of Canada General Insurance Company, may apply to this Honourable Court for a declaration as to the effect, if any, of the conditional or absolute discharge of the Bankrupt on any and all claims of Superline Fuels Inc. against the Bankrupt, but for greater certainty, any such application shall not restrict or affect the administration by the Trustee of the Bankrupt's Estate including the distribution of any dividends to unsecured creditors.

 \P 14 An absolute order discharging Buchanan was granted by the Registrar in Bankruptcy on November 26, 2004. The order repeated the above clause in the following terms:

AND IT IS FURTHER ORDERED that an Absolute Order of discharge shall issue, provided that, pending the issuance of the Absolute Order of discharge, either Superline Fuels Inc., or the Bankrupt or his insurer, the Dominion of Canada General Insurance Company, may apply to this Honourable Court for a declaration as to the effect, if any, of the Absolute discharge of the Bankrupt on any and all claims of Superline Fuels Inc. against the Bankrupt, but for greater certainty any such application shall not restrict or affect the administration by the Trustee of the Bankrupt's Estate including the distribution of any dividends to unsecured creditors.

- As noted in this extract, when Buchanan made an assignment into bankruptcy in January 2002, his statement of affairs showed the disputed claim by Superline as "contingent." Most actions against a bankrupt are automatically stayed by the bankruptcy proceedings (s. 69.3 of the *Bankruptcy and Insolvency Act*, R.S. 1985, c. B-3, s. 1; 1992, c. 27, s. 2 (the "*BIA*")), but a creditor may apply to the court for leave to continue its claim (s. 69.4). Superline applied *ex parte* for a declaration that the statutory stay be lifted with respect to its claim. The April 2002 order issued by Nathanson, J. (the "Leave Order") granted Superline leave to continue its action against Buchanan.
- Superline consented to the May 6, 2003 conditional discharge order granted by Kennedy, C.J. which provided *inter alia* that, pending the issuance of the absolute order for discharge, Superline, Buchanan or Dominion could apply for a declaration as to the effect, if any, of the discharge of Buchanan on Superline's claims against him. No such application was made prior to the November 26, 2004 absolute order of discharge (the "Discharge Order"). Only after the issuance of that Discharge Order did Superline apply for such a declaration pursuant to s. 183(1) of the *BIA*.

The Decision of the Bankruptcy Judge

- The bankruptcy judge heard three applications one by each of Superline, Buchanan, and Dominion. First, Superline had applied for a declaration pursuant to s. 183(1) of the *BIA* as to the effect, if any, of Buchanan's bankruptcy on its claims against him. Justice Hall granted its application. His order dated May 19, 2006 provided that Buchanan's absolute bankruptcy discharge shall not operate to limit, restrict or relieve Dominion of any liability or obligation it may have to pay, on behalf of Buchanan, any third party in respect of the proceedings pertaining to the fuel leak and soil contamination, where the liability arises pursuant to the commercial general liability policy issued by Dominion to Buchanan (the "Policy").
- Second, Buchanan had applied to amend his defence to provide that he had been released from further liability as a consequence of his discharge from bankruptcy, and for an order striking out Superline's statement of claim and for summary judgment. Third, Dominion had applied for a declaration that Superline has no rights or cause of action against it pursuant to the Policy. The judge dismissed each of these applications by Buchanan and Dominion.
- Rexel was represented at the hearing of the applications, and made submissions supporting Buchanan's position. Buchanan, Dominion and Rexel (the "appellants") apply for leave to appeal the decision and order relating to Superline's application; and, if granted, appeal that decision and order. Buchanan appeals from the dismissal of his applications. He and Dominion appeal from the decision and order dismissing Dominion's application.

Issues

- With respect to the decision and order relating to Superline's application, the notices of appeal filed by the appellants set out multiple grounds of appeal. These can be combined and reworded as follows:
 - (1) Is leave required to appeal the order which granted Superline's application for a declaration and, if so, should leave be granted?
 - (2) Did the bankruptcy judge err in holding that the Leave Order affected the substantive rights of Buchanan and Dominion?
 - (3) Does the Discharge Order operate as a discharge of the claims of Superline against Buchanan as it relates to indemnity insurance which may be available to respond to the claims against him?

- (4) Does a provision in the Policy providing that bankruptcy of the insured does not relieve the insurer of its obligation mean that Dominion has waived its right to rely upon Buchanan's Discharge Order as a defence?
- (5) Prior to any judgment being entered against Dominion, does Superline have rights directly against Dominion under the Policy it issued which names Buchanan as an insured?
- (6) If Superline is entitled to proceed with its action, does this constitute prejudice to Rexel?

These issues incorporate the issues raised by Dominion in appealing the dismissal of its application.

- 9 The issues pertaining to Buchanan's appeal of the dismissal of his applications are:
 - (1) Whether leave should be granted with respect to his applications to amend his defence to provide that he had been released from further liability as a consequence of the company Discharge Order, and to strike out Superline's statements of claims and to provide for summary judgment, and
 - (2) If so, whether Buchanan is entitled to summary judgment against Superline, giving effect to that defence.

Standard of Review

Determining the test for appellate review requires consideration of the nature of the decision. This appeal does not challenge any of the bankruptcy judge's findings of fact or inferences of fact, nor does it involve questions of mixed fact and law. Rather, the critical issues are all questions of law. For such questions, the standard of review is correctness. See *Housen v. Nikolaisen*, [2002] 2 S.C.R. 235, [2002] S.C.J. No. 31 (S.C.C.).

Analysis

- I begin with the issues which pertain to the decision and order granting Superline's application for a declaration. The first relates to leave to appeal.
- (1) Is leave required to appeal the Order granting Superline's application for a declaration?
- Section 193 of the *BIA* sets out when this court can hear an appeal from an order or decision of the bank-ruptcy court. It reads:
 - 193. Unless otherwise expressly provided, an appeal lies to the Court of Appeal from any order or decision of a judge of the court in the following cases:
 - (a) if the point at issue involves future rights;
 - (b) if the order or decision is likely to affect other cases of a similar nature in the bankruptcy proceedings;
 - (c) if the property involved in the appeal exceeds in value ten thousand dollars;
 - (d) from the grant or refusal to grant a discharge if the aggregate unpaid claims of creditors exceed five hundred dollars; and
 - (e) in any other case by leave of a judge of the Court of Appeal.

(Emphasis added)

- According to Buchanan and Dominion, no leave is necessary and the case at bar could come within s. 193(a) or (c). However, they candidly acknowledge that there are difficulties with their submissions.
- In my view, it is not necessary to decide if those provisions apply in these circumstances. Assuming, without deciding, that none of s. 193(a), (b), (c) or (d) is applicable, I would grant leave to appeal the order granting Superline a declaration, pursuant to s. 193(e). The issues which are the subject of this appeal are important to all of the parties to this litigation and to the action itself, and the appeal is clearly not frivolous. See *Simonelli v. Mackin* (2003), 39 C.B.R. (4th) 297 (Alta. C.A. [In Chambers]).
- (2) Did the bankruptcy judge err in holding that the Leave Order granting leave to Superline to continue its action affected the substantive rights of Buchanan and Dominion?
- In my respectful view, in relying as he did on the Leave Order in deciding to grant Superline's application for a declaration, the bankruptcy judge erred.
- In his decision, the judge made it clear that the Leave Order was one of the reasons for his granting Superline's application. After noting that the Trustee in Bankruptcy consented to the Leave Order, he continued:
 - ¶ 31 This order has not been appealed nor varied in any way although there was a reference to it in the subsequent order for Buchanan's absolute discharge from bankruptcy. Thus the order continues in full force and effect and was not overridden by the subsequent absolute order of discharge.
 - ¶ 32 Indeed, in referring to Superline's claim as it did in the order of discharge, in my view the court acknowledged that Superline's claim was still outstanding. It is not clear to me why the order provided that any of the interested parties may apply for a declaration as to the effect of the absolute discharge on Superline's claim in view of the previous order permitting Superline to continue its action. That order clearly provided that Superline would be entitled to recover the proceeds of Buchanan's third party liability insurance only and would have to file a separate claim as an unsecured creditor after obtaining judgment, it [sic] it wished to participate in the distribution of the proceeds of the bankruptcy. Superline did not and does not claim any relief under this latter provision. It was also suggested that it is now too late to make the application since the order stated that it may be made "pending" the issuance of the absolute order of discharge. I do not accept this argument. First, because such an application was immaterial since the order granted by Nathanson, J., clearly authorized Superline to proceed with its action, and second, the court could not have intended the result suggested by Mr. Darling since the order of absolute discharge was issued the very same day it was granted.
 - ¶ 33 Accordingly, for these reasons and the principles enunciated in Major and Miller, it is my opinion that the absolute discharge does not affect Superline's right to proceed against Buchanan in an effort to obtain judgment against him which it may then enforce against Dominion, subject to the limits in the policy.

(Emphasis added)

- None of the parties had directed the bankruptcy judge to the Leave Order in either oral or written submissions on the issues before him, much less suggested that it might have the effect of authorizing Superline to proceed with its action, as stated in his decision. Nor had the judge himself raised this with the parties during the hearing.
- 18 The Leave Order is procedural, rather than substantive, in nature. Such an order is contemplated in s. 69.4 of

the BIA, and Superline applied for it pursuant to that provision. The relevant sections read:

- 69.3 (1) Subject to subsections (2) and (3) and sections 69.4 and 69.5, on the bankruptcy of any debtor, no creditor has any remedy against the debtor or the debtor's property, or may commence or continue any action, execution or other proceedings, for the recovery of a claim provable in bankruptcy, until the trustee has been discharged....
- 69.4 A creditor who is affected by the operation of sections 69 to 69.3 or any other person affected by the operation of section 69.3 may apply to the court for a declaration that those sections no longer operate in respect of that creditor or person, and the court may make such a declaration, subject to any qualifications that the court considers proper, if it is satisfied
 - (a) that the creditor or person is likely to be materially prejudiced by the continued operation of those sections; or
 - (b) that it is equitable on other grounds to make such a declaration.
- What a s. 69.4 declaration accomplishes is a lifting of the automatic stay imposed by s. 69.3. Thus, all the Leave Order did was to grant leave to Superline to continue its action against Buchanan, and thereby to claim whatever rights it might have against the insurance policy Dominion had issued to Buchanan. Contrary to the assertion by the bankruptcy judge, it did not clearly authorize Superline to proceed with its action. The Leave Order did not purport to, nor in law could it, determine the rights of Superline against Buchanan and Dominion.
- Moreover, it appears from the judge's wording that he considered that the Leave Order continued to be effective after the Discharge Order and even beyond. This is not correct in law. The Discharge Order of November 26, 2004 discharged Buchanan. Afterwards, the trustee in bankruptcy completed his work, and was discharged. According to s. 69.3, the stay of proceedings against the bankrupt debtor ceased to apply on the discharge of the trustee. Thus, in stating that the Leave Order was not "overridden" by the Discharge Order and by implying that it continued in full force and effect, the bankruptcy judge erred.
- Neither the wording nor the purpose of the Leave Order supports the judge's conclusion that the Leave Order determined that Superline was entitled to proceed pursuant to the Policy. However, as will be seen in the analysis of the next issue, the Leave Order was not the only basis for the judge's determination that the Discharge Order did not terminate Superline's claim.
- (3) Does the Discharge Order operate as a discharge of the claims of Superline against Buchanan as it relates to indemnity insurance which may be available to respond to the claims against him?
- In considering this issue, I will summarize the parties' arguments before the bankruptcy judge and his analysis, and then proceed to consider the relevant legislation, the case law, and the wording of the Policy itself.
- Before the bankruptcy judge, Superline argued that its action against Buchanan was not affected by the Discharge Order. It submitted that although Buchanan is released, Superline's claim against Dominion, his insurer, survives. Buchanan and Dominion argued that that order discharged Buchanan from any further responsibilities for any debts or financial obligations incurred prior to his bankruptcy. In their view, Superline could no longer obtain judgment against Buchanan, and it followed that it could have no claim against Dominion under Buchanan's policy. In short, Buchanan and Dominion argued that they have a complete defence to Superline's claims arising from the oil spill.
- 24 The bankruptcy judge determined that the Discharge Order did not affect Superline's right to proceed against

Buchanan, in an effort to obtain a judgment against him which might be enforced against his insurer, Dominion. He stated that denial of such an opportunity because of Buchanan's bankruptcy would be unfair and unjust, and that it is the injured party, not the insured, who has the proprietary interest in the insurance proceeds. In deciding this issue, the judge mainly relied on:

- (1) the Leave Order. Earlier in this decision, I determined that he erred in relying on the Leave Order;
- (2) a line of cases, in particular *Major*, *Re* (1984), 54 C.B.R. (N.S.) 28 (B.C. S.C.) (Wood, J.) and *Miller*, *Re* (2001), 27 C.B.R. (4th) 107 (Ont. S.C.J.) (Deputy Registrar Sproat); and
- (3) the wording of the Policy itself.
- The parties' positions on appeal could hardly be more opposite. The appellants submit that the bankruptcy judge erred by failing to give effect to the clear wording of s. 178(2) on the effect of a discharge from bankruptcy. They contend that the *BIA* does not create any exemption for claims which are insured and, as a consequence, after the Discharge Order, Superline cannot pursue a judgment against Buchanan, which it could enforce against Dominion. Moreover, according to the appellants, the fact that claims covered by certain other insurance policies are expressly unaffected by absolute discharge orders leads to an inference that claims covered by commercial general liability policies are affected by such orders. They say that *Major*, *Re*, supra is of little relevance; *Miller*, *Re*, supra is wrongly decided; and that, unless Superline proved its claim before Buchanan's discharge, its claim was released by it.
- For its part, Superline argues that the effect of the appellants' submissions is to extinguish the liability of a bankrupt for all claims against him or her, even where that liability may be satisfied by third parties or property in which the bankrupt has no legal or beneficial interest. It says that s. 178(2) is not applicable in the circumstances of this case. This is because, urges Superline, the coverage provided by the Policy in relation to its property damage claim does not constitute "property" as defined in s. 2 of the *BIA*. Section 178(2) is not engaged at all, and consequently it could not act to discharge Superline's claim against Buchanan.
- These arguments as to the effect of the Discharge Order and, in particular, whether it acts as a release of the claims of Superline against Buchanan, require an analysis and interpretation of the statutory provisions, and a consideration of case law. I begin my analysis by considering the relevant provisions of the *BIA* and principles of statutory interpretation.
- (a) Bankruptcy and Insolvency Legislation
- 28 Central to the arguments on appeal is s. 178(2) of the *BIA* which sets out the effect of an order of absolute discharge. It provides:
 - 178 (2) <u>Claims released</u> Subject to subsection (1), an order of discharge releases the bankrupt from all claims provable in bankruptcy.

Nothing in s. 178(1) applies to this appeal.

The definition section of the BIA, s. 2, states that:

"claim provable in bankruptcy," "provable claim" or "claim provable" includes any claim or liability provable in proceedings under this Act by a creditor;

It is uncontested that Superline's claim is one "provable" in bankruptcy.

- Also relevant is s. 121 which reads in part:
 - 121.(1) <u>Claims provable</u> All debts and liabilities, present or future, to which the bankrupt is subject on the day on which the bankrupt becomes bankrupt or to which the bankrupt may become subject before the bankrupt's discharge by reason of any obligation incurred before the day on which the bankrupt becomes bankrupt shall be deemed to be claims provable in proceedings under this Act.
 - (2) <u>Contingent and unliquidated claims</u> The determination whether a contingent or unliquidated claim is a provable claim and the valuation of such a claim shall be made in accordance with section 135....

According to s. 135(1)(1.1), the trustee in bankruptcy determines whether any contingent claim is a provable claim and, if so, values it.

- The "modern approach" to statutory interpretation is well established. In *Bristol-Myers Squibb Co. v. Canada (Attorney General)*, [2005] S.C.J. No. 26 (S.C.C.), Binnie, J. described it as follows:
 - ¶ 95 In his book Construction of Statutes (2nd ed. 1983), at p. 87, E.A. Driedger sets out this often-cited principle:

Today there is only one principle or approach, namely, the words of an Act are to be read in their entire context and in their grammatical and ordinary sense <u>harmoniously with the scheme of the Act, the object of</u> the Act, and the intention of Parliament.

It is now well settled in law that this modern approach is the preferred method of statutory interpretation ... However, this framework need not be applied in a formulaic manner. The factors need not be canvassed separately in every case, given that they are very closely related and interdependent...[Emphasis added]

See also Rizzo & Rizzo Shoes Ltd., Re (1998), 154 D.L.R. (4th) 193 (S.C.C.) at ¶ 21; Bell ExpressVu Ltd. Partnership v. Rex (2002), 212 D.L.R. (4th) 1 (S.C.C.) at ¶ 26-28.

As indicated, the object of the legislation and the intention of Parliament in its enactment are factors to be considered in undertaking the interpretation of a statute. In *Husky Oil Operations Ltd. v. Minister of National Revenue* (1995), 128 D.L.R. (4th) 1 (S.C.C.), Iacobbuci, J. set out the objects of the *BIA* generally as follows at ¶ 7:

A. The purposes of federal bankruptcy legislation

At the outset, it is useful to remember that <u>our bankruptcy system serves two distinct goals</u>. The first is to ensure the equitable distribution of a bankrupt debtor's assets among the estate's creditors *inter se*. As one commentator has noted (Aleck Dadson, "Comment" (1986), 64 Can. Bar Rev. 755, at p. 755):

Bankruptcy serves this goal by replacing a regime of individual action with a regime of collective action. While the pre-bankruptcy regime of individual action allows creditors to pursue their separate and competing claims to the debtor's assets, bankruptcy's regime of collective action sorts out those diverse claims and deals with the debtor's assets in a way which brings benefits to creditors as a group (reduced costs, increased recovery). . . . The collectivization of insolvency proceedings can only be achieved by denying to creditors the use of pre-bankruptcy remedies.

See also Peter W. Hogg, *Constitutional Law of Canada* (3rd ed. (supplemented) (Scarborough), Ont.: Toronto, 1992), vol. 1, at p. 25-3 (looseleaf). The second goal of the bankruptcy system is the financial rehabilitation of insolvent individuals (Dadson, *supra*, at p. 755). This goal is furthered through the opportunity for an insolvent individual's discharge from outstanding debts.

(Emphasis added)

See also Houlden and Morawetz, The 2007 Annotated Bankruptcy and Insolvency Act, (Toronto: Carswell, 2006) at pp. 2-3.

- Those purposes of bankruptcy and insolvency legislation both relate to the property of the bankrupt. One seeks to effect a fair distribution of his or her assets among the bankrupt's creditors. The second relates to his or her financial rehabilitation, in order to allow him or her to start anew and protect any future property the bankrupt might acquire from existing creditors.
- With the objects of the BIA in mind, I return to the express wording of s. 178(2) which is repeated for convenience:
 - 178 (2) <u>Claims released</u> Subject to subsection (1), an order of discharge releases the bankrupt from all claims provable in bankruptcy.

It makes no mention of any exemption for a claim against a bankrupt which may be covered by a commercial general liability policy such as that issued by Dominion to Buchanan or, indeed, by any other insurance coverage.

- The appellants argue that the existence of other provisions, namely s. 145 of the *BIA* and s. 133 of the *Insurance Act*, R.S.N.S. 1989, c. 231, as amended (the "*Insurance Act*"), buttress their argument that the Discharge Order acts as a complete defence to Superline's claim. They say that these other provisions lead to the inference that claims covered by commercial general liability insurance are caught by s. 178(2). With respect, for the reasons which follow, I am unable to agree.
- (b) Section 145 of the BIA
- The *BIA* contains an express exception to the application of s. 178(2) for claims against a bankrupt that may be covered by *automobile liability insurance*. Section 145 reads:
 - 145. Proceeds of liability insurance policy on motor vehicles Nothing in this Act affects the right afforded by provincial statute of any person who has a claim against the bankrupt for damages on account of injury to or death of any person, or injury to property, occasioned by a motor vehicle, or on account of injury to property being carried in or on a motor vehicle, to have the proceeds of any liability insurance policy applied in or toward the satisfaction of the claim.

However, the inference that the appellants submit should be drawn from its existence, namely, that the proceeds of commercial general liability insurance policies which are not specifically exempted in the *BIA*, must consequently be affected by an absolute order of discharge, does not withstand examination when the origins of s. 145 are considered.

37 Its legislative history clearly shows that s. 145 was intended to remedy an injustice flowing from the strict application of the common law. In *Letovsky v. Mutual Motor Freight Ltd.*, [1958] M.J. No. 4 (Man. Q.B.), the Manitoba Court of Queen's Bench observed at ¶ 55:

This section [now s. 145] was first passed in 1931 when it became sec. 125A (1931, ch. 17, sec. 1). It was passed to remedy what was long recognized as an injustice. Formerly any money recovered under a claim against the insurer such as this would go to the trustee and enure for the benefit of all the creditors: See, for example, note in (1927) 71 Sol J 461.

Prior to the enactment of what is now s. 145, insurance proceeds payable directly to an insured under an automobile liability policy were pooled with the general assets of a bankrupt's estate and divided among his creditors, rather than delivered to the injured party. See, for example, Chaplin v. Harrington Motor Co. (1927), [1928] Ch. 105 (Eng. C.A.), where the applicant was injured in a motor vehicle accident involving Harrington Motor Company, Limited, which subsequently went into liquidation. Its insurance policy provided that, in the event of damage or loss, "the assured should be paid by the insurance company all sums which the assured would be legally liable to pay by way of compensation." The applicant applied for a determination as to whether he or the liquidator was entitled to the insurance proceeds. The court held that the insurance funds fell into the bankrupt's estate and was distributable among the creditors of the company pari passu. After commenting that the situation seemed to disclose a hardship, Atkin, L.J. continued at p. 118:

But the position in law seems to me clearly to be that a third party in a case like the present has no claim in law or in equity of any sort against the insurance company, or against the money paid by the insurance company, nor has he any claim against the person who injures him, the assured, to direct the assured to pay over the sum of money received under the insurance policy to him. The amount that the assured in fact received is part of his general assets. As a general rule the expediency of that, I think, cannot be disputed. It obviously would disturb the whole practice of insurance if the claimant against the assured who caused the risk had a direct right of recourse against the insurance company, and we know that in actual practice the assured receives the money — the parties being solvent — and does not pay over necessarily that sum of money to the third party who is injured, but, of course, pays his claim out of his own assets and uses the insurance money, so far as it goes, because it does not always completely meet his liability. ...

- 39 Section 145 was the legislative response to <u>Chaplin v. Harrington Motor Co.</u>, supra. It removed the injustice flowing from a strict application of the common law which deprived innocent third party victims of motor vehicle accidents of insurance proceeds.
- In addition to its particular legislative history, the argument for an inference based on the existence of s. 145 does not take into account a significant difference between automobile liability insurance and commercial general liability insurance. Unlike the former, generally policies pertaining to the latter do not provide for any payment of insurance proceeds directly to an insured. Instead, commercial general liability policies provide for payment on behalf of an insured to the injured third party.
- This distinction was discussed by Cowan, C.J.T.D. in *Maritime Drywall Ltd.*, *Re*, [1979] N.S.J. No. 718 (N.S. T.D.). There, funds were payable as a result of liability attributed to Maritime Drywall for damages suffered by a third party in a fire. The liability policy did not provide that the insurer was to pay any sums directly to the company. The trustee under a proposal filed by the company applied for an order requiring its insurer to pay moneys due under the liability policy directly to the trustee, claiming that the rights of the company vested in the trustee under the proposal.
- Cowan, C.J.T.D. distinguished the principles set out in <u>Chaplin v. Harrington Motor Co.</u>, supra. Beginning at ¶ 17 he stated:

Even if the Trustee were to be considered to be in the same position as if the company had made an assignment in bankruptcy as at the date of the proposal, and even if s. 50(5) of the Bankruptcy Act applied [now s. 71], with

the result that all property of the debtor, Maritime Drywall, passed to and is vested in the Trustee, <u>I am of the opinion that all that passed to and vested in the Trustee</u>, with respect to the matter before me, was the right to step into the shoes of the Insured, Maritime Drywall, and to require the Insurer to carry out its obligations under the comprehensive liability rider, and to pay on behalf of the Insured the sums which the Insured has become obligated to pay, by reason of the liability imposed by law upon the Insured with respect to the claims of the claimants ...

In my opinion, therefore, in the circumstances of this case, and having regard to the wording of the insuring agreements in the comprehensive liability rider of the policy in question, the Insurer may pay to the claimants the respective amounts agreed upon among them, with respect to their claims against Maritime Drywall, free and clear of any claim by the Trustee under the proposal in bankruptcy made by Maritime Drywall. [Emphasis added]

- Accordingly, where a liability policy provides that payment shall be made *on behalf of an insured*, rather than *to an insured*, insurance proceeds do not vest in the trustee for distribution or payment. Rather, the trustee receives only the right to compel the insurer to pay the claimant on behalf of the bankrupt insurer.
- Where s. 145 of the *BIA* was a legislative response to the common law pertaining to automobile liability insurance, and where the provisions pertaining to payment of insurance proceeds in such policies are different from those in commercial general liability policies, in my view, it is not appropriate to interpret s. 178(2) in light of s. 145.
- (c) Section 133 of The Insurance Act
- Similarly, the interpretation given to s. 178(2) should not be affected by the existence of s. 133 of our provincial *Insurance Act*. That provision was intended to remedy an inequity that arose in the context of claims arising out of motor vehicle accidents. The relevant portions of s. 133 read:
 - 133 (1) Any person who has a claim against an insured, for which indemnity is provided by a contract evidenced by a motor vehicle liability policy, notwithstanding that that person is not a party to the contract, may, upon recovering a judgment therefor in any province of Canada against the insured, have the insurance money payable under the contract applied in or towards satisfaction of his judgment and of any other judgments or claims against the insured covered by the contract and may, on behalf of himself and all persons having such judgments or claims, maintain an action against the insurer to have the insurance money so applied.

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- (3) A creditor of the insured is not entitled to share in the insurance money payable under any contract unless his claim is one for which indemnity is provided by that contract....
- First proclaimed as part of *The Automobile Insurance Act* in 1932 (S.N.S. 1932, c.5) as s. 24, s. 133 was a legislative response to *Vandepitte v. Preferred Accident Insurance Co. of New York* (1931), [1932] S.C.R. 22 (S.C.C.). In that case, the Supreme Court of Canada considered the application of what was then s. 24 of the *British Columbia Insurance Act*, (1925, c.20) in the context of injuries arising out of a motor vehicle accident, which reads as follows:
 - 24. Where a person incurs liability for injury or damage to the person or property of another and is insured against such liability and fails to satisfy a judgment awarding damages against him in respect of such liability, and an execution against him in respect thereof is returned unsatisfied, the person entitled to the damages may recover by action against the insurer the amount of the judgment up to the face value of the policy, but subject

to the same equities as the insurer would have if the judgment had been satisfied.

That provision is virtually identical to s. 28 of the current *Insurance Act*.

- In <u>Vandepitte</u>, supra the respondent was injured when the vehicle in which she was a passenger collided with one owned by Berry and operated, with his consent, by his daughter. After having obtained judgment against the daughter, the respondent's action against the owner's insurer to recover the amount of the judgment was unsuccessful. The court reasoned that there was no privity of contract between the daughter and the insurer. It ultimately concluded that s. 24 of the British Columbia legislation did not oblige the insurer to satisfy the judgment against the daughter, who was an unnamed insured.
- As a result of <u>Vandepitte</u>, several provinces, including Nova Scotia, amended their insurance legislation. Locke, J. of the Supreme Court of Canada recounted the history of these changes in *Northern Assurance Co. v. Brown*, [1956] S.C.R. 658, [1956] S.C.J. No. 42 (S.C.C.), at pp. 665-667. The amendments enabled persons recovering judgments for damages for negligence against insured persons, named or unnamed, to access the insurance monies to the extent provided. In view of that specific and narrow objective, and the fact that s. 133 relates to motor vehicle liability insurance, it is not appropriate to draw any inference in regard to s. 178(2) of the *BIA* from the existence of that provision of the *Insurance Act*.
- In summary, the existence of neither s. 145 of the *BIA* nor s. 133 of the *Insurance Act* leads to the inference that claims to the proceeds of a commercial general liability insurance policy are precluded by s. 178(2) of the *BIA*.
- (d) Major, Re and Miller, Re
- In granting Superline the declaration it sought, as well as relying on the Leave Order and the wording of the Policy, the judge relied on case law. It is helpful to set out relevant provisions of the Policy at this point, in order to provide context for my analysis of the jurisprudence. The insuring agreement contained in the Policy imposes two obligations on the insurer, Dominion. These are set out in Section I, Coverage A as follows:

1. Insuring Agreement.

a. We will pay those sums that the insured becomes legally obligated to pay as compensatory damages because of "bodily injury" or "property damage" to which this insurance applies. No other obligation or liability to pay sums or perform acts or services is covered unless explicitly provided for under SUPPLEMENTARY PAYMENTS — COVERAGES A, B AND D. This insurance applies only to "bodily injury" and "property damage" which occurs during the policy period. The "bodily injury" or "property damage" must be caused by an "occurrence". The "occurrence" must take place in the "coverage territory". We will have the right and duty to defend any "action" seeking those compensatory damages . . . (Emphasis added)

I will call the first, the "duty to indemnify;" and the second, the "duty to defend."

- It is noteworthy that the Policy does not specify whether any payments by the insurer are made on behalf of the insured, directly to the claimant, or otherwise. The parties to the appeal agree that any payments payable pursuant to the duty to indemnify would be made by the insurer to the claimant on behalf of the insured. For the purposes of this decision, I have accepted that position.
- I turn then to the case law. Neither the bankruptcy judge nor this court was provided with any appellate decisions on the effect of an absolute order of discharge on claims against a bankrupt who had insurance coverage. In each of the two principal decisions the bankruptcy judge relied upon, <u>Major</u>, <u>Re</u>, supra and <u>Miller</u>, <u>Re</u>, supra the insuring agreement called on the insurer to pay "on behalf of" the insured.

In <u>Major</u>, <u>Re</u>, supra a solicitor who had been sued for breach of fiduciary duty made an assignment in bankruptcy. The plaintiffs sought leave to continue their action, and a declaration that any insurance proceeds belonged to them, rather than the trustee of the estate in bankruptcy. The British Columbia Supreme Court granted their application, holding that once the liability of the bankrupt insured was established, the insurance policy called for a payment by the insurer directly to the creditor. At ¶ 24, it commented:

To permit the estate of the bankrupt to receive the proceeds of the policy of insurance in this case would result in an injustice to the applicants, for whose benefit one would have expected that the policy was intended. The other creditors of the estate would gain a windfall from the misfortune of the applicants as a result of a policy of insurance from which no one ever intended them to benefit.

The factual matrix of <u>Major</u>, <u>Re</u> was such that it was not necessary to address the effect of a discharge from bankruptcy on the liability of the insured.

- The facts in <u>Miller</u>, <u>Re</u>, supra are closer to those which underlie this appeal. There the plaintiff, Walton, applied for leave to continue an action in negligence against Miller, a bankrupt lawyer who, at all material times, was insured under a liability insurance policy. Almost a year after Walton commenced her action, Miller made an assignment in bankruptcy. However, he did not give her notice of either the assignment or, months later, his automatic discharge. When she learned of his bankruptcy, Walton applied for leave to continue. Miller argued that, he having been discharged from bankruptcy, her claim against him had been released by s. 178(2) of the *BIA*.
- Deputy Registrar Sproat of the Ontario Superior Court of Justice (In Bankruptcy and Insolvency) allowed the motion to continue the application and granted a declaration that, if successful in recovering damages from the lawyer's insurers, Walton, rather than the bankrupt's estate, was entitled to those proceeds. He stated:
 - ¶ 29 Lastly, the effect of s. 178(2) of the BIA must be examined. That provision provides for a release of claims provable in bankruptcy. Counsel for Miller submits that the release has the effect of eliminating Miller's legal obligation to pay Walton. I am of the view that this is not the correct interpretation and effect of the provision.
 - \P 30 The effect of Miller's bankruptcy and of s. 178(2) of the BIA is such that Miller will not and cannot be called upon to actually pay on the judgment. ...
 - ¶ 31 The decision of Farley J. in *Re Handelman* [1997] O.J. No. 3599 (Ont. Bktcy.) is of assistance. In this case, Farley J. upheld Master Ferron's grant of leave to the creditor to proceed with an action against a discharged bankrupt. In doing so, Farley J. considered the decision of Catzman J. in *Re Kryspin* (1983), 40 O.R. (2d) 424 (Ont. Bktcy.) as to the effect of the predecessor to the present s. 178(2). Catzman J. held that the provision did not extinguish the debt but only operated to release the bankrupt from claims provable in bankruptcy. Farley J. noted further that the stay provision contained in the BIA only stayed "any remedy against the bankrupt's property ..." and the commencement or continuation of any action "for the recovery of a claim provable in bankruptcy" (see s. 69.3(1) of the BIA). On the basis of these authorities, <u>I conclude that s. 178(2) does not have the effect of releasing Miller's legal obligation to pay but, rather, speaks to the fact that Walton does not have any ability to pursue remedies against Miller's property.</u>

(Emphasis added)

The Deputy Registrar also observed at ¶ 47 of *Miller, Re*, supra:

I am of the view that the declaration sought by Walton [the third party] as to entitlement to the insurance proceeds should issue. I do so on the basis that the very purpose of the insurance policy is to benefit third parties

who are affected by the errors and omissions of their solicitors. The other creditors of Miller should not benefit from the wrong, if proven, occasioned to Walton.

In his decision at ¶ 24, the bankruptcy judge also referred to Eurasia Auto Ltd. v. M & M Welding & Supply (1985) Inc., [1991] A.J. No. 400 (Alta. Master). There the issue was whether any insurance money would go to the claimant or to the estate of the bankrupt. The general liability insurance coverage provided that the insurer would pay "on behalf of the insured all sums" which the insured shall become legally obligated to pay. As observed earlier, the insuring agreements in Major, Re, supra and Miller, Re, supra contained the same phraseology. Master Funduk stated:

I see no difference between that and the insurance policies found in <u>Major, Re, 54 C.B.R. (n.s.) 28 (B.C.S.C.)</u> and the cases that decision relies on.

If the bankrupt had not gone bankrupt it could not have demanded that the insurer pay it. The policy calls for something else.

The bankruptcy does not (and cannot) change the terms of the policy. All that the Trustee can demand of the insurer is that it pay to the injured third party.

If the insurance proceeds fell into the estate it would mean that creditors of the bankrupt would get money from an insurance policy for claims not covered by the policy.

If the policy provided that the insurer would pay to the insured that might well result in a different conclusion, but that is not the case here. The bankrupt and (the Trustee) can only call on the insurer to perform its obligations as the parties agreed to. What they agreed to is that the insurer pay to the injured party.

I find that this is a Re Major situation. The Plaintiff does not have to share with other creditors if it gets a judgment which is covered by the policy. The insurer can pay directly to the Plaintiff in that case.

See also Dutchak Estate v. Seidle, [1998] S.J. No. 756 (Sask. Q.B.).

- I am not persuaded that the bankruptcy judge erred by relying on the reasoning in <u>Miller</u>, <u>Re</u>, supra and the cases referred to therein and thereafter that, although s. 178(2) releases the bankrupt from claims provable in bankruptcy, it does not extinguish the debts that form the basis for such claims. In the appeal before us, this means that s. 178(2) releases Buchanan, from having to satisfy the debt, but it does not extinguish the underlying legal obligation. As I will explain, that underlying obligation survives for the purpose of the insurance policy and s. 28 of the *Insurance Act*, whether the extent of the obligation is crystalized by settlement or judicial determination before or after the order for discharge issues.
- In reaching this conclusion, I have rejected the appellants' arguments that <u>Miller, Re</u>, supra was wrongly decided, and that Deputy Registrar Sproat erred in relying on *Kryspin, Re*, 44 C.B.R. (N.S.) 232, [1983] O.J. No. 2927 (Ont. Bktcy.) and *Handelman, Re* (1997), 48 C.B.R. (3d) 29 (Ont. Bktcy.)).
- In <u>Handelman, Re</u>, supra at \P 6, Farley, J. stated that Catzman, J. correctly described the effect of s. 178(2) of the *BIA* (then s. 148(2)) in <u>Kryspin, Re</u>, supra. There a medical doctor who had executed general security agreements in favour of two banks made an assignment into bankruptcy. A dispute arose over whether payments by OHIP for services rendered by him should be payable to the doctor or to the banks. Before it resolved, the doctor obtained an

absolute order of discharge. In deciding that the assignments in the security agreements to the bank operate with respect to the OHIP payments for insured services performed by the doctor until his discharge from bankruptcy and thereafter were ineffective, Catzman, J. stated at ¶ 50:

- ¶ 50 In the interest of precision, it should be observed that s. 148(2) does not in terms purport to extinguish the debts owed by the bankrupt at the time of bankruptcy, but rather to release the bankrupt from all claims provable in bankruptcy other than those specified in s. 148(1). . . .
- In both <u>Miller</u>, <u>Re</u>, supra and <u>Handelman</u>, <u>Re</u>, supra the bankrupt did not disclose the plaintiffs possible or contingent claim to the trustee and did not give notice of his bankruptcy to the plaintiff. Certainly equitable concerns were a factor in those cases; for example, Justice Farley in <u>Handelman</u>, <u>Re</u>, supra pointed out at ¶ 4 that s. 158(d) of the <u>BIA</u> creates a duty upon the bankrupt to advise the trustee of all assets and liabilities and that creditors must be alerted in some manner so they may prove their claims. However, it is my view that the fact that those discharges were obtained with a degree of stealth was not determinative of this issue. The reasoning in respect to s. 178(2) in those decisions can stand alone.
- Furthermore, I do not accept that the bankruptcy judge erred by failing to follow *Woodworth v. J.S. McMillan Fisheries Ltd.* (2000), 21 C.B.R. (4th) 314 (B.C. S.C.). There, the plaintiff fell on property leased to a fishery company, which had a comprehensive general liability policy. The company subsequently filed a proposal which was approved by sufficient creditors, and then by the British Columbia Supreme Court. Only afterwards did the plaintiff commence her action in negligence, and apply for leave to pursue her claim so that she might access the insurance funds. While the British Columbia Supreme Court granted leave, it held that the fisheries company had a complete defence to the plaintiff's claim, despite the fact that it might be covered by insurance. It determined that the proposal was binding on all unsecured claims, even though the plaintiff had not participated in the proposal process.
- In the course of his decision, the judge in <u>Woodworth</u>, supra wondered whether there really was a distinction between proposal and bankruptcy situations, and suggested that the same reasoning should apply to the bankruptcy of a company as to an individual. He asked himself:
 - \P 24 . . . are not bankrupts effectively released from all pre-bankruptcy claims? Subsection 178(2) of the *Act* states that, with the exception of certain specified claims, an order of discharge from bankruptcy releases the bankrupt from all claims provable in bankruptcy. . .
 - ¶ 25 . . . The rationale was that, as the claim against the bankrupt became a claim against the estate and could be asserted against the trustee and the estate, the discharge from bankruptcy did not affect the ability of the plaintiff to continue the action for the purpose of establishing liability. I have reservations about this rationale because, although the claim continues to exist within the bankruptcy estate despite the bankrupt's discharge, the assertion of the claim in an action is being done outside the bankruptcy estate. I also query whether the insurer would be required to pay after the bankrupt's discharge because, in the phraseology of Commonwealth's policy, the insured bankrupt would not be legally obligated to pay because the discharge from bankruptcy operated to release the bankrupt from the claim.

Later in my decision, I will address the meaning of "legally obligated to pay." For the present purposes of my examination of <u>Miller, Re</u>, supra and the reasoning in that and other cases, it is sufficient to note that these comments are clearly *obiter dicta*. Moreover, the appeal before us pertains, not to a proposal as in <u>Woodworth</u>, supra, but to a bankruptcy and the effect of a discharge from bankruptcy.

I conclude that the bankruptcy judge did not err in relying upon <u>Major</u>, <u>Re</u>, supra and <u>Miller</u>, <u>Re</u>, supra in granting Superline its application. Despite the issuance of the Discharge Order, Superline is not preluded from continuing its claim against Buchanan in an attempt to access the insurance proceeds. Such a conclusion accords with

the purposes of the BIA described earlier. It does not affect the orderly distribution of the bankrupt's property among his creditors nor, since the claim does not affect Buchanan or his assets, does it impede his financial rehabilitation.

- Moreover, as the bankruptcy judge pointed out, policy reasons also support this conclusion. Were Superline not able to continue, Dominion would garner a windfall. The liability insurer would be permitted to obtain a financial benefit from the absolute discharge of its own insured. Finally, I do not accept the argument that if the bankruptcy judge's decision is upheld, both insured and uninsured claimants will delay proceeding until after a bankrupt's discharge, in order to increase the payment that might be received. Uninsured claims will not include features such as the payable on behalf of the insured characteristic, which was significant here. The same might be said of many insured claims and, of course, generally parties have an interest in concluding disputes and claims expeditiously and efficiently.
- (4) Does a provision in the Policy providing that bankruptcy of the insured does not relieve the insurer of its obligation mean that Dominion has waived its right to rely upon Buchanan's Discharge Order as a defence?
- In his decision, the bankruptcy judge referred to wording in the Policy in deciding that, despite the Discharge Order, Superline could still advance its claim. Section IV, Condition 1 of the insuring agreement (the "waiver clause") deals specifically with the effect of the bankruptcy of the insurer on the insurer's obligations:

Bankruptcy or insolvency of the insured or of the insured's estate will not relieve us of our obligations under this rider.

As is apparent from these proceedings, notwithstanding his insolvency and bankruptcy, Dominion continues to provide a defence to Buchanan. Superline argues that the inclusion of the waiver clause in the Policy means that Dominion has waived its right to rely upon Buchanan's discharge from bankruptcy as a defence.

The bankruptcy judge quoted an extract from $\underline{Miller, Re}$, supra on the interpretation of the waiver clause. In that decision, Deputy Registrar Sproat commented as follows at ¶ 28:

Secondly, the LPIC insurance policy expressly provides that its obligations are unaffected by the bankruptcy of the insured. Counsel for Walton points to the following provision of the LPIC policy:

M. ... Bankruptcy or insolvency of the insured or of the insured's estate shall not relieve the insurer of any of its obligations hereunder.

Thus, even if counsel for Miller is correct that s. 178(2) of the BIA operates as a release of the bankrupt's legal obligation to pay, it appears that LPIC has waived its right to rely upon the statutory release. ...

In *Insurance Law: A Guide to Fundamental Principles, Legal Doctrines and Commercial Practices* (St. Paul: West Publishing Co. 1988), Professor R. Keeton discussed the origins of such provisions regarding the effect of bankruptcy at pp. 377-8:

In its original form, liability insurance was an agreement by an insurer to indemnify an insured against loss arising as a consequence of an insured's tort liability to a third person. As the relationship of the liability insurer to the insureds and the injured persons was originally structured, even after obtaining a tort judgment against an insured an injured victim was not entitled to proceed against the insurer when the insured either could not pay or did not pay. If the injured person sought payments directly from the insurer, the insurer could defend successfully because its obligation was only to the insured. ... The obvious inequity of such situations led to legislation in some states requiring that liability insurance contracts include a provision to the effect that the insolvency or bankruptcy of an insured shall not release an insurer from liability. In time, similar legislation almost certainly

would have been adopted in every state had not insurers revised the standard policy forms used for liability insurance to provide coverage without regard to an insured's solvency.

In the text, Commercial General Liability Insurance (Markham: Butterworths, 2000), H. Sanderson et al. explained at p. 6 that the concept of comprehensive general liability insurance developed in the United States, grew during World War II, and became popular throughout that country and Canada thereafter. The authors noted:

In Canada the effort to produce standard form CGL coverage for the Canadian insurance industry was undertaken by the Insurance Bureau of Canada (IBC). They have from time to time issued standard form wording of Comprehensive GL coverage which in large part has adopted the American forms, adapted to the Canadian legal environment. For this reason, American decisions interpreting CGL wording are commonly accepted by Canadian courts when they are called upon to interpret various provisions of a CGL policy.

In support of its argument that Dominion waived its right to rely on s. 178(2) and the Discharge Order, Superline relies upon *Geary v. C & K Mufflers* [, Doc. 267105 (U.S. Mich. Ct. App. 2006)], 2006 Mich. App. LEXIS 1800, where the Court of Appeals for Michigan considered the effect of a waiver clause. After the injured plaintiff obtained judgment against him, the defendant filed a voluntary petition for bankruptcy. The plaintiff sought relief from the automatic stay, and the bankruptcy court granted an order authorizing the plaintiff to "recover against any insurance policy issued [with the bankrupt] as the insured ..." After the defendant's discharge from bankruptcy, the plaintiff obtained a writ of garnishment against the defendant's insurer. The court rejected the insurer's argument that its obligations ended following the insured's discharge from bankruptcy. It stated at p. 6:

We also conclude that the trial court properly rejected Secura's argument that Finney's bankruptcy discharge terminated its obligation to satisfy a judgment against its insured for bodily injury. The provision of the parties' contract that directly addresses this issue could not be clearer and governs. Section E(1) of Secura's business owners liability coverage form, captioned "Bankruptcy," plainly states, "Bankruptcy or insolvency of the insured or of the insured's estate will not relieve us of our obligations under this policy."

- Geary, supra is consistent with the approach of other American courts interpreting bankruptcy provisions. See, for example, *Skenandoa Rayon Corp. v. Halifax Fire Ins. Co.*, 245 A.D. 279, 281 N.Y.S. 193 (U.S. N.Y.A.D. 4th Dept. 1935), N.Y. App. Div. LEXIS 10281, and *Musser v. Musser*, 2003 Ohio 1440 (U.S. Ohio Ct. App. 2003), 2003 Ohio App. LEXIS 1384.
- There is, however, a factual distinction between the American cases cited and the situation which is the basis of the decision under appeal. In the American cases, the plaintiff had obtained judgment prior to the insured's bank-ruptcy. That same scenario appears to be what was contemplated in the passage quoted from Professor Keeton. For that reason, where judgment against the bankrupt has not been obtained, as is the situation in this appeal, it would not be appropriate to rely on the American cases in determining whether the waiver clause was intended to allow third parties who suffer loss at the hands of a bankrupt to recover directly from the bankrupt's liability insurer.
- In my view, the waiver clause was not intended for the benefit of third parties. Rather, it was inserted for the benefit of the insured. It relates to the insurer's duty to indemnify (i.e., to pay all sums he becomes "legally obligated to pay" as compensatory damages), and the duty to defend (i.e., to defend an action seeking such damages) described earlier. The purpose of the waiver clause is to require the insurer to defend the insured despite his bankruptcy and, pursuant to the duty to indemnify, to pay any successful claims against the insured despite his bankruptcy.
- Accordingly, I reject the argument that the waiver clause serves as an alternate ground for upholding the decision of the bankruptcy judge.

(5) Prior to any judgment being entered against Dominion, does Superline have rights directly against Dominion under the Policy it issued which names Buchanan as an insured?

- Pursuant to the duty to indemnify in the Policy, Dominion is not required to indemnify unless it is "legally obligated to pay." The only named insured in the Policy is Buchanan, operating as Sable Heating and Ventilation. Dominion did not guarantee Buchanan's obligations, or agree to indemnify any creditor, or to indemnify Superline with respect to any loss it may have suffered arising from his alleged negligence and breach of contract. According to the appellants, as Superline is a stranger to the insurance contract, it has no rights thereunder until judgment has been entered against Buchanan, or an agreement reached with the insured and insurer.
- The issue then is this: what does "legally obligated to pay" in the duty to indemnify mean? In particular, is there any obligation to indemnify enforceable by Superline, prior to the liability of Buchanan being reduced to either a judgment or a settlement agreement to which Dominion is a party? While Superline has neither obtained judgment against Buchanan, nor settled its claim, Buchanan and Dominion certainly knew well before his Discharge Order of Superline's claim.
- I begin my analysis with s. 28 of the *Insurance Act* which sets out when a claimant acquires a right to sue an insurer directly. It reads:

Action against insurer

- 28 (1) Where a person incurs a liability for injury or damage to the person or property of another, and is insured against such liability, and fails to satisfy a judgment awarding damages against him in respect of his liability, and an execution against him in respect thereof is returned unsatisfied, the person entitled to the damages may recover by action against the insurer the amount of the judgment up to the face value of the policy, but subject to the same equities as the insurer would have if the judgment had been satisfied.
- (2) This Section does not apply to motor vehicle liability policies.
- Section 28(1) makes it clear that if, *before* the Discharge Order issued, it had obtained judgment against Buchanan which he did not satisfy, Superline would have been entitled to claim against Dominion to the limits of the Policy. The judgment against Buchanan would have been released by the Discharge Order, but Superline could continue directly against the insurer.
- I turn then to an examination of the academic writing, the terms of the Policy, and the case law relevant to the interpretation of the phrase "legally obligated to pay" in the duty to indemnify.
- The text Snowden and Lichty: Annotated Commercial General Liability Policy, looseleaf (Aurora: Canada Law Book Inc.), discusses the phrase "legally obligated to pay" at ¶ 7:20.1 as follows:

7:20.1 Meaning of "Legally Obligated to Pay"

At first glance and notwithstanding the absence of definition, one would not expect the courts to have difficulty attributing meaning to "legally obligated to pay". One Court has stated that a lay person would quite naturally and properly consider that a Court judgment to pay damages is a legal obligation. Where a Court judgment fixes the obligation of the insured to pay damages to a third party, there is a legal obligation.

That a prior judicial determination would create a legal obligation to pay is not surprising. It remains to be seen whether anything other than, or earlier than, a judgment is captured by that phrase.

- Jurisprudence on the insurer's duty to indemnify as set out in the statement "We will pay all sums which you become legally obligated to pay . . . " is limited. The parties did not direct this court to any appellate decisions. Builders Contract Management Ltd. v. Simcoe & Erie General Insurance Co., [1993] S.J. No. 176 (Sask. Q.B.) is not helpful since its principal issue was when an insurance claim is made. However, a few lower court cases relating to the effect of limitation periods set out in the insurance policies themselves, such as those found in Section IV, Condition 6 of the Policy, and relating to releases, provide some guidance. I will review these briefly.
- In J & P Holdings Ltd. v. Saskatchewan Mutual Insurance Co. (1990), 84 Sask. R. 52 (Sask. Q.B.) and Co-Operative Avicole de St-Isidore Ltd. v. Co-operators General Insurance Co., 44 C.C.L.I. (2d) 1, [1997] O.J. No. 2550 (Ont. Gen. Div.), the insurance policies specified, as a condition precedent, that no action lies against the insurer until the amount of the insured's obligation to pay has been determined by judgment after trial or by written agreement of the insured, the claimant and the insurer. In J & P Holdings, supra when the sheriff was unable to execute on the applicant's judgment against the estate of a bankrupt contractor, the applicant brought an action against the contractor's insurer. It argued that J & P was out of time under the policy. The Saskatchewan Court of Queen's Bench decided that the applicant was not subject to the policy's limitation period, as provincial legislation governed the situation.
- In <u>Co-Operative Avicole</u>, supra the plaintiff claimed indemnification against its own insurer, for its loss following a court judgment finding it liable for damages for breach of contract. That decision had been allowed in part on appeal. At \P 67, the judge stated:
 - ¶ 67 Similarly, with respect to the one (1) year limitation period in the policy to take action against Cooperators, not only were they advised well before the trial judgment that they would look to Cooperators to indemnify them but action was taken before that judgment was finally dealt with by the Court of Appeal. No cases on point were cited at this hearing but it seems logical to me that the time when it can be said that St. Isidore "became legally obligated to pay" was when the appeal was decided and any further possible appeal period was exhausted. Had there been no appeal, St. Isidore's cause of action against it's [sic] insurer would have arisen only after the trial judgment was rendered and the appeal period had passed. It is significant, in my view, that the condition dealing with this limitation period utilizes the words "finally determined" when stipulating when an action is to lie against the insurer. (Emphasis added)
- 84 Section IV, Condition 6 of the Policy issued by Dominion to Buchanan provides:

6. Legal Action Against Us.

No person or organization has a right under this rider

- a. To join us as a party or otherwise bring us into an "action" asking for compensatory damages from an insured; or
- b. To sue us on this rider unless all of its terms have been fully complied with.

A person or organization may sue us to recover on an agreed settlement or on a final judgment against an insured obtained after an actual trial; but we will not be liable for compensatory damages that are not payable under the terms of this rider or that are in excess of the applicable limit of insurance. An agreed settlement means a settlement and release of liability signed by us, the insured and the claimant or the claimant's legal representative. Every "action" or proceeding against us shall be commenced within one year next after the date of such judgment or agreed settlement and not afterwards. If this Policy is governed by the law of Quebec every "action" or proceeding against us shall be commenced within three years from the time the right of action arises.

(Emphasis added)

- Unlike that in <u>J & P Holdings</u>, supra and <u>Co-Operative Avicole</u>, supra the wording in Section IV, Condition 6 of the Policy does not require an agreed settlement or a final judgment after trial as firm conditions precedent to the right to sue. While its wording is not as rigorous, that Condition does stipulate that no organization has the right to sue the insurer *unless* it has complied with all the terms of the Policy, and that an organization may sue to recover on an agreed settlement or on "final judgment" after trial. In my view, that wording is sufficiently similar for the observations on "legally obligated to pay" in those decisions to be considered here.
- In Qualiglass Holdings Inc. v. Zurich Indemnity Co. of Canada, 2004 ABQB 577 (Alta. Q.B.), after their lawyer advised their accountant of the plaintiffs' intention to seek compensation for alleged accounting errors, the accountant did not contact his errors and omissions insurer. The insurance lapsed. He later made an assignment into bankruptcy. The plaintiffs commenced their action; the insurers denied coverage. After obtaining judgment against the accountant, the plaintiffs brought an action against the insurer to recover the benefit of the insurance coverage related to its claim. In response to the insurer's argument that the claim was reported outside the time limit, the trial judge held:
 - ¶ 58 In any event, Zurich's position is without merit. In the policy upon which the action is founded, Zurich first agreed to indemnify Chinnery in respect of ". . . all sums which the Insured shall be legally obliged to pay as damages because of any act or omission of the Insured . . . ". Zurich also agreed, as an additional obligation under the policy, to defend any suit brought against Chinnery alleging liability for which Zurich agreed to indemnify Chinnery. When Zurich advised Chinnery on April 30, 1997 that coverage would be denied, there had been no determination that Chinnery was legally obliged to pay damages to Qualiglass. Chinnery may at that point have had a cause of action under the policy in respect of Zurich's failure to provide him with a defence of Qualiglass' claim, but he had, at that point, no claim for indemnity. His claim for indemnity did not arise until he was "legally obligated to pay" damages to Qualiglass. That occurred on March 28, 2001 when Qualiglass obtained judgment against Chinnery.
 - \P 59 The cause of action pursued by Qualiglass in this action, Chinnery's cause of action for indemnity under the policy, arose on March 28, 2001. The limitation period in respect of that cause of action had not expired when this action was commenced on November 14, 2001. (Emphasis added)
- In McMurachy v. Red River Valley Mutual Insurance Co. (1994), 115 D.L.R. (4th) 220 (Man. C.A.), leave to appeal dismissed [1994] S.C.C.A. No. 267 (S.C.C.), the facts underlying the timing issue included a settlement that did not include the insurer, and a release. A worker was seriously injured when constructing a home for the insured. After the insurer denied coverage, the worker settled his action against the insured, who assigned her cause of action against the insurer to the worker. The assignment was accompanied by a release. Before trial, the insurer conceded that it had wrongfully denied coverage to the insured. The trial judge dismissed the worker's action on the basis that the release meant that the insured had suffered no loss. In allowing the appeal, Scott, C.J.M. for the court stated at p. 227:

It is my conclusion that the trial judge was in error when he dismissed the plaintiff's action on the overly simplistic basis that the insured "had suffered no loss". The insurer wrongfully repudiated its contractual liability to defend and indemnify its insured McMurachy. In order to protect herself from the exposure of significant personal liability, the insured entered into a settlement with the claimant which she was clearly entitled to do. At that moment, at the latest, the insurer's responsibility was fixed and the arrangement made thereafter for the assignment of the claim and the fixture [sic] protection of the insured, all arising from the breach of contract of the insurer, does not negate the insurer's obligation to indemnify under the terms of the policy. (Emphasis added)

- In all these cases, judgment had already been obtained or a settlement reached. In the context of when limitation periods started to run, several courts have considered that an insurer became "legally obligated to pay" when liability had been determined by legal process. While, on a factual basis, <u>McMurachy</u> supra, is less relevant to this appeal than the other decisions reviewed, it does not suggest that the obligation to pay could arise any earlier than the settlement necessitated by the wrongful denial of coverage. Here, neither judgment nor settlement has been achieved. I also observe that none of these cases had to consider the effect of an order of absolute discharge on the duty to indemnify.
- While no appellate decision considering the meaning of "legally obligated to pay" was brought to our attention, the court asked the parties for submissions in regard to *Somersall v. Friedman*, [2002] S.C.J. No. 60, 2002 SCC 59 (S.C.C.) in which the Supreme Court of Canada examined the meaning of the phrase "legally entitled to recover" in an insurance context. The Somersalls were injured in a car accident by Friedman, an underinsured driver. They brought an action against him, and later entered into a limits agreement with him. Among other things, it provided that Friedman would admit liability at trial, and that the Somersalls would not claim against him or his insurer in excess of Friedman's policy limit of \$200,000. The Somersalls then sought to recover the remainder of their damages from their own insurer, pursuant to their underinsured driver coverage known as the SEF 44 endorsement. It obliges the insurer to:
 - ... indemnify each eligible claimant for the amount that such eligible claimant is legally entitled to recover from an inadequately insured motorist as compensatory damages in respect of bodily injury or death sustained by an insured person by accident arising out of the use or operation of an automobile. (Emphasis added)
- The insurer argued that the limits agreement bound the Somersalls, and applied for a determination before trial of its liability on a question of law. The motions judge ruled that the Somersalls were no longer "legally entitled to recover" damages beyond those already recovered pursuant to that agreement. That ruling was overturned by the Ontario Court of Appeal.
- In considering the scope and meaning of the phrase "legally entitled to recover," the Supreme Court of Canada examined the relevant time of the inquiry. Iacobucci, J. for the majority, stated:
 - ¶ 29 Thus, it must be decided at which point in the past the inquiry must be conducted on the best reading of the contract. The language of clause 2, in my view, clearly makes the time at which the insurer becomes subject to making the indemnity payment contemporaneous with the time at which the insured must be legally entitled to recover. Whenever the insurer, under the contract, "shall indemnify", i.e., whenever the insurer's obligation comes into being, whatever legal entitlement there "is" at that time is the amount that the insurer must pay by way of indemnification.
 - ¶ 30 The question, therefore, is when the obligation to indemnify comes into being. In my view, the answer must be that the insurer becomes obliged to make the payment the moment the claim of the insured against the tort-feasor comes into being, that is, at the time of the accident. At that moment, all of the conditions set out in the SEF 44 will be satisfied; death or bodily injury has occurred, negligently caused by an inadequately insured motorist. In other words, all of the conditions necessary to make out a claim in tort against the inadequately insured driver come into being at the moment of the accident. The SEF 44 means to compensate the insured for the existence of such a claim against an inadequately insured driver. The obligation of the insurer, therefore, comes into being at the same time as the obligation of the tortfeasor to pay damages. (Underlining in original; italics added)
- The factual underpinnings of <u>Somersall</u>, supra prevent it from being determinative of the meaning of the phrase in the duty to indemnify which is under consideration. The phrase "legally entitled to recover" in the underinsured driver coverage endorsement considered in <u>Somersall</u>, supra is similar to the phrase "legally obligated to pay"

in the Policy, but the two are not identical. More significantly, the contexts are different. In <u>Somersall</u>, supra the court examined the meaning of a contract between an insurer and its insured, who had insured against their own injury. Here, the claimant, Superline, was not a party to the Policy between Buchanan and his insurer, Dominion. Furthermore, in <u>Somersall</u>, supra the question to be answered, namely when the liability of the person who caused the loss arises, is different from the question here, namely when the duty to indemnify arises. Finally, bankruptcy and absolute orders for discharge were not considerations in that decision.

- In my opinion, based upon the interaction of s. 28 of the *Insurance Act*, s. 178(2) of the *BIA*, and the wording of the Policy, the fact that any judgment Superline may obtain against Buchanan must follow his Discharge Order does not prevent Superline from continuing its action against him, in an effort to access the insurance under the Policy. Allow me to elaborate.
- Earlier in this decision, I determined that by following <u>Miller</u>, <u>Re</u>, supra and that line of cases, the bankruptcy judge did not err. In the result, s. 178(2) of the <u>BIA</u> released Buchanan from claims provable in bankruptcy, such as that asserted by Superline. Put another way, the Discharge Order prevents Superline from enforcing any judgment against Buchanan and his property. This, of course, reflects the objectives of our bankruptcy legislation as described in <u>Husky Oil Operations Ltd.</u>, supra quoted in ¶ 32 above. However, s. 178(2) does not extinguish Buchanan's underlying legal obligation, if any, to Superline. At all material times, Buchanan had insurance coverage, which would be paid to a successful claimant and not be available to his creditors, against the very types of claims Superline is advancing against him. The Leave Order granted Superline leave to continue its action for the very purpose of determining Buchanan's liability. Superline's action may continue in order to determine what, if anything, Buchanan was obligated to pay prior to the issuance of his Discharge Order.
- As previously discussed, had Superline obtained judgment against Buchanan before his Discharge Order issued, it could have proceeded directly against Buchanan's insurer, Dominion, pursuant to s. 28(1) of the *Insurance Act*. Here, the Discharge Order preceded any judgment against Buchanan. An examination of that provision shows that the determinations made earlier in respect of s. 178(2) satisfy several of its conditions. It is reproduced again for convenience:

Action against insurer

- 28 (1) Where a person incurs a liability for injury or damage to the person or property of another, and is insured against such liability, and fails to satisfy a judgment awarding damages against him in respect of his liability, and an execution against him in respect thereof is returned unsatisfied, the person entitled to the damages may recover by action against the insurer the amount of the judgment up to the face value of the policy, but subject to the same equities as the insurer would have if the judgment had been satisfied.
- Assuming that the continuation of its action against Buchanan allows Superline to satisfy the conditions in s. 28(1) for a direct action, the insurer could not rely on its own insured's bankruptcy to escape payment. According to s. 28(1), the claim is subject to the same equities the insurer would have "as if the judgment had been satisfied." If judgment had been obtained and satisfied, the waiver clause in the Policy would not assist to avoid liability. As discussed earlier, the waiver clause requires an insurer to defend its insured and to fulfill its duty to indemnify, despite the insured's bankruptcy.
- Accordingly, whether Buchanan's liability was determined before, or will be determined after, his discharge from bankruptcy does not affect his insurer's obligation to indemnify. As in the analysis in <u>Somersall</u>, supra the question is when that duty arises. Given the wording in the duty to indemnify in the Policy, namely: "We will pay those sums that the insured becomes legally obligated to pay as compensatory damages . . ." and s. 28 reviewed above, the answer is at that point in time where "a person incurs a liability for injury or damage;" i.e. before discharge.

2007 CarswellNS 251, 2007 NSCA 68, [2007] I.L.R. I-4601, 32 C.B.R. (5th) 1, 50 C.C.L.I. (4th) 17, 814 A.P.R. 286, 255 N.S.R. (2d) 286, 284 D.L.R. (4th) 113

In conclusion, in my view, the fact that Superline has not entered judgment against Buchanan or reached a settlement with him and his insurer does not prevent it from proceeding against Buchanan. While his Discharge Order is a complete bar to enforcement of any judgment Superline may obtain against him, it does not preclude Superline from taking out judgment against him in order to continue against his insurer.

(6) If Superline is entitled to proceed with its action, does this constitute prejudice to Rexel?

- As indicated in the background facts, after Superline commenced its action against Buchanan, Buchanan added Rexel and Roby Metals Ltée. as third parties. Roby Metals Ltée. subsequently declared bankruptcy; it is no longer involved in these proceedings.
- Rexel points out that by third partying it, Buchanan had a contingent claim against it. It argues that as this constituted "property" as defined in s. 2 of the *BIA*, the Trustee could have settled that claim with Rexel or could have proceeded with the third party claim in litigation (s. 30 of the *BIA*). Since Superline did not proceed with its claim, neither Rexel nor the Trustee took any steps to deal with Buchanan's third party claim against Rexel. This, asserts Rexel, resulted in such prejudice to its position that Buchanan's bankruptcy and Discharge Order should prevent any future claim against it.
- With respect, I cannot agree with Rexel's position. Buchanan's liability, if any, has not yet been determined. If found to be none, the third party claim will fail. If Buchanan is liable, then the extent of Rexel's liability, if any, will also be determined. At this point, where no findings of fact, much less any determination of liability, have been made, it is impossible to assess whether, as Rexel urges, there was a "real likelihood" that the third party claim could have been compromised for its nuisance value only.
- It was not necessary to decide, and I make no comment whatsoever, as to whether Rexel's liability as third party, if any, survives the Discharge Order, nor as to any rights Dominion may have against Rexel.

Buchanan's Appeal Against Dismissal of its Applications

- 103 As set out earlier, Buchanan's appeal raises two issues:
 - (1) Whether leave should be granted with respect to his applications to amend his defence to provide that he had been released from further liability as a consequence of the company Discharge Order, and to strike out Superline's statements of claims and to provide for summary judgment, and
 - (2) If so, whether Buchanan is entitled to summary judgment against Superline, giving effect to that defence.
- Having decided that the Discharge Order releases Buchanan and his property from any liability to Superline, I need not deal with these issues.

Disposition

- I would grant the appellants leave to appeal the decision and order of the bankruptcy judge which provided that the Discharge Order shall not operate to limit, restrict or relieve Dominion of any liability or obligation it may have to pay, on behalf of Buchanan, any third party where the liability arises pursuant to the Policy, but would dismiss the appeal.
- As is apparent from my review of the jurisprudence, the issues raised on this appeal were novel. In the cir-

2007 CarswellNS 251, 2007 NSCA 68, [2007] I.L.R. I-4601, 32 C.B.R. (5th) 1, 50 C.C.L.I. (4th) 17, 814 A.P.R. 286, 255 N.S.R. (2d) 286, 284 D.L.R. (4th) 113

cumstances, there will be no order of costs.

Appeal dismissed.

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TAB 9

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2007 CarswellNfld 383, 2007 NLCA 77, [2008] I.L.R. I-4665, 56 C.C.L.I. (4th) 161, 38 C.B.R. (5th) 224, 830 A.P.R. 199, 272 Nfld. & P.E.I.R. 199

Genge v. Parrill

Steward Genge and Rick Genge (Appellants) and Lionel Barrett Parrill and Wilson Parrill (Respondents)

Newfoundland and Labrador Court of Appeal

M. Rowe, K.J. Mercer, L.D. Barry JJ.A.

Heard: December 5, 2007 Judgment: December 14, 2007 Docket: 06/102

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Counsel: John R. Sinnott, Q.C. for Appellants

Colin Feltham for Respondents

Subject: Civil Practice and Procedure; Insolvency; Torts

Bankruptcy and insolvency --- Effect of bankruptcy on other proceedings — Proceedings against bankrupt — After discharge of bankrupt

P was rendered paraplegic after he was struck while driving automobile by snowmobile operated by S and owned by R — At time of collision, there was no insurance on snowmobile — At trial as to liability only, S and R were held 75 percent responsible for collision — Decision was appealed unsuccessfully to this court and leave to Supreme Court of Canada was denied — Following receipt of P's claim in respect of quantum of damages, S and R made assignment in bankruptcy — Upon S and R's discharge from bankruptcy, P sought to continue his action to obtain judgment as to quantum of damages — P sought to continue action not to enforce judgment against S and R, but rather to recover what he could from judgment recovery pursuant to Judgment Recovery (Nfld.) Ltd. Act ("JRA") — P's application to trial division to have judgment recovery joined in action as to P's damages was dismissed — S and R applied under R. 17A of Rules of the Supreme Court, 1986 to dismiss P's action on basis that they were discharged bankrupts and therefore, released from P's claims — S and R's submissions focused on whether P could proceed against judgment recovery by operation of s. 145 Bankruptcy and Insolvency Act ("BIA") — Judge dismissed S and R's application for summary judgment on basis that scheme established under JRA was covered by phrase "liability insurance policy" — S and R appealed — Appeal dismissed — S and R failed to show how applications judge erred — Discharge did not prevent P from continuing action — Although BIA releases bankrupt from claims provable in bankruptcy, it does not extinguish debts that form basis for such claims — S and R were released from having to satisfy debt, but it did not extinguish underlying legal obligation that survived for purpose of insurance policy.

Cases considered by M. Rowe J.A.:

Buchanan, Re (2007), (sub nom. Buchanan v. Superline Fuels Inc.) [2007] I.L.R. I-4601, 2007 CarswellNS 251, 2007 NSCA 68, 32 C.B.R. (5th) 1, 50 C.C.L.I. (4th) 17, (sub nom. Buchanan v. Superline Fuels Inc.) 255 N.S.R. (2d) 286, (sub nom. Superline Fuels Inc. v. Buchanan) 284 D.L.R. (4th) 113, (sub nom. Buchanan v. Superline Fuels Inc.) 814 A.P.R. 286 (N.S. C.A.) — followed

Buchanan, Re (2007), 2007 CarswellNS 574, 2007 CarswellNS 575 (S.C.C.) — referred to

Duvall, Re (1992), 63 B.C.L.R. (2d) 97, 11 C.B.R. (3d) 264, 1992 CarswellBC 485 (B.C. S.C.) — referred to

Eurasia Auto Ltd. v. M & M Welding & Supply (1985) Inc. (1991), 1991 CarswellAlta 306, 5 C.B.R. (3d) 227, 1 C.C.L.I. (2d) 203, 119 A.R. 348 (Alta. Master) — referred to

Major, Re (1984), 56 B.C.L.R. 342, 54 C.B.R. (N.S.) 28, 1984 CarswellBC 588, [1984] 6 W.W.R. 435 (B.C. S.C.) — referred to

Yu v. Befus (2003), 2003 ABQB 451, 2003 CarswellAlta 1374, 38 Alta. L.R. (4th) 93, 344 A.R. 197, [2005] 3 W.W.R. 543 (Alta. Q.B.) — referred to

Statutes considered:

Automobile Insurance Act, R.S.N. 1970, c. 17

s. 24A [en. 1971, No. 74, s. 5] — referred to

Automobile Insurance Act, R.S.N. 1990, c. A-22

Generally - referred to

s. 26 - referred to

Automobile Insurance (Amendment) Act, S.N.L. 1994, c. 4

s. 5 — considered

Bankruptcy and Insolvency Act, R.S.C. 1985, c. B-3

Generally - referred to

s. 69 — referred to

ss. 69-69.31 — referred to

ss. 69-69.4 — referred to

s. 69.3 [en. 1992, c. 27, s. 36(1)] — referred to

Interpretation Act, R.S.C. 1985, c. I-21

Judgment Recovery (Nfld.) Ltd. Act, R.S.N. 1990, c. J-3

Generally — referred to

s.
$$26(2)$$
 — referred to

Judicature Act, R.S.N. 1990, c. J-4

Rules considered:

Rules of the Supreme Court, 1986, S.N. 1986, c. 42, Sched. D

APPEAL by driver and owner of snowmobile from decision of applications judge dismissing their application for summary judgment.

M. Rowe J.A.:

Introduction

1 This decision deals with whether the province's (former) scheme for compensating victims of uninsured motorists under the *Judgment Recovery (Nfld.) Ltd. Act*, R.S.N.L. 1990, c. 9-3 comes within the meaning of "liability insurance policy" in s. 145 of the *Bankruptcy and Insolvency Act*, R.S.C., c. B-3.

Facts

- In March 1990, Lionel Parrill (one of the Respondents, the other being his father Wilson Parrill) was driving an automobile that was struck by a snowmobile operated by Rick Genge (one of the Appellants) and owned by Steward Genge (the other Appellant). As a result of the collision, Lionel Parrill was rendered a paraplegic.
- At the time of the collision, there was no insurance on the snowmobile operated by Rick Genge.
- At a trial as to liability only, the Genges were held 75% responsible for the collision and, thus, Lionel Parrill's resulting injuries. That decision was appealed unsuccessfully to this Court. Leave to appeal to the Supreme Court of Canada was denied.
- Following receipt of Mr. Parrill's claim in respect of the quantum of damages, the Genges made an assignment in bankruptcy in December 2001. In September 2002, the Genges were discharged from bankruptcy.
- Lionel Parrill is seeking to continue his action against the Genges to obtain a judgment as to the quantum of damages. Mr. Parrill is doing so not so as to enforce the judgment against the Genges, but rather to recover what he can from Judgment Recovery pursuant to the *Judgment Recovery (Nfld.) Ltd. Act*, rep. by *Automobile Insurance (Amendment) Act*, S.N.L. 1994, c. 4, s.5.[FN1] (The maximum that Mr. Parrill could obtain from Judgment Recovery is \$200,000.)
- 7 Mr. Parrill applied in the Trial Division to have Judgment Recovery joined in the action as to Mr. Parrill's damages; that application was denied.
- In April 2006, the Genges applied under Rule 17A of the *Rules of the Supreme Court, 1986* to dismiss Mr. Parrill's action on the basis that the Genges are discharged bankrupts and, therefore, released from Mr. Parrill's claims. (Unless Mr. Parrill can obtain final judgment against the Genges, counsel state that Judgment Recovery will resist making payment to him.)
- 9 Rule 17A reads, in part:
 - 17A.01(1) A ... defendant may ... apply to the Court ... seeking ... dismissal of ... the claim in the statement of claim
 - 17A.03(1) Where the Court is satisfied that there is no genuine issue for trial with respect to a claim or defence, the Court shall grant summary judgment accordingly.
- On the Genges' application for summary judgment, submissions focused on whether Mr. Parrill could pro-

ceed against Judgment Recovery by operation of s. 145 of the Bankruptcy and Insolvency Act. That provision reads:

145. Proceeds of liability insurance policy on motor vehicles — Nothing in this Act affects the right afforded by provincial statute of any person who has a claim against the bankrupt for damages on account of injury to or death of any person, or injury to property, occasioned by a motor vehicle, or on account of injury to property being carried in or on a motor vehicle, to have the **proceeds of any liability insurance policy** applied in or toward the satisfaction of the claim.

[Emphasis added.]

- In an unreported decision, annexed hereto as appendix A, Green C.J.T.D. dismissed the Genges' application. He determined that upon proper application of the principles of statutory interpretation and consideration of the analysis in Yu v. Befus, 2003 ABQB 451, 344 A.R. 197 (Alta. Q.B.) the scheme established under the Judgment Recovery (Nfld.) Ltd. Act was covered by the phrase "liability insurance policy".
- The Genges appealed that decision to this Court. However, the Appellants have failed to show how the Applications Judge erred. To the contrary, I would affirm his reasons for decision.
- I would add only that the Nova Scotia Court of Appeal's decision in *Buchanan, Re,* 2007 NSCA 68, 255 N.S.R. (2d) 286 (N.S. C.A.), leave to appeal to S.C.C. refused, (S.C.C.) is further authority for the Applications Judge's interpretation of s. 145 of the *Bankruptcy and Insolvency Act*. There the defendant Buchanan (who had installed a leaky oil tank) had made an assignment in bankruptcy and been discharged after the plaintiff had brought action against Buchanan and his third party liability insurer. The Nova Scotia Court of Appeal held the discharge did not prevent the plaintiff from continuing the action. Oland J.A., for the Court, stated at para. 58:
 - ... although s. 178(2) [of the **Bankruptcy and Insolvency Act**] releases the bankrupt from claims provable in bankruptcy, it does not extinguish the debts that form the basis for such claims. In the appeal before us, this means that s. 178(2) releases Buchanan from having to satisfy the debt, but it does not extinguish the underlying legal obligation. ...[T]hat underlying obligation survives for the purpose of the insurance policy ..., whether the extent of the obligation is crystallized by settlement or judicial determination before or after the order for discharge issues.

I agree with this reasoning.

14 The appeal is dismissed. The Respondents will have their costs in this Court on a party and party basis.

In this application by the defendants for judgment on summary trial under Rule 17A, the defendants argue that the plaintiffs' right to claim damages for personal injury resulting from a collision between the plaintiffs' car and the defendants' uninsured snowmobile has been discharged by the defendants' bankruptcy and subsequent absolute discharge. It follows, counsel says, that the Court has no jurisdiction to set the assessment of damages down for hearing or to otherwise proceed to deal with the plaintiffs' claim. The plaintiffs reply that [sic] the argument that their right to pursue judgment against the defendants to enable them to claim against the province's unsatisfied judgment fund is preserved by Section 145 of the *Bankruptcy and Insolvency Act* [R.S.C. 1985, c. B-3]. Neither party took the position that it was inappropriate to decide the matters under Rule 17A, so I will therefore do so.

The plaintiffs obtained an apportioned judgment against the defendants on issues of liability in 1994. Subsequently, in an effort to settle quantum, the plaintiffs submitted a quantification of the claimed damages. The defendants concluded that it would be impossible to pay an amount anywhere near the amount claimed and made an assignment in bankruptcy. The plaintiffs' claim was treated as a provable claim in bankruptcy, and the defendants

dants, as I noted, ultimately received their discharge.

Prior to receipt of the discharge, the plaintiffs made an application and received an order purportedly under Section 69 of the *Bankruptcy and Insolvency Act*, which relates to stays of proceedings on filing of a notice of intention to make a proposal. The application and order was for leave to continue the proceeding against the defendants on the ground that no creditors would be unduly prejudiced by the continuation of the action, that the continuation would not interfere with the administration of the bankrupts' estate, and that it would not give the plaintiffs an unfair advantage.

Counsel for the defendants has taken the position that the order, to be effective, would have had to have been made under Section 69.4 in relation to a 69.3 stay. Since it was not, he says, the statutory stay has never been lifted.

Having reviewed the transcript of the hearing when the application was made and taking into consideration the statutory structure of Sections 69 through to 69.4, it is obvious to me, and I believe it would also be obvious to the applications judge at the time, that the plaintiffs were intending to apply for the lifting of the statutory stay that would otherwise have applied under Section 69.3 upon the defendants' bankruptcies. Section 69, which I said relates to notices of intention to make a proposal, manifestly had no connection with the facts of this case. I am also satisfied that in making the order, the judge intended that the order be made under Section 69.4. That is the section that applies to all of the statutory stays that arise in various circumstances under Section 69 through to Section 69.31. Section 69.4 is the only section under which a lifting of the stay could be made. The language used by the plaintiffs in support of the application at the hearing was clearly intended to address the conditions that have to be met for the lifting of the stay under Section 69.4. Accordingly, if it were necessary for this decision, I would have concluded that the plaintiffs would be entitled to an order rectifying the order they obtained to clearly indicate that it was being made under Section 69.4; or, alternatively, I would have been prepared to grant an order for leave to continue the proceeding nunc pro tunc.

The real issue before the Court, however, is whether Section 145 of the *Bankruptcy and Insolvency Act* allows the plaintiffs' action to proceed notwithstanding the defendants' discharge. Clearly, the combined effect of Sections 121(1), 168.1(1)(f), 168.1(4), and Section 178(2) is to discharge a bankrupt from all claims provable in bankruptcy with only certain limited exceptions in Section 178(1), which do not apply here. Now, Section 145 reads:

Nothing in this **Act** affects the right afforded by provincial statute of any person who has a claim against the bankrupt for damages on account of injury to or death of any person, or injury to property, occasioned by a motor vehicle, or on account of injury to property being carried in or on a motor vehicle, to have the proceeds of any liability insurance policy applied in or toward the satisfaction of the claim.

The plaintiffs say that they want to be able to pursue the claim against the defendants for the sole purpose of obtaining a judgment which would then entitle them to access the provisions of the *Judgment Recovery (Nfld.) Ltd. Act* [R.S.N.L. 1990, c. J-3] to obtain payment up to the statutory maximum on the basis that the defendants were uninsured at the time of the accident. They say that the Judgment Recovery scheme is, in effect, a form of uninsured driver liability insurance. Because the money recoverable would not form part of the defendants' bankrupt estates but would be paid directly to the plaintiffs, there is no prejudice to any creditors of the estates, and the purpose of the bankruptcy legislation would not be subverted.

Relying on <u>Yu v. Befus</u> [2003 ABQB 451, 344 A.R. 197 (Alta. Q.B.)], a decision of the Alberta Queen's Bench, they argue that the *Bankruptcy and Insolvency Act* should be given a purposive liberal interpretation in accordance with Section 12 of the *Interpretation Act* [R.S.C. 1985, c. I-21] so that the statutory scheme under the *Judgment Recovery (Nfld.) Ltd. Act* should be included within the phrase "liability insurance policy".

The defendants say, in contrast, that on a plain reading of the section, a statutory scheme that does not involve a policy or a contract of indemnity cannot be said on any realistic reading to be a liability insurance policy. Section 145 only exempts one narrow circumstance from the operation of the *Act*. It exempts only liability insurance proceeds regarding motor vehicle accidents, not liability insurance for professional malpractice or other types of liability insurance dealing with other circumstances. There is no reason, therefore, to suppose that Parliament intended to include statutory uninsured motorist schemes without expressly adverting to them.

As I indicated at the outset, I acknowledge that this is a difficult issue. On the one hand, there does not seem to be any good reason in principle why the plaintiffs should be deprived of the opportunity to avail of the statutory scheme if its operation would not adversely impact on the defendants, any more than a private insurance scheme would and if the policy of the *Bankruptcy and Insolvency Act* would not be subverted. On the other hand, it does seem a bit of a stretch to massage the language, read literally, to include the *Judgment Recovery* system. As I indicated, this is one of those cases where it would probably be desirable for the matter to be resolved by the Court of Appeal; but from my point of view, I believe a broad, liberal, purposive interpretation should be applied. The Judgment Recovery scheme is designed to take the place of insurance where none otherwise exists. It is intended to fill a gap in the private insurance regime to ensure that all persons injured on the highway by the fault of another have access to some compensation. It furthers the policy of requiring compulsory motor vehicle third party liability insurance for the protection of the public. In other words, it is intended to be insurance by another name. Indeed, compensation payable through the Judgment Recovery system is funded by insurance companies.

Allowing a plaintiff to access uninsured motorist coverage just as in the case of private insurance proceeds does not offend the principle that all creditors of the bankrupt should be treated equally, because in neither case will the proceeds form part of the bankrupt's estate. Furthermore, allowing a claim in these circumstances would be consistent with other cases such as Major, Re [(1984), 56 B.C.L.R. 342 (B.C. S.C.)], and Eurasia Auto Ltd. v. M & M Welding & Supply (1985) Inc. [(1991), 5 C.B.R. (3d) 227 (Alta. Master)], which deal with lifting of stays where a plaintiff is entitled to payment of proceeds of insurance on the basis that the proceeds are for the benefit of the person suffering the loss or damage as a result of the culpable acts or omissions of the insured. Such entitlement, these cases reasoned, could not be affected by the bankruptcy of the insured who had no proprietary interest in the insurance proceeds. The key in these cases [to] lifting a stay is whether the plaintiff had a direct cause of action against the insurer so that there was no possibility of the proceeds forming part of the bankrupt's estate to be used for other creditors. The same rationale applies to the claim to the proceeds of a liability insurance policy, and, for the reasons I will give in a moment, the statutory scheme under the Judgment Recovery (Nfld.) Ltd. Act. In each case the claimant has a direct claim to the proceeds, and they do not pass through the bankrupt's estate. Allowing the plaintiffs access to such proceeds is therefore completely consistent with the policy of the Bankruptcy and Insolvency Act. It is also consistent with the principles developed in such cases as Duvall, Re [(1992), 63 B.C.L.R. (2d) 97 (B.C. S.C.)], which was cited in argument, that allow a claimant to proceed against an insurer outside of Section 145 of the Bankruptcy and Insolvency Act in certain circumstances.

Now, if that were all to this case, the story would end there. I would be prepared to apply Yu v. Befus and allow the plaintiffs' claim to proceed; but there is a further dimension, however, which I must consider. Counsel for the defendants points out that there are important, significant differences between the private insurance scheme in Newfoundland and Labrador and the Judgment Recovery scheme. In the former, Section 24A (now Section 26) of the Automobile Insurance Act [R.S.N.L. 1990, c. A-22], provides that the insurer who pays out on behalf of its insured effectively causes a release of the plaintiffs' claim to the extent of the payment and is prevented from seeking to recover the amount of the payment from the insured. Under the Judgment Recovery scheme, however, Judgment Recovery is, upon paying the plaintiffs' judgment, deemed by Section 26(11) of the Judgment Recovery (Nfld.) Ltd. Act, to be the judgment creditor in the place of the plaintiff, and may seek to recover the amount from the uninsured driver. In addition, the company has the ability to arrange for the suspension of

the defendants' driver's licence if payment is not forthcoming. Counsel for the defendant argues: first, that this difference demonstrates that the Judgment Recovery scheme is not really insurance and therefore cannot fall within the words "liability insurance" in Section 145; and, secondly, he argues that this difference means that the defendants will be still exposed to potential liability in respect of a claim that should have been wiped out by his discharge, with the result that the policy of the *Bankruptcy and Insolvency Act* to permit rehabilitation of a bankrupt unfettered by past debts would be subverted. (I might just say parenthetically that there were other differences between the two schemes which were asserted by counsel for the defendants, as well, the main one being that Section 26 of the *Automobile Insurance Act* gives the claimant the right to sue the defendants' insurer directly, and he says that Section 26 of the *Judgment Recovery (Nfld.) Ltd. Act* does not do the same. I do not agree with this distinction. While Section 26(1) of the *Judgment Recovery (Nfld.) Ltd. Act* allows a claimant to apply to Judgment Recovery for payment, Subsection 26(2) requires the company to pay out within seven days after application. If Judgment Recovery failed to abide by its statutory obligations, I have no doubt the claimant could sue Judgment Recovery directly to enforce his claims. It is for this reason that I have referred above to the right of a claimant to sue Judgment Recovery directly.)

Now, returning to the two arguments made by counsel for the defendants on the basis of the difference between the two schemes relating to the right of Judgment Recovery to sue the uninsured driver but the lack of such an equivalent right under the private insurance scheme, I will deal with those two arguments. As to the first argument, I reject that argument. I do not consider it a fundamental aspect of an insurance scheme that the insurer, having paid an indemnity, must be precluded from suing his insured for recovery. Certainly, that is the current regime in Newfoundland and Labrador and perhaps in other provinces, but there is nothing to preclude the Newfoundland legislature from amending its *Automobile Insurance Act* tomorrow to allow such recovery. If it did, the regime would still fall under Section 145. Accordingly, the fact that this difference exists, does not make the Judgment Recovery scheme for that reason not an insurance scheme.

For the second argument, which has given me more difficulty, after careful consideration I have decided to reject it also. Judgment Recovery may only proceed to recover its payout from the defendants because it is statutorily subrogated to the plaintiffs' position. While it is true that the quantum of the plaintiffs' entitlement is not yet determined in this case and can only be embodied in a judgment after a damages hearing, the liability to pay that amount, whatever it may ultimately be, was established long before the bankruptcy. The damage judgment is fully derivative from that liability judgment. The ability of the plaintiffs to recover from the defendants, and hence the subrogated right of the company to recover from the defendants, may well be affected by the defendants' ultimate discharge. I reject the argument of the defendants which is based on the presupposition that Judgment Recovery will necessarily have a right to recover its payout from the defendants if the plaintiffs are paid out first. Section 26(1) of the Judgment Recovery (Nfld.) Ltd. Act refers to a final judgment, not necessarily an enforceable judgment. The enforceability of a plaintiff's judgment may be affected by all sorts of equities existing between the plaintiff and the defendant. There is nothing in the Judgment Recovery (Nfld.) Ltd. Act that says that in such circumstances the plaintiff would not be entitled to have his claim paid by Judgment Recovery, even though there may be some road blocks in the way of the plaintiff enforcing it directly against the defendant. The status of the judgment as between the plaintiffs and the defendants is therefore not the determining factor regarding the ability of the plaintiffs to claim against the company, so long as the judgment can be said to be a final judgment. The potential of the company proceeding against the defendants is therefore not a consideration at this point. That is a matter that should be dealt with if and when the company were to seek recovery from the defendants. As noted, such a claim would no doubt be resisted on the basis that the liability as against the defendants was wiped out by the defendants' discharge and that the company could have no greater right to recover than the plaintiff.

In any event, while it may not be strictly necessary, I believe it would be appropriate to order, pursuant to Section 97 of the *Judicature Act* and the inherent power of the Court to control its own process to prevent an abuse of process, that the plaintiffs may not proceed to execute on any judgment as to quantum that may be obtained as against the defendants but will be limited to making a claim under the *Judgment Recovery (Nfld.) Ltd. Act.*

While it would always be possible for Judgment Recovery (Nfld.) Ltd. to apply to lift such a stay if there were grounds to do so, until such an application were to be made and granted, the company would be statutorily subrogated to a judgment that would be subject to a stay of enforcement. That would be consistent with the intent of allowing the plaintiff to access the statutory compensation while at the same time not exposing the defendants to a liability in violation of the underlying policy of the *Bankruptcy and Insolvency Act*. While it is true that Judgment Recovery may, in these circumstances, be deprived of a right to statutory recovery, that comes about by virtue of the *Bankruptcy and Insolvency Act*. There may be many circumstances where Judgment Recovery is not able to recoup its payouts. If this issue had arisen before the defendants' discharge, the plaintiffs would have had a strong case to lift any statutory stay and proceed against the defendants with a view to accessing the Judgment Recovery fund on the basis of cases like *Re Major*, *Eurasia Auto Limited*, and *Re Duvall*. In such circumstances there would be no question that Judgment Recovery would nevertheless not be able to recoup its losses. Likewise, if the plaintiff had obtained judgment, made a claim to Judgment Recovery, and received payment before the defendants' assignment into bankruptcy, and the defendants thereafter made an assignment, Judgment Recovery's right to recovery would also have been frustrated. It should not be placed in a better position simply because the issue had arisen at a different time.

In the circumstances, therefore, I will dismiss the defendants' application under Rule 17A and make an order, to be in effect until otherwise ordered, that in proceeding against the defendants, the plaintiffs may not enforce any judgment against the defendants personally but may only make a claim with respect to payment of the judgment from Judgment Recovery.

As to costs, this is one of those rare cases where the Court should exercise its discretion under [Rule 17A.05(2)] and order that each party bear its own costs. The unusual nature of the issues in this case and the uncertainty of the law and the interpretation to be given to the relevant legislation justified the bringing of this application. In the words of the rule, it was "nevertheless reasonable" for the defendants to have made the application even though they were unsuccessful.

Appeal dismissed.

Appendix A

- 5.(1) The Judgment Recovery (Nfld.) Ltd. Act is repealed.
- (2) Notwithstanding subsection (1), where an action is commenced under the Judgment Recovery (Nfld.) Act before the commencement of this Act, or where an accident involving an automobile occurs before the commencement of this Act, that action shall be governed by the Judgment Recovery (Nfld.) Ltd. Act and that Act shall be considered to be in force for the purpose of those actions until all those actions have been settled or dealt with in accordance with the Judgment Recovery (Nfld.) Ltd. Act.

FN1 S. 5 of the Automobile Insurance Amendment Act reads:

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TAB 10

>3

2005 CarswellOnt 6818, 15 C.B.R. (5th) 307, 11 B.L.R. (4th) 185, 204 O.A.C. 205, 261 D.L.R. (4th) 368, 78 O.R. (3d) 241

Stelco Inc., Re

IN THE MATTER OF THE COMPANIES' CREDITORS ARRANGEMENT ACT, R.S.C., c. C-36, AS AMENDED

AND IN THE MATTER OF A PROPOSED PLAN OF COMPROMISE OR ARRANGEMENT WITH RESPECT TO STELCO INC., AND OTHER APPLICANTS LISTED IN SCHEDULE "A"

APPLICATION UNDER THE COMPANIES' CREDITORS ARRANGEMENT ACT, R.S.C. 1985, c. C-36 AS AMENDED

Ontario Court of Appeal

Goudge, Sharpe, Blair JJ.A.

Heard: November 14, 2005 Judgment: November 17, 2005 Docket: CA C44436, M33171

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Proceedings: additional reasons at *Stelco Inc., Re* ((2005)), 2005 CarswellOnt 6510, 15 C.B.R. (5th) 305 ((Ont. C.A.)); affirmed *Stelco Inc., Re* ((2005)), 2005 CarswellOnt 6483, 15 C.B.R. (5th) 297 ((Ont. S.C.J. [Commercial List]))

Counsel: Paul Macdonald, Andrew Kent, Brett Harrison for Informal Independent Converts' Committee

Michael E. Barrack, Geoff R. Hall for Stelco Inc.

Robert Staley, Alan Gardner for Senior Debenture Holders

Fred Myers for Her Majesty the Queen in Right of Ontario, Superintendent of Financial Services

Ken Rosenberg for United Steelworkers of America

A Kauffman for Tricap Management Ltd.

Kyla Mahar for Monitor

Murray Gold for Salaried Retirees

Heath Whitley for CIBC

Steven Bosnick for U.S.W.A. Loc. 5328, 8782

Subject: Insolvency; Civil Practice and Procedure

Bankruptcy and insolvency --- Proposal — Practice and procedure

Leave to appeal order made in Companies' Creditors Arrangement Act proceeding — S Inc. presented Proposed Plan of Compromise or Arrangement (Plan) to its unsecured creditors for approval — Plan included subordinated debenture holders, senior debt holders, and trade creditors in same group for purposes of voting on Plan — Prior to vote on Plan, subordinated debenture holders brought motion seeking order classifying themselves as separate class for voting purposes on basis that they had different interests from rest of group — Supervising judge dismissed motion — Subordinated debenture holders sought leave to appeal dismissal of motion — Leave to appeal granted — Leave is only sparingly granted with regard to orders made in Companies' Creditors Arrangement Act (CCAA) proceedings because of their "real time" dynamic and because of generally discretionary character underlying many of orders made by supervising judges in such proceedings — Here, leave to appeal was granted because proposed appeal raised issue of significance to practice, namely nature of common interest test to be applied by courts for purposes of classification of creditors in CCAA proceedings — Where there is urgency that leave application be expedited in public interest, court will do so in this area of law as it does in other area; however, where what is involved is essentially attempt to review discretionary order made on facts of case, in tightly supervised process with which judge is intimately familiar, collapsed process that was made available in this particular situation will not generally be afforded — Issues raised on this appeal, and timing factor involved, warranted expedited procedure that was ordered.

Bankruptcy and insolvency --- Proposal — Companies' Creditors Arrangement Act — Miscellaneous issues

S Inc. presented Proposed Plan of Compromise or Arrangement (Plan) to its unsecured creditors for approval — Plan included subordinated debenture holders, senior debt holders, and trade creditors in same group for purposes of voting on Plan — Prior to vote, subordinated debenture holders brought motion seeking order classifying themselves as separate class for voting purposes on basis that they had different interests from rest of group — Supervising judge dismissed motion — Subordinated debenture holders appealed from dismissal of motion — Appeal dismissed - No error could be found in supervising judge's factual findings or in his exercise of discretion in determining that subordinated debenture holders should remain in same class as other creditors — There was no material distinction between legal rights of subordinated debenture holders and those of senior debt holders vis-à-vis S Inc. — Supervising judge was correct in law in applying principles dealing with commonality of interest test as summarized in recent case, which principles were cited with approval by Court of Appeal in another recent decision — Principles applied by supervising judge were not inconsistent with earlier decision of present court in other case dealing with common interest test, because differing interests in question were not different legal interest as between two creditors; they were different legal interests as between each of creditors and debtor company — Case cited by subordinated debenture holders did not deal with issue of whether creditors with divergent interests as amongst themselves, as opposed to divergent legal interests vis-à-vis debtor company, could be forced to vote as members of common class — Creditors should be classified in accordance with their contract rights, i.e., according to their respective interests in debtor company — To hold classification and voting process hostage to vagaries of potentially infinite variety of disputes, as between already disgruntled creditors who had been caught in maelstrom of Companies' Creditors Arrangement Act (CCAA) restructuring, would run risk of hobbling that process unduly and could lead to very type of fragmentation and multiplicity of discrete classes or sub-classes of classes that judges have warned

might well defeat purpose of CCAA.

Cases considered by Blair J.A.:

Campeau Corp., Re (1991), 10 C.B.R. (3d) 100, 86 D.L.R. (4th) 570, 1991 CarswellOnt 155 (Ont. Gen. Div.) — referred to

Canadian Airlines Corp., Re (2000), 2000 CarswellAlta 623, 19 C.B.R. (4th) 12 (Alta. Q.B.) — followed

Canadian Airlines Corp., Re (2000), 2000 ABCA 149, 2000 CarswellAlta 503, 80 Alta. L.R. (3d) 213, 19 C.B.R. (4th) 33, 261 A.R. 120, 225 W.A.C. 120 (Alta. C.A. [In Chambers]) — referred to

Country Style Food Services Inc., Re (2002), 2002 CarswellOnt 1038, 158 O.A.C. 30 (Ont. C.A. [In Chambers]) — referred to

Fairview Industries Ltd., Re (1991), 11 C.B.R. (3d) 71, (sub nom. Fairview Industries Ltd., Re (No. 3)) 109
N.S.R. (2d) 32, (sub nom. Fairview Industries Ltd., Re (No. 3)) 297 A.P.R. 32, 1991 CarswellNS 36 (N.S. T.D.)
— referred to

Norcen Energy Resources Ltd. v. Oakwood Petroleums Ltd. (1988), 64 Alta. L.R. (2d) 139, [1989] 2 W.W.R. 566, 72 C.B.R. (N.S.) 20, 1988 CarswellAlta 319 (Alta. Q.B.) — referred to

Northland Properties Ltd., Re (1988), 31 B.C.L.R. (2d) 35, 73 C.B.R. (N.S.) 166, 1988 CarswellBC 556 (B.C. S.C.) — referred to

Northland Properties Ltd., Re (1989), (sub nom. Northland Properties Ltd. v. Excelsior Life Insurance Co. of Canada) 34 B.C.L.R. (2d) 122, (sub nom. Northland Properties Ltd. v. Excelsior Life Insurance Co. of Canada) 73 C.B.R. (N.S.) 195, (sub nom. Northland Properties Ltd. v. Excelsior Life Insurance Co. of Canada) [1989] 3 W.W.R. 363, 1989 CarswellBC 334 (B.C. C.A.) — referred to

Nova Metal Products Inc. v. Comiskey (Trustee of) (1990), 1 C.B.R. (3d) 101, (sub nom. Elan Corp. v. Comiskey) 1 O.R. (3d) 289, (sub nom. Elan Corp. v. Comiskey) 41 O.A.C. 282, 1990 CarswellOnt 139 (Ont. C.A.) — considered

NsC Diesel Power Inc., Re (1990), 79 C.B.R. (N.S.) 1, 97 N.S.R. (2d) 295, 258 A.P.R. 295, 1990 CarswellNS 33 (N.S. T.D.) — referred to

Pacific Coastal Airlines Ltd. v. Air Canada (2001), 2001 BCSC 1721, 2001 CarswellBC 2943, 19 B.L.R. (3d) 286 (B.C. S.C.) — considered

Savage v. Amoco Acquisition Co. (1988), 59 Alta. L.R. (2d) 260, 68 C.B.R. (N.S.) 154, 40 B.L.R. 188, (sub nom. Amoco Acquisition Co. v. Savage) 87 A.R. 321, 1988 CarswellAlta 291 (Alta. C.A.) — referred to

Sklar-Peppler Furniture Corp. v. Bank of Nova Scotia (1991), 8 C.B.R. (3d) 312, 86 D.L.R. (4th) 621, 1991 CarswellOnt 220 (Ont. Gen. Div.) — referred to

Sovereign Life Assurance Co. v. Dodd (1892), [1891-94] All E.R. Rep. 246, [1892] 2 Q.B. 573 (Eng. C.A.) — considered

Stelco Inc., Re (2005), 253 D.L.R. (4th) 109, 75 O.R. (3d) 5, 2005 CarswellOnt 1188, 2 B.L.R. (4th) 238, 9 C.B.R. (5th) 135, 196 O.A.C. 142 (Ont. C.A.) — referred to

Wellington Building Corp., Re (1934), 16 C.B.R. 48, [1934] O.R. 653, [1934] 4 D.L.R. 626, 1934 CarswellOnt 103 (Ont. S.C.) — referred to

Woodward's Ltd., Re (1993), 20 C.B.R. (3d) 74, 84 B.C.L.R. (2d) 206, 1993 CarswellBC 555 (B.C. S.C.) — referred to

Statutes considered:

Companies' Creditors Arrangement Act, R.S.C. 1985, c. C-36

Generally — referred to

Joint Stock Companies Arrangements Act, 1870 (33 & 34 Vict.), c. 104

Generally — referred to

ADDITIONAL REASONS to judgment reported at *Stelco Inc., Re* (2005), 2005 CarswellOnt 6510, 15 C.B.R. (5th) 305 (Ont. C.A.).

Blair J.A.:

Background

- 1 This appeal arises out of the reorganization of Stelco Inc., and related companies, pursuant to the *Companies' Creditors Arrangement Act* ("CCAA").[FN1] Stelco has been in the midst of this fractious process for approximately twenty-one months. Justice Farley has been the supervising judge throughout.
- Stelco has presented a Proposed Plan of Compromise or Arrangement to its creditors for their approval. The vote was scheduled for Tuesday, November 15, 2005. On Thursday, November 10, a group of creditors known as the Informal Independent Converts' Committee ("the Converts' Committee) sought an order from the supervising judge, amongst other things, classifying the Subordinated Debenture Holders whom they represent as a separate class for voting purposes. Justice Farley dismissed the motion. In the face of the pending vote, the Converts' Committee sought leave to appeal on Thursday afternoon (The courts were closed on Friday, November 11, for Remembrance Day). Rosenberg J.A. dealt with the matter and directed that the application for leave, and if leave be granted, the appeal, be heard by a panel of this court on Monday, November 14, 2005.
- This panel heard the application for leave and the appeal on Monday. We concluded that leave should be granted, but that the appeal must be dismissed, and at the conclusion of argument and in order to clarify matters so that the vote could proceed the following day we issued a brief endorsement with our decision, but indicating that more detailed reasons would follow.
- 4 The endorsement read as follows:

In our view, the appellants have not demonstrated a different legal interest from the other unsecured creditors vis à vis the debtor, nor any basis for setting aside the finding of Farley J. that there are no different practical interests such that the appellants deserve a separate class. We see no legal error or error in principle in his exer-

cise of discretion.

Leave to appeal is granted, but the appeal must therefore be dismissed. Because of the importance of the issue for Ontario practice in this area, we propose to expand somewhat on these reasons in due course.

5 These are those expanded reasons.

Facts

- 6 Stelco's Proposed Plan is made to unsecured creditors only. It is not intended to affect the claims of secured creditors.
- The Converts' Committee represents unsecured creditors who hold \$90 million of convertible unsecured subordinated debentures issued by Stelco pursuant to a Supplemental Trust Indenture dated January 21, 2002, and due in 2007. With interest, the claims of the Subordinated Debenture Holders now amount to approximately \$110 million. Those claims are subordinated to approximately \$328 million in favour of Senior Debt Holders. In addition, Stelco has unsecured trade debts totalling approximately, \$228 million. In the Proposed Plan, these three groups of unsecured creditors — the Subordinated Debenture Holders (represented by the Converts' Committee), the Senior Debt Holders, and the Trade Creditors — have all been included in the same class for the purposes of voting on the Proposed Plan or any amended version of it.
- The Converts' Committee takes issue with this, and seeks to have the Subordinated Debenture Holders classified as a separate class of creditors for voting purposes. They argue that their interests are different than those of the Bondholders and that creditors who do not have common interests should not be classified in the same group for voting purposes. They submit, therefore, that the supervising judge erred in law in not granting them a separate classification. In that regard, they rely upon this court's decision in *Nova Metal Products Inc. v. Comiskey (Trustee of)* (1990), 1 O.R. (3d) 289 (Ont. C.A.). They also argue that the supervising judge was wrong, on the facts contained in the record, in finding that the Subordinated Debenture Holders and the Bondholders did not have conflicting interests.
- In making their argument about a different interest, the appellants rely upon their status as subordinated debt holders as shaped particularly by Articles 6.2 and 6.3 of the Supplemental Trust Indenture. In essence those provisions reinforce the subordinated nature of their debt. They stipulate (a) that if the Subordinated Debenture Holders receive any payment from Stelco, or any distribution from the assets of Stelco, before the Senior Debt is fully paid, they are obliged to remit any such payment or distribution to the Senior Debt Holders until the latter have been paid in full (Art. 6.2(3)), but (b) that no such payment or distribution by Stelco shall be deemed to constitute a payment on the Subordinated Debenture Holders' debt (Art. 6.3). The parties refer to these provisions as the "Turnover Payment" provisions.
- In short, although Stelco is obliged to pay both groups of creditors in full, as between the Subordinated Debenture Holders and the Senior Debt Holders, the latter are entitled to be paid in full before the former receive anything. The Supplemental Trust Indenture makes it clear that the provisions of Article 6 "are intended solely for the purpose of defining the relative rights of [the Subordinated Debenture Holders] and the holders of the Senior Debt" (Art. 6.3).
- The appellants contend that the Turnover Payment provisions distinguish their interests from those of the Subordinated Debenture Holders when it comes to voting on Stelco's Proposed Plan. They say that the Subordinated Debenture Holders' interest in maximizing the amounts to be made available to unsecured creditors ends once they have received full recovery, in part as a result of the Turnover Payments that the Subordinated Debenture Holders will be required to make from their portion of the funds. On the other hand, the Subordinated Debenture Holders

will have an interest in seeking more because their recovery, for practical purposes, will have only begun once that point is reached.

- The respondents submit, for their part, that the appellants are seeking a separate classification for a collateral purpose, i.e., so that they will be able to veto the Proposed Plan, or at least threaten to veto it, unless they are granted a benefit to which they are not entitled the elimination of their subordinated position by virtue of the Turnover Payment provisions.
- Farley J. rejected the appellants' arguments. The thrust of his decision in this regard is found in paragraphs 13 and 14 of his reasons:
 - [13] I would note as well that the primary and most significant attribute of the ConCom debt and that of the BondCom debt/Senior Debt[FN2] plus the trade debt vis-à-vis Stelco is that it is all unsecured debt. Thus absent valid reason to have separate classes it would be reasonable, logical, rational and practical to have all this unsecured debt in the same class. Certainly that would avoid any unnecessary fragmentation and in this respect multiplicity of classes does not mean that that fragmentation starts only when there are many classes. Unless more than one class is necessary, fragmentation would start at two classes. Fragmentation if necessary, but not necessarily fragmentation.
 - [14] Is it necessary to have more than one class? Firstly, it would not appear to me that as between Stelco and the unsecured creditors overall there is any material distinction. Secondly, there would not appear to me to be any confiscation of any rights (or the other side of the coin any new imposition of obligations) upon the holders of the ConCom debt. The subrogation issue was something which these holders assumed on the issue of that debt. Thirdly, I do not see that there is a realistic conflict of interest. Each group of unsecured creditors including the ConCom debt holders and the BondCom debt holders has the same general interest vis-à-vis Stelco, namely to extract from Stelco through the Plan the maximum value in the sense of consideration possible. . . . That situation is not impacted for our purposes here in this motion by the possibility that in a subsequent dispute between the ConCom holders and the BondCom holders there may be a difference of opinion as to the variation of the consideration obtained.
- We agree with his conclusion and see no basis to interfere with his findings in that regard.

The Leave Application

- The principles to be applied by this court in determining whether leave to appeal should be granted to someone dissatisfied with an order made in a CCAA proceeding are not in dispute. Leave is only sparingly granted in such matters because of their "real time" dynamic and because of the generally discretionary character underlying many of the orders made by supervising judges in such proceedings. There must be serious and arguable grounds that are of real and significant interest to the parties. The court has assessed this criterion on the basis of a four-part test, namely,
 - a) whether the point on appeal is of significance to the practice;
 - b) whether the point is of significance to the action;
 - c) whether the appeal is prima facie meritorious or frivolous; and
 - d) whether the appeal will unduly hinder the progress of the action.

See Stelco Inc. (Re) (2005), 75 O.R. (3d) 5 (Ont. C.A.) at para. 24; Country Style Food Services Inc., Re, [2002] O.J. No. 1377, 158 O.A.C. 30 (Ont. C.A. [In Chambers]) at para. 15; Canadian Airlines Corp., Re (2000), 19 C.B.R. (4th) 33 (Alta. C.A. [In Chambers]) at para. 7.

- Here, we granted leave to appeal because the proposed appeal raised an issue of significance to the practice, namely the nature of the "common interest" test to be applied by the courts for purposes of the classification of creditors in CCAA proceedings. Although the law seems to have progressed in the lower courts along the lines developed in Alberta, beginning with the decision of Paperny J. in *Canadian Airlines Corp.*, Re (2000), 19 C.B.R. (4th) 12 (Alta. Q.B.), this court has not dealt with the issue since its decision in Nova Metal Products Inc. v. Comiskey (Trustee of), supra, and the Converts' Committee argues that the Alberta line of authorities is contrary to Nova Metal Products Inc.
- 17 A brief further comment respecting the leave process may be in order.
- 18 The court recognizes the importance of its ability to react in a responsible and timely fashion to the appellate needs arising in the "real time" dynamics of CCAA restructurings. Often, as in the case of this restructuring, they involve a significant public dimension. For good policy reasons, however, appellate courts in Canada including this one have developed relatively stringent parameters for the granting of leave to appeal in CCAA cases. As noted, leave is only sparingly granted. The parameters as set out in the authorities cited above remain good law.
- Merely because a corporate restructuring is a big one and money is no object to the participants in the process, does not mean that the court will necessarily depart from the normal leave to appeal process that applies to other cases. In granting leave to appeal in these circumstances, we do not wish to be taken as supporting a notion that the fusion of leave applications with the hearing of the appeal in CCAA restructurings particularly in major ones such as this one involving Stelco has become the practice. Where there is an urgency that a leave application be expedited in the public interest, the court will do so in this area of the law as it does in other areas. However, where what is involved is essentially an attempt to review a discretionary order made on the facts of the case, in a tightly supervised process with which the judge is intimately familiar, the collapsed process that was made available in this particular situation will not generally be afforded.
- As these reasons demonstrate, however, the issues raised on this particular appeal, and the timing factor involved, warranted the expedited procedure that was ordered by Justice Rosenberg.

The Appeal

No Error in Law or Principle

Everyone agrees that the classification of creditors for CCAA voting purposes is to be determined generally on the basis of a "commonality of interest" (or a "common interest") between creditors of the same class. Most analyses of this approach start with a reference to *Sovereign Life Assurance Co. v. Dodd* (1892), [1891-94] All E.R. Rep. 246 (Eng. C.A.), which dealt with the classification of creditors for voting purposes in a winding-up proceeding. Two passages from the judgments in that decision are frequently cited:

At pp. 249-250 Lord Esher said:

The Act provides that the persons to be summoned to the meeting, all of whom, it is to be observed, are creditors, are persons who can be divided into different classes, classes which the Act[FN3] recognizes, though it does not define. The creditors, therefore, must be divided into different classes. What is the reason for prescribing such a course? It is because the creditors composing the different classes have different interests, and, therefore, if a different state of facts exists with respect to different creditors, which may affect their minds and

judgments differently, they must be separated into different classes.

At p. 251, Bowen L.J. stated:

The word "class" used in the statute is vague, and to find out what it means we must look at the general scope of the section, which enables the court to order a meeting of a "class of creditors" to be summoned. It seems to me that we must give such a meaning to the term 'class' as will prevent the section being so worked as to produce confiscation and injustice, and that we must confine its meaning to those persons whose rights are not so dissimilar as to make it impossible for them to consult together with a view to their common interest.

- These views have been applied in the CCAA context. But what comprises those "not so dissimilar" rights and what are the components of that "common interest" have been the subject of debate and evolution over time. It is clear that classification is a fact-driven exercise, dependent upon the circumstances of each particular case. Moreover, given the nature of the CCAA process and the underlying flexibility of that process a flexibility which is its genius there can be no fixed rules that must apply in all cases.
- In Canadian Airlines Corp., Re (2000), 19 C.B.R. (4th) 12 (Alta. Q.B.), Paperny J. nonetheless extracted a number of principles to be considered by the courts in dealing with the commonality of interest test. At para. 31 she said:

In summary, the cases establish the following principles applicable to assessing commonality of interest:

- 1. Commonality of interest should be viewed based on the non-fragmentation test, not on an identity of interest test;
- 2. The interests to be considered are the legal interests that a creditor holds qua creditor in relationship to the debtor company prior to and under the plan as well as on liquidation.
- 3. The commonality of interests are to be viewed purposively, bearing in mind the object of the C.C.C.A., namely to facilitate reorganizations if possible.
- 4. In placing a broad and purposive interpretation on the C.C.C.A., the court should be careful to resist classification approaches that would potentially jeopardize viable plans.
- 5. Absent bad faith, the motivations of creditors to approve or disapprove [of the Plan] are irrelevant.
- 6. The requirement of creditors being able to consult together means being able to assess their legal entitlement as creditors before or after the plan in a similar manner.
- In developing this summary of principles, Paperny J. considered a number of authorities from across Canada, including the following: Sklar-Peppler Furniture Corp. v. Bank of Nova Scotia (1991), 86 D.L.R. (4th) 621 (Ont. Gen. Div.); Norcen Energy Resources Ltd. v. Oakwood Petroleums Ltd. (1988), 72 C.B.R. (N.S.) 20 (Alta. Q.B.); Fairview Industries Ltd., Re (1991), 11 C.B.R. (3d) 71 (N.S. T.D.); Woodward's Ltd., Re (1993), 84 B.C.L.R. (2d) 206 (B.C. S.C.); Northland Properties Ltd., Re (1988), 73 C.B.R. (N.S.) 166 (B.C. S.C.); Northland Properties Ltd., Re (1989), 73 C.B.R. (N.S.) 195 (B.C. C.A.); Nsc Diesel Power Inc., Re (1990), 79 C.B.R. (N.S.) 1 (N.S. T.D.); Savage v. Amoco Acquisition Co. (1988), 68 C.B.R. (N.S.) 154 (Alta. C.A.), (sub nom. Amoco Acquisition Co. v. Savage); Wellington Building Corp., Re (1934), 16 C.B.R. 48 (Ont. S.C.). Her summarized principles were cited by the Alberta Court of Appeal, apparently with approval, in a subsequent Canadian Airlines Corp., Re decision: Canadian Airlines Corp., Re (2000), 19 C.B.R. (4th) 33 (Alta. C.A. [In Chambers]) at para. 27.

- In the passage from his reasons cited above (paragraphs 13 and 14) the supervising judge in this case applied those principles. In our view he was correct in law in doing so.
- We do not read the foregoing principles as being inconsistent with the earlier decision of this court in Nova 26 Metal Products Inc. v. Comiskey (Trustee of). There the court applied a common interest test in determining that the two creditors in question ought not to be grouped in the same class of creditors for voting purposes. But the differing interests in question were not different legal interests as between the two creditors; they were different legal interests as between each of the creditors and the debtor company. One creditor (the Bank) held first security over the debtor company's receivables and the other creditor (RoyNat) held second security on those assets; RoyNat, however, held first security over the debtor's building and realty, whereas the Bank was second in priority in relation to those assets. The two creditors had differing commercial interests in how the assets should be dealt with (it was in the interests of the bank, with a smaller claim, to collect and retain the more realizable receivable assets, but in the interests of RoyNat to preserve the cash flow and have the business sold as a going concern). Those differing commercial interests were rooted in differing legal interests as between the individual creditors and the debtor company, arising from the different security held. Because of the size of its claim, RoyNat would dominate any group that it was in, and Finlayson J.A. was of the view that RoyNat, as the holder of second security, should not be able to override the Bank's legal interest as the first secured creditor with respect to the receivables by virtue of its voting rights. On the basis that there was "no true community of interest" between the secured creditors (p. 259), given their different legal interests, he ordered that the Bank be placed in a separate class for voting purposes.
- Nova Metal Products Inc. v. Comiskey (Trustee of) did not deal with the issue of whether creditors with divergent interests as amongst themselves as opposed to divergent legal interests vis-à-vis the debtor company could be forced to vote as members of a common class. Nor did it apply an "identity of interest" test a test that has been rejected as too narrow and too likely to lead to excessive fragmentation: see <u>Sklar-Peppler Furniture Corp. v. Bank of Nova Scotia</u>, supra,); <u>Norcen Energy Resources Ltd. v. Oakwood Petroleums Ltd.</u>, supra; <u>Fairview Industries Ltd.</u>, Re, supra; <u>Woodward's Ltd.</u>, Re, supra. In our view, there is nothing in the decision in <u>Nova Metal Products Inc.</u> that is inconsistent with the evolutionary set of principles developed in the Alberta jurisprudence and applied by the supervising judge here.
- In addition to commonality of interest concerns, a court dealing with a classification of creditors issue needs to be alert to concerns about the confiscation of legal rights and about avoiding what the parties have referred to as "a tyranny of the minority". Examples of the former include <u>Nova Metal Products Inc. v. Comiskey (Trustee of)</u> [FN4] and <u>Wellington Building Corp., Re, supra[FN5]</u>. Examples of the latter include <u>Sklar-Peppler</u>, supra[FN6] and <u>Campeau Corp., Re (1991), 10 C.B.R. (3d) 100</u> (Ont. Gen. Div.)[FN7].
- Here, as noted earlier in these reasons, the respondents argue that the appellants are seeking a separate classification in order to extract a benefit to which they are not entitled, namely a concession that the Turnover Payment requirements of their subordinated position be extinguished by the Proposed Plan, thus avoiding their obligation to transfer payments to the Senior Debt Holders until they have been paid in full, and freeing up all of the distribution the appellants will receive from Stelco for payment on account of their own claims. On the other hand, the appellants point to this conflict between the Subordinated Debenture Holders and the Senior Debt Holders as evidence that they do not have a commonality of interest or the ability to consult together with a view to whatever commonality of interest they may have vis-à-vis Stelco.
- We agree with the line of authorities summarized in *Canadian Airlines Corp.*, *Re* and applied by the supervising judge in this case which stipulate that the classification of creditors is determined by their legal rights in relation to the debtor company, as opposed to their rights as creditors in relation to each other. To the extent that other authorities at the trial level in other jurisdictions may suggest to the contrary see, for example *NsC Diesel Power Inc.*, *Re*, *supra* we prefer the Alberta approach.

- There are good reasons for such an approach.
- First, as the supervising judge noted, the CCAA itself is more compendiously styled "An act to facilitate compromises and arrangements between companies and their creditors". There is no mention of dealing with issues that would change the nature of the relationships as between the creditors themselves. As Tysoe J. noted in *Pacific Coastal Airlines Ltd. v. Air Canada*, [2001] B.C.J. No. 2580 (B.C. S.C.) at para. 24 (after referring to the full style of the legislation):

[The purpose of the CCAA proceeding] is not to deal with disputes between a creditor of a company and a third party, even if the company was also involved in the subject matter of the dispute. While issues between the debtor company and non-creditors are sometimes dealt with in CCAA proceedings, it is not a proper use of a CCAA proceeding to determine disputes between parties other than the debtor company.

- In this particular case, the supervising judge was very careful to say that nothing in his reasons should be taken to determine or affect the relationship between the Subordinate Debenture Holders and the Senior Debt Holders.
- Secondly, it has long been recognized that creditors should be classified in accordance with their contract rights, that is, according to their respective interests in the debtor company: see Stanley E. Edwards, "Reorganizations Under the Companies' Creditors Arrangement Act" (1947) 25 Can. Bar. Rev. 587, at p. 602.
- Finally, to hold the classification and voting process hostage to the vagaries of a potentially infinite variety of disputes as between already disgruntled creditors who have been caught in the maelstrom of a CCAA restructuring, runs the risk of hobbling that process unduly. It could lead to the very type of fragmentation and multiplicity of discrete classes or sub-classes of classes that judges and legal writers have warned might well defeat the purpose of the Act: see Stanley Edwards, "Reorganizations under the Companies' Creditors Arrangement Act", *supra*; Ronald N. Robertson Q.C., "Legal Problems on Reorganization of Major Financial and Commercial Debtors", Canadian Bar Association Ontario Continuing Legal Education, 5th April 1983 at 19-21; Norcen Energy Resources Ltd. v. Oakwood Petroleums Ltd., supra, at para. 27; Northland Properties Ltd., Re, supra; Sklar-Peppler, supra; Woodward's Ltd., Re, supra.
- In the end, it is important to remember that classification of creditors, like most other things pertaining to the CCAA, must be crafted with the underlying purpose of the CCAA in mind, namely facilitation of the reorganization of an insolvent company through the negotiation and approval of a plan of compromise or arrangement between the debtor company and its creditors, so that the debtor company can continue to carry on its business to the benefit of all concerned. As Paperny J. noted in *Canadian Airlines Corp.*, *Re*, "the Court should be careful to resist classification approaches that would potentially jeopardize viable Plans."

Discretion and Fact Finding

- Having concluded that the supervising judge made no error in law or principle in his approach to the classification issue, we can find no error in his factual findings or in his exercise of discretion in determining that the Subordinate Debenture Holders should remain in the same class as the Senior Debt Holders and Trade Creditors in the circumstances of this case.
- We agree that there is no material distinction between the legal rights of the Subordinated Debenture Holders and those of the Senior Debt Holders vis-à-vis Stelco. Each is entitled to be paid the monies owing under their respective debt contracts. The only difference is that the former creditors are subordinated in interest to the latter and have agreed to pay over to the latter any portion of their recovery received until the Senior Debt has been paid in

full. As between the two groups of creditors, this merely reflects the very deal the Subordinated Debenture Holders bought into when they purchased their subordinated debentures. For that reason, the supervising judge was also entitled to determine that this was not a case involving any confiscation of legal rights.

- Finally, the supervising judge's finding that there is no "realistic conflict of interest" between the creditors is supported on the record. Each has the same general interest in relation to Stelco, namely to be paid under their contracts, and to maximize the amount recoverable from the debtor company through the Plan negotiation process. We do not accept the argument that the Senior Debt Holder's efforts will be moderated in some respect because they will be content to make their recovery on the backs of the Subordinated Debenture Holders through the Turnover Payment process. In order to carry the class, the Senior Debt Holders will require the support of the Trade Creditors, whose interest is not affected by the subordination agreement. Thus the Senior Debt Holders will be required to support the maximization approach.
- We need not deal with whether a realistic and genuine conflict of interest, produced by different legal positions of creditors vis-à-vis each other, could ever warrant separate classes, as we are satisfied that even if it could, this is not such a case.

Disposition

Accordingly, we would not interfere with the supervising judge's decision that the appellants had not made out a case for a separate class. The appeal is therefore dismissed.

Goudge J.A.:

I agree.

Sharpe J.A.:

I agree.

Application granted; appeal dismissed.

FN1 R.S.C. 1985, c. C-36, as amended.

<u>FN2</u> Farley J. uses the term "ConCom debt" to refer to the debt represented by the Converts' Committee (i.e., that of the Subordinated Debenture Holders), and the term "BondCom debt" to refer to that of the Senior Debt Holders.

FN3 The Joint Stock Companies Arrangement Act, 1870.

<u>FN4</u> A second secured creditor with superior voting power was separated from a first secured creditor for voting purposes, in order prevent the former from utilising its superior voting strength to adversely affect the latter's prior security position.

<u>FN5</u> The court refused to allow subsequent mortgagees to vote in the same class as a first mortgagee because in the circumstances the subsequent mortgagees would be able to use their voting power to destroy the priority rights and security of the first mortgagee.

<u>FN6</u> Borins J., as he then was, warned against the dangers of "excessive fragmentation" and of creating "a special class simply for the benefit of the opposing creditor, which would give that creditor the potential to exercise an un-

warranted degree of power".

 $\underline{FN7}$ Montgomery J. declined to grant a separate classification to a minority group of creditors who would use that classification to extract benefits to which it was not otherwise entitled.

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